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3	Reno, Nevada 89512 Telephone 775/ 329-5800		
4	1 -		
5 6	Attorneys for Defendants/Counterclaimants, Thomas R. Wasson, Andrea Davidson, Elverine Castro, Sharon Wasson and the Winnemucca Indian Colony Council		
7	IN THE UNITED STATES DISTRICT COURT		
8	FOR THE DISTRICT OF NEVADA		
9			
10	BANK OF AMERICA, N.A. CV-N-00-0450-HDM (VPC) a Delaware corporation,		
11	Supplemental Statement Plaintiff, In Support of Motion for Summary Judgment Request		
12	Plaintiff, Plaintiff, VS. Plaintiff, In Support of Motion for Summary Judgment, Request For Distribution of Account And Dismissal of		
13	WILLIAM BILLS;		
14	SHARON WASSON; ELVERINE CASTRO;		
15	SHARON WASSON; ELVERINE CASTRO; THOMAS W. MAGIERA(deceased); THOMAS R. WASSON; and WINNEMUCCA INDIAN COLONY COUNCIL,		
16	Defendants		
17	THOMAS W. MAGIERA (deceased);		
18	THOMAS R. WASSON; ANDREA DAVIDSON; ELVERINE CASTRO, SHARON WASSON; and		
19	the WINNEMUCCA INDIAN COLONY COUNCIL,		
20	Counter-claimants, vs.		
21	WILLIAM BILLS and KYLE SWANSON,		
22	and DOES I-X, inclusive,		
23	Defendants.		
24	Comes now, the Movants, WINNEMUCCA INDIAN COLONY, Thomas		
25	Wasson, Chairman, by and through its counsel of record, HAGER & HEARNE, and		
26	respectfully request that the Court accept and consider this Order of the Inter Tribal		
27 28	Court of Appeals of May 17, 2007, as the final step in the Tribal Court process.		
40			
	- 1 -		

TREVA J. HEARNE, ESQ.

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The Movants respectfully request that this Court distribute the bank account held in interpleader to the Movants, Thomas Wasson, Chairman, Winnemucca Indian Colony, and that this matter be dismissed.

Introduction

After the murder and assassination of Glenn Wasson on February 21, 2000, the Chairman of the Winnemucca Indian Colony, chaos reigned at the Colony in a dispute over the leadership of the Colony. William Bills, the acting Vice Chairman attempted to take over the Colony after the death of Glenn Wasson and in addition he attempted to oust all other members and replace that membership with persons who were not Indians and others who were Native American but who had never been members of the Winnemucca Indian Colony. On August 28, 2000 the Bank of America filed an interpleader because of the dispute over the bank account and who had the actual authority to act as the government of the Winnemucca Indian Colony, which was the initiation of this case.

After a long history of litigation in this case, before the Interior Board of Indian Appeals, before the Ninth Circuit Court of Appeals in other federal litigation, and before the Inter-Tribal Court of Appeals, the parties agreed to an appeal of the Tribal Court matter. Since the Bureau of Indian Affairs had failed to fund an Inter Tribal Court and none existed at that time to hear this appeal in 2002, the appeal was heard by agreement of the parties before a panel of judges from the Souix Nation who presided over a hearing in the United States Federal District Court in Reno, Nevada for one day. The decision was rendered on August 16, 2002 recognizing the Winnemucca Indian Colony government as Thomas Wasson, Sharon Wasson, William Bills, Elverine Castro, and required that someone be appointed to take the place of Thomas Magiera who was deceased.(Exhibit 1) The cost of this Court convening was paid for from the interpleader funds.

The losing side who was aligned with William Bills on August 16, 2002, filed an appeal with the Inter Tribal Court of Appeals of Nevada as soon as it was

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constituted. Another several years went by while appeals were taken to the Interior Board of Indian Appeals who stated that all parties had to wait for the Tribal processes to be complete. The first order of the Inter-Tribal Court of Appeals was unconstitutional since it attempted to take away the right of the Council to determine the membership in the first instance. The Honorable Howard McKibben presided over the federal court proceeding, CV-N-04-573, (Exhibit 2) on December 10, 2004. As a result of the hearing before this Court, a stipulation was entered into by the Chief Justice of the Inter-Tribal Court and the Movants herein that the Inter-Tribal Court would not interfere in the membership process. (Exhibit 3)

Based upon the directions of the Honorable Howard McKibben, the Winnemucca Indian Colony council published notice for membership applications. That process was preliminarily concluded with a membership on May 1, 2005. The membership list was filed with this Court, with the panel from the Sioux Nation, with the Bureau of Indian Affairs on or about May 11, 2005. (Exhibit 4) Finally, after several more months and another hearing before the Inter-Tribal Court on who represented the parties in 2006, on May 17, 2007, the Inter-Tribal Court has dismissed all matters before it since the dismissal was requested by the Winnemucca Indian Colony, Thomas Wasson, Chairman, William Bills, Vice Chairman, Elverine Castro, Sharon Wasson and Judy Rojo, Council members. (Exhibit 5)

Based upon the decision of August 22, 2000, and now the decision that concludes the Tribal Court process, the Movant requests that this Court disburse the Bank of America account to the Winnemucca Indian Colony, Thomas Wasson, Chairman. After the account is disbursed to the Winnemucca Indian Colony, Thomas Wasson, Chairman, then this matter can be dismissed.

II.

A dispute no longer exists and the interpleaded funds must be disbursed.

The general purpose of an interpleader action is to decide the validity and

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priority of existing claims to a res. There have been no subsequent claims upon the interpleader fund for the Court to consider. ² The two claims to the interpleader action were Winnemucca Indian Colony, Thomas Wasson, Chairman and William Bills on behalf of the Winnemucca Indian Colony. Both of those parties are now a part of the same Colony Council. (Exhibit 5) and, thus, there is no further dispute.

WHEREFORE the Court has held this account in interpleader for nearly seven years. The Tribal Court process is completed. The recognized Council of the Winnemucca Indian Colony pursuant to the appellate decision of August 16, 2002, is the governing body of the Winnemucca Indian Colony. The account should be disbursed to Winnemucca Indian Colony, Thomas Wasson, Chairman.

Dated this 31st day of May, 2007.

LAW OFFICES OF HAGER & HEARNE

<u>/s/ Treva J. Hearne, Esq.</u> Treva J. Hearne, Esq. HAGER & HEARNE 910 Parr Blvd. #8 Reno, Nevada 89512 Attorney for Winnemucca Indian Colony, Thomas Wasson, Chairman

Texaco, Inc. V. Ponsoldt, 118 F.3d 1367 (9th Cir. 1997).

² *Id.*, 1369

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1		CERTIFICATE OF SERVICE	
2	Pursuant to FRCP 5(b), I certify that I am an employee of the law offices of		
3	HAGER & HEARNE, 910 Parr Boulevard, Suite 8, Reno, Nevada 89512, and that on this		
4	date, I e-filed as per usual office practice and procedures or I sent via United States		
5	Postal Service, in a postage pre-paid, stamped envelope a true and correct copy of the		
6	foregoing document(s):		
7 8	Supplemental Statement in Support of Motion for Summary Judgment, Request for Distribution of Account and Dismissal of Interpleader On the party(s) set forth below by:		
9 10 11	_xx	Placing an original or true copy thereof in a sealed envelope placed for collection and mailing in the United States Mail, at Reno, Nevada, postage prepaid, following ordinary business practices.	
		Personal delivery.	
12 13		Facsimile (FAX) to:	
		Federal Express or other overnight delivery.	
14 15	_xx	E-filing: United States District Court for the District of Nevada	
16	Addressed as follows: Mr. Brendon Ludwig, Esq. Rossette and Associates 6124 East Brown Road Suite 101		
17			
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19	Mesa, Arizoi	na 85205	
20	DATED this	31st day of May, 2007.	
21	<u>/s/ Ivy Wright Bryan</u> Ivy Wright Bryan		
22		Tvy Wright Dryan	
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EXHIBIT

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WINNEMUCCA INDIAN COLONY IN NEVADA

Case No. CV1003 (Lower Court)

Sharon Wasson, Lucy (Wasson) Lowery, et al., Appellants,

Vs.

William Bills, Acting Tribal Chairman, et al. Appellees,

Filed August 16, 2002 Reversed.

Treva J. Hearne, Esq., Zeh, Saint-Aubin, Spoo & Hearne, 575 Forest Street, Suite, 200, Reno, Nevada 89509; and

Donald K. Pope, Esq., 1385 Haskell St., Reno, Nevada 89509.

Considered and decided by Scheffler, Chief Judge, Reding, Associate Judge, and Treuer, Associate Judge.

SYLLABUS

- 1. The Trial Court's determination of members of the Winnemucca Colony Council is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony in Nevada.
- 2. The Trial Court's determination of the membership of the Winnemucca Indian Colony is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony.
- 3. The Trial Court's determination of Tribal Judge is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony.
- 4. The Order of Steven Haberfeld, issued on May 9, 2002 is reversed and vacated.

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Introduction

The Winnemucca Indian Colony (WIC) was created by the federal government of the United States by Executive Order No. 2639 dated June 18, 1917 which set aside 340 acres near the town of Winnemucca, Nevada for the benefit of certain "homeless Indians" in the area. The Indians of the Winnemucca Indian Colony organized under the Indian Reorganization Act of June 18, 1934 (as amended). In December 1970 the Winnemucca Indian Colony adopted a Constitution and Bylaws which were approved by the Assistant Secretary of the Interior on March 5, 1971.

Under the Constitution and Bylaws, the WIC had an operating tribal council and engaged in government-to-government relations with the United States government. As of February 21, 2000, the members of the Winnemucca Colony Council were Chairman Glenn Wasson, Vice Chairman Williams Bills, and members at large Thomas Wasson, Elverine Castro, and Lucy Lowery.

On February 22, 2000, Council Chairman Glenn Wasson was murdered. The events leading to this lawsuit followed the death of Chairman Wasson. The remaining Colony Council split into two factions, both purporting to be the legitimate Colony Council. Each faction took various actions "on behalf of" the Colony. Each faction later held an election and claimed to seat a new council. The governmental chaos in the Colony caused the federal government to declare the Colony to be dysfunctional and to break off government to government relations with it.

Eventually, various lawsuits were filed and the two sides became engaged in litigation to resolve the issues. After a complicated procedural history which is shown in the list of pleadings Gasnisinater, and the Shis matter was weard before protein Judge Steven Haberfeld. As

stated in his Order dated May 9, 2002, the issues to be resolved by the trial judge were:

- 1) The names of the members of the Winnemucca Indian Colony who are eligible for enrollment.
- 2) The identity of the proper and legitimate members of the Business Council of the Winnemucca Indian Colony at the present time.
- The identity of the Tribal Judge, other than the *pro tem* Judge, legally authorized to hold such office for the Colony at the present time.

Judge Haberfeld's Order dated May 9, 2002, as amended by Order dated May 22, 2002, determined the identity of the legitimate tribal judge, created a membership list for the WIC, and determined that there was no legitimately formed tribal counsel and ordered an election to establish the council. Although the trial court judge recognized that an "Indian tribe's most basic power is the authority to determine its own membership," he determined that in this instance, he was given specific instructions to determine the names of person eligible for enrollment. Therefore, he made specific findings regarding certain persons' eligibility for membership and he established a list of 48 people who "have been placed on the Official Winnemucca Indian Colony Tribal Enrollment List" out of 106 potentially eligible persons.

Both parties appealed the Tribal Judge's decision. Due to lack of funding, the Intertribal Court of Appeals that would normally hear this case is not functioning. The parties, through counsel, stipulated to the appointment of a special appellate panel to hear appellate arguments and to issue a binding, non-appealable decision. The standard of review stipulated by the parties is as follows: *de novo* review of constitutional issues, *de novo* review of legal issues, and "any substantial evidence" review of factual issues.

The WIC's membership initially included those persons listed on the 1916 census rolls, hereinafter known as the "List of 17". (Exhibits 36 and 84). When the WIC adopted a constitution, the Constitution provided that to be a member of the Colony a person must be at least 1/4 degree Paiute and/or Shoshone Indian blood AND they must be named or descended from person(s) named on the December 9, 1916 census of the Winnemucca Shoshone Indians. Further, no person can be a member of the Winnemucca Indian Colony if they have received money or land as a result of having been enrolled as a member of some other tribe.

In the 1980s, the BIA expressed concern that the membership rolls of the Colony included people who were not eligible for membership under the Constitution. (Exhibit 38b.) In 1994, the Colony adopted Enrollment Ordinance No. 310, which was approved by the Acting Area Director of the Phoenix Area Office of the BIA on July 12, 1994. On February 14, 1998, the WIC adopted a revised membership list which included 77 names (hereinafter known as the "List of 77".) This membership list was accepted by the Colony through their elected Council. The membership list was forwarded to the BIA for verification. The BIA did not approve the membership list because the Colony had not brought individual resolutions for each new member before the Colony Council for approval. (Exhibit 38a.)

As of February 21, 2000, the members of the Winnemucca Colony Council were Chairman Glenn Wasson, Vice Chairman Williams Bills, and members at large Thomas Wasson, Elverine Castro, and Lucy Lowery. On February 22, 2000, Chairman Glenn Wasson was murdered in front of the administration building of the Colony. As the Vice-Chairman, William Bills became the Acting Chairman of the Colony. The Council members thereafter split into two factions, as shown by their subsequent actions. One faction, hereinafter known as the Wasson

Cosmoli, Onto Mac Mac Mac Son, Everine Cas 20,2 and LuE Jeb Ose 31. 2007 the Page 6, of 87 hereinafter known as the Bills Council, included only William Bills.

At a meeting on February 28, 2000, the three members of the Wasson Council held a meeting at which they purported to appoint Sharon Wasson as a Council member to fill Glenn Wasson's vacant seat. (Exhibit 7.)

At a Council meeting on March 22, 2000, the seat vacated by Glenn Wasson was declared to be vacant and William Bills was declared to be the Chairman. (Exhibit 10.) By a separate resolution, an Enrollment Committee was established. (Exhibit 10.) Another resolution set a special/emergency meeting date for April 8, 2000 to fill the vacant Council seat.

After the regular Council meeting, three of the four remaining members, Thomas Wasson, Elverine Castro, and Lucy Lowery, held another meeting, the purpose of which was to appoint a replacement for former member Glenn Wasson within thirty (30) days after the seat became vacant, as required by Article V, Section I of the Constitution. They elected Sharon Wasson to the empty seat on the Council. The three members acting at that time also stated their intent to call a special meeting to discuss, among other things, removal of Mr. Williams Bills from the council. (Exhibit 11.)

Article 3, Section II of the Bylaws allows special meetings to be called by a chair or the majority of the Council. The three members acting at this time constituted a majority of the Council. Further, Article V, Section 1 of the Bylaws allows the appointment of another council member "to fill the unexpired term." The Constitution and Bylaws do not specify where Council meetings must be held and they do not specify any notice requirements for special meetings. (Exhibit 1.)

and each group continued to act and take action as if it was the legitimate Colony Council. At a meeting on March 24, 2000, attended by Sharon Wasson, Thomas Wasson, Lucy Lowery, and Elverine Castro, the Wasson Council voted to make Sharon Wasson Acting Chair of the Council while they attempted to address membership issues and removal of Mr. Bills. (Exhibits 11 and 12.) The Wasson Council sent a letter to Mr. Bills informing him of his removal from the position of Chairman and his opportunity to respond to the Council at a meeting on April 8, 2000. (Exhibit 13.) Although there is no proof of service of this letter, Mr. Bills did appear at the April 8, 2000 hearing. There was not a quorum at the meeting. The meeting agenda does not contain an item regarding the removal of Bills and there is no evidence in the record that the removal of Bills was discussed at the April 8, 2000 meeting or that he was given a hearing or opportunity to oppose his removal.

On April 7, 2000, William Bills filed a Motion for Emergency Injunctive Relief in the Winnemucca Tribal Court. (Exhibit 15). This Motion sought an order against the other Council members ordering them to cease from interfering with the finances of the colony, and to turn over all bank account information and funds. On April 17, 2000, then-current Tribal Court Judge Kyle Swanson issued an order granted Bill's motion for emergency relief. (Exhibit 19.) The Wasson Group, through their attorney, filed a Motion to Dismiss the injunction dated April 19, 2000. (Exhibit 20.)

On April 11, 2000, the Wasson Council removed Mr. Bills as the Chair of the Committee and appointed Sharon Wasson Chairman, pursuant to Article VI, Section I of the Constitution. (Exhibit 17.) By Resolution dated April 24, 2000, the Wasson Council attempted to remove William Bills as a Council member. The three signatories on that resolution were Sharon

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September 14, 2000, the Wasson Council continued to act as though Mr. Bills was a member of the council, listing him as "absent without excuse" on many Council documents. (Exhibit 38a).

By Resolution dated May 2, 2000, signed by Elverine Castro, Lucy Lowry, Thomas Wasson, and Sharon Wasson, Kyle Swanson was purportedly removed from service as a Tribal Judge. The Resolution indicated that a hearing on the matter would be held on May 13, 2000. (Exhibit 22.) Judge Swanson did not receive a copy of the Resolution regarding his removal until approximately two weeks, later, after the scheduled May 13, 2000 hearing. (Exhibit 25.) It is unclear from the record if the May 13, 2000 hearing took place.

Also on May 2, 2000, the same group of actors appointed Chuck Hartman as associate Judge of the Winnemucca Tribal Court. (Exhibit 23.) On May 23, 2000 this group entered into a Memorandum of Understanding regarding his term and compensation as associate judge. (Exhibit 28.) On August 9, 2000, Judge Hartman issued an Order removing William Bills from all tribal business, recognizing Sharon Wasson as Tribal Chairman, and ordering release of all tribal bank account funds to the Wasson Council. (Exhibit 31.)

William Bills sent correspondence to Judge Swanson dated May 18, 2000, instructing him to sit as Tribal Judge on May 19, 2000. (Exhibit 26.) By Order dated May 19, 2000, Judge Swanson issued his Order for Preliminary Injunction, which essentially gave control of the Colony's finances to Mr. Bills and enjoined the Wasson Group from interfering with the activities of the Enrollment Committee.

On or about June 25, 2000, Council member Lucy Lowery died. On July 13, 2000, Tom Magiera was appointed to the Council to replace Ms. Lowery. (Exhibit 46.) By Resolution dated September 14, 2000, the Wasson Council disenrolled/banished William R. Bills. By

Case 3:00-cy-00450-BES-VPC Document 202-2 Filed 05/31/2007 Page 9 of 87 Resolution dated October 16, 2000, the Wasson Council declared the seat vacant and appointed Andrea Davidson to the vacant seat. (Exhibit 47.)

Also on October 16, 2000, the Wasson group brought a Complaint and Motion for Temporary Restraining Order before Judge Hartman. On the same date, Judge Hartman issued a temporary restraining order restraining William Bills from entering the trust lands of the Winnemucca Indian Colony and issued an order to show cause at a hearing on October 31, 2000 why the order should not become permanent. (Exhibit 49.)

From the time of its appointment in March 2000, the Enrollment Committee continued to accept enrollment applications and enroll various people as members in the tribe. Both sides also held Council elections which each claimed to be the legitimate election to seat the legitimate Colony Council. After an election in October 2000, the Wasson Council claimed that its duly elected members were Thomas Wasson, Thomas Magiera, Elverine Castro, Andrea Davidson, and Merlene Magiera. After an election in April 2001, the Bills Council claimed that its members were Allen Ambeler, Linda Ayer, Lovelle Brown, Charlene Dressler, and Lorinda (Toni) George. (Exhibit 64). For various reasons that are outlined in the record, both faction's elections had procedural and due process deficiencies.

On January 18, 2001, Judge Swanson issued an Order for Permanent Injunctive Relief and Restraining order, which found, among other things, that William Bills was the Acting Tribal Chair, that Sharon Wasson was not a Council member, and that the Wasson Council was ordered to refrain from interference or participation in the daily operations of the tribe's smoke shop. (Exhibit 34.) After appeals from Judge Swanson's Order, the parties had a trial before Judge Haberfeld. Both parties appealed Judge Haberfeld's decision and the following opinion results from the appeals of Judge Haberfeld's Order.

informed the Appellate Panel at oral arguments that Thomas Magiera died on June 30, 2002.

ISSUES

- I. Whether the Trial Court's Order determining the members of the Winnemucca Colony Council is supported by substantial evidence and comports with the Constitution and Bylaws of the Winnemucca Indian Colony.
- II. Whether the Trial Court's Order determining the membership of the Winnemucca Indian Colony is supported by substantial evidence and comports with the Constitution and Bylaws of the Winnemucca Indian Colony.
- III. Whether the Trial Court's Order determining the Tribal Judge is supported by substantial evidence and comports with the Constitution and Bylaws of the Winnemucca Indian Colony.

ANALYSIS

Winnemucca Colony Council

A vacancy was properly declared pursuant to Article V, Section I of the Winnemucca Indian Colony of Nevada Constitution (the "Constitution") shortly after the death of Glenn Wasson. William Bills ascended to the Chair position by virtue of being the Vice Chair. This ascension is permitted whenever the Chair is not able to fulfill his responsibilities under the Constitution.

The WIC Constitution at Article V, Section 1 provides that the remaining Colony Council members, after declaring a vacancy, shall appoint a successor to fill the unexpired term. On March 22, 2000 a majority of the Council appointed Sharon Wasson to the Colony Council according to the Constitution. The WIC Constitution at Article III, Section 1 states that a

Case 3:00-cv-00450-BES-VPC Document 202-2 Filed 05/31/2007 Page 11 of 87 chairman shall be selected by the Colony Council from within its own members. On April 11, 2000, Sharon Wasson was selected by a majority of the remaining Council members as Chair

pursuant to the Constitution.

Article V, Section II of the Constitution provides for removal of members of the Colony Council. The Constitutional provisions for removal were not followed to properly remove Mr. Bills from the Colony Council. A letter marked Exhibit #13 from Sharon Wasson to William Bills gives notice to Mr. Bills of his removal and that a hearing was set for April 8, 2002. The notice was defective in that it did not have an address on its face for Mr. Bills, and there was no evidence of service. Mr. Bills appears to have had knowledge of the April 8th hearing because (1) he filed a legal action in another court the day before and (2) Mr. Bills showed up for the meeting on April 8, 2002, the Wasson group did not prove actual notice. There is considerable case law identifying the difference between actual notice and legal notice.

Mr. Bills, Thomas Wasson and one other Colony Council member were present at the April 8th meeting. Two other Colony Council members' car broke down and they were not in attendance at the meeting. The evidence provided in the record indicated that a number of topics were covered but no action was taken on the removal of Mr. Bills. The attempt to remove Mr. Bills from the Council was procedurally defective, was not completed, and, therefore, is ineffective.

As time went on, Mr. Bills' name continued to appear on official documents and the other council members present would sign their initials that he was absent without an excuse.

This evidence shows that even the Wasson Council continued to include Mr. Bills as a Colony Council member and Vice Chair through September of 2000.

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However, the record does not reflect that the process was ever carried out for a recall of Colony Council members.

The WIC Constitution at Article V directs how a vacancy on the Colony Council is to be filled and Article IV of the WIC Constitution describes a quorum of three as necessary to transact business of the Colony Council. A quorum of the Wasson Council declared a vacancy when Lucy Lowery died. As stated in Exhibit #46 dated July 13, 2000, the Wasson Council declared a vacancy, took nominations and appointed Tom Magiera to the Wasson Council.

Article II, Section 2 of the WIC Bylaws requires that each Colony Council member elected or appointed take an oath of office. Mr. Magiera took the oath of office as required by the WIC Constitution.

Exhibit #47 states that Mr. Bills was disenrolled or banished, that there was a vacancy on the Colony Council and that Andrea L. Davidson was appointed to fill the position declared vacant. The contents of Exhibit #49 do not illustrate any due process in trying to disenroll or banish Mr. Bills. There was not an effective disenrollment or banishment of Mr. Bills.

Therefore, there was no vacancy on the Wasson Council and Ms. Davidson was not validly appointed to the Wasson Council.

The election of October 28, 2000 was defective for a number of reasons including:

- the election committee was not valid because only one member was a member of the Colony at the time;
- there was an altercation which disrupted the process;
- 3) two of the election committee members were incarcerated; and
- 4) the polling place was changed at last minute to a different place than posted.

All these incidents resulted in an invalid election on October 28, 2000.

Case 3:00-cy-00450-BES-VPC Document 202-2 Filed 05/31/2007 Page 13 of 87 The Court reviewed the Order of Judge Swanson identified as Exhibit #30 dated

January 18th, 2001 and information regarding the election proceeding. Judge Swanson exceeded his authority by ignoring the Constitutional election requirements.

On or about January 2001, Mr. Bills appointed an interim Colony Council, known as the Bill's Council in this opinion. The appointment of such a council was invalid and unconstitutional. There is absolutely no provision in the Constitution providing for the appointment of an interim Colony Council. There is no Constitutional provision for a single Council member to appoint any other council members or to act as a Colony Council of one. For foregoing reasons, the Bills' council is invalid.

Membership List

One of the inherent powers of self-government is the power to establish the members or citizens of a particular tribe, nation, band, community or colony. Another power of self-government is to exclude people from the tribe, nation, band or community or colony's territories or lands. The Enrollment Ordinance is clear about how to apply for membership and identifies the appeal for denial of a membership application. The Constitution is silent on how a member loses their membership or how they are excluded from tribal territories or lands. The Enrollment Ordinance is also silent on the process to disenroll someone. The Constitution places great value on due process as illustrated in Article VIII. The Enrollment Ordinance reflects the importance of due process by providing for due process if one's application for membership is denied. It is not the place of the judiciary to carry out an inherent sovereign power to say who the members are of a tribe, nation, band, community or colony. The last known list approved by the validly constituted Colony Council, the body with the authority to declare who the members are of the Colony, was the "list of 77 from 1998."

March, 2000, continued to act on enrollment applications throughout the past two years of chaos. Some membership applications were forwarded to the Council for approval and acted on by the council. There is no evidence in the records that these new membership approvals are defective. Any membership application which was approved by the Wasson Council, or the predecessor WIC Council, shall be added to the valid enrollment list of the Colony.

This Court is aware of the disproportionate number of Shoshone represented on the Colony Council and in the previous enrollment committee and that there are Paiutes who desire to be enrolled and may be eligible under the Constitution but are concerned about potential bias against Paiutes by enrollment committee members. The Colony is ordered to take steps to address this issue.

Tribal Judge

On April 7, 2000, William Bills filed a motion for emergency injunctive relief in the WIC Tribal Court requesting that the Wasson Group be enjoined from interfering with WIC financial matters. Kyle Swanson was the only sitting Judge of the WIC Tribal Court at that time. The Wasson Council had duly appointed him to his position in 1998. (See Exhibit 25). On April 17, 2000, the same day Bills' motion was served on the defendants; Judge Swanson issued an order granting Bills' motion for an emergency injunction. (Exhibit 19).

On May 2, 2000, the Wasson Council passed a resolution immediately removing Judge Swanson from office. (Resolution 5-2000-3, Exhibit 22). The stated grounds for his removal were that he presided over litigation in which a party was a close friend and did not hold hearings at a time and place provided by the WIC Law and Order Code. The resolution provided that a hearing would be held on Swanson's removal on May 13, 2000. It is unclear from the record

Case 3:00-cy-00450 BES-VPC Document 202-2 Filed 05/31/2007 Page 15 of 87 Whether the removal hearing scheduled May 13, 2000 hearing ever took place. Judge Swanson stated that he did not receive notice of his removal until three days after the scheduled hearing. He clearly was not given a fair hearing and an opportunity to respond to the charges.

Except for the resolution of removal itself, the record below does not establish that a written complaint to the Wasson Council was ever made by anyone against Judge Swanson. The record does support a conclusion that Judge Swanson did not receive notice of the charges made in the resolution for two weeks. His receipt of notice was three days after the scheduled May 13th hearing. Contrary to the clear requirements of the Code sections cited above, Judge Swanson was removed without any notice and prior to any hearing. Other sections of the Code were also violated. Section 1-40-100(b)(4) provides that hearings regarding removal of a judge shall be set at least thirty days but not more than sixty days in advance. Here, the removal hearing was set to take place eleven days after its passage.

The actions taken by the Wasson Council were clearly illegal under the WIC Code. They were also unlawful under the due process requirements of the WIC Constitution and under controlling federal law. Article VIII of the WIC Constitution provides that "No person shall be denied any of the applicable rights or guarantees as provided in Title II of the Civil Rights Act of 1968 (82 Stat. 77). The Federal Indian Civil Rights Act of 1968 (hereinafter ICRA) provides as follows:

No Indian tribe in exercising powers of self-governmental shall... deprive any person of liberty or property without due process of law. 25 U.S.C. 1302(8).

Certainly, Judge Swanson had a property interest in his position as Tribal Judge. It is elementary law that due process generally requires notice and an opportunity to be heard prior to deprivation

Corseption of the Process requirements are incorporated into the WIC Code but were not followed by the residual Council.

In her letter to Judge Swanson, Ms. Hearne apparently took the position that Judge Swanson's contract had simply expired. The Code, however, provides that the "Tribal Court shall consist of one Chief Judge and at least one or more Associate Judges"... and further that "all judges shall serve for a term of one year and until their successors take office"... (Code Sections 1-40-010 and 1-40-050). (Emphasis supplied). Judge Swanson was the only judge serving on the Tribal Court when these events took place. He had held his position for two years. The resolution appointing Chuck Hartman clearly states he was appointed as an associate judge. The only logical conclusion is that Judge Hartman was not appointed as a successor to Judge Swanson and that, therefore, removal based on expiration of Judge Swanson's term is also illegal.

Winnemucca Colony Council

I. The Trial Court's determination of members of the Winnemucca Colony Council is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony in Nevada.

Mr. Bills was properly elevated to the position of Chair pursuant to the by-laws of the Winnemucca Indian Colony of Nevada Article I, Section II. Sharon Wasson was properly appointed to the Wasson Council and subsequently properly appointed Chair of the Wasson Council. The Court finds no hearing for removal of Mr. Bills was ever held. We find that the removal of Mr. Bills was defective resulting in the fact that Mr. Bills is still on the tribal council.

There was no recall of Wasson Council members because the recall process was not completed. Mr. Bills continued to serve and continues to serve on the Wasson Council. Tom Magiera was properly appointed to replace Lucy Lowery. After review of the documents, this Court finds there was no proper procedure followed for the disenrollment of Mr. Williams. Therefore, it was inappropriate to declare a vacancy, nominate and appoint Andrea Davidson. The appointment of Andrea Davidson was defective, she is not a member of the Council and Mr. Bills remained and remains as a valid member of the Wasson Council.

The Court finds the Order of Judge Swanson dated January 18, 2001 invalid. The valid Colony Council that has survived to the present includes the following: Sharon Wasson, Thomas Wasson, Williams Bills, Elverine Castro and Thomas Magiera until his death.

Therefore, all subsequent activities of the Bills Council are found to be unconstitutional and invalid. The election held on April 2001 is declared an invalid election and in violation of the Constitution.

remove Mr. Bills as a member of the Colony Council and/or disenroll Mr. Bills, then the Colony Council must follow the Constitution and By-Laws including proper notice, procedure, and opportunity to be heard at a hearing. The Colony Council has the responsibility and duty to assure that due process is provided for in any ordinance or procedure in compliance with the Constitution in order to avoid any further defective disenrollment or defective removal of a Colony Council member.

The next Colony Council election scheduled pursuant to the Constitution would be October 2002. The Court and the parties have the desire for that election to occur on time. However, the serious situation the Colony faces today results from the chaos which began in February 2000 including the unconstitutional and invalid actions identified by this Court. Because of the need to identify who the Colony members are, the need to draft procedures to identify members and because the Constitution permits all Colony Council members to serve a term of two (2) years or until their successors are duly elected and seated, the October 2002 election shall occur within six months of October 2002.

The desire is for the Colony to definitively identify its members and hold a valid election with the purpose of bringing order to the Colony and making a future again for its members. This huge effort will require a complete and participatory Colony Council and active tribal members. If tribal members choose to be obstruct, uncooperative, petty and selfish, then this Colony will continue in chaos with no hope. The people have to care enough to move forward. The judicial and legal systems can do only so much.

II. The Trial Court's determination of the membership of the Winnemucca Indian Colony is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony.

Judge Haberfeld's Order is overturned in its entirety. The "list of 77 from 1998" is the valid list of the members of the Winnemucca Indian Colony of Nevada. Anyone who was added by previous Council or the Wasson Council from 1998 to the present shall be added to the "list of 77 from 1998".

Tribal Judge

III. The Court's determination of Tribal Judge is not supported by substantial evidence and does not comport with the Constitution and Bylaws of the Winnemucca Indian Colony.

We find that Swanson's removal as Tribal Court Judge was improper and illegal under the WIC Law and Order Code. (Hereinafter "Code"). Removal of Judges, Section 1-40-100(b)(1) of the Code provides that "no action will be taken except upon written complaint to the Tribal Council setting forth specific facts which justify removal." Section 1-40-100(b)(2) provides that the "judge shall be immediately notified of the charges against him." The Code further provides that "No judge shall be removed except following a hearing on the complaint and a <u>subsequent</u> decision by the Tribal Council that removal is appropriate." (Code Section 1-40-100(b)(3); (emphasis supplied).

We agree Judge Haberfield's determination that the attempted removal of Judge Swanson and the appointment of Judge Hartman was a reaction to a negative decision issued by Swanson and an attempt to create a Tribal Court more to the liking of the residual Council members.

Case 3: We the ROMAN WESTYRS Comprising of was not legally removed from office 87 according to the requirements of WIC's laws. He is legally authorized to hold the office of Judge of the WIC Tribal Court.

ORDER

- 1. The Order of Steven Haberfeld, issued on May 9, 2002, is reversed and vacated.
- The WIC Colony Council is Sharon Wasson, Thomas Wasson, Williams Bills,
 Elverine Castro. There is one vacancy created by the death of Thomas Magiera.
- 3. The WIC Colony Council shall declare a vacancy on the Colony Council because of the death of Thomas Magiera immediately and within 30 days of this order appoint a successor to fill the unexpired term of Thomas Magiera.
- 4. The WIC Colony Council shall serve until their successors are duly elected and seated or any member is duly disenrolled or banished.
- 5. The October 2002 election of the WIC shall occur within six months of October 2002.
- 6. The WIC Colony Council shall set time lines within the next six months of the date of this Order for the following:
 - a. amend the enrollment ordinance within 45 days of this order to provide
 procedures for appealing a denial of an application including due process
 provisions and to provide procedures to disenroll a member including due
 process provisions;

- that anyone who wishes to be enrolled should contact them and follow application procedures;
- c. the enrollment committee shall publish notice and post notices announcing that anyone who wishes to disenroll someone else should contact them and follow the disenrollment procedures; and
- d. the Colony Council shall take every step to assure a tribal election is held within six months of October 2002.
- 7. The WIC Colony Council shall appoint a validly constituted enrollment committee, if one does not exist, within 10 days of this order. The Court orders the Colony Council to address the real or perceived bias in favor of Shoshone by requiring the following:
 - a. The Colony Council shall make every attempt to be sure that there are equal numbers of Paiute and Shoshone on the enrollment committee;
 - b. That any appointment of members are members who have open minds and will look at the facts in front of them without bias for tribal or family or any other political loyalties.
- 8. The WIC Colony Council shall establish standards reflecting the due process required by the Constitution in denying an application for membership and in disenrolling members. The process for denial of a membership application and the disenrollment of a member shall include:
 - a. notice of actions to be taken or taken;
 - b. publish timelines for each process;

- d. written reasons for denial of an membership application and disenrollment;
- e. hearing and hearing procedures, if any;
- f. in disenrollment processes the burden is upon the person bringing or requesting the action of disenrollment; and
- g. appeal and appeal procedures including the use of an independent body or court.
- The WIC Colony Council shall contact the United States Department of Interior Bureau of Indian Affairs office for the last address list for members of the Colony.

Signing for the Appeals Court of the Winnemucca Indian Colony in Nevada:

Date: <u>X-/6-</u>12

Lenor A. Scheffler Chief Judge

Certified by:

Acting Clerk of Court

EXHIBIT 2

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2 Reno, Nevada, Friday, December 10, 2004, 9:00 a.m. 1 2 ---000---3 THE CLERK: Case number CV-N-04-573-HDM(VPC), Thomas Wasson, et al. versus Inter-Tribal Court of Appeals 4 of Nevada, et al. 5 6 Robert Hager and Treva Hearne are present on behalf of plaintiffs. William Kockenmeister is present on behalf of 7 8 the defendants. 9 THE COURT: Okay. Thank you, Miss Clerk. 10 This is the time set for the hearing on the motion for preliminary injunction. I've he reviewed the pleadings 11 that have been filed here. 12 13 Counsel, are you ready to proceed? 14 MR. HAGER: Ready on behalf of the plaintiffs, 15 Your Honor. 16 MR. KOCKENMEISTER: Ready on behalf of the 17 defendants, Your Honor. THE COURT: All right. Thank you. You may go 18 19 ahead. 20 Good morning, Your Honor. MR. HAGER: Your Honor, the first issue in this case today is 21 whether the ITCA has any jurisdiction. Jurisdiction cannot 22 be waived. It either exists or it doesn't exist. 23 provides for appellate review for Nevada tribes, quote: 24 25 "Which by resolution of the respective Tribal

Councils or the Tribal Law and Order Code, designate appeals to be held by the Nevada Inter-Tribal Court of Appeals, end quote.

That's what the basis for jurisdiction of the ITCN is, Your Honor.

THE COURT: Well, let me suggest that I don't think there's any question that the Inter-Tribal Court of Appeals has the right to review matters on appeal from a decision of a tribal judge. There are some things, and the reason I set this hearing -- and maybe it would be easier if I just ask some questions because I need to try to get some history on this. I'm well aware of a lot of problems that have arisen in the context of this dispute going back to 2000 in connection with other litigation that we've have, and it's very unfortunate, and I've attempted to have other matters resolved.

What was the basis on which matters were submitted to what I'll call the Minnesota Panel? Was it a stipulation?

MR. HAGER: Yes, Your Honor.

THE COURT: All right. Signed by whom?

MR. HAGER: Signed by, I believe, all sides; all parties to the disputes in Winnemucca.

THE COURT: And was that in written form?

MR. HAGER: I believe the stipulation was in written form. There was no dispute with regards to the establishment

4 1 of that special panel. THE COURT: And what did the stipulation say with 2 respect to whether or not the parties would be bound by that 3 decision? 4 MR. HAGER: Well, there's a dispute in that regard 5 as well, Your Honor. I know --6 7 THE COURT: Putting aside the dispute, what did 8 the language say? I haven't seen it. I'd like to see the document. Is there a specific document that was signed by all 9 10 the parties? 11 MR. HAGER: Let me see if I can answer that 12 question. 13 THE COURT: If you have that, I would like to take a look at it. 14 MR. HAGER: Your Honor, we do have it at the office, 15 16 but I don't have it here today. 17 Okay. Well, can you give me your best THE COURT: recollection of what it says about whether the parties agree 18 19 to be bound by that decision. 20 MR. HAGER: It is our position that it does provide that the parties agree to be bound by that decision. 21 There 22 is --THE COURT: What's the language, to the best of your 23 24 knowledge? 25 I'm kind of back on the circular thing, I Okay.

5 1 guess, but, you know, I am concerned about that. 2 Now, that panel was created by the Ninth Circuit 3 arbitrator, isn't that true? 4 MR. HAGER: Well, there is a subsequent decision by the Ninth Circuit directing that the -- any appeal from 5 6 that panel should go to the Interior Board of -- and let me 7 state --8 THE COURT: What appeal? What decision is that? Τ haven't seen it. Was that cited in the briefs? 9 10 MR. HAGER: I don't believe it was. THE COURT: I would like to know what that decision 11 What is it? 12 is. 13 MR. HAGER: There is an appeal pending right now 14 before the Interior Board of --15 THE COURT: Okay. This is -- this is all 16 interesting. Now, can somebody give me the citation on that? 17 MR. HAGER: On the Ninth Circuit decision, Your 18 Honor? 19 THE COURT: Yes. 20 MR. HAGER: I think I can give you the name of the 21 case. 22 THE COURT: Okay. Let's start with that. Counsel, could you come up here? If you want to 23 kind of assist on some of this, we'll save some time. You 24 25 may know some of the background here that will be helpful.

б 1 MS. HEARNE: Yes. Excuse me, Your Honor. Treva 2 Hearne on behalf of --3 THE COURT: Yes. 4 MS. HEARNE: Your Honor, the history of this 5 litigation was that when we first appealed the rejection of a temporary restraining order to put the assets in trust --6 7 THE COURT: Yes. MS. HEARNE: -- we were before a Ninth Circuit Court 8 9 of Appeals mediation service, and they asked if we could agree 10 to an appeal. We then wrote a very summary sort of fashioned agreement, which Mr. Pope wrote. And what he claims is, well, 11 12 I didn't say that that would be the final appeal. Well, there 13 is no appeal beyond the -- if it were --14 THE COURT: Let's not get into a whole lot of the 15 nuances of it. 16 MS. HEARNE: Right. 17 THE COURT: There was a draft and it was signed. 18 Who signed it? 19 MS. HEARNE: I signed it on behalf of the Winnemucca 20 Indian Colony. Mr. Pope signed it on behalf of --21 The parties didn't sign it, but each of THE COURT: 22 you signed it on behalf of your respective clients? 23 MS. HEARNE: That's correct, Your Honor. 24 THE COURT: All right. And then was there an order entered by anybody pursuant to that stipulation? 25

1 MS. HEARNE: No. What there was was a dismissal of 2 the actions before the Ninth Circuit, based upon our entering 3 into that stipulation. 4 THE COURT: Okay. And then the panel was convened 5 and who paid for the panel? 6 MS. HEARNE: The Winnemucca Indian Colony account, 7 which is now held by the federal court and Valerie Cooke. 8 magistrate. 9 THE COURT: And that's where that money came from, 10 correct? 11 MS. HEARNE: That's correct, Your Honor. And it was held in the courtroom of Valerie Cooke. 12 13 THE COURT: And there was a written agreement, since it was signed, and what did it say about being bound? 14 15 was the language to the best of your recollection? 16 MS. HEARNE: It said there would be an appeal, and 17 that that appeal would be before these justices, and that they 18 would hear it, and there would be an order issued. 19 THE COURT: That was because the Bureau of Indian 20 Affairs hadn't funded a --21 MS. HEARNE: Inter-Tribal court. 22 THE COURT: -- and Inter-Tribal Appellate Court, is 23 that right? 24 MS. HEARNE: That's correct. 25 THE COURT: Okay. And was there any language in

there that said that the parties agree to be bound by that decision?

MS. HEARNE: There was no language that said that exact word.

THE COURT: Okay. Now, as I understand what has just been said, Mr. Hager was telling me a minute ago that there was a provision someplace that indicated that that decision was subject to review by someone in the BIA.

Is that right, or did I miss understand?

MS. HEARNE: That was just a misunderstanding because there are two or three lines of litigation in this case.

THE COURT: I'm amazed there aren't more.

MS. HEARNE: Once the Ninth Circuit Court of Appeals turned back that appeal and said you must exhaust your administrative remedies --

THE COURT: Right.

MS. HEARNE: -- the thing that's being appealed through Interior Board of Indian Appeals is whether or not the BIA must recognize a council of a federally recognized tribe. And in addition to, I have asked that the Winnemucca Indian Colony Council, Thomas Wasson, be recognized, because of the historic membership before them, and they have all the records. That still has not been determined.

And the Special Panel's decision made the same

9 conclusion, and that was because of the historic records, that 1 Thomas Wasson, and all the people who were the council as of 2 the date that Glen Wasson was murdered, should be reinstated. 3 4 THE COURT: Now, the decision --5 MS. HEARNE: That's all that's before the Interior 6 Board. 7 The decision I'm talking about, the THE COURT: 8 Minnesota Panel, that came down August 16th, 2002. 9 MS. HEARNE: That's correct. THE COURT: How long was it after that that the BIA 10 suddenly came up with some money so that they could fund the 11 Inter-Tribal Court of Appeals again? 12 13 MS. HEARNE: I believe they came up with money 14 sometime in 2003. 15 THE COURT: Okay. 16 MS. HEARNE: They started, I think, about August of 17 2003. 18 So August -- it was about a year later? THE COURT: 19 MS. HEARNE: They can answer that better than I can, 20 they've got --21 THE COURT: So, approximately a year later, you 22 think they funded the Inter-Tribal Court of Appeals. 23 And I take it, during that period of time, until the Inter-Tribal Court of Appeals came into existence, and 24 25 then there was this appeal up through the process there, what,

10 if anything, was done to comply with the provisions of this 1 order entered by this Minnesota Panel? 2 MS. HEARNE: Well, certainly that was a dispute, 3 4 Your Honor, but we asked the Bureau of Indian affairs to please allow us to re-enter their lands. And they refused to 5 6 do that. 7 THE COURT: So, really, nothing happened. MS. HEARNE: Other than we went ahead with 8 membership. We went ahead doing everything else the Court 9 10 instructed us to do. 11 THE COURT: That you could do. 12 MS. HEARNE: That we could do. THE COURT: Right. But was there any -- obviously 13 there was no election held? 14 15 MS. HEARNE: Yes, we had --16 THE COURT: There was an election held? 17 MS. HEARNE: Absolutely. We've held election --THE COURT: It says October of 2002 election of WIC 18 shall occur within six months of October 2002. 19 MS. HEARNE: And we did do that, and we held one in 20 21 October of 2004, Your Honor. THE COURT: All right. And what was the appellate 22 23 route for challenging enrollment issues? 24 MS. HEARNE: Enrollment issues, once determined by Tribal Council, once it's recognized --25

11 1 THE COURT: Yeah. 2 MS. HEARNE: -- would be -- could be appealed to the 3 Inter-Tribal Court if --4 THE COURT: If there was no Inter-Tribal Court. 5 That's my point. 6 MS. HEARNE: Right. 7 THE COURT: Isn't that true? 8 MS, HEARNE: At that --9 So I don't see how there could have been THE COURT: 10 due process for an appeal. And that's my concern here. 11 MS. HEARNE: Prior to 2000 there was, Your Honor. 12 THE COURT: I'm not concerned about 2000. I 'm 13 talking about the so-called 2002 election that was ordered by 14 the Minnesota Panel. 15 MS. HEARNE: Right. 16 THE COURT: There was no mechanism in place -- Well, 17 let's backup. 18 It seemed to me a critical concern was the 19 enrollment issue; who has the right to vote? That's been 20 the basis of a lot of this dispute all along. And, who has 21 the right to vote, who has the right to be enrolled is an issue that ultimately should be determined by the tribal 22 23 The council that can make some certifications, but court. 24 the tribal court has the right to review it, in my opinion. 25 The Inter-Tribal Appellate Court, if it exists,

has the right to review that. And, ultimately, at least due process issues can come to this court. That's my opinion.

You may agree or disagree, but that's the way I see the

posture of things. And that hasn't happened, and that's what's of concern to me.

Now, whether or not we rely on what happened in this Minnesota Panel, or we rely on what is being said here by the Inter-Tribal Court of Appeals, it seems to me that the process that should be in place is to allow, if they're the warring factions or whatever here, to present lists, and to that extent, I'm inclined to agree with what has been done here, subject to appellate review as to the legitimacy of the people that are claiming entitlement to be enrolled and to vote, have that be reviewed, have their right of due process, and then this court could do two things:

One, if it's appealed here, one would be to determine whether or not those people had due process.

That is, did they have the right to a fair hearing, notice and a fair hearing with respect to whether or not they were properly enrolled; and

Two, did the Inter-Tribal Court act beyond its jurisdictions in making those determinations? In other words, was there something fatally flawed about the whole process?

So that's why whether or not we're dealing with what was done by the Minnesota Panel, or if we deal with

what's been done by this Inter-Tribal Court, that's the fair way for this matter, ultimately, to be resolved in my mind.

Now, tell me why you don't agree, if you don't.

MR. HAGER: Your Honor, the issue of membership is a fundamental issue which is solely within the control of the tribe. And that determination is to be made by the council pursuant to the constitution and the by-laws of the Winnemucca Indian Colony.

THE COURT: Well, they can designate the basis for enrollment, but whether or not somebody under those conditions, under whatever their constitutional provisions are, the Tribal Court and the Appellate Tribal Court have the right to review that, in my opinion.

MR. HAGER: And that's the process we're asking to have applied here; that the council makes the determination first. That's solely within their power --

THE COURT: Well, see, we have a problem here because who is the council?

MR. HAGER: Well, everybody agrees who the council is, even the Inter-Tribal Court of Appeals agrees who the council is. It's the council that was designated by the special Minnesota Panel.

The problem is where they go from there. They then say there's no way to dispute that, that is the council. But, we're going to make a decision on who is the enrolled members.

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 1
              Well, that doesn't follow, Your Honor.
                                                       That's
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    what --
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              THE COURT:
                          See, that's not exactly what I
 4
    understood, because I understood that the Minnesota Panel
 5
    indicated these people are the panel, which would be the -- or
    the council, and those are the ones that are designated as
 6
   plaintiffs in this action in this court, correct?
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              MR. HAGER:
                          That's correct.
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              THE COURT:
                          It was my understanding that the
    decision out of the Inter-Tribal Appellate Court was that
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    you go back to 2000 and that would be the council, is that
11
12
    true?
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              MR. HAGER:
                          That's what we're saying.
                                                     We'll ao
   back to that council. All of the remaining available members
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15
    of that council are plaintiffs in this case, Your Honor.
16
              THE COURT: Are both parties telling me that they've
17
    agreed on who the council is?
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              MR. HAGER:
                          That's not in dispute, Your Honor.
19
    Exactly.
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              THE COURT:
                          Okay. Who are they?
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              MR. HAGER:
                          And it's set forth -- it's Tommy Wasson
22
    -- Thomas Wasson.
                       I'm sorry.
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              THE COURT:
                          Right.
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              MR. HAGER:
                          Sharon Wasson.
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              THE COURT:
                          Right.
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15 1 MR. HAGER: Bills, who is unavailable. He's 2 disappeared. 3 THE COURT: Well, yes. I mean, it looks like there's a vacancy there. 4 5 MR. HAGER: And Elvirene Castro. 6 THE COURT: Elvirene Castro and Bills. 7 Who is Lucy Wasson Lowery? 8 MR. HAGER: She's deceased, Your Honor. 9 THE COURT: All right. I mean, she's listed in the decision by the Inter-Tribal Court. So she was originally in 10 11 that action, is that right? 12 MR. HAGER: Yes, Your Honor. She's deceased now. 13 THE COURT: Okay. Well, tell me what the issue is 14 here then. 15 MR. HAGER: So then the problem, Your Honor, is I agree with your analysis here that the council has the power 16 to make that determination. And there's appellate review of 17 that decision in terms of who is an enrolled member. 18 19 The defendants here agree who that council is. The 20 special Minnesota Panel determined who that council is. 21 THE COURT: Right. 22 The problem is in this court, this BIA MR. HAGER: court then goes off in the direction of saying, well, but 23 24 we're going to decide who the members are. And that doesn't

follow, Your Honor. That's what the problem is.

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1 THE COURT: That's not really the way I read that decision. What that decision is saying is these people will 2 submit the list of the people that they believe are enrolled, 3 and anyone that they agree on will be enrolled. And anywhere 4 there's a dispute, will be subject to review. And I don't think there's anything wrong with that, because they would 6 review it -- and I think an Inter-Tribal Appellate Court has the right, whether it's a special Minnesota court or if 8 it's the Inter-Tribal Court, has the right to review that determination, you know, on due process grounds and give them the right of a hearing, an opportunity to be heard, 11 and notice of that hearing, in connection with anybody that 12 claims they should have been on that list and they were 14 excluded from that list.

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That's all I read this decision to say. Why am I mistaken on that?

The reason you're mistaken, Your Honor, MR. HAGER: is that the council has the right to determine membership. They make that determination. Then, if someone wants to complain about that, they appeal. The appellate court doesn't make that initial determination, and the standard on appeal is abuse of discretion. They don't exercise the initial decisions on whatever standard they want to apply in terms of who is or is not a member at this point.

> I thought that's what they were saying THE COURT:

in effect, is that the council gives us a certified list, and the only reason they say there's a dispute is because there's two councils here.

MR. HAGER: If they say, and what they're going to propose here today is that the council is going to make a determination with regard to who the enrolled members are, and then anybody who wants to appeal that under the law that applies to that kind of determination, Your Honor, then that's fine.

THE COURT: Well, that's what should be done.

MR. HAGER: But that's not what the existing order is. The existing order is there's so much confusion and chaos there, that we're going to make that decision. They can't make a decision unless there's an appeal.

THE COURT: Let me shift over to opposing council.

Do you agree on who the council is?

MR. KOCKENMEISTER: That's the question, Your Honor. There is no one out there, there is no body, there is no court, the BIA, no one has indicated or recognized what the appropriate council is. And that's what we're faced with, Your Honor. We're faced with --

THE COURT: But do you agree on who the council should be?

MR. KOCKENMEISTER: We don't. It's unclear that -THE COURT: Well, Mr. Hager just got done saying the

two of you agreed on this.

MR. KOCKENMEISTER: I don't know, Your Honor, if I may, I don't know where he came up with that conclusion.

What we have suggested is that there is no

5 | legitimate council that's recognized by any body out there.

6 There are two competing factions. They've each held their

7 own elections, Your Honor. It's chaos. And what we're

suggesting is that the first step is to determine who the

appropriate enrolled legitimate members of the Winnemucca

10 Indian Colony are. We have asked both sides to submit a list.

11 We'll go through it and we'll make the determination as to who

12 the legitimate members of the Winnemucca Indian Colony. After

13 | that --

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THE COURT: When you say "both sides," you mean the

15 | two --

MR. KOCKENMEISTER: There are competing factions out

17 | there.

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THE COURT: Now, just a second. You're talking about what you perceive to be two councils?

MR. KOCKENMEISTER: Well, they are alleging that there are two councils. We haven't made any determination as to who the appropriate council is, Your Honor. All we're saying is it came before us, we had two competing factions that are both are alleging -- both held elections and both are

25 alleging they are the legitimate council.

1 Now, the plaintiffs in this case are relying on 2 the Minnesota decision to assert that they are the legitimate If you read our decision closely, what we have 3 stated is that we cannot determine at this point in time who 4 the legitimate council, who the le --5 6 THE COURT: Let me ask this. 7 Since the parties agree to have the Minnesota council decide this issue, and that was agreed upon, right? 8 9 I mean that was agreed? 10 MR. KOCKENMEISTER: It was agreed as --11 THE COURT: And you don't waste the Ninth Circuit's 12 And you're certainly not going to waste this Court's 13 time. 14 MR. KOCKENMEISTER: And the issue that we had with 15 that decision was we didn't see in the agreement that that was 16 a binding final decision. 17 THE COURT: Well, put that aside for a second. 18 You agree that it was submitted for decision by that 19 body? 20 MR. KOCKENMEISTER: It was submitted. That is 21 correct. 22

THE COURT: All right. And that body made a decision. I, for the life of me, can't understand why the parties don't go on then and let that council designate who the enrolled members are. And then, to the extent

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anybody has been excluded from that list, they have the 1 right of appellate review to determine, based upon due 2 process considerations, notice, opportunity for a hearing, 3 4 why they shouldn't be included. And then if they're 5 successful on that, they're included, an election is held a short time thereafter, and whatever the results of that 6 election are, when they're certified, that's it and everybody 7 8 moves on with their life. 9 MR. KOCKENMEISTER: And that is very close to what 10 we're suggesting. THE COURT: What's the difference? 11 12 MR. KOCKENMEISTER: The difference is that --13 THE COURT: You want to submit two lists? 14 MR. KOCKENMEISTER: -- the Minnesota Panel was 15 acting in place of the Inter-tribal Council Court of Appeals 16 because it didn't exist --17 THE COURT: What can you do -- Right. I mean, what 18 can you do? 19 MR. KOCKENMEISTER: Because it didn't exist --20 THE COURT: That's basic fairness. 21 MR. KOCKENMEISTER: But, now, we still -- they did 22 not, for whatever reason, Your Honor, that decision did not 23 resolve the dispute. For whatever reason, it didn't work. No one is recognizing any council at this point in time. 24 25 THE COURT: You see when that finally happens,

whether the Court wants to or not, out of necessity, it has to intervene.

election.

MR. KOCKENMEISTER: That's our position, is that we're faced with --

THE COURT: I think the way they should intervene is to accept what the court in existence at the time said. And that is, here's your council. Go ahead and submit a list. You can conduct the election. But, before you conduct the election, anyone that wants to appeal to be included as a potential voter here, has the right to do that. And enough time should be allowed so they can do that before the

Now, that's basic fairness. What's wrong with that?

MR. KOCKENMEISTER: There's nothing wrong with it,

but what we're suggesting is -- we wanted to end this

controversy as quickly as we possibly could and argue --

THE COURT: Why don't you all consent to let me end this as soon as possible then. I would be delighted to do that. I don't want to intervene. You know, this should all be resolved within the tribe, and it should all be resolved by the Inter-Tribal Appellate Court.

MR. KOCKENMEISTER: That's our position, is we would like to resolve that matter so that we can establish legitimate -- if we went back, and if you took the position that the Minnesota Panel was the appropriate decision, and

that's the council, then it would be back to us again because the dispute wouldn't end because the other faction --

THE COURT: Well, it would end because the other faction if they claim they're being left out, all they have to do is the people that they claim have not been entitled to be enrolled are not being enrolled, all they have to do is have those people, collectively, file with the Inter-Tribal Appellate Court or with tribal court, subject to appellate review, and there would have to be a built-in time frame for that, to have the matter heard so that they could be certified or not certified.

MR. KOCKENMEISTER: And that's exactly --

THE COURT: First what she should do is go to the council that's been designated by the Minnesota court, they should go to them. If they're refused, then they should have a reasonable period of time in which to take an appeal on that. And then if they're denied that, I think the only appellate review from that to this court would be on whether or not they were denied due process. I don't get involved in the other parts of it probably. I'm not sure. I would have to look at that.

But, what's not eminently fair about that?

MR. KOCKENMEISTER: It's not that it's not fair. We believe our solution is -- it's going to get to us, in our opinion, no matter -- if the Tribal Council is as set forth by

23 the Minnesota Panel -- and by the way, I'm not sure if the 1 entire members are still around as Mr. Hager said, so you have 2 a partial council that decides membership. We know that 3 there's going to be a dispute. It's going to work its way 4 through the system. Several years from now, we'll have the 5 6 same issue before us. 7 How many people are we talking about? THE COURT: MR. KOCKENMEISTER: I believe it's about -- is it a 8 9 100 people in the colony? MR. HAGER: Your Honor, the last list that was 10 submitted in 1990 -- and there's a long history of membership 11 here and self-government successfully by this council --12 THE COURT: How many people are we talking about? 13 MR. HAGER: We're talking about 99 on that list, 14 15 Your Honor. 16 THE COURT: Ninety-nine people? Okay. Ninety-nine people. And of the 99 people, how 17 many -- I realize I'm not binding anybody to this, how many 18 do you pretty much concede are enrolled members and there's 19 really no dispute over it, of the 99? Just give me a figure. 20 21 No dispute? Sixty, Your Honor. MR. HAGER: 22 THE COURT: So the dispute is over 39 people, right, 23 approximately? 24 MR. HAGER: That's approximately correct.

KATHRYN M. FRENCH, C.C.R. (702) 786-5584

THE COURT:

Okay.

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 $$\operatorname{MR}$.$ KOCKENMEISTER: And I would like to add, Your Honor, we had a --

THE COURT: Okay. Couldn't that be resolved fairly simply? We're not talking about thousands and thousands. If they can decide a national election --

MR. KOCKENMEISTER: You're absolutely right. That's our position, Your Honor. We have those lists. We've asked the parties to submit the lists. We've submitted -- we have a list of the disputed individuals. Now all we would like to do is now hold a hearing on those disputed individuals and make a determination as to whether they're legitimate members of the Winnemucca Indian Colony and hold the election. We think that's the quickest and fairest way of resolving this dispute.

Under the use of the Minnesota --

THE COURT: Why don't you simply stipulate that the council that was established by the Minnesota Panel -- and you could do this before the Inter-Tribal Court, rather than having this court take some type of extraordinary action, which I'm not inclined to do -- simply stipulate that for purposes of getting this matter before the court, moving it forward, that that council would be the council that would make the initial determination with respect to those who are enrolled members and entitled to vote.

The parties would further stipulate that to the extent there are any that are not included on that list who

wish to vote, believe they should be enrolled members, their 1 names would be certified for immediate appellate review to the 2 Court of Appeals, the Inter-Tribal Court of Appeals, with an 3 opportunity for a hearing and a decision as to whether or 4 not they should be enrolled members to vote. And that that 5 process should be completed within, say, 30 days or 60 days. 6 7 MR. KOCKENMEISTER: Your Honor, I think, essentially, we've already done that because they've 8 9 submitted a list based on what they believe are the 10 appropriate members. The other side has submitted a list where they believe these individuals should be included as 11 12 members. 13 THE COURT: That's where you're down to the 39 that 14 are in dispute? MR. KOCKENMEISTER: Right. We have that information 15 16 already. All we now want --THE COURT: Counsel, do you agree with that or not? 17 18 MS. HEARNE: (Shakes head negatively.) 19 THE COURT: You said you thought there were 39 in 20 dispute. He thinks there's 39 in dispute. Why can't everybody move forward to let -- if you need a certification 21 from this original council, fine, certify it, and then that 22 would be the trigger for the Inter-Tribal Court of Appeals 23 to give an opportunity for a hearing to these 39 that claim 24 25 they've been disenfranchised.

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MS. HEARNE: I believe it's because some people who want to be members who are not on that list, who would have the right then to file their application for membership with the council, and those people are the ones who have never been members who want to file an application. THE COURT: That's fine. Let them file it. them file it and let the court review that. MR. KOCKENMEISTER: We have no problem. We just want --THE COURT: So let's do it. Why can't it --MS. HEARNE: It has to be filed with the council so they can re --MR. HAGER: So long as it's filed with the council, Your Honor. The council makes the determination that --THE COURT: Fine. I'm saying stipulate so it can be filed with the council. This council is not going to do anything other than just probably rubber-stamp whatever

Why can't you stipulate to do that? Go back to the Inter-Tribal Court, indicate the parties -- because you can stipulate to what you want -- that the parties have stipulated that the council that was designated -- the parties agree that the council that was designated through this hard work of this Minnesota Panel, will make the initial

they want to rubber-stamp, but then you get it into the court.

That's all I'm trying to do.

certification of those who are the enrolled members, and any of the group that you're talking about who feel they should be. And that the ones that are, that the council -- and the council is probably going to at least confirm those that you all agree on. There will be that one list. The second list will be those that are not agreed, and they won't certify those.

And then there would be a period of time, I would think something in the neighborhood of 30 days or whatever would be a reasonable period of time for you to stipulate, that they would have the right, those who claim they're disenfranchised, or claim they should be enrolled and are not, would have the right to file an appeal with the Inter-Tribal Court of appeals, and with appropriate notice and an opportunity to be heard, the decision would be made by the Inter-Tribal Court of Appeals as to whether or not they're entitled to vote and be enrolled. Then at that point, that decision, I suppose, could be appealed to this court.

Now, I'm not going to give you an advisory opinion now on what the breadth of my authority would be, whether it's simply to determine whether due process has been met here, or whether or not I have the right to go in and make a determination as to who should be enrolled and who's not. I'm not sure at that one. I haven't looked at the law in the area.

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But in any event, after that process, after that appellate period has expired, then there would be a definite date set for election, and those who are enrolled pursuant to law would be entitled to vote, period. They'll vote. Whoever they vote on, that's the council and you can move on. What's wrong that? MR. HAGER: That sounds good. If I could have one moment, Your Honor. THE COURT: Do you see a problem with that? MR. KOCKENMEISTER: I don't see a problem. The only issue is that we've interjected another step in the process because we already know who --THE COURT: But if that makes everybody happy, why not do it? MR. KOCKENMEISTER: I'm okay with it. All I'm saying is --THE COURT: It's not a step that's going to hurt anybody. MR. KOCKENMEISTER: -- we know who the disputed individuals are already. THE COURT: That gives a little support, anyway, to

the hard work these people in Minnesota did. I'm impressed with all the work they put in on this. And it cost -- I don't know how much that cost, but I'll bet it was twenty, thirty, forty thousand dollars.

MR. KOCKENMEISTER: It's a significant amount of money, Your Honor.

MS. HEARNE: Thirty-four thousand dollars.

THE COURT: That was my recollection that it was in the thirty thousand dollar range. That's not the barometer on which we decide whether a decision is a good one or not, but certainly everybody had agreed to do that. It's time to move on. We make agreements. We're bound by them. And we move on.

MR. KOCKENMEISTER: We don't have a problem. We just believe it's our responsibility to ultimately determine disputes over tribal membership. And I think it's clear that it's our responsibility.

THE COURT: What's your problem with that resolution?

MR. HAGER: I don't have a problem with that resolution. In response to what was just said, there is no dispute right now regarding membership, because membership has not yet been determined. So once the membership is determined, then I think the comments here might be appropriate. But, it's inappropriate to anticipate there's going to be a dispute, and since there may be one in the future, we'll just take control of that decision now. That's the problem we have with the decision.

MR. KOCKENMEISTER: Your Honor, I beg to differ with

that. There is --

THE COURT: Well, could I have you go back then to the Inter-Tribal Court of Appeals and request that they re-open the matter and allow you, on your stipulation, to proceed as I've just outlined it for you? Would you be willing to do that?

MR. HAGER: Yes, we would, Your Honor.

THE COURT: Would you be willing to do that?

MR. KOCKENMEISTER: We have no problem. If they would be stipulating with the other, quote, competing faction in this matter, we don't have a problem with that. We just -- if I hear the Court correctly, you believe it's our responsibility to determine disputes with respect to tribal enrollment. And we agree wholeheartedly. And if this is the procedure --

THE COURT: What I've said is this: That it's my opinion, if you look at the Articles, if you look at the Constitution, that it's the responsibility first of the council to make that determination. Unfortunately, there's a huge question about that as to who is the real council.

It's my opinion that the Minnesota Panel did a fine job in trying to resolve that, but it didn't get resolved. So, I'm saying the first opportunity should be given, on the certification question to try to comport with what the

constitution says, to let that council; that is, the council that was denominated here, absent William Bills, who isn't around --

MR. KOCKENMEISTER: And a deceased person as well.

THE COURT: And a deceased person. So at least you have a body doing something that's consistent with the Constitution there, they'll make the certification. There will also be this list of people, either those who are enrolled that claim they've been disenfranchised, or those who want to be enrolled --

MR. KOCKENMEISTER: To be enrolled, right.

THE COURT: -- that list would be made available, and that they would, and they could do it collectively, have the right to take an appeal, with an opportunity for notice and hearing then before the Inter-Tribal Court of Appeals for a determination as to whether or not they should be permitted to be enrolled and, therefore, to vote.

That's what I'm suggesting.

MR. KOCKENMEISTER: And --

THE COURT: That would be the process. And the time frame you can work out in your stipulation so that it's reasonable.

MR. KOCKENMEISTER: And --

THE COURT: And I would think the Court of Appeals would go along with that.

MR. KOCKENMEISTER: We would. And to make the process simple, perhaps if there's a recognition that we would retain jurisdiction over this matter until the process as you've described is worked out, that would be our suggestion, rather than --

THE COURT: Well, I think you have jurisdiction over it, so I think you would retain jurisdiction over it. I think this court has the right to review what you do, but probably on a fairly limited basis. I don't want to intrude on what the council does, and I don't want to intrude on what your court does because those are things that should be left to the tribe. They should be left to the colonies. They should be left to the business of the Winnemucca Indian colony, in my opinion.

The Federal District Court does not want to get involved in these matters except as a last resort. So, I don't want to precipitously move in and tell everybody how they have to do things. But, everybody out there is entitled to have a fair election. And the fairest kind of election I can think of is where everybody has a right to vote that has the right to be enrolled, and they should have an opportunity and a hearing ultimately, since there's, you know, it's questionable about the council, ultimately before the Inter-Tribal Court of Appeals.

MR. KOCKENMEISTER: Your Honor, we agree with that.

Our concern in coming here today as defendants, was the assertion, we thought by the plaintiffs, that we didn't have jurisdiction at all to decide enrollment membership. And that gets to the heart of --

THE COURT: Well, my understanding of what they were contending is that the council should have the right to say first who the parties are. And I think they're right on that. That's the way I read everything here.

MR. KOCKENMEISTER: I won't -- ultimately, it's going to get to our court, I feel. And as long as we have the right to review those decisions, I'm comfortable with the stipulation that you suggested that the parties enter into, Your Honor.

THE COURT: Should we just continue -- what I'm going to do is deny the application for preliminary injunction without prejudice. The parties understand they can come back in here, you know, on appropriate notice, and I'll try to get an expedited hearing on it if we need to.

I'm going to allow you to go ahead then and work out the stipulation. You can get a copy of the transcript if you want to do that. I think it's fairly clear what we're talking about here.

So, the process simply would be that you agree that those parties who are still alive that constitute the board that was designated by the Minnesota Panel, should

first review all of these matters of people who claim they're entitled to vote and be enrolled; either the ones who are outside and want to be in, or those who are in and claim they aren't -- that they're being disenfranchised. And then there should be a certification as to those that the council believes should be entitled to vote, they're enrolled.

And then as to the balance of them, they should collectively have the right to take an appeal to the Inter-Tribal Court of Appeals, and have appropriate notice, an opportunity for a hearing to present the issues that they have to present, and then that Inter-Tribal Court of Appeals would make the decision as to whether or not they're entitled to vote.

Then if somebody maintains that they've not been given due process, and that they therefore have some right to appeal to this court, I'm going to leave this action open for purposes of allowing them to come in on that basis. And if that delays the election, it will delay it. Otherwise, the Inter-Tribal Court of Appeals then, once that decision is made, then I think that council can go ahead and set the date for the new election.

And I don't think the court should be setting dates for elections and everything else. I think that ought to be up to a council. But, I agree with you that there should be that mechanism available so that the council doesn't stonewall

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anyone from have the right of having the matter heard by the Inter-Tribal Court of Appeal.

MR. HAGER: I don't disagree, Your Honor.

THE COURT: All right. Any question by either side?

MR. KOCKENMEISTER: Your Honor, I'd like to, if I may briefly, throughout the pleadings in this matter, the theme is that somehow the Inter-Tribal Court of Appeals is the pawn of the Bureau of Indian Affairs. We may be back --

THE COURT: Let me talk about that just for a minute.

You know, I complimented the Minnesota Panel for what they did and, frankly, in reading the decision and order on appeal from the Inter-Tribal Court of Appeals, it looked to me like they, in good faith, were doing a fine job of trying to resolve a very, very difficult problem.

MR. KOCKENMEISTER: And I think --

THE COURT: I'm well aware how difficult that problem is, Judge Cooke and I both, in connection with earlier proceedings here.

MR. KOCKENMEISTER: And I just want to state for the record, as an officer of this court, no one from the BIA contacted any of the three judges on this panel and suggested that we had to enter a decision in any way or form. We are totally independent. And I just wanted to make sure that the integrity of the Inter-Tribal Court of appeals --

THE COURT: Sure.

2 MR. KOCKENMEISTER: -- is not maligned in this case.

THE COURT: Sure. Well, that's fine.

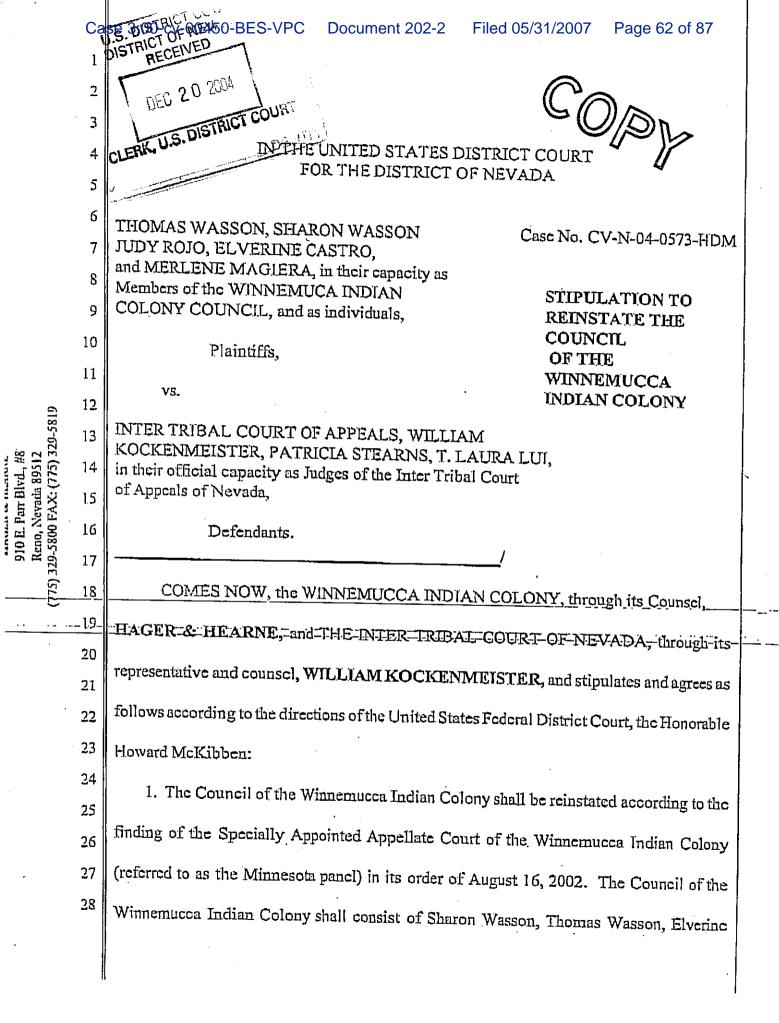
There is one thing that's very troubling to me about all of this. I can't, for the life of me, understand why there wouldn't be adequate funding out there to keep a court of appeals alive and well, so that it can decide these issues. And to the extent the BIA doesn't fund something like that, I think that's a travesty.

MR. KOCKENMEISTER: And, Your Honor, I don't disagree with you. I came -- I'm the new wave, if you will. And I can tell you that the justices are committed to having a strong and independent appellate court. Obviously it does depend on funding from the BIA, which we don't have any control over.

THE COURT: Well, I know. And to the extent my words means anything, they should always fund something like that. Everybody has the right to go into court. Everybody has the right to an appellate review. And everybody in the colony should have that right. And they should have as much of a right as anybody else in the United States to come into court and have their grievances resolved. And to the extent the BIA or anybody else disenfranchises somebody from not being able to go and do that -- I mean, heaven help us if all the funding is cutoff from the courts in this country so

37 people don't have some right to assert and protect their 1 2 constitutional rights. MR. HAGER: And we appreciate that, Your Honor. 3 4 All right. Thank you very much. THE COURT: appreciate it. Thank you, counsel. 5 6 MR. HAGER: Thank you, Your Honor. 7 MS. HEARNE: Thank you, Your Honor. 8 THE COURT: We're in recess. 9 (Court Adjourned.) 10 11 I certify that the foregoing is a correct transcript from 12 the record of proceedings in the above-entitled matter. 13 14 15 KATHRYN M. FRENCH, RPR, CCR 16 DATE 17 18 19 20 21 22 23 24 25

EXHIBIT 3



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Castro, Andrea Davidson, and William Bills as of the date of the execution of this stipulation and these persons shall serve for so long as they are able or until another Council is elected pursuant to a membership chosen by this Council and elected at a valid and legal election of the Winnemucca Indian Colony.

2. The members of the Council shall within thirty (30) days publish a notice that states the following:

Membership applications for the Winnemucca Indian Colony shall be requested by sending a letter to THOMAS WASSON, Winnemucca Indian Colony, 910 Parr Blvd., #8, Reno, Nevada 89512 or by fax to 775–329-5819 with the applicant's address. Within two weeks of receipt of the request for application, the person sending the application shall receive an application packet. This packet must be returned to the Council of the Winnemucca Indian Colony within thirty (30) days for consideration of initial membership. Membership packets will be sent in the order in which they are received. Membership is an on-going consideration and if a person who wishes to be a member does not make application in the first initial round of membership considerations by the Council, that person is encouraged to file a membership application for the next round of considerations by the Council.

- 3. The notice shall be published in the Winnemucca newspaper of general circulation. The notice shall be mailed to each address of persons who have been enrolled as members of the Winnemucca Indian Colony previously. The notice shall be marked to Donald Pope, Esq. for dissemination to his clients who wish to submit an application. The notice shall be sent to the Bureau of Indian Affairs, Western Nevada Agency for posting by them. The notice shall be posted at the Inter-Tribal Council in Sparks, Nevada, for posting by them.
- 4. The transcript of the hearing in this matter shall be submitted to the Bureau of Indian Affairs at all levels to give the suggestion of the District Court to the Bureau that Inter-Tribal Court of Appeals should be funded at all times.

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- =19: 20

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PARTIES

Robert R. Hager, Esq.

Attorney for the

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WINNEMUCCA INDIAN COLONY

- With the reinstatement of Sharon Wasson, Thomas Wasson, Elverine Castro, 5. Andrea Davidson and William Bills by this stipulation, a meeting of the Council shall be held at the Winnemucca Public Library on January 15, 2005, in which a membership committee shall be appointed and the notice shall be prepared and sent to the parties indicated in this stipulation.
- After notice and receipt of applications, the Council shall make an initial б. determination if the application is complete within thirty days after receipt of the application. If the application is not complete or there is a question regarding membership, a hearing shall be held within sixty days after the receipt of the application and notice shall be given to the applicant of the hearing and the issues or concerns to be addressed at the hearing.
- At the hearing the Council shall determine the membership of the applicant by 7. vote of the Council with a written decision to follow within sixty (60) days after the hearing and inform the applicant of its decision.
- -8 .- After the written-decision-of-the-Council, the applicant may file an appeal to the Inter-Fribal-Court of Appeals regarding whether or not the Council abused its discretion in making a decision on the membership of the applicant.

THESE MATTERS ARE SO STIPULATED BY THE PARTIES AND SHALL BE SUBMITTED TO THE COURT WITHIN TWO DAYS OF THE SIGNATURES OF THE

William Kockenmeister

Representative and counsel for the INTER

TRIBAL COURT OF APPEALS



UNITED STATES DISTRICT COURT DISTRICT OF NEVADA

THOMAS WASSON, SHARON WASSON,		
ELVERINE CASTRO, JUDY ROJO		
and MERLENE MAGIERA, in their capacity		
as Members of the WINNEMUCCA INDIAN) " "	
COLONY COUNCIL, and as individuals;) s	
•)	
Plaintiff(s),)	
)	
vs.) CV-N-04-573-HDM(VPC)	
)	
INTER-TRIBAL COURT OF APPEALS OF) .	
NEVADA, WILLIAM KOCKENMEISTER,) MINUTES OF THE COURT	
PATRICIA STERN, and T. LAURA LUI,)	
in their official capacity as Judges of the)	
Inter-Tribal Court of appeals of Nevada,) December 10, 2004	
Defendant(s).))	
PRECENT WOMEN TO THE	·	

PRESENT: HONORABLE HOWARD D. McKIBBEN, U. S. DISTRICT JUDGE

Deputy Clerk: _	Bette Stewart	Reporter/Recorder:	Kathryn M. French
Counsel for Plain	atiff(s):	Robert R. Hager and Tre	va Hearne
Counsel for Defe	endant(s):	William Kockenmeister	·

PROCEEDINGS: Oral Argument on Plaintiffs' Motion for a Preliminary Injunction (#4)

9:00 a.m. Court convenes.

Arguments are presented. The court sets forth preliminary findings.

The parties agree to enter into a written stipulation that the Council as recognized by the Specially Appointed Minnesota Panel certify a list of enrolled members of the Winnemucca Indian Colony. Those individuals not included on this list who believe they should be have been named as enrolled members may file an appeal with the Inter-Tribal Court of Appeals for determination of this issue. Upon due notice, those individuals will be afforded a hearing. An election will then be scheduled.



Case 3:00-cv-00450-BES-VPC

Document 202-2

Filed 05/31/2007

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CV-N-04-573-HDM(VPC) December 10, 2004

Page 2

IT IS ORDERED that the Plaintiff's Motion for a Preliminary Injunction (#4) is denied without prejudice.

9:45 a.m. Court adjourns.

LANCE S. WILSON, CLERK

Deputy Clerk

EXHIBIT 4

HAGER & HEARNE

Attorneys at Law

Robert R. Hager, Esq. Treva J. Hearne, Esq.*

910 East Parr Blvd., Suite #8 Reno, Nevada 89512 (775) 329-5800-Telephone (775) 329-5819-Facsimile

Filed 05/31/2007

February 26, 2007

Mr. Robert Hunter United States Department of the Interior Bureau of Indian Affairs Western Nevada Agency 311 E. Washington Street Carson City, Nevada 89701

> Re: Winnemucca Indian Colony

Dear Mr. Hunter:

In receipt of your correspondence dated February 23, 2007, and on behalf of the Winnemucca Indian Colony, in regard to carrying out the stipulation, the Tribal Constitution and Bylaws and Tribal Ordinances to satisfy the requirements of the courts, I hereby submit the following in response, to wit:

Enrollment:

Pursuant to our agreement, allowance was made for any person who felt they met qualifications for membership. Also, anyone denied would be allowed an appeal through a recognized tribal court.

Signs were posted, in compliance with the Winnemucca Indian Colony Constitution and By-Laws, Article II, Section 1 and 2; such sign and correspondence to the "Minnesota Panel" are attached hereto as Attachment No. 1. Further, a notice was published in The Humboldt Sun, the local newspaper in Winnemucca, Humboldt County, State of Nevada; such proof of publication is attached hereto as Attachment No. 2. We have always provided an open forum

Correspondence to Hunter February 26, 2007 Page 2

and open application. We gave notice to Donald Pope, posted notice at the Inter Tribal Council of Nevada offices, and in the BIA offices. The list of documents provided to the "Minnesota Panel", United States Federal District Judge Howard McKibben, Donald Pope, Thomas Wasson, and BIA Regional Office, Phoenix, Arizona is attached hereto as Attachment 3.

In response to the enrollment notice, applications were sent to any inquiring individuals. There were a total of 36 applications received:

- 1. There are now eighteen (18) enrolled members of the Winnemucca Indian Colony. The official enrollment list is attached hereto as Attachment No. 4. Further, the recommendation of Judy Rojo, Winnemucca Indian Colony, Enrollment Officer, as presented to the Winnemucca Indian Colony Tribal Business Council, is attached hereto as Attachment No. 5. All enrollment actions are completed through tribal resolution. The enrollment application is ongoing and continually receives inquiries.
- 2. At this time, there are ten (10) applications pending tribal action. The pending status is due to incomplete applications and the applicants have been notified of the status and requested to provide additional documents.
- 3. There are eight (8) applicants that do not meet the blood quantum of 1/4, but these applicants have not been denied, as of the date of this correspondence.

We did report our accomplishments to the Federal District Court, ITCN Court of Appeals and the specially appointed appellant court of the Winnemucca Indian Colony, otherwise known as the "Minnesota Panel." Appellate Court. It is our belief that once we regain our Federal Recognition there will be more people applying for enrollment with the Winnemucca Indian Colony.

Elections:

Tribal elections were held on October 2006, according to the Constitution and By-Laws. All enrolled members of the Winnemucca Indian Colony

Correspondence to Hunter February 26, 2007 Page 3

participated by consensus. The Court has made no decision in a year and we have asked that all matters before it be dismissed so that any further membership process will not be involved in the old dispute.

Thomas Wasson is serving as Chairman, William Bills is presently serving as Vice Chairman, Elverine Castro, Sharon Wasson and Judy Rojo make up the rest of the Council. Our meetings are held on the second Saturday of each month at the offices of Hager and Hearne. This Council is ready to act as the government of the sovereign entity the Winnemucca Indian Colony.

Current Tribal Events:

Winnemucca Tribal Gathering: There are seasonal gatherings on the Winnemucca Indian Colony. These gatherings entail spiritual ceremonies, social interactions amoung the Tribe's members and community, feasts, traditional dancing and signing. The last gathering was in Fall of 2006. Another gathering is in the planning stage for Spring of 20007.

The site of the Tribal Gatherings is at "The 320", which is located at Hansen and Highland Avenue, Winnemucca.

Winnemucca Indian Colony, et al. -vs- U.S.A: Recently, the Tribe launched a suit against the United States of America government to block the detonation of the "Divine Strake" at the Nevada Test Site. The decision was favorable to the Winnemucca Indian Colony in that the U.S.A. backed down, not once but twice, and ultimately cancelled the blast. The suit was widely publicized in multi-media. The latest decision was made on February 2007, wherein the U.S.A. once and for all, dropped all ambitions to detonate Divine Strake.

Conclusion:

We intend to move our meetings to the Winnemucca Library as soon as the BIA has recognized the government and we no longer have to fear the reprisal of those who occupy our lands unlawfully.

Correspondence to Hunter February 26, 2007 Page 4

We already have a memorandum of understanding that has been drafted with the Winnemucca Police Department, which will enable us to secure law enforcement services until we are able to recruit and hire our own force as soon as the BIA recognizes the government. It is hereby requested that the Winnemucca Indian Colony, once reinstated, secure the assistance of the BIA to begin the process of acquiring 638 grants in order to reconstitute the Colony.

We are ready to proceed with the re-building of the tribal legal infrastructure, beginning with our tribal court. Our Tribal Judge is Charles Hartman. As soon as we are able to secure our police force, we will then institute criminal court.

We ask that the BIA recognize in the government to government relationship Thomas Wasson, Chairman, William Bills, Vice Chairman, Elverine Castro, Sharon Wasson, and Judy Rojo as the Council of the Winnemucca Indian Colony.

We have also heard that the investigation into the murder and assassination of Glenn Wasson has been reactivated. We appreciate the Federal government taking this matter seriously.

With respect,

TREVA J. HÆARNE, ESQ.

Attorney for Winnemucca Indian Colony

On behalf of

Thomas Wasson, Chairman

and regio, minomicit

cc: Fred Drye, Tribal Operations

ted by sending a letter to THOMAS a Indian Colony, 910 Parr Blvd., 2 or by fax to 775-329-5819 with for the Winnemucca Indian

minimum sending the application shall receive an implication shall receive an all particular shall receive an implication of initial membership.

This packet initial membership are received. Membership is an on-going are received. Membership is an on-going sperson who wishes to be a member shall be sent in the order in which is an on-going sperson who wishes to be a member shall be said in the Council, that person is our aged to file a membership application for the next and of considerations by the Council.

Document H1

AFFIDAVIT OF PUBLICATION

State of Nevada County of Humboldt: ss

Tracy Wadley, Legal Clerk for The Humboldt Sun, a twice weekly newspaper, Published in Winnemucca, Humboldt County, Nevada, duly swears that the following

ROBERT HAGER WINNEMUCCA INDIAN COLONY 3X5 AD

a printed copy of which is affixed,

is scheduled to be published <u>FIVE</u> time(s) for a period of <u>THREE</u> week(s) commencing <u>MARCH 8, 2005</u> and ending <u>MARCH 25, 2005</u>

Tracy Wadley

Subscribed and sworn before me on MARCH 253, 2005

Linda A. Lindeman

LINDA A. LINDEMAN Notary Public, State of Nevada Appointment No. 02-74435-9 My Appt. Expires April 1, 2006

Winnemucca Indian Colony

www.winnemuccaindiancolony.com

Home of the Western Band of Western Shoshone

Winnemucca, Nevada 89446

Thomas R. Wasson—Chairman 910 E. Parr Blvd. Suite 8 Reno, NV. 89512 Phone 530.257.3562 Fax: 775.329.5819 email: twasson@adelphia.net

May 30, 2005

Minnesota Panel:

Thomas R. Wasson -- Chairman, Winnemucca Indian Colony

RE: Official Tribal Roll of the Winnemucca Indian Colony (OTR/WIC) as of May 28, 2005

This letter is to indicate, that the Winnemucca Indian Colony Council, took the following measures to re-certify our OTR/WIC.

- Two letters to the membership were mailed out, indicating the intent to have an updated enrollment process and election. First letter March 2, 2005, Second Letter March 24, 2005.
- 2. The process for enrollment and election, was caused to be put in the Local newspaper of Winnemucca, NV. Address and contact information was also on the "public notice"
- 3. The opposing council was notified thru *Hager & Hearne*, of the intent to proceed with the process of enrollment and election.

We, strongly believe that all necessary and essential parties have been notified and ample time has been give. On May 28, 2005 The Winnemucca Indian Colony did have a Special Meeting, at this meeting, upon the recommendation of the Enrollment Officer, Judy Rojo. Did pass, approve and put into effect the OTR/WIC of May 28, 2005. Upon your certification of this Roll, we will then proceed to cause a Special Election.

Respectfully Submitted,

Thomas R. Wasson, Chairman -- W.I.C.

LAW OFFICES OF HAGER & HEARNE

TREVA J. HEARNE ATTORNEY AT LAW 910 East Parr Blvd., Suite #8 Reno, Nevada 89512 Telephone #775/329.5800 Facsimile # 775/329.5819

May 31, 2005

The Honorable Lenor Scheffler BEST & FLANAGAN 225 South 6th Street, #4000 Minnesota, MN 55402

Re: Winnemucca Indian Colony

Dear Honorable Scheffler:

Enclosed you will find the following documents for your review and certification:

- 1. May 28, 2005 letter from the enrollment committee that has worked for the last sixty days.
- 2. Letter of May 30, 2005 from Chairman Thomas Wasson regarding notice.
- 3. Membership Roll of the Winnemucca Indian Colony recommended by the enrollment committee and approved by the Council.
- 4. Minutes of the United States Federal District Court, December 10, 2004.
- 5. Minutes of the United States Federal District Court-will be overnighted on June 1st, 2005.
- 6. Affidavit of Publication from the Winnemucca newspaper.
- 7. Stipulaton to Reinstate the Council of the Winnemucca Indian Colony entered into between the Inter-Tribal Court of Appeals and the Winnemucca Indian Colony.
- 8. Transcript of the hearing before the United States District Court, District of Nevada, December 10, 2004.

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Honorable Lenor Scheffler May 31", 2005 Page 2

If the panel desires anything else for its certification process, please inform me.

Very truly yours, LAW OFFICES OF HAGER & HEARNE

cc: The Honorable Howard McKibben, United States District Court, District of Nevada Donald Pope, Esq.

Thomas Wasson, Chairman, Winnemucca Indian Colony Regional Director, Bureau of Indian Affairs, Phoenix, Arizona. www.winnemuccaindiancolony.com

Home of the Western Band of Western Shoshone

Winnemucca, Nevada \$9446

Judy Rojo – Eurollmeni Officer 910 E. Part Blvd. Suite S Reno, NV. 89512 Phone 530.257,3562 Fax: 775.329.5819

May 28, 2005

TO:

Winnernucca Indian Colony Tribal Business Council

FROM: Judy Rojo

Eurollment Officer

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RE:

RECOMMENDATION FOR OFFICIAL TRIBAL ROLL OF THE WINNEMUCCA INDIAN COLONY

It is my recommendation to remove the deceased members from the last Official Tribal Roll of the Winnemucca Indian Colony (OTR/WIC). The following names should be deleted from the OTR/WIC.

> Lucy Wasson Lowry D.O.D. 6-29-2000 Thomas William Magiera D.O.D. 6-30-2002 Ida Snodgrass Whiterock Deceased Date Unknown Glenn Earl Wasson D.O.D. 2-22-2000 Carlene Provchy Likins Deceased Date Unknown

It is recommended that Marlene L. Navarro LeFebvre, be removed from the OTR/WIC, at her request in the letter

It is recommend that the following list of names be removed from the OTR/WIC because their files are incomplete at this time. Upon receipt of updated applications and certified birth certificates their names should reappear onto

> Andrea L. Davidson Paulette Anne Kelley Marlene Bridget Magiera Richard Patrick Tom Alyce Wasson Williams

On April 24, 2005; May 22, 2005; and May 28, 2005, I reviewed applications for membership into the WIC. It is my recommendation that after reviewing these applications, the following list of names should be add as members onto the OTR/WIC as follows:

> Judy A. Rojo Misty Morning Dawn Rojo Carl Provchy II Sandra Gail Allen Katherine Gertrude Hasbrouck Myra Jean Kimsey

Mark Edward Gregory Thomas William Magiera II Lisa Louise Proychy Myrtle Phillis Mc Guffee Eric Christian Magiera Rith LaVerne Evans Martin



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Respectfully Submitted.

Thomas R. Wasson, Chairman - W.I.C.

Squested by sending a letter to THOM \$\frac{2}{2} \text{finities a Indian Colony, 910 Pair Blvd.}

\$\frac{89512}{89512} \text{ or by fax to 775-329-5819 with} softeceipt of the request for application for the Winnemucca COLS

ending the application shall receive leket This packers of the returned to within the consideration of initial membersh for reonsideration of initial membersh hackets will be sent in the order in whi eceived. Membership is an on-go fa person who wishes to be a men bicapon in the first initial round eradons by the Council, that perso

ouraged to file a membership application and one considerations by the Council.

Document H1

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lly Mally

Subscribed and sworn before me on MARCH 25, 2005

Linda A. Lindeman

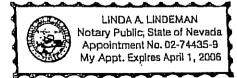


EXHIBIT 5

1				
2	-			COURT OF APPEN
3		INTER-TRIBAL CO	URT OF A	PPEALS OF NEVADA
4		SHARON WASSON, et al.,	.)	PPEALS OF NEVADA REPRESENTATION OF APPEALS OF THE APPEALS OF NEVADA REPRESENTATION OF APPEALS OF THE APPEALS OF
5	i.,	APPELLANT,).	APPELLATE COURT OF THE
7		v .)	Case No. ITCN AC AP Kilks, Nevada
8		WILLIAM BILLS,	.)	
9		APPELLEE,)	PER CURIAM
10			.)	
11				
12		BEFORE: Associate Justice Gary Bass, Associate Justice Cheryl Fairbanks, Associate Justice Eric P. Swenson.		
13				
14		This matter is before this Cour	t on its own	n motion to revisit the granting of jurisdiction.

This matter is before this Court on its own motion to revisit the granting of jurisdiction. It is apparent that jurisdiction was improvidently assumed. Accordingly, we withdraw the mandates of all orders and rulings. We recognize that this ruling leaves the issues raised in this and other proceedings uncertain in terms of finality and effect. Nevertheless, this Court may proceed no further once it is determined there is no appellate jurisdiction.¹

It is SO ORDERED, this 7th day of May, 2007.

Page 1 of 1

INTER-TRIBAL
COURT OF APPEALS
P.O. BOX 7440
RENO, NEVADA 89510
(775) 355-0600

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¹ We also note the failure to comply with this Court's order of September 8, 2006 provides additional ground to dismiss this appeal and strike all pleadings from the record.

1	INTER-TRIBAL COURT OF APPEALS OF NEVADA			
2	IN AND FOR THE WINNEMUCCA			
3				
4	TRIBAL COURT			
5	WASHOE COUNTY, SPARKS, NEVADA			
6				
7	,			
8	()			
9	SHARRON WASSON, LUCY			
10	(WASSON) LOWERY, ELVERINE) CASTRO AND THOMAS WASSON,)			
11	BUSINESS COUNCIL OF THE)			
	WINNEMUCCA INDIAN COLONY,) Case No. ITCN / AC AP 1.01 V.			
13) }			
14) WILLIAM BILLS, an individual,			
15)			
16				
17	Shannon R. Rambeau, hereby deposes and says: That she is a citizen of the United States of America, over the age of 21, not a party to, nor			
18	interested in, the above entitled matter, and that she mailed by first-class			
19	postage, delivered in person, or sent by facsimile transmission (as noted), a file-stamped copy of the attached document(s) entitled:			
20				
21	AFFIDAVIT OF SERVICE			
22	to the following individual(s): Donald K. Pope, Esq. Treva Hearne, Esq. Sarah Lawson, Esq.			
23	1385 Haskell St. // 8 CAUF. AVE Hearne & Hager Rosette & Associates Reno, NV 89509 910 East Parr Blvd. Suite 8 6124 East Brown Road Suite 101			
24	Reno, NV 89512 Mesa, AZ 85205			
25				
26	Shannon R. Rambeau, Court Coordinator Dated: May 17, 2007			
27	Shannon R. Rambeau, Court Coordinator Dated: May 17, 2007			
28				
INTER-TRIBAL COURT OF APPEALS				
P.O. BOX 7440 RENO, NEVADA 89510				

(775) 355-0600