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8 UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON
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10 CONFEDERATED TRIBES AND
BANDS OF THE YAKAMA
11 NATION, a federally-recognized
Indian tribal government and as
parens patriae on behalf of the
12 enrolled members of the Confederated
Tribes and Bands of the Yakama
13 Nation,

14 Plaintiffs,

15 vs.

16 ERIC H. HOLDER, JR., Attorney
General of the United States; et al.,

17 Defendants.
18

NO. CV-11-3028-RMP

REPLY TO THE PLAINTIFFS'
RESPONSE TO MOTION FOR
PROTECTIVE ORDER

19 **INTRODUCTION**

20 Trial courts often stay discovery when a motion to dismiss is pending,
21 particularly when a primary issue is jurisdiction, there are no factual disputes and
22 the motion to dismiss will be decided on legal grounds as in this case. Plaintiffs
23 have failed to set forth any need for factual discovery pending a ruling on the
24 motion. Accordingly, the United States' motion for a protective order should be
25 granted.

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ARGUMENT

- 1
2 1. The Court should order a stay in discovery until the pending motion to dismiss is resolved.

3 The trial court has broad discretion in decisions regarding discovery. Hallett
4 v. Morgan, 296 F.3d 732, 751 (9th Cir. 2002). Included in that discretion is the
5 trial court's ability to issue orders staying discovery, which trial courts often do
6 when motions to dismiss are pending. See, e.g., Moss v. U.S. Secret Service, 572
7 F.3d 962, 966-67 (9th Cir. 2009) (court ordered a stay of discovery pending
8 resolution of a motion to dismiss); see also Batchelder v. Kawamoto, 147 F.3d
9 915, 917 (9th Cir. 1998); Jarvis v. Regan, 833 F.2d 149, 155 (9th Cir. 1987);
10 United States v. Cadet, 727 F.2d 1453, 1464 (9th Cir. 1984); Rae v. Union Bank,
11 725 F.2d 478, 481 (9th Cir. 1984); Wood v. McEwen, 644 F. 2d 797, 801-02, (9th
12 Cir. 1981); Fernandez v. Risenhoover, 399 Fed. Appx. 260, 261 (9th Cir. 2010).

13 In Jarvis the district court ordered a stay of discovery pending the disposition
14 of a motion to dismiss because discovery was not "required to address the issues
15 raised by defendants' motions to dismiss." 833 F.2d at 155. The Ninth Circuit held
16 that the district court's order staying discovery was not an abuse of discretion
17 because discovery is "only appropriate where there are factual issues raised by a
18 Rule 12(b) motion". Id.(citing Rae, 725 F.2d at 481); see also Wagh v. Metris
19 Direct, Inc., 363 F.3d 821, 829-30 (9th Cir. 2003) (holding a district court did not
20 abuse its discretion by not allowing discovery when no factual issues were in
21 dispute); overruled on other grounds by, Odom v. Microsoft Corp., 486 F.3d 541,
22 551 (9th Cir. 2007) (en banc).

23 In this case the United States filed its motion to dismiss on June 22, 2011,
24 for lack of subject matter jurisdiction (Fed. R. Civ. P. 12(b)(1)), and for failure to
25 state a claim upon which relief can be granted (Fed. R. Civ. P. 12(b)(6)). ECF
26 Nos. 50, 51. "The purpose of F[ed]. R. Civ. P. 12(b)(6) is to enable defendants to
27 challenge the legal sufficiency of complaints without subjecting themselves to

1 discovery.” Rutman Wine Co. v. E. & J. Gallo Winery, 829 F.2d 729, 738 (9th
2 Cir. 1987); see also Harlow v. Fitzgerald, 457 U.S. 800, 817-18 (1982)
3 (government officials should not be subject to the burdens of broad-reaching
4 discovery based upon bare allegations of malice). Importantly, trial courts also
5 have discretion to stay discovery if exercise of jurisdiction is a preliminary
6 question to be determined on a motion to dismiss. Twin City Fire Ins. Co. v.
7 Employers Ins. of Wausau, 124 F.R.D. 652, 653 (D. Nev. 1989).

8 An order to stay discovery is well within the Court’s discretion and it should
9 be granted in this case. First, the primary issue in the United States’ motion to
10 dismiss is the Court’s jurisdiction over the subject matter of Plaintiffs’ Complaint.
11 ECF Nos. 50, 51. It is appropriate for the Court to rule on whether it has
12 jurisdiction to consider the Complaint before allowing discovery to go forward.
13 Commencing unnecessary discovery at this point would be premature and an
14 undue burden on both parties. See Harlow, 457 U.S. at 817-18; Rutman, 829 F.2d
15 at 738; Twin City, 124 F.R.D. at 653.

16 Second, the discovery requested by Plaintiffs is not necessary to address the
17 issues raised in the motion to dismiss. See ECF No. 48-1 (Ex. B); FBI
18 Interrogatories, Ex. 1 to Attachment A. There are no factual issues raised in the
19 motion. The United States informally replied to the interrogatories with a letter on
20 May 16, 2011. See Letter to Plaintiffs, Ex. 2. In that letter to Plaintiffs, the
21 United States informally responded to the interrogatories setting forth its position
22 that the interrogatory questions were not relevant to the motion to dismiss and
23 responses were not needed in order for Plaintiffs to respond to the motion. Id.
24 Again, the motion accepts as true the allegations in the Complaint. ECF No. 51 at
25 2. Plaintiffs’ response to this motion fails to set forth any grounds for their need
26 for the discovery requested. Rather, they have responded that they “are not
27 required to explain why they need discovery”, that the burden is on the United

1 States, but that “discovery propounded to date will very likely be necessary to
2 respond to Federal Defendant’s potential motion to dismiss.” ECF 47 at 8.
3 Plaintiffs miss the mark here. They cite cases of general applicability to discovery
4 and fail to acknowledge that there are no factual issues in dispute. As they have
5 with their insistence that a Rule 26(f) conference has occurred, Plaintiffs once
6 again erroneously emphasize form over substance. For the reasons set forth
7 above, discovery propounded to Federal Defendants at this time is unnecessary
8 and should be stayed pending a resolution of the motion to dismiss.

9 The scope of the United States’ request should also be clarified to address
10 comments in Plaintiffs’ response. Plaintiffs refer to the United States’ motion to
11 stay very generally. It should be noted that the United States moves only to stay
12 discovery intended for Federal Defendants as a party to this action. No other
13 parties are implicated in this request.

14 Plaintiffs also reference “third-party discovery.” ECF No. 47 at 7. The
15 United States is unclear as to what Plaintiffs are referring, but interrogatories are
16 limited by the federal rules to parties to the action. See Fed. R. Civ. P. 33. If the
17 motion to dismiss is granted as posited by Plaintiffs, Federal Defendants would no
18 longer be a party and not be subject to interrogatories.¹

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22 ¹ Plaintiffs also claim that they are “entitled to a response to the question of
23 why the FBI prenotifies the Nation regarding entry sometimes, and does not in
24 other instances.” ECF No. 47 at 9. Plaintiffs’ demand is not relevant to any claim
25 for relief in the Second Amended Complaint. Moreover, it is insincere because the
26 FBI has explained to Plaintiffs its rationale for the action it took on February 16
27 and why prenotification of its actions is sometimes not operationally sound.

1 2. Plaintiffs' request for expenses and fees is not warranted.

2 Regardless of the Court's ruling, the United States' motion is substantially
3 justified. First, there is a legitimate dispute about whether the parties conducted a
4 bona fide discovery conference in the spirit of Fed. R. Civ. P. 26(f). In accordance
5 with the Rule, "[A] party may not seek discovery from any source before the
6 parties have conferred as required by Rule 26(f)" unless the parties agree or are
7 otherwise authorized by the Court or court rules. Fed. R. Civ. P. 26(d)(1). Under
8 the Local Court Rules, this generally occurs after the Notice of Court's Scheduling
9 Conference. LR 16.1.

10 As set forth earlier, the United States has always taken the position that
11 conversations with Plaintiffs' counsel about the need for discovery was not any
12 agreement or acknowledgment that those conversations would constitute an
13 appropriate discovery conference. The United States' willingness to talk with
14 Plaintiffs about the need for discovery should not be interpreted as an agreement
15 to a Rule 26 conference. But, even if this Court disagrees with the United States'
16 position on this issue, certainly the United States is justified in its position that
17 simply talking to Plaintiffs, as professionals should, about the need for discovery
18 pending a motion to dismiss does not qualify as a discovery conference unless
19 both parties agree.

20 Second, the United States' motion is also substantially justified based on the
21 substantive merits as argued in this memorandum and its opening memorandum:
22 that discovery should be stayed pending ruling on a motion to dismiss on
23 jurisdictional grounds. The United States' position that discovery is not
24 appropriate at this time is substantially justified and an award of expenses and fees
25 to Plaintiffs is not warranted if this motion is denied by the Court.

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1 CONCLUSION

2 Based upon the foregoing points and authorities the United States
3 respectfully requests the Court grant a stay of discovery pending disposition of the
4 motion to dismiss filed on June 22, 2011.

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6 DATED this 28th day of June, 2011.

7
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CERTIFICATE OF SERVICE

I hereby certify that on June 28, 2011, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system which will send notification of such filing to the following:

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and I hereby certify that I have mailed by United States Postal Service the document to the following non-CM/ECF participants: N/A

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