IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF OKLAHOMA

OKLAHOMA WATER RESOURCES BOARD)	
Plaintiff,)	
)	
v.)	CIV- 12-275-M
)	
UNITED STATES OF AMERICA, et al.)	
Defendants.)	
)	

NOTICE OF REMOVAL TO THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF OKLAHOMA

The United States of America, through its undersigned attorneys, respectfully represents the following:

1. The United States of America; United States Department of the Interior; United States Bureau of Reclamation, an agency of the U.S. Department of the Interior; United States Army Corps of Engineers; the United States on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian tribe; the United States on behalf of the Chickasaw Nation, a federally recognized Indian tribe; the United States on behalf of individual members of the Choctaw Nation of Oklahoma; and the United States on behalf of individual members of the Chickasaw Nation are named respondents in a civil action pending in the Oklahoma Supreme Court styled *Oklahoma Water Resources Board v. United States of America, et al.*, Case No. 110375. Pursuant to 28 U.S.C. § 1446 and Local Civil Rule 81.2, attached are copies of all process, pleadings, and orders served

upon the above-named federal respondents in this action and a copy of the state court docket sheet:

Exhibit 1 – Notice of Original Jurisdiction Supreme Court Proceeding (filed in the Oklahoma Supreme Court on February 10, 2012 and served by mail on the Attorney General of the United States and the U.S. Attorney's Office, Western District of Oklahoma);

Exhibit 2 – Application to Assume Original Jurisdiction and attached Petition of the Oklahoma Water Resources Board for a General Stream Adjudication in the Kiamichi, Muddy Boggy and Clear Boggy Basin Stream Systems;

Exhibit 3 – Brief in Support of Application to Assume Original Jurisdiction;

Exhibit 4 – Order granting Petitioner's Application to Assume Original Jurisdiction (entered February 23, 2012); and

Exhibit 5 – Docket Sheet from the Oklahoma Supreme Court (as of March 12, 2012).

2. This action is removable to this Court pursuant to 28 U.S.C. § 1442(a)(1) as it is an action against the United States of America and certain of its agencies. As the Oklahoma Water Resources Board (the "Board") correctly states in its Petition (pages 8, 16, 18) and Brief (page 5), the rights of the federal parties to waters in the three stream systems are based in federal law. The Petition (pages 7-16) and Brief (pages 5-6) also recognize that whether the United States has waived its sovereign immunity from suit pursuant to the McCarran Amendment, 43 U.S.C. § 666, is a question of federal law. The Brief explains (pages 2-4) that the Board filed the Petition in response to the claimed right of the Chickasaw Nation and Choctaw Nation of Oklahoma to regulate the water within their Treaty Territory, and specifically in response to the action the Nations filed in this

Court against the Governor of Oklahoma, the Board's Members and Executive Director, the City of Oklahoma and the Oklahoma City Water Utility Trust. Chickasaw Nation, et al. v. Fallin, et al., No. CIV-11-927-W (W.D. Okla. filed Aug. 18, 2011). In this previously filed case in this Court, the Nations assert rights based on treaties with the United States and federal statutes, and seek a declaration that the Board does not have the unilateral right to remove water from the Nations' Treaty Territory, among other declaratory and injunctive relief. The question whether the Oklahoma Supreme Court action satisfies the requirements of the McCarran Amendment has also been presented to this Court in the pending action. The Board's Petition and Brief do not reveal any reason for initiating a general stream adjudication of the Kiamichi, Muddy Boggy and Clear Boggy basins (such as a water shortage) apart from the Board's desire to resolve the Nations' federal law-based claims, and thus suggest that the state-law legal questions and associated factual questions typically presented in a general stream adjudication could be avoided by resolution of the Nations' claims presented in its action in this Court. Removal will facilitate resolution of the common federal questions underlying both actions, thereby conserving judicial resources.

3. The removal of this action is timely under 28 U.S.C. § 1446(b).

¹ Opening Brief in Support of the Oklahoma Water Resources Board's Motion to Dismiss Pursuant to Fed. R. Civ. P. 12(b)(1), 12(b)(7), and 19, Dkt. No. 67 (filed Feb. 10, 2012), at 19; Plaintiff Chickasaw and Choctaw Nations' Motion for Partial Summary Judgment, Dkt. No. 72 (filed Feb. 14, 2012), at 58-68.

The United States gives notice that the above-referenced action, now pending in the Oklahoma Supreme Court, is hereby removed to this Court.

Respectfully submitted,

SANFORD C. COATS United States Attorney

KAY SEWELL, OBA #10778 Assistant U.S. Attorney 210 W. Park, Ste. 400 Oklahoma City, OK 73102 (405) 553-8700 Kay.Sewell@usdoj.gov

IGNACIA S. MORENO Assistant Attorney General

s/ Mary Gabrielle Sprague
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Washington, D.C. 20044
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DATED March 12, 2012 DJ No. 90-6-2-01039

CERTIFICATE OF SERVICE

I hereby certify that on March 12, 2012, this document is being submitted as an initiating document pursuant to *Electronic Filing Policies & Procedures Manual*, § II.A.2. (Feb. 7, 2012), to the following new cases email address:

newcases@okwd.uscourts.gov.

and that all initiating documents are attached as separate .pdf files.

I hereby certify that on March 12, 2012, I served the attached document by hand on the following:

Michael Richie, Clerk of the Oklahoma Supreme Court 2100 N. Lincoln Blvd., Suite 4 Oklahoma City, OK 73105

I hereby certify that on March 12, 2012, I served the attached document by Federal Express and email on the following, who entered appearances in the Oklahoma Supreme Court action:

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I hereby certify that on March 13, 2012, I will serve the attached document by U.S. mail on the parties listed on the attached mailing list compiled by counsel for the Oklahoma Water Resources Board (and identified by them as pages 2-9 of Exhibit "A"), who are not known registered participants of the ECF System:

s/ Mary Gabrielle Sprague

Mary Gabrielle Sprague

Roland Brents Rt. 1 Antlers, OK 74523 (1969-402)

M.E.N.S. Ranch c/o Michael Eng & Stephanie Samuels 3753 East 2040 Road Fort Towson, OK 74735 (1974-127)

Carl Boykin Rt. 1 Box 1210 Antlers, OK 74523 (1989-504)

Meridian Aggregates Company Attn: Lalit Bhatnagar 8200 W. Interstate 10, Ste. 600 San Antonio, TX 78230-3877 (2000-532)

Weyerhaeuser Co. 1507 Highway 70-71 DeQueen, AR 71832 (1969-402) J.T. Hutson Rt. 1 Box 100 Antlers, OK 74523 (1981-544)

Western Farmers Electric Cooperative Attn: Kent Fletcher P.O. Box 429 Anadarko, OK 73005-0429 (1977-876)

Donna Addington McSpadden 8671 Savage Highway Clayton, OK 74536-5011 (1991-563)

Jonathan David Burns 605 N 4350 Rd. Fort Towson, OK 74735-4702 (2008-524)

Eugene Hill Rt. 1 Box 305 Antlers, OK 74523 (1969-402) Town of Fort Towson Attn: Jimmy Brandon P.O. Box 451 Fort Towson, OK 74735-0451 (1971-047)

Meridian Aggregates Company, LP Attn: Randy Wilkerson 524 Central Avenue Hot Springs, AR 71901 (1988-535)

Bill Price Rt. 2 Box 2552 Talihina, OK 74571 (1995-634)

Don Brents P.O. Box 791 Antlers, OK 74523 (1969-402)

Roger Buchanan Rt. 1 Box 3770 Antlers, OK 74523 (1981-544)

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Town of Kiowa P.O. Box 69 Kiowa, OK 74553-0069 (1925-005)

City of Oklahoma City Attn: General Manager 420 West Main St., Ste. 500 Oklahoma City, OK 73102-4406 (1954-613) (1973-282D) (1980-048)

Coalgate Public Works Authority 3 S. Main St. Coalgate, OK 74538-2838 (1963-174)

Howard Nelson RR 5 Box 1385 Coalgate, OK 74538-9548 (1964-966)

Charles & Conita Tipton 8513 Diagonal 1540 Rd. Stuart, OK 74570-4516 (1966-319)

Eddie & Ronnie Bowen 930 Sand Creek Dr. Enid, OK 73701-6937 (1970-195)

County Commissioners of Atoka County 200 E. Court St. Atoka, OK 74525-2056 (1973-282B)

Jack Emerson P.O. Box 96 Stuart, OK 74570-0096 (1977-004)

Velma Pipes 2914 Pitkin Dr. Arlington, TX 76006 1980-032A

Austin LeMay 1709 FM 27 Wortham, TX 76693-4665 (1980-140) Louie LeFlore 3555 N. 330 Rd. Haskell, OK 74436-9115 (1945-005)

Dean & Debrah Arnold 3900 N. Deadman Springs Rd. Milburn, OK 73450-9404 (1958-282)

W.E. Reeves Attn: Jeff Luke P.O. Box 477 Ada, OK 74821-0477 (1964-019)

Bill Moore P.O. Box 474 Atoka, OK 74525-0474 (1965-070)

Dunn's Fish Farm of Arkansas, Inc. P.O. Box 85 Fittstown, OK 74842-0085 (1969-309) (1977-158)

Roy & Bea Hall 19853 CR 1570 Ada, OK 74820 (1971-155) (1977-024)

Southern Oklahoma Development Trust Attn: Marsha Slaughter 420 W. Main St., 5th Floor Oklahoma City, OK 73102-4435 (1973-282C)

Lilly Cannon c/o Joe Cannon P.O. Box 317 Fittstown, OK 74842 (1977-126)

Duane Tomek & Susan Stockton 16229 Misty Valley Rd. Leander, TX 78641 (1980-032A)

Rick & Kathy Clayton 5401 Highway 75 Calvin, OK 74531-5135 (1981-003) (1982-074) Bromide Public Works Authority Attn: Ernest Mayo P.O. Box 127 Bromide, OK 74530-0127 (1954-198)

City of Ada Attn: David Hathcoat 231 S. Townsend St. Ada, Oklahoma 74820-6427 (1959-157)

Department of Wildlife Conservation Attn: Kim Erickson P.O. Box 53465 Oklahoma City, OK 73152-3465 (1964-395)

Wiley & Donna Harrison HC 71 Box 208 Soper, OK 74759-9768 (1966-222)

Oklahoma Gas & Electric Company Attn: Zach Williams P.O. Box 321 Oklahoma City, OK 73101 (1969-369)

City of Atoka Attn: Don Walker P.O. Box 900 Atoka, OK 74525-0900 (1973-282A)

Walter Woolley, Jr. Attn: Ann Woolley P.O. Box 1315 Ada, OK 74821-1315 (1976-0060)

B. L. Little P.O. Box 1802 Ada, OK 74821 (1978-164)

Thomas G. Lewis Revocable Trust c/o Coral Jean King, Trustee 1610 21" St. SW Austin, MN 55912 (1980-032B)

James C. Lollar Trust Attn: Carol Tomlin, Trustee P.O. Box 1482 Ada, OK 74821-1482 (1981-130)

3 of 9 EXHIBIT "A"

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Arbuckle Area Council Attn: Gene Karr 6535 E. Coatsworth Rd. Milburn, OK 73450-9811 (1982-061)

Mack Alford Correctional Center Attn: Doyle Traylor P.O. Box 220 Stringtown, OK 74569-0220 (1986-011)

Bobby & Debbie Wall 20995 County Road 1680 Stonewall, OK 74871-6171 (1993-020) (2002-054)

DHM Enterprises Inc. 13470 OK Highway 48 S Kenefic, OK 74748-4542 (1994-025)

Hughes County Rural Water District No. 2 Attn: Vivan Moody P.O. Box 47 Stuart, OK 74570-0047 (1994-025)

Jamie & Earlene Howard 4928·NS 374 Allen, OK 74825 (1994-051)

Joyce Ferguson 122 E. Folsom Rd. Caney, OK 74533-2602 (1998-016)

Edgemont Beef 3392 Edgemont Farm Rd. North Garden, VA 22959 (1999-017)

Cedar Valley Nursery Inc. 19626 State Highway 1E Ada, OK 74820-5375 (2000-010)

Susan Reinauer 18520 County Road 1680 Stonewall, OK 74871-6164 (2002-004) Department of Tourism & Recreation Attn: Kris Marek 120 N. Robinson Ave., Stc. 600 Oklahoma City, OK 73102-7802 (1983-055)

Ron Willis 8508 Placker Place Oklahoma City, OK 73159-6245 (1991-012)

Jack Jensen 4981 NS 374 Allen, OK 74825 (1993-036)

Clifford Wilson W-7 Swine Farms Inc. 8159 East 1515 Rd. Calvin, OK 74531 (1994-014) (2001-001)

Robinson Bros Pork Inc. 832 E 131 Rd. Holdenville, OK 74848-1674 (1994-032)

Will King 5335 Diagonal 3771 Rd., Bldg. A Calvin, OK 74531-5069 (1995-044)

BC Wetlands LTD Attn: Kenneth Klug 226 Highland Terrace Cir Denison, TX 75020-2678 (1998-049)

Richard & Mary Helton 108 W. Ohio Ave. Coalgate, OK 74538 (1999-026)

J.M. & Shelby Welch RR 1 Box 635 Coalgate, OK 74538-9707 (2000-030)

Howell Family Trust 29480 County Road 3620 Stonewall, OK 74871-2246 (2002-009) (2002-010) (2002-011) (2002-012) Oklahoma State University Vegetable Research Station Attn: James Vaughan P.O. Box 128 Lane, OK 74555-0128 (1985-006)

Wapanucka Public Works Authority Attn: Jerry Yarberry P.O. Box 163 Wapanucka, OK 73461-0163 (1993-003)

Jimmy & Rita Nix 7178 E W 148 Rd Allen, OK 74825 (1993-040)

John Gibbs GHB Farms Inc. P.O. Box 828 Holdenville, OK 74848-0828 (1994-016)

Tyson Foods, Inc. Attn: Lori Ramsey 201 Kingsberry Rd. Holdenville, OK 74848-9201 (1994-033) (1994-053)

Roger & Cindy Stinchcomb 18710 County Road1640 Stonewall, OK 74871-6218 (1996-059)

W.S. & Mary Webb Attn: Mike Webb HC 61 Box 160 Boswell, OK 74727-9517 (1999-003)

Stream Natural Resources LC 101 Park Ave., Fl 5 Oklahoma City, OK 73102-7209 (1999-035)

Kenneth & Mary Battles 2180 N. Five Mile Rd. Kiowa, OK 74553-5011 (2001-018)

Acie Hayes, Jr. 1748 E 2130 Rd Hugo, OK 74743 (2002-014)

4 of 9 EXHIBIT "A" Michael & Kara McBrayer 409 Buena Vista St. Altus, OK 73521 (2002-048)

Jeffery Barker RR 1 Box 350 Boswell, OK 74727-9709 (2003-032)

Chester Bench 1425 N 4150 Rd Hugo, OK 74743-8502 (2006-050)

WACCAW Development LLC Attn: Craig Hunt 1 Williams Ctr., Ste. 1900 Tulsa, OK 74172-0162 (2008-001)

St. Mary Land & Exploration Co. Attn: Kevin Carathers 7060 S. Yale Ave., Ste. 800 Tulsa, OK 74136-5741 (2009-002)

City of Midwest City 100 N. Midwest Blvd. P.O. Box 10570 Midwest City, OK 73140 (App 1968-042)

David Hull 6988 Reck Road Wilson, OK 73463 (App 2006-032)

Upper Trinity Regional Water District Attn: Larry Patterson P.O. Drawer 305 Lewisville, TX 75067 (App 2007-044) Mike & Luisa Selman 330 Oaks Trail, Ste. 100 Garland, TX 75043 (2002-048)

City of Coalgate Attn: Roger Cosper 3 S. Main St. Coalgate, OK 74538-2838 (2004-009)

Boggy River Ranch LLC Attn: Mark Marchbanks 2202 West Harris Rd. Arlington, TX 76001 (2006-059)

Mustang Stone Quarries, LLC 9400 W Parmer Lane, Apt. 1837 Austin, TX 78717-4755 (2008-021)

Arcadia Farm LLC c/o Commercial Law Group Attn: James Barnett P.O. Box 18719 Oklahoma City, OK 73154-0719 (2009-016)

City of Tecumseh 114 N. Broadway Tecumseh, OK 74873 (App 1968-111)

National Coal County 4600 S. 4th Street Chickasha, OK 73018 (App 2006-064) Mallard Farms LLC Attn: John Daniel 932 Sam Dealey Dr. Dallas, TX 75208-2636 (2003-006)

L. Ray Wood c/o Jim Wood P.O. Box 248 Boswell, OK 74727-0248 (2006-015)

John Troyer RR 5 Box 410 Coalgate, OK 74538-9510 (2007-011)

Wayman Garnett 1805 Huron Trail Plano, TX 75075-6721 (2009-001)

TransCanada Keystone Pipeline, LP Attn: Dave Beckmeyer 2700 Post Oak Blvd., Ste. 400 Houston, TX 77056 (2010-024)

RedArk Development Authority P.O. Box 1650 McAlester, OK 74502 (App 1985-040)

WACCAW Development LLC Attn: Aaron Horn 110 W. 7th Street, Ste. 1300 Tulsa, OK 74119 (App 2007-042)

North Texas Municipal Water District Atta: James Parks 505 E. Brown St. P.O. Box 2408 Wylie, TX 75029-2408 (App 2007-055)

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Donald Leslie P.O. Box 805 Hugo, OK 74743 (1952-394),(1971-567)

Department of Tourism & Recreation Attn: Little Dixie Community Action 209 N. 4th Street Hugo, OK 74743-3809 (1956-158)

Talihina Public Works Authority Attn: Philip Elkins P.O. Box 457 Talihina, OK 74571-0457 (1962-079) (1968-415)

Clyde and Donnie Corbin HC 64 Box 2880 Tuskahoma, OK 74574-9714 (1985-010)

Sardis Lake Water Authority Attn: Jeanene Scarberry P.O. Box 430 Clayton, OK 74536-0430 (1991-054) (1993-014)

Danny Wilson HC 60 Box 268 Clayton, OK 74536 (1998-004)

Leo Raiston P.O. Box 542 Clayton, OK 74536-0542 (1998-032)

Big Mac Tank Trucks LLC P.O. Box 3907 Enid, OK 73702-3907 (2008-036)

Sardis Water Resources Board, Inc. P.O. Box 430 Clayton, OK 74536-0430 (App. #1993-013)

Hugo Municipal Authority 201 South 2nd Street Hugo, OK 74743 (App. #2002-029) Hugo Municipal Authority Attn: David Rawn 201 S. 2nd Street Hugo, OK 74743-4619 (1954-795)(1972-048)

Department of Wildlife Conservation Attn: Kim Erickson P.O. Box 53465 Oklahoma City, OK 73152-3465 (1956-472)(1957-121)(1957-376) (1966-677)

Merian Debolt 225 Centennial Drive Lewisville, TX 75067 (1964-593)

Latimer County Rural Water District No. 2 Attn: Linda Petty 5473 SE Highway 63 Talihina, OK 74571-5949 (1988-022)

Pushmataha County Rural Water District No. 3 P.O. Box 67 Antlers, OK 74523-0067 (1992-022) (1993-017)

Dale Jackson P.O. Box 100 Clayton, OK 74563-0100 (1998-005)

SCS Materials LP Attn: Donna Poteet P.O. Box 996 Paris, TX 75461-0996 (2005-001)

Michael Smith HC 66 Box 378 Moyers, OK 74557 (2011-001)

Sardis Lake Water Authority P.O. Box 430 Clayton, OK 74536-0430 (App. #1993-014)

Tarrant Regional Water District Attn: James Oliver, General Manager 800 East Northside Drive Fort Worth, TX 76102 (App. #2007-005) Antlers Public Works Authority Attn: Jacqueline Britt 100 SE 2nd Street Antlers, OK 74523-4000 (1954-874)(1972-060)

Patrick Miller P.O. Box 18 Snow, OK 74567-0018 (1961-143)

Louise Redman P.O. Box 64 Antlers, OK 74523-0064 (1982-134) (1986-023)

Donna Addington McSpadden 8671 Savage Hwy Clayton, OK 74536-5011 (1991-037)

Dirk Decker Decker Revocable Trust P.O. Box 988 Talihina, OK 74571-0988 (1993-039)

Bueford Lockhart 1750 SE 240 Rd Tuskahoma, OK 74574-1263 (1998-031)

William Howard P.O. Box 36 Talihina, OK 74571 (2007-020)

Clayton Chamber of Commerce P.O. Box 376 Clayton, OK 74536 (App. #1993-001)

KBR Attn: Dan Buhman 1444 Oak Lawn Ave., Ste. 100 Dallas, TX 75207 (App. #2007-005)

6 of 9 EXHIBIT "A' William & Brenda Howard P.O. Box 36 Talihina, OK 74571 (App. #2007-014) (App. #2008-035) City of Oklahoma City Attn: Jim Couch, City Manager 420 W. Main, Ste. 500 Oklahoma City, OK 73102 (App. #2007-017)

Attn: Larry Patterson P.O. Drawer 305 900 N. Kealy St. Lewisville, TX 75067 (App. #2007-018)

Upper Trinity Regional Water District

Oklahoma City Water Utility Trust Attn: Marsha Slaughter 420 W. Main, Ste. 500 Oklahoma City, OK 73102 (App. #2007-017)

David Brown P.O. Box 72 Clayton, OK 74536 (App. #2007-030)

Wylie, TX 75098

Central Oklahoma Master Conservancy District c/o R. Thomas Lay Kerr, Irvine, Rhodes & Ables 201 Robert S. Kerr, Ste. 600 Oklahoma City, OK 73102

North Texas Municipal Water District Attn: James Parks 505 E. Brown St.

(App. #2007-053) (App. #2007-054)

Choctaw County Economic Development Authority Attn: David Hinkle 300 E. Duke St. Hugo, OK 74743 Pushmataha County Rural Water District No. 3 P.O. Box 67 Antlers, OK 74523-0067 (App. #2008-018)

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City of Lehigh Attn: David Townsend P.O. Box 121 Lehigh, OK 74556-0121 (1914-002) (1973-261)

The City of Stringtown Attn: Lacey Moore P.O. Box 98 Stringtown, OK 74569-0098 (1958-216)

Marion & Louise Borders 916 W. Broadway Ave. Sulphur, OK 73086-4410 (1965-614B) (1965-614A)

R.W. Borders Attn: Helen Borders P.O. Box 334 Allen, OK 74825-0334 (1966-558)

Atoka County Rural Water District #2 195 W. Boggy Depot Rd. Atoka, OK 74525-5109 (1969-372) (1984-595)

Johnston County RWS & SWM District #4 P.O. Box 68 Coleman, OK 73432-0068 (1971-005)

Nancy K. McDougal Revocable Trust c/o Nancy McDougal & Danny McDougal P.O. Box 224 Allen, OK 74825 (1978-757)

Weaver Jackson Goodland Route HC 79 #172 Hugo, OK 74743 (1980-684)

Carlton Corbin Box 89 Fittstown, OK 74842 (1981-602)

Bill Morrow Rt 1 Box 162-A Wynnewood, OK 73098 (1984-597) Holnam, Inc. Attn: Sharon Myers 14500 County Road 1550 Ada, OK 74820 (1916-054)

The City of Tupelo Attn: Danny Johnson P.O. Box 360 Tupelo, OK 74572-0360 (1962-062) (1978-592)

Chapman Family Revocable Trust 4400 N 3813 Rd. Calvin, OK 74531-5216 (1965-618)

Allen Public Works Authority Attn: Doug Stinson P.O. Box 402 Allen, OK 74825-0402 (1966-692) (1989-533)

Atoka County Rural Water District #3 P.O. Box 10 Caney, OK 74533-0010 (1970-025) (1995-588)

Harold Merriman 7361 E 144 Rd. Atwood, OK 74827 (1974-062) (1977-544)

Lyndle Ellis c/o Hughes County Rural Water District #6 P.O. Box 327 Allen, OK 74825-0327 (1980-544)

Susie M. Humphries HC 79 Box 152 Hugo, OK 74743 (1980-690)

Frezell Calvin Goodland Route 1 Hugo, OK 74743 (1981-613)

Oklahoma State University Attn: James Vaughan P.O. Box 128 Lane, OK 74555-0128 (1985-527) Stonewall Public Works Authority Attn: Dustin Andersen P.O. Box 217 Stonewall, OK 74871-0217 (1954-162) (1967-167)

Mrs. Winifred Borders RR 4 Box 490 Allen, OK 74825 (1965-614A)

Lee Harrington 601 S. County Line Rd. Allen, OK 74825-8184 (1966-277) (1995-633)

Hughes County Rural Water District #2 Attn: Vivan Moody P.O. Box 47 Stuart, OK 74570-0047 (1967-663) (1981-811)

Greg & Ines Turpin 4930 NS 3775 Allen, OK 74825 (1970-097) (1997-591)

Caddo Public Works Authority Attn: Stacy Eastwood P.O. Box 105 Caddo, OK 74729-0105 (1975-749)

Clyde D. Lacey 11108 Leaning Elm Rd. Oklahoma City, OK 73120 (1980-629)

Albert & Kathryn Holloway 1276 N. 4160 Rd. Hugo, OK 74743 (1980-690)

Coalgate Public Works Authority 3 S. Main Street Coalgate, OK 74538-2838 (1983-560)

Town of Boswell P.O. Box 478 Boswell, OK 74727-0478 (1986-519)

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Wingard Water Corporation 10371 County Road 1620 Fitzhugh, OK 74843-2549 (1986-573)

Charles Wayne Borders c/o Hughes County RWD #6 P.O. Box 327 Allen, OK 74825-0327 (1991-604) (1991-605B)

Helen Smith 1417 Williams Drive Oklahoma City, OK 73119 (1994-517)

The Town of Soper Attn: Charles Trapp P.O. Box 30 Soper, OK 74759-0030 (1997-562)

David Mobbs 1291 S. Highway 109A Boswell, OK 74727-2015 (2002-559)

Southeastern Oklahoma Land Co. P.O. Box 787 Antlers, OK 74523 (2005-577)

G Hump Ltd. P.O. Box 7 Bennington, OK 74723-0007 (2007-566)

Jack and John Johnson HC 71 Box 9 Soper, OK 74759 (1975-787)

W7 Land Co. 8159 E 1515 Rd. Calvin, OK 74531 (1994-517) Johnny Stinnet P.O. Box 36 Tupelo, OK 74572 (1987-550)

Robinson Bros Pork Inc. 7832 E. 131 Rd. Holdenville, OK 74848-1674 (1993-552)

Gerald Clifford Wilson 8159 E 1515 Rd. Calvin, OK 74531-5096 (1994-536)

Choctaw Co. Rural Water District #1 Attn: Donna Holton P.O. Box 16 Grant, OK 74738-0016 (1997-629)

Doyle & Selma Foreman 432 Spring St. Santa Cruz, CA 95060-2026 (2003-589)

Bryan County RWS and SWM District No. 6 Attn: Eddie Ervin 206 Buffalo Street Caddo, OK 74729 (2005-585)

Mungle Corporation 358 S. Mungle Rd. Atoka, OK 74525-4054 (2009-547)

Mr. & Mrs. Robert Ballard P.O. Box 303 Sherman, TX 75091-0303 (1980-629)

Dennis Harden 7760B E 153 Rd. Calvin, OK 74531 (1994-517) G.O. Philpot 1909 Woodland Dr. Ada, OK 74820-4457 (1989-544)

Tyson Foods Inc. Attn: Lori Ramsey 201 Kingsberry Rd. Holdenville, OK 74848-9201 (1993-581)

GHB Farms Inc. P.O. Box 828 Holdenville, OK 74848-0828 (1994-538)

Roy & Shirley Mobbs 585 E. Prairie Rd. Atoka, OK 74525-7017 (2001-578)

Donald & Sherley Zaicek Attn: Jody Zaicek 5208 Montrose Cir. Norman, OK 73072-3854 (2004-502)

Will Grote P.O. Box 7 Bennington, OK 74723-0007 (2007-565)

Bromide Public Works Authority Attn: Ernest Mayo P.O. Box 127 Bromide, OK 74530-0127 (2010-502)

9 of 9 EXHIBIT "A"

IN THE SUPREME COURT OF OKLAHOMA

Oklahoma Water Resources Board,)			
Petitioner,)		•	
vs.)) No.)	#11037	5	ر مند انتر
The United States on behalf of the)		20	တ္ 💨
Choctaw Nation of Oklahoma,)			20
a federally recognized Indian Tribe;)		CT.	四十岁
the United States on behalf of the).		323	경험
Chickasaw Nation,, et al.,	·) ::		က	
).			
Respondents.)		9	
Notice of Original Jurisdic	tion Cunroma	Court Proceeding	-	

Notice to:

All parties on the mailing list attached hereto as Exhibit "A"

Oral presentation to a Referee (or a Justice) is set for the 19 Day of April, 2012, at 10:300'clock AM.

Under Rule 1.191 respondent(s), by and through the real party in interest, or otherwise are to respond by no later than the <u>13</u> Day of <u>April</u>, 2012.

Respectfully submitted,

PATRICK R. WYRICK, OBA #21874 SOLICITOR GENERAL

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Attorney for Petitioner

CERTIFICATE OF SERVICE

I hereby certify that on this <u>loud</u>day of February, 2012, a true and correct copy of the foregoing instrument along with the Application to Assume Original Jurisdiction and Brief in Support thereof, were mailed, postage prepaid to the following:

All parties listed on the mailing list attached hereto as Exhibit "A"

PATRICK R. WYRICK

The United States and other federal defendants are being served by service on the following:

Eric H. Holder, Jr.
Attorney General of the United States
U.S. Department of Justice
950 Pennsylvania Ave., NW
Washington, DC 20530-0001

Sanford C. Coats United States Attorney for the Western District of Oklahoma 210 W. Park Ave., Suite 400 Oklahoma City, OK 73102

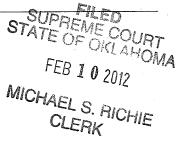
Case No. #1110375

IN THE SUPREME COURT OF THE STATE OF OKLAHOMA

Oklahoma Water Resources Board,

Petitioner,

vs.



The United States on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; the United States on behalf of the Chickasaw Nation, et al.,

Respondents.

APPLICATION TO ASSUME ORIGINAL JURISDICTION

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IN THE SUPREME COURT OF OKLAHOMA

Oklahoma Water Resources Board,)	
Petitioner,)	
vs.)	No.
The United States on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; the United States on behalf of the Chickasaw Nation,, et al.,))))	
Respondents.)	

Application to Assume Original Jurisdiction

Petitioner, the Oklahoma Water Resources Board (the "OWRB") requests that the Court assume original jurisdiction over the Petition attached hereto. (See App. 1). In support of the Application and Petition, Petitioner would show this Court the following:

The Impetus for the Request

The importance of the issues presented in the Application to the State, its cities and towns, and citizens cannot be overstated. The matters presented in this Application to Assume Original Jurisdiction directly concern the ability of the State and its cities and towns to continue to supply water for public, commercial, industrial, agricultural, and domestic uses. As United States Supreme Court Justice Southerland noted in *Brush v. Comm'r of Int. Rev.*, 300 U.S. 352, 366 (1937), "[C]onservation and distribution of water in sufficient quantity and in a state of purity **is as vital as air**." *Id.* (emphasis added).

For more than a decade now, as the economic potential in water and water transfer or sale has become increasingly apparent, both the Chickasaw Nation and Choctaw Nation of

Oklahoma (the "Tribes") have claimed various rights to the waters in Southeast Oklahoma, including:

- The Tribes have claimed a right to regulate the water in over twenty-two counties—not just the right to regulate water located on their scattered patches of tribal lands.
- The Tribes have claimed that the OWRB cannot issue certain permits for water in the Kiamichi River, Muddy Boggy Creek, and Clear Boggy Creek stream systems (collectively, the "Basins") until a comprehensive stream-wide adjudication of all water rights within those Basins under the McCarran Amendment, 43 U.S.C. § 666, has been completed.

In short, the Tribes, over the past decade, have made various attempts to inject uncertainty into the State's ability to regulate the waters within the southeast corner of the State, and in particular the Basins, threatening water rights under existing and pending state permits—all part of a concerted effort to coerce the State into entering into a compact or agreement giving the Tribes water rights, including the power to regulate waters in the Basins

In light of the need for certainty and security in Oklahoma water rights and administration, and considering these tribal claims, the OWRB, in accordance with the power vested in it under Title 82, § 105.6, has determined that the best interests of the claimants to the use of water from the Basins will be served by a determination of all rights to the waters in the stream systems of the Basins, and have authorized the initiation of such an adjudication.

Fortunately, Congress recognized that such comprehensive stream-wide water right adjudications cannot take place absent adjudication of federal rights. Thus, in 1952 Congress passed the McCarran Amendment, 43 U.S.C. § 666, which permits the joining of the United States to determine its interests, including any federally protected rights of Native American tribes or nations or individual owners of "allotted," formerly tribal lands, and federal

instrumentalities, in a comprehensive stream-wide adjudication in state court. Thus, neither the sovereign immunity of the United States nor of the Tribes prohibits such an adjudication in state court. In such an adjudication, the water rights of various classes of entities and individuals are determined, including the rights of:

- Federal, state, and tribal sovereigns,
- Individual owners of federal protected allotments of former tribal lands ("Restricted Allotment Holders"),
- Current OWRB water use permit holders,
- OWRB water use permit applicants, and
- Other water users who may have vested rights to the use of water in the Basins.

The Reasons Why the Court Should Assume Original Jurisdiction

In this Application, the OWRB asks this Court, in the exercise of its power to issue declaratory rulings in original proceedings, to assume original jurisdiction over the stream-wide adjudication presented in the accompanying Petition—through the use of a Special Referee or Special Master (who would be paid by the parties). This Application is made both because of the *publici juris* nature of the matter presented, and the importance of the relative speed with which the matter could be concluded through this Court's exercise of original jurisdiction. This Court's assumption of jurisdiction would have the following advantages:

• Stream-wide adjudication would be completed much more rapidly, because appeals and remands to district court would be avoided, thus, resulting in completing the adjudication many years, if not decades, quicker than district court actions.

¹ General stream adjudications are quite common, as they are <u>the</u> congressionally recognized method for determining the rights of <u>all</u> claimants to the waters of a stream system. All 18 western states have laws allowing for general stream adjudications. In fact, general stream adjudications are currently occurring in 13 of the 18 western states. The various adjudication statutes in the 18 western states are very similar. The general stream adjudication statutes of New Mexico, North Dakota and South Dakota are the most similar to Oklahoma's statute. New Mexico currently has 12 active adjudications, and over 20% of the water in New Mexico has been adjudicated through general stream adjudications like the one that the OWRB requests be initiated in this Court by the attached Petition.

- Procedural matters regarding service of parties, including determining who must be joined to have a comprehensive adjudication, could be determined as the matter proceeded, without corrective action requiring remand to the trial court, which in extreme cases could require an entire re-adjudication.
- As these cases are complex, and take years and at times decades to complete, district court dockets would not be consumed by such adjudication.
- This Court's assumption of jurisdiction would avoid important matters affecting the entire State from being decided by local judges, who are subject to local political pressures.
- The Court could select a Special Master or Referee with expertise in the area—expertise not available from the district court bench.

In a very real sense, the future of the State of Oklahoma is at issue here. The Legislature can pass all sorts of laws creating "business friendly" atmospheres within the State to boost the State's economy and job growth, but unless the State has the ability—free of doubt caused by un-adjudicated water rights or tribal regulatory claims—to regulate and provide the water necessary for private, agricultural and industrial use, the State could become an economic dust bowl. As the State's Comprehensive Water Plan recognizes:

Water, more than any other element or natural resource, has reached a crucial level of importance to Oklahomans...It drives the state's agricultural industry through the irrigation of wheat, hay, corn, and other crops, and in sustaining cattle, sheep, chickens, hogs, horses, and aquaculture operations. It is integral to oil and gas production as well as more conventional industries and mining operations that rely upon withdrawals from surface and groundwater sources. Water is counted upon to generate power and support countless environmental and recreational uses. With less water or limited access to it, Oklahoma's quality of life is threatened and its economy ceases to grow.

The Oklahoma Comprehensive Water Plan, Executive Report at 3.

Only this Court's exercise of original jurisdiction and the appointment of a Special Master or Referee can efficiently provide the certainty needed for the State's continued ability to regulate and provide water to all its citizens.

The Specific Relief Requested

For these reasons, Petitioner requests this Court to assume original jurisdiction over the Petition, and appoint a Special Referee to hear the matter initiated by the Petition. Unlike the usual cases where the Court is asked to assume original jurisdiction, the jurisdictional and merits questions should not be, and as a practical matter cannot be, addressed simultaneously. Thus, the only issue before the Court at this time is the question of whether it should assume original jurisdiction. If original jurisdiction is assumed, a Special Referee can be assigned, and then the merits of the adjudication can be litigated to the Special Referee subject to this Court's efficient review. If the Court declines to exercise original jurisdiction, Petitioner asks the Court to transfer the case to the district court of its designation.

Respectfully submitted,

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Counsel for Petitioner

ATTACHED APPENDIX

Number	<u>Description</u>
1	Petition over which Petitioner asks the Court to assume jurisdiction, or, alternatively, transfer to a district court of Petitioner's
	designation.

IN THE SUPREME COURT OF OKLAHOMA

Oklahoma Water Resources Board,)
Petitioner,)
VS.)
United States Department of Interior, a federal agency; United States Bureau of Reclamation, a federal agency; United States Army Corps of Engineers, a federal agency; United States Army Corps of Engineers, a federal agency; the United States on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; the United States on behalf of the Chickasaw Nation, a federally recognized Indian Tribe; the United States on behalf of individual members of the Choctaw Nation of Oklahoma; the United States on behalf of individual members of the Chickasaw Nation; the Oklahoma Water Resources Board; the Oklahoma City Water Utilities Trust; the City of Oklahoma City; McGee Creek Authority; Donald Leslie; Hugo Municipal Authority; Antlers Public Works Authority; Department of Tourism & Recreation; Department of Wildlife Conservation;	
Patrick Miller; Talihina Public Works Authority; Merlan Debolt, M.D.))
Louise A. Redman; Clyde & Donnie Corbin; Latimer County Rural Water District No. 2; Donna Addington McSpadden; Sardis Lake Water Authority; Pushmataha County Rural Water District No. 3;	,))))))
Decker Revocable Trust;)

Danny W. Wilson;)
Dale Jackson;	<i>)</i>
· · · · · · · · · · · · · · · · · · ·)
Bueford R. Lockhart;	<i>)</i>
David and Leo Ralston;)
SCS Materials LP;)
William S. Howard;)
William S. and Brenda G. Howard;)
Big Mac Tank Trucks LLC;)
Michael Smith;)
Roland Brents;)
Town of Fort Towson;)
Western Farmers Electric Cooperative;)
M.E.N.S. Ranch)
J. T. Hutson;)
Meridian Aggregates Company, LP;)
Carl Boykin;	.)
Donna Addington-McSpadden;)
Bill Price;)
Meridian Aggregates Company;)
Jonathan David Burns;)
Clayton Chamber of)
Commerce, Inc;	ĺ
Sardis Water Resources Board Inc.;)
Tarrant Regional Water District;	Ś
Upper Trinity Regional Water District;	Ś
David Lynn Brown;	í
Central Oklahoma Master Conservancy	·
District;)
North Texas Municipal Water District;) }
Choctaw County Economic Development)
Authority;) 1
Town of Kiowa;	, \
Louie Le Flore;))
Bromide Public Works Authority;)
	<i>)</i>
Doyle Dean and Debrah J. Arnold;)
City of Ada;)
Coalgate Public Works Authority;)
W. E. Reeves;)
Howard Nelson;)
Bill Moore;)
Wiley and Donna Harrison;	.)
Charles and Conita Tipton;)
Dunn's Fish Farm of Arkansas Inc.;)
Oklahoma Gas and Electric Company;)
Eddie and Ronnie Bowen;)

Roy and I)
City of A	•)
	ommissioners of Atoka County;)
Southern	Oklahoma Development Trust;)
Walter W	oolley, Jr.;)
Jack G. E	merson;)
Lilly Can	non;)
B. L. Littl		ĺ,
	G. Lewis Revocable Trust;)
	mek and Susane Stockton	í
Austin Le		á
	Kathy Clayton;	í
	Fomlin, Trustee;	()()()()()()()
	Lollar Trust;) \
	•))
	Area Council;	<i>)</i>
	a State University	ノ
0	Research Station;	7
	ord Correctional Center;)
Ron Willi)
~	ka Public Works Authority;)
•	and Debbie Wall;	7
	ne Jensen;)
-	and Rita D. Nix;)
	erprises Inc.;)
	ifford Wilson;)
GHB Farr)
_	ounty Rural Water District No. 2;	
	Bros. Park Inc.;)
Tyson Fo	ods Inc.;)
Delbert A	. Harden;)
Jamie W.	and Earlene Howard;	1)
Will Alan	King;)
Roger and	I Cindy Stinchcomb;	-)
Joyce Fer	guson;)
BC Wetla	nds LTD;)
W. S. Jr. a	and Mary Frances Webb;)
Edgemon	t Beef;)
Richard J.	and Mary Elizabeth Helton;)
Stream Na	atural Resources LC;	
Cedar Val	lley Nursery Inc.;)
J. M. and	Shelby Welch;	.)
W-7 Swir	e Farms Inc.;)
Kenneth a	and Mary Alice Battles;)
	and Susan E. Reinauer;	·)
	amily Trust;)
		,

Acie V. Hayes, Jr.;)
Michael and Kara McBrayer;)
Mallard Farms LLC;)
Jeffrey Allen Barker;)
City of Coalgate;)
L. Ray Wood;)
Chester Bench;)
Boggy River Ranch LLC;)
John Troyer;)
WACCAW Development LLC;)
Mustang Stone Quarries LLC;)
Wayman L. Garnett;)
St. Mary Land and Exploration Co.;)
Arcadia Farm LLC;)
TransCanada Keystone Pipeline LP;)
City of Midwest City;)
City of Tecumseh;)
Redark Development Authority;)
David Hull;	•
National Coal County;)
City of Lehigh;	ı
Holnam, Inc.;	
Stonewall Public Works Authority;	
City of Stringtown;	
City of Tupelo;	
Mrs. Winifred Borders;	
Marion and Louise Borders;	
Chapman Family Revocable Trust;	
Lee O. Harrington;	
R.W. Borders;	
Allen Public Works Authority;	
Atoka County Rural Water District No. 2;	
Atoka County Rural Water District No. 3;	
Greg A. Turpin;	
Johnston County Rural Water, Sewer and	
Solid Waste Management District No. 4;	
Harold V. Merriman;	
Caddo Public Works Authority;	
Troy Morris;	
Lyndle Ellis;	
Clyde D. Lacey;	
Weaver Jackson;	
Susie M. Humphries;	
Carlton W. Corbin;	
Frezell Calvin;	
1 102011 (1111)	

Bill Morrow;)
Oklahoma State University, Wes Watkins)
Agriculture Research and Extension Center;)
Town of Boswell;)
Wingard Water Corporation;)
Johnny Stinnet;)
Allen Public Works Authority;)
G.O. Philpot;)
Hughes County Rural Water District No. 6;)
Charles Wayne Borders;)
Nancy K. McDougal Revocable Trust;)
Town of Soper;)
Helen J. Smith;)
Greg and Ines Turpin;)
Choctaw County Rural Water District No. 1;)
Roy and Shirley Mobbs;)
David Mobbs;)
Doyle and Selma Foreman;)
Donald R. and Sherley Marie Zaicek;)
Southeastern Oklahoma Land Co.;)
Bryan County Rural Water, Sewer and Solid)
Waste Management District No. 6;)
Will Grote;)
G. Hump Ltd.;)
Mungle Corporation;)
Don Brents;)
Weyerhaeuser Co.;)
Eugene Hill;)
Roger Buchanan;)
Mike and Luisa Selman;)
Jack and John Johnson;)
Albert and Kathryn Holloway;)
Mr. and Mrs. Robert Ballard;)
W7 Land Co.;)
Dennis Harden;)
and all persons claiming or who may claim)
rights to the waters or use of the waters)
of the Kiamichi, Muddy Boggy or Clear)
Boggy Basin stream system in the)
State of Oklahoma,)
)
Respondents.)

PETITION OF THE OKLAHOMA WATER RESOURCES BOARD FOR A GENERAL STREAM ADJUDICATION IN THE KIAMICHI, MUDDY BOGGY AND CLEAR BOGGY BASIN STREAM SYSTEMS

Petitioner, the Oklahoma Water Resources Board ("OWRB" or "Board"), through this Petition for a General Stream Adjudication in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems, requests the Court commence a general stream adjudication in the Kiamichi Basin, Muddy Boggy Basin and Clear Boggy Basin stream systems (collectively "the Basins") pursuant to the facts and allegations as set forth herein. This Petition presents a matter of great public importance to the State of Oklahoma and its citizens as set forth below. As the basis for its Petition, the OWRB states as follows:

BACKGROUND AND NATURE OF THE ACTION

A. Basis for and nature of the action.

- 1. Claims by the Choctaw Nation of Oklahoma and the Chickasaw Nation (collectively hereinafter "the Tribes") have given rise to disputes over rights in and to the use and administration of water in the portions of southeastern Oklahoma known as the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems. These disputes concern and affect current and future water supplies for Oklahoma municipalities, other public and private entities, and individuals.
- 2. This is an action for a comprehensive general stream adjudication to determine all claims to the rights to the use of water within the Basins pursuant to 82 O.S. §§ 105.6 through 105.8 ("Oklahoma General Stream Adjudication Statute") and to provide for the administration of such rights pursuant to an Interim Administrative Order and Final Decree as requested herein.
- 3. A general stream adjudication, in contrast to a private dispute among limited users or claimants, requires the joinder of all known claimants and a determination as between the State and each as to the other (*inter sese*) of all claims within a defined stream system and their relative

priorities pursuant to all applicable federal and state law necessary for the determination of such claims.

- 4. A general stream adjudication involves "all of the rights of various owners on a given stream." *Dugan v. Rank*, 372 U.S. 609, 618 (1963). The purpose of a general stream adjudication is to address the claims of the various owners within a given stream system in order to be able to effectively and efficiently allocate and administer the available water resources based on the relative priorities of the rights. *See Colorado River Water Conservation Dist. v. United States*, 424 U.S. 800, 804 (1976) ("Colorado River").
- 5. The Oklahoma General Stream Adjudication Statute provides a comprehensive scheme for the adjudication of all water rights within a given stream system whether those claims to water arise under state or federal law.
- 6. The waters of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems are public waters subject to appropriation for beneficial uses as provided by Oklahoma law or as otherwise recognized by federal law.
- 7. Various individuals and entities claim rights to the waters of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems. The claims to all rights relating to water or the use of such water in the Kiamichi, Muddy Boggy and Cleary Boggy Basin stream systems have never been finally determined in a comprehensive general stream adjudication.
- 8. The water resources of the State belong to the public and are subject to rights of use and the development of a water right through application to the OWRB and application of water to beneficial use under state law. The State's control over water use and allocation within its boundaries is supported by over two centuries of federal deference to, and acknowledgment of, state primacy vis-à-vis water within state boundaries as expressly recognized by the McCarran

Amendment, 43 U.S.C. § 666 ("the McCarran Amendment"), described below. See, e.g., United States v. City and Cnty. of Denver, 656 P.2d 1, 9 (Colo. 1983) ("[B]y enacting the McCarran Amendment, Congress recognized that the western states have a legitimate interest in and responsibility for the allocation of water resources within their borders including determination and adjudication of the water rights claimed by the United States."); see also California v. United States, 438 U.S. 645, 677 (1978). In limited instances, claims to water can arise under federal rather than state law, including in the context of claims asserted by, or on behalf of, Indian Tribes or Nations. Under the McCarran Amendment such federal rights are subject to adjudication and determination in state court in a comprehensive general stream adjudication and administration pursuant to the adjudication and a final decree.

- 9. The Tribes, federally recognized Indian Tribes, each claim rights to water arising under federal law in the Basins. OWRB has determined that the Tribes' claims and other factors have created the need to commence a comprehensive general stream adjudication to determine the relative rights of all claims in the Basins whether such claims arise under state or federal law.
- 10. A determination by this Court of all of the claims of each defendant as between the State of Oklahoma and through OWRB and *inter sese* as to the waters of the Basins is necessary for the effective and uniform use, administration and supervision of the waters of the respective stream systems.
- 11. All claims to the right to water or to use water within the Basins, whether arising under state or federal law, are subject to adjudication in state court pursuant to the Oklahoma General Stream Adjudication Statute in conformance with the McCarran Amendment for purposes of waiver of the immunity of the United States on its own behalf and on behalf of water claims of Indian Tribes.

- 12. This action requests this Court adjudicate all claims to the waters or use of waters of the Basins and enter a Final Decree determining all claims and the administration thereof.
- A. The McCarran Amendment authorizes state court adjudication and administration of all federal claims to water, including claims made by or on behalf of Indian Tribes.
- 1. The McCarran Amendment provides for state adjudication and administration of federally claimed water rights and waives the immunity of the United States as to the adjudication and administration of all federally based claims to water from suit in state court. *See Colorado River*, 424 U.S. at 809.
 - 2. The McCarran Amendment provides in pertinent part:

Consent is hereby given to join the United States as a defendant in any suit (1) for the adjudication of rights to the use of water of a river system or other source, or (2) for the administration of such rights

43 U.S.C. § 666.

- 3. The waiver of immunity provided by the McCarran Amendment applies to allow suits to determine the rights of the United States and, accordingly, of any Indian Tribe, Nation, or individual Indian held or protected by the United States on behalf of such Tribe, Nation, or individual Indian. *See Colorado River*, 424 U.S. at 805.
- 4. Language contained in a State's Enabling Act at the time of statehood disclaiming jurisdiction over Indian lands or territory is not a bar to the McCarran Amendment's waiver of sovereign immunity as to tribal claims. See Arizona v. San Carlos Apache Tribe of Arizona, 463 U.S. 545, 564 (1983) ("San Carlos Apache").
- 5. The United States Supreme Court has repeatedly affirmed the importance of deference to state court jurisdiction with regard to the adjudication of rights to water and administration thereof. See Colorado River, 424 U.S. at 819-20; San Carlos Apache, 463 U.S. at

567-68; United States v. Dist. Ct. In & For Eagle Cnty., Colo., 401 U.S. 520, 525 (1971) ("Eagle County") (United States amenable to suit in Colorado state court pursuant to Colorado general adjudication statute for all claims by the United States); United States v. Dist. Ct. In & For Water Div. No. 5, Colo., 401 U.S. 527, 529 (1971) (same).

- 6. The McCarran Amendment reflects the intent that "it is clear that the States have the control of the water within their boundaries, [and] it is essential that each and every owner along a given water course, including the United States must be amenable to the laws of the State, if there is to be a proper administration of the water law as it has developed over the years." S. Rep. No. 755, 82nd Cong., 1st Sess. 6 (1951).
- 7. In order for the waiver provided by the McCarran Amendment to be effective, the suit must be comprehensive in nature and join all known claimants to the water of a river system or other source. Consistent with the overarching federal deference to State control and regulation of water resources in determining whether a general stream adjudication is sufficiently comprehensive for purposes of the waiver of immunity supplied by the McCarran Amendment, courts have generally deferred to the choices made by individual States in general stream adjudication statutes. See, e.g., Eagle County, 401 U.S. at 525; United States v. Oregon, 44 F.3d 758, 767 (9th Cir. 1994); In re General Adjudication of all Rights to Use Water in the Gila River System & Source, 857 P.2d 1236, 1247-48 (Ariz. 1993) ("Gila River"); United States v. Bluewater Toltec Irrigation Dist., 580 F. Supp. 1434, 1438 (D.N.M. 1984), aff'd sub nom, 806 F.2d 986 (10th Cir. 1986) ("Bluewater Toltec").
- 8. The Oklahoma General Stream Adjudication statute contemplates and provides for a comprehensive suit as contemplated by the McCarran Amendment.

A. Overview of Oklahoma's General Stream Adjudication Statute

- 1. Pursuant to 82 O.S. § 105.6, the OWRB is vested with the authority to file suit on behalf of the State to determine the rights to the use of water from any stream system within the State where the Board has determined that the interests of all the claimants to use of the water from the stream system would be best served by such a determination.
- 2. Once commenced, the Board is directed to "diligently prosecute such action to a final adjudication," 82 O.S. § 105.6, and to "furnish data necessary for the determination of the rights involved" as requested by the Court. 82 O.S. § 105.7.
- 3. Like many other general stream adjudication statutes throughout the western United States, the Oklahoma General Stream Adjudication statute provides that "[t]he cost of such suit, including the costs on behalf of the state, shall be charged against each of the parties thereto in proportion to the amount of water rights allotted." 82 O.S. § 105.6; see, e.g., Idaho Code § 42-1414. The costs of such suit can be imposed on all water rights claimants with the exception of the United States. See United States v. Idaho, 508 U.S. 1, 8 (1993) (McCarran Amendment did not waive immunity for State imposition of the costs of a general stream adjudication, but the United States must participate in a state court proceeding relative to all federal claims).
- 4. The Oklahoma General Stream Adjudication Statute is comprehensive as it provides for the Board to join "any person who is using or who has used water from the stream or who claims the right or who might claim the right to use water from the stream" 82 O.S. § 105.7. Additionally, the Oklahoma General Stream Adjudication Statute provides for intervention as of right to "any person who is using or who has used or who claims the right to use water from the stream." *Id*.

- 5. The Oklahoma General Stream Adjudication Statute provides that the rights of all users joined shall be determined *inter sese* as to the priority, amount, purpose and place of use of all claims to water and as to all claimants in any given stream system under applicable law and that such rights shall be entered in a Final Decree. 82 O.S. §§ 105.7, 105.8. The statute provides that the Final Decree shall bind all those who are parties to the action. 82 O.S. § 105.7.
- 6. The Oklahoma General Stream Adjudication Statute authorizing the Board to file a general stream adjudication is discretionary; OWRB is not obligated to file a general stream adjudication unless it determines such an action would be in the best interests of the claimants in the stream system. The statute recognizes OWRB's independent authority and obligation to grant permits and licenses as those matters come before it without regard to the filing of a general stream adjudication. 82 O.S. § 105.6 ("neither the bringing of such suit nor an adjudication in such a suit shall be a condition precedent to the granting of permits and licenses as authorized by this act").

A. Oklahoma's General Stream Adjudication Statute provides for a comprehensive general stream adjudication as contemplated by the McCarran Amendment.

1. The dispositive question as to whether a general stream adjudication is sufficiently comprehensive to allow for the waiver of immunity contemplated by the McCarran Amendment is whether the Board has in fact sought to join all known claimants to the waters of the stream system and whether those rights will be determined *inter sese*. In this action OWRB has named and will join all known claimants to the water or use thereof within the Basins by naming all known claimants to the waters of the respective stream systems and the United States in its capacity as trustee for any and all claims made by the Tribes, and the United States on behalf of all persons holding rights to allotments of the Tribes' former lands the title to which remains held in trust by the United States or subject to federal restrictions on alienation ("Restricted Allotment Holders").

- 2. Because the OWRB has or will join in this action all known claimants in the respective stream systems who claim rights to the use of water under applicable state or federal law, the action before the Court is sufficiently comprehensive to constitute a general stream adjudication for purposes of the McCarran Amendment. *See, e.g., United States v. Oregon*, 44 F.3d at 768-70 (Oregon's general stream adjudication sufficiently comprehensive for purposes of McCarran Amendment although it excluded all state-permitted users after 1909 and all claims to groundwater); *Gila River*, 857 P.2d at 1247-48 (Arizona general stream adjudication statute, which excluded some categories of use and users, was sufficiently comprehensive for purposes of McCarran Amendment).
- 3. The Oklahoma General Stream Adjudication Statute provides that the rights of all users joined shall be determined *inter sese* as to the priority, amount, purpose and place of use of all claims to water and as to all claimants in the Basins. 82 O.S. §§ 105.6, 105.8. Accordingly, this action is sufficiently comprehensive to comprise a general stream adjudication for all purposes including the waiver of the immunity of the United States and the determination of federally protected tribal and individual claims to water. *See San Carlos Apache*, 463 U.S. at 564-69 (Arizona stream adjudication statutes sufficiently comprehensive to adjudicate tribal claims to water); *see also Eagle County*, 401 U.S. at 525-26 (Colorado adjudication procedures sufficiently comprehensive where relative rights of all users determined even though all users not joined or rights adjudicated at the same time).
- 4. This action is sufficiently comprehensive for the purposes of the McCarran Amendment because, even if all respondents are not joined at the commencement of the action, OWRB will join all required claimants in due course. *See Eagle County*, 401 U.S. at 525-26; *Bluewater Toltec*, 580 F. Supp. at 1438-39.

- Adjudication Statute as a result of this general stream adjudication will be binding on parties to the action and, in accordance with principles of due process, on those currently unknown claimants provided adequate notice and who choose not to join or participate. *See generally* Hutchins, W.A., Water Rights Laws in the Nineteen Western States, Vol. II, Chap. 15 at 510 (1974). The Oklahoma General Stream Adjudication Statute explicitly provides for this legally acceptable approach. 82 O.S. § 105.7.
- 6. The McCarran Amendment was not designed to avoid state permitting processes contemporaneous with a general stream adjudication, but rather to avoid "piecemeal" and duplicative state and federal stream adjudications. Colorado River, 424 U.S. at 819; San Carlos Apache, 463 U.S. at 565-66. Thus, the recognition in the Oklahoma General Stream Adjudication Statute that OWRB has independent authority and obligation to grant permits as those matters come before it, see 82 O.S. § 105.6, does not affect the validity of a general stream adjudication proceeding brought pursuant to the statute. Regardless, OWRB will join any permittee, and any permit will be subject ultimately to the outcome of this adjudication. The application and permit process does not adjudicate rights, as a final matter inter sese, and all such rights, including federal rights, are as a matter of law ultimately subject to any rights determined by this Court in a general stream adjudication. Moreover, any federal rights are "protected from extinguishment under State law by the Supremacy Clause." See Sierra Club v. Yeutter, 911 F.2d 1405, 1419 (10th Cir. 1990); see also United States v. Anderson, 736 F.2d 1358, 1365 (9th Cir. 1984) ("[A]ny permits issued by the State would be limited to excess water. If those permits represent rights that may be empty, so be it.").

- 7. Although the United States is immune from the imposition of costs in this general stream adjudication, *see United States v. Idaho*, 508 U.S. at 8, the imposition of fees on other claimants is not a bar to the adjudication of the claims of the United States including tribal claims, in state court pursuant to the Oklahoma General Stream Adjudication Statute. *See id.* (United States must participate in state court proceeding relative to all claims).
- 8. OWRB seeks in this action to determine rights to water or the use thereof in the Basins arising under both state and federal law including all claims made by or on behalf of the Tribes or Restricted Allotment Holders. *See Colorado River*, 424 U.S. at 811-12; *San Carlos Apache*, 463 U.S. at 564. OWRB requests the Court determine all state law-based claims to water under the applicable provisions of state law and all claims made by the United States on behalf of itself, the Tribes, and Restricted Allotment Holders under applicable federal law and state law to the extent applicable. *See Jicarilla Apache Tribe v. United States*, 601 F.2d 1116, 1126-30 (10th Cir. 1979) (McCarran Amendment provides for joinder of United States "as a party defendant in the state court even though the suit arises under state law and the federally reserved rights involve an interpretation and application of federal law").
- 9. This Court's determination of all state and federal claims is appropriate notwithstanding allegations of historic "hostility" of state courts to tribal claims. *See Colorado River*, 424 U.S. at 812 and *San Carlos Apache*, 463 U.S. at 551-52; *see also United States v. Oregon*, 44 F.3d at 771-72 (rejecting claims of the United States that Oregon state adjudication statute was ineffective for purposes of McCarran as it allowed federal rights to be initially determined in allegedly biased state administrative proceeding); *In re General Adjudication of the Big Horn River System*, 753 P.2d 76, 114-15 (Wyo. 1988) (rejecting a claim that the Wyoming State

Engineer may be unfair.) This general stream adjudication is properly before the state courts of Oklahoma.

JURISDICTION AND VENUE

- 10. This action arises under both state and federal law for the purposes of adjudication and administration of water rights within the State of Oklahoma in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems.
- 11. Jurisdiction and venue rests in this Court pursuant to the Oklahoma General Stream Adjudication Statute, 82 O.S. §§ 105.6 through 105.8, specifically authorizing the OWRB to initiate suit and prosecute to completion an action for a comprehensive general stream adjudication, and pursuant to Art. 7, § 4 of the Oklahoma Constitution, authorizing this Court to exercise its original jurisdiction, and to grant the relief requested in the Petition.
- 12. The Supreme Court of Oklahoma has original jurisdiction over this action because of the significant issues of public interest and policy relating to the allocation, use and administration of the waters of the State and the determination of the federal rights to water, including the rights of the Tribes and Restricted Allotment Holders within the State.
- 13. For purposes of joinder of the United States, the immunity of the United States and its agencies, and the immunity of the United States as to claims to water made by or on behalf of the Tribes or Restricted Allotment Holders, is waived pursuant to 43 U.S.C. § 666.
- 14. The claims of the United States, if any, on its own behalf and on behalf of the Tribes and Restricted Allotment Holders arise under federal law over which this Court has jurisdiction. 43 U.S.C. § 666; *Colorado River*, 424 U.S. at 809.

15. The Board, at its December 13, 2011 meeting, determined that the interests of all claimants in the Basins will be served by the commencement and completion of a comprehensive general stream adjudication.

PARTIES

- 16. Petitioner OWRB brings this action on its own behalf and on behalf of the State of Oklahoma. OWRB is the state agency established under Oklahoma law charged with the duty to allocate and administer the waters of the State, including filing a general stream adjudication for purposes of determining the rights to water and the use thereof within any stream system within the State.
- 17. Respondents are all persons or entities claiming rights or interests to the waters of the Kiamichi, Muddy Boggy or Clear Boggy Basin stream systems in the State of Oklahoma.
- 18. Petitioner OWRB has identified, named, and will join all claimants known to it in this adjudication through: (1) a review of all applications and permits on file with the OWRB; (2) a review of all previous non-comprehensive adjudications in the respective Basins including *Oklahoma City v. State Bd. of Pub Affairs, et al.*, No. 10217 (Atoka County Dist. Ct. 1958); OWRB Final Order No. 9, March 9, 1965; OWRB Final Order No. 12, March 9, 1965; and (3) identification and review of all interests and claims of the United States, including the claims of the Tribes and Restricted Allotment Holders.
- 19. These claimants fall into three general categories: sovereigns and governmental entities (including their agencies); current permit holders; and permit applicants. Additionally, OWRB will publish notice to notify any unknown claimants to water within each of the Basins.

a. Sovereigns

- 1. Respondent United States, United States Department of Interior, may claim to hold in trust for and/or claim on behalf of the Tribes, claims to water rights or rights to water within the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems pursuant to federal law. "[T]he United States is the proper party defendant in any general water rights adjudication proceeding, whether brought in federal or state court, relating to federally created water rights, including those reserved for use by the Indian Tribes." *Jicarilla Apache Tribe*, 601 F.2d at 1127.
- 2. Respondent United States may hold in trust and/or may claim water rights or rights to water within the Kiamichi, Muddy and Clear Boggy Basin stream systems on behalf of Restricted Allotment Holders who currently own interests in land formerly allotted and currently held in trust or subject to federal restraints on alienation.
- 3. Respondent United States Army Corps of Engineers ("Corps") may claim rights to storage or other rights to water in Sardis Lake pursuant to the Flood Control Act of 1962, Pub. L. No. 87-874, § 203, 76 Stat. 1173, 1187; *see also* Flood Control Act of 1936, chap. 688, 49 Stat. 1570, 1571 (currently codified as 33 U.S.C. § 701a (2011)); Water Supply Act of 1958, Pub. L. No. 85-500, § 301, 72 Stat. 297, 319 (currently codified as 43 U.S.C. § 390b (2011)); and rights to storage or other rights to water in Hugo Reservoir pursuant to the Flood Control Acts of 1936 and 1962.
- 4. Respondent United States Bureau of Reclamation may claim rights to storage or other rights regarding the impoundment of or the rights to the use of water in McGee Creek Reservoir pursuant to Public Law 94-423, the Reclamation Act of 1902, and all acts amendatory or supplementary thereto.

- 5. Petitioner OWRB may claim rights to the storage and use of water pursuant to that certain contract entered into with the Corps on February 2, 1974 for rights to the use of storage capacity in Sardis Reservoir ("1974 Contract"). In June 2010, the State of Oklahoma entered into a Storage Contract Transfer Agreement to allow the Oklahoma City Water Utilities Trust to acquire all of the State's rights title and interest to the 1974 Contract. That transfer agreement has not yet been approved by the Corps.
- 6. Respondent the City of Oklahoma City, an Oklahoma municipal corporation, is a city within and the capital of the State of Oklahoma, organized under the laws of the State of Oklahoma ("Oklahoma City"). Oklahoma City may claim rights to the storage and use of water in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems pursuant to permits, contracts or applications pending with the OWRB.
- 7. Respondent Oklahoma City Water Utilities Trust is a public trust authorized under state law to function as the primary policy-making body for the Oklahoma City Water and Wastewater Utilities. The Oklahoma City Water Utilities Trust may claim rights to store and use water pursuant to permits, contracts or applications held in trust for the use and benefit of Oklahoma City in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems.
- 8. Respondent Hugo Municipal Authority is an Oklahoma public water trust formed for the benefit of the City of Hugo, Oklahoma. The Hugo Municipal Authority may claim rights to the storage and use of water pursuant to that certain contract entered into with the Corps on October 30, 1972, and approved on October 22, 1974 for rights to the use of storage capacity in Hugo Reservoir.
- 9. Respondent McGee Creek Authority is an entity formed under federal law, Public Law 94-423, § 701, for the purpose of developing, financing, operating and maintaining

the water supply in McGee Creek Reservoir. It is comprised of the Southern Oklahoma Development Trust, the County of Atoka, the Oklahoma City Water Utilities Trust and the City of Oklahoma City. The McGee Creek Authority may claim rights to store or otherwise utilize the waters of McGee Creek Reservoir.

a. Current Permit Holders

- 1. According to the records of the OWRB, the following Respondents currently hold active permits for the right to divert and use the surface waters of the Kiamichi Basin stream system: Donald Leslie, Hugo Municipal Authority, Antlers Public Works Authority, Oklahoma Department of Tourism and Recreation, Oklahoma Department of Wildlife Conservation, Patrick Miller, Talihina Public Works Authority, Merlen Debolt, M.D., Louise A. Redman, Clyde and Donnie Corbin, Latimer County Rural Water District No. 2, Donna Addington-McSpadden, Sardis Lake Water Authority, Pushmataha County Rural Water District No. 3, Dirk Decker, Decker Revocable Trust, Danny W. Wilson, Dale Jackson, Bueford R. Lockhart, David and Leo Ralston, SCS Materials LP, William S. Howard, William S. and Brenda G. Howard, Big Mac Tank Trucks LLC, and Michael Smith.
- 2. According to the records of the OWRB, the following Respondents currently hold active permits for the right to divert and use the groundwater underlying the Kiamichi Basin stream system area: Roland Brents, Town of Fort Towson, Western Farmers Electric Cooperative, J. T. Hutson, Meridian Aggregates Company, LP, Carl Boykin, Donna Addington-McSpadden, Bill Price, Meridian Aggregate Company, M.E.N.S. Ranch and Jonathan David Burns.
- 3. According to the records of the OWRB, the following Respondents currently hold active permits for the right to use the surface waters of the Muddy Boggy and/or Clear Boggy Basin stream systems: Town of Kiowa, Louie Le Flore, City of Oklahoma City,

Bromide Public Works Authority, Doyle Dean and Debrah J. Arnold, City of Ada, Coalgate Public Works Authority, W. E. Reeves, Department of Wildlife Conservation, Howard Nelson, Bill Moore, Wiley and Donna Harrison, Charles and Conita Tipton, Dunn's Fish Farm of Arkansas Inc., Oklahoma Gas & Electric Company, Eddie and Ronnie Bowen, Roy and Bea Hall, City of Atoka, County Commissioners of Atoka County, Southern Oklahoma Development Trust, Walter Woolley, Jr., Jack G. Emerson, Lilly Cannon, B. L. Little, Thomas G. Lewis Revocable Trust, Austin LeMay, Rick and Kathy Clayton, Carol A. Tomlin, Trustee, James C. Lollar Trust, Arbuckle Area Council, Department of Tourism & Recreation, Oklahoma State University Vegetable Research Station, Mack Alford Correctional Center, Ron Willis, Wapanucka Public Works Authority, Bobby D. and Debbie Wall, Jack Wayne Jensen, Jimmy L. and Rita D. Nix, DHM Enterprises Inc., Gerald Clifford Wilson, GHB Farms, Inc., Hughes County Rural Water District No. 2, Robinson Bros. Park Inc., Tyson Foods Inc., Delbert A. Harden, Jamie W. and Earlene Howard, Will Alan King, Roger and Cindy Stinchcomb, Joyce Ferguson, BC Wetlands LTD, W. S. Jr. and Mary Frances Webb, Edgemont Beef, Richard J. and Mary Elizabeth Helton, Stream Natural Resources LC, Cedar Valley Nursery Inc., J. M. and Shelby Welch, W-7 Swine Farms Inc., Kenneth and Mary Alice Battles, Robert M. and Susan E. Reinauer, Howell Family Trust, Acie V. Hayes, Jr., Michael and Kara McBrayer, Mallard Farms LLC, Jeffrey Allen Barker, City of Coalgate, L. Ray Wood, Chester Bench, Boggy River Ranch LLC, John Troyer, Mustang Stone Quarries LLC, WACCAW Development LLC, Wayman L. Garnett, St. Mary Land & Exploration Company, Arcadia Farm LLC, c/o Commercial Law Group, Duane Tomek and Susane Stockton, and TransCanada Keystone Pipeline LP.

4. According to the records of the OWRB, the following Respondents currently hold active permits for the right to divert and use the groundwater underlying the Muddy

Boggy and/or Clear Boggy Basin stream system area: City of Lehigh, Holnam, Inc., Stonewall Public Works Authority, City of Stringtown, City of Tupelo, Mrs. Winifred Borders, Marion and Louise Borders, Chapman Family Revocable Trust, Lee O. Harrington, R.W. Borders, Allen Public Works Authority, Atoka County Rural Water District No. 2, Atoka County Rural Water District No. 3, Greg A. Turpin, Johnston County Rural Water, Sewer and Solid Waste Management District No. 4, Harold V. Merriman, Caddo Public Works Authority, Troy Morris, Lyndle Ellis, Clyde D. Lacey, Weaver Jackson, Susie M. Humphries, Carlton W. Corbin, Frezell Calvin, Bill Morrow, Oklahoma State University, Wes Watkins Agriculture Research and Extension, Town of Boswell, Wingard Water Corporation, Johnny Stinnet, Allen Public Works Authority, G.O. Philpot, Hughes County Rural Water District No. 6, Charles Wayne Borders, Town of Soper, Greg and Ines Turpin, Choctaw County Rural Water District No. 1, Roy and Shirley Mobbs, David Mobbs, Doyle and Selma Foreman, Donald R. and Sherley Marie Zaicek, Southeastern Oklahoma Land Co., Bryan County Rural Water, Sewer and Solid Waste Management District No. 6, Will Grote, G. Hump Ltd., Mungle Corporation, Hughes County Rural Water District No. 2, Coalgate Public Works Authority, Robinson Bros. Park Inc., Gerald Clifford Wilson, GHB Farms, Inc., Bromide Public Works Authority, Nancy K. McDougal Revocable Trust, Helen J. Smith, and Tyson Foods Inc.

a. Permit Applicants

1. According to the records of the OWRB, the following Respondents currently have applications on file with the OWRB for claims to the use of the waters of the Kiamichi Basin stream system: City of Oklahoma City, Clayton Chamber of Commerce, Inc., Sardis Water Resources Board Inc., Sardis Lake Water Authority, Hugo Municipal Authority, Tarrant Regional Water District, William S. and Brenda G. Howard, Upper Trinity Regional Water District, David Lynn Brown, Central Oklahoma Master Conservancy District, North Texas Municipal Water

District, Choctaw County Economic Development Authority, and Pushmataha County Rural Water District No. 3.

2. According to the records of the OWRB, the following Respondents currently have applications on file with the OWRB for claims to the use of the waters of the Muddy Boggy and/or Clear Boggy Basin stream system: City of Midwest City, City of Tecumseh, Redark Development Authority, David Hull, National Coal County, WACCAW Development LLC, Upper Trinity Regional Water District, and North Texas Municipal Water District.

a. Other

- 1. Based on information and belief, the following respondents may claim rights to the groundwater of the Kiamichi Basin stream system: Don Brents, Weyerhaeuser Co., Eugene Hill, and Roger Buchanan.
- 2. Based on information and belief, the following respondents may claim rights to the surface waters of the Muddy and Clear Boggy Basin stream system: Mike and Luisa Selman.
- 3. Based on information and belief, the following respondents may claim rights to the groundwater of the Muddy and Clear Boggy Basin stream system: Marion and Louise Borders, Jack & John Johnson, Mr. and Mrs. Robert Ballard, Albert and Kathryn Holloway, W7 Land Co., and Dennis Harden.
- 1. Pursuant to 82 O.S. § 105.24 and OWRB Rule, codified at Oklahoma Administrative Code 785: 20-9-5, all applicants or permittees claiming a right to the use of water in any stream system are required to provide OWRB with the current name and address of the claimant of such right. OWRB will join or substitute parties in this action as necessary based on such information as it may be received.

FACTS

- 2. The Kiamichi Basin stream system is comprised of the Kiamichi River and its tributaries. The Basin has a drainage area of 1,830 square miles and the Kiamichi River flows through six (6) Oklahoma counties Atoka, Choctaw, Latimer, LeFlore, Pittsburg and Pushmataha. The Kiamichi River arises in the Ouachita National Forest in extreme western Arkansas, enters Oklahoma in southeastern LeFlore County, then meanders for 172 miles prior to its termination at the Red River in Choctaw County, Oklahoma. The Basin includes the tributaries of Jackfork, Cedar, Buck and Ten Mile Creeks and the impoundments of Sardis and Hugo Lake. A map depicting the boundaries of the Kiamichi Basin is attached hereto as Exhibit A.
- 3. The waters of the Kiamichi Basin stream system are used or claimed for agricultural, municipal, domestic, recreational, commercial, industrial and instream flow purposes by the various respondents named herein.
- 4. The Muddy Boggy Basin and Clear Boggy Basin stream system are collectively referred to as the Boggy Basin. The Boggy Basin is comprised of the Muddy Boggy Creek and Clear Boggy Creek and their tributaries and the impoundments of Atoka Lake and McGee Creek Reservoir. The Boggy Basin has a drainage area of approximately 2,429 square miles and includes parts of the counties of Pontotoc, Hughes, Pittsburg, Atoka, Johnson, Bryan, Pushmataha, and Choctaw counties in southeastern Oklahoma. The basin is about 70 miles long and has a maximum width of about 30 miles. A map depicting the boundaries of the Muddy Boggy and Clear Boggy Basin is attached hereto as Exhibit A.
- 5. The waters of the Muddy Boggy Basin and Clear Boggy Basin stream system are used or claimed for agricultural, municipal, domestic, recreational, commercial, industrial and instream flow purposes by the various respondents named herein.

- 6. The Tribes are federally recognized Indian Tribes that claim to have federally created water rights or rights to water held in trust for their benefit or subject to federal restraints on alienation by the United States within the Kiamichi, Muddy and Clear Boggy Basin stream systems.
 - 7. The Tribes base their claims on several treaties.
- a. First, the Tribes rely upon a September 27, 1830 Treaty, 7 Stat. 333, pursuant to which the United States issued a patent on March 23, 1842 granting land to the Choctaw Nation "in fee simple" to "inure to [the Choctaw Nation], while they shall exist as a nation and live on it, liable to no transfer or alienation except to the United States, or with their consent."
- b. Second, through two treaties executed in 1837, 11 Stat. 373, and 1854, 10 Stat. 1116, the Tribes agreed that the Chickasaw Nation "shall have the privilege of forming a district within the limits of [the Choctaw] country, to be held on the same terms that the Choctaws now hold it, except the right of disposing of it, which is held in common with the Choctaws and Chickasaws, to be called the Chickasaw district of the Choctaw Nation."
- c. Third, in an 1855 Treaty, 11 Stat. 611, the United States defined the boundaries of the Tribes' collective lands as encompassing what is now the portion of the state of Oklahoma lying south of the main Canadian and the Arkansas Rivers.
- d. Fourth, in an 1866 Treaty, 14 Stat. 769, the Choctaw and Chickasaw Nations ceded to the United States all lands west of the 98th meridian, leaving the Tribes the lands east of the 98th meridian in between the main Canadian and the Arkansas Rivers and the Red River. That area encompasses all or portions of the following current Oklahoma counties: Atoka, Bryan, Carter, Choctaw, Coal, Garvin, Grady, Haskell, Hughes, Jefferson, Johnston, Latimer, LeFlore, Love, McClain, McCurtain, Marshall, Murray, Pittsburg, Pontotoc, Pushmataha, and Stephens.

- 1. After 1866, Congress enacted a series of laws which gradually put in force a body of state laws applicable to Indians as well as non-Indians and which led to the extinguishment of the Tribes' title to lands through allotment of those lands to individual, enrolled members.
- a. Between 1870 and 1891, Congress passed laws which established United States Courts with jurisdiction over civil actions within the area described by the 1866 Treaty, among other areas, and made the laws of the State of Arkansas applicable to Indians and non-Indians alike. See, e.g., 25 Stat. 783 (March 1, 1889); 26 Stat. 81 (May 2, 1890).
- b. On March 3, 1893, Congress established the Dawes Commission to negotiate with the Tribes, among other tribes or nations, "for the purpose of extinguishment of the national or tribal title to any lands" held by those tribes or nations either "by cession of the same or some part thereof to the United States, or by the allotment or division of the same in severalty. . . ." See 27 Stat. 645.
- c. Thereafter, on April 23, 1897, the Tribes and the United States entered into the Atoka Agreement which provided, among other things, that the Tribes' lands should be allotted; that town sites would be reserved from allotment, sold, and the proceeds distributed *pro rata* to the enrolled members of the Tribes; and that tribal government should continue only until March, 1906. The Curtis Act of June 28, 1898, 30 Stat. 495, ratified and confirmed the Atoka Agreement.
- d. The Atoka Agreement was subsequently modified by a 1902 Supplemental Agreement, 32 Stat. 641, which, among other things, specified regulations for the allotment of the Tribes' land and significantly curtailed the powers of the Tribes' Councils.
- e. In its Annual Report for the year ending June 30, 1902, the Dawes Commission declared that the Supplemental Agreement "embraces provisions far-reaching in effect, and which, if ratified by the tribes, will practically complete the disintegration of the Choctaw and

Chickasaw commonwealths and effect the installment of new political and social conditions and tenures common to the States and Territories." 57th Cong., 2d. Sess., H. Doc. No. 5 at 11 (1903).

- f. Pursuant to the Atoka Agreement, as modified by the 1902 Supplemental Agreement, all but a tiny fraction of the approximately 11,660,951 acres of the lands described by the 1866 Treaty were either allotted or sold with the proceeds of sale being distributed to the enrolled members of the Tribes.
- g. Upon information and belief, today, the total of (i) lands held in trust by the United States for the benefit of the Tribes, (ii) lands owned by the Tribes, and (iii) trust or restricted allotments held by or for the benefit of enrolled members of the Tribes amounts to less than 3% of the lands described by the 1866 Treaty.
- 1. Sardis Reservoir, previously named Clayton Reservoir, was authorized by Congress pursuant to the Flood Control Act of 1962, Pub. L. No. 87-874, § 203, 76 Stat. 1173, 1187. *See also* Flood Control Act of 1936, chap. 688, 49 Stat. 1570, 1571 (currently codified as 33 U.S.C. § 701a (2011)); Water Supply Act of 1958, Pub. L. No. 85-500, § 301, 72 Stat. 297, 319 (currently codified as 43 U.S.C. § 390b (2011)). The Flood Control Acts under which Sardis Reservoir was authorized required the Corps to construct and maintain Sardis Reservoir for purposes of providing storage for municipal and other purposes. Construction of Sardis Reservoir began in 1974 and was completed in 1983.
- 2. Pursuant to the federal authorizing legislation, the Corps was required to enter into contracts for the use of water stored in Sardis Reservoir. In 1974 the Corps entered into a contract for the storage and use of the water supply available from Sardis Lake with the Water Conservation Storage Commission, a predecessor to the OWRB, and OWRB is now vested with all right, title and interest in the 1974 Contract.

- 3. In June 2010, OWRB and the Oklahoma City Water Trust entered into a contract ("Transfer Agreement") by which the Trust would acquire the rights to use the storage capacity in Sardis Reservoir that were previously held by the State of Oklahoma pursuant to the 1974 Contract. The Transfer Agreement requires the approval of the Corps. The Corps has not yet approved the transfer.
- 4. McGee Creek Reservoir was constructed by the United States Bureau of Reclamation pursuant to Public Law 94-423 and in accordance with federal Reclamation Law. Pub. L. No. 94-423, § 701. McGee Creek Reservoir was authorized for the purposes of storing, regulating, and conveying water for municipal and industrial uses. Public Law 94-423 further provided the "permanent right to use the reservoir and related facilities" to the contracting entity. *Id.* § 705(d).
- 5. McGee Creek Reservoir impounds waters from McGee Creek and other small streams, which are all tributaries of the Muddy Boggy River. The McGee Creek Authority was established to develop, finance, operate and maintain the water supply in McGee Creek Reservoir and serves as the contracting entity. *See* H.R. 110-460. The McGee Creek Authority includes the Southern Oklahoma Development Trust, the County of Atoka, the Oklahoma City Water Utilities Trust, and the City of Oklahoma City.
- 6. Public Law 101-514 authorized the Secretary to enter into a contract with the McGee Creek Authority, which ultimately allowed the McGee Creek Authority to become responsible for operating and maintaining the project. *See* Pub. L. No. 101-514. The Bureau of Reclamation, however, retains title to the McGee Creek project facilities. *See* H.R. 111-460. Thus, although the Bureau of Reclamation owns the reservoir, the Authority has ownership title to the project office, aqueduct and appurtenances, and other operation and maintenance related facilities. *Id.* Consistent

with Public Law 94-423, the McGee Creek Authority "shall have a permanent right to use the reservoir and related facilities of the McGee Creek project." Pub. L. No. 94-423 § 705(d).

- 7. Atoka Lake was constructed by Oklahoma City in 1964. The lake supplies water to Oklahoma City. In 1974, the Lake Atoka Reservation Association was created by Oklahoma City, the Oklahoma City Water Utilities Trust, and the City of Atoka to administer the reservoir. In addition to Oklahoma City, the City of Atoka and the Atoka County Rural Water District No. 2 both use water from Atoka Lake.
- 8. The Corps began construction of Hugo Reservoir in 1967 pursuant to the Flood Control Acts of 1936 and 1962. Construction was completed in 1974. The Reservoir was constructed for the purposes of flood control, water supply, fish and wildlife management, and recreation. Storage for water quality was added as a project purpose under Public Law 86-88. The Corps continues to operate Hugo Reservoir. Hugo Reservoir's storage capacity is 158,617 acre-feet. The Hugo Municipal Authority has a water storage supply contract with the Corps.

COUNT I (Adjudication of Water Rights)

- 9. Petitioner OWRB brings this suit to adjudicate all claims to the right to divert, impound, or use the water of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems in the State of Oklahoma under applicable state and federal law.
- 10. Respondents each claim or may claim a right to impound, divert, or otherwise use or control the waters of the Kiamichi, Muddy and Clear Boggy Basin stream systems.
- 11. An adjudication of the rights of all claimants *inter sese* to impound, divert, or use the waters of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems is necessary to determine and settle claims to the water resources of the respective stream systems and to promote

lawful and orderly administration of the waters of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems.

- 12. This general steam adjudication seeks a determination of the nature, extent, place and purpose of use and relative priority of the water rights and the rights to use or control the water of all persons or entities, public or private within the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems whether those rights to water arise under federal or state law.
- 13. Petitioner OWRB seeks a Final Decree determining and setting forth as to all claimants to the waters of the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems the source, priority, amount, point of diversion, periods and purpose and place of use of such claims or other right to water.

<u>COUNT II</u> (Administration of Water Rights)

- 14. Petitioner OWRB brings this suit to allow for the administration of the rights adjudicated pursuant to a Final Decree issued by this Court.
- 15. Upon determination of the source, amount, point of diversion, periods, purpose and place of use and relative priorities of all the rights to water within the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems, this action seeks a determination of the rights of OWRB to administer all rights decreed herein pursuant to a Final Decree or other orders of this Court.
- 16. Accordingly, Petitioner OWRB seeks entry of a Final Decree setting forth the administration of the rights adjudicated and decreed in this action pursuant to applicable law.
- 17. Prior to entry of a Final Decree, Petitioner OWRB requests this Court enter an Interim Administrative Order providing for the orderly administration of the claims to water in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems pursuant to all applicable law.

PRAYER FOR RELIEF

WHEREFORE, Petitioner, the Oklahoma Water Resources Board, prays that the Court:

- Adjudicate all rights to water or the use of the water in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems.
- 2. Appoint a Special Referee to take evidence and make a report to the Court on all questions of fact and law, which report shall determine all general and specific issues of fact properly arising in this action and make such findings of fact and conclusions of law as may be necessary.
- 3. Order the respondents to appear and fully describe what rights, if any, they claim to the use of, control, or right to water in the Kiamichi, Muddy Boggy and Clear Boggy Basin steam systems and specifically state:
 - a. When said water right was initiated;
 - b. The point of diversion for the water right;
 - c. The place of use of such water right;
 - d. The source of water;
 - e. The purpose of use of the water;
 - f. The amount of water claimed for the specific use;
 - g. If the claim is based on non-consumptive or future uses of water, the specific basis for such non-consumptive use and basis for a claim for the future use(s); and
 - h. Such other matters as may be necessary to define a particular right and its priority.
 - 1. Determine and define the water rights of each of the respondents and enter a Final Decree stating:

- a. The water rights adjudged each party;
- b. The source, priority, amount, points of diversion, periods, purpose and place of use of each right;
- c. If such right is based on non-consumptive or future uses, the basis and parameters for such non-consumptive or future use;
- d. That any right determined and adjudged is subject to any valid riparian uses, if any, as may be allowed or recognized by applicable law; and
- e. Such other matters as may be necessary to define a particular right or its priority.
- 1. Assess the costs of this action as against all respondents with the exception of the United States, as provided for pursuant to 82 O.S. § 105.6.
- 2. Allow joinder or intervention of additional parties from time to time as it appears necessary to determine and adjudicate all the rights to water in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems and to allow a comprehensive general stream adjudication.
- 3. Enter an Interim Administrative Order providing for the orderly administration of the water resources in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems by the OWRB pending a Final Decree in this action including all rights of the Tribes, if any.
- 4. Determine the appropriate administration of all such water rights finally determined in the Final Decree.
- 5. Determine all related matters necessary or appropriate to the adjudication and administration of the rights brought before the Court.
- 6. Grant such other relief as is necessary and proper to enter an Interim Administrative Order and Final Decree to adjudicate and administer the rights to water in the Kiamichi, Muddy Boggy and Clear Boggy Basin stream systems.

Respectfully submitted,

On behalf of the Petitioner Oklahoma Water Resource Board

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Counsel for Petitioner

Case No.

#110375

IN THE SUPREME COURT OF THE STATE OF OKLAHOMA

Oklahoma Water Resources Board,

SUPREME COURT STATE OF OKLAHOMA

Petitioner,

FEB 1 0 2012

vs.

MICHAEL S. RICHIE CLERK

The United States on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; the United States on behalf of the Chickasaw Nation, et al.,

Respondents.

BRIEF IN SUPPORT OF APPLICATION TO ASSUME ORIGINAL JURISDICTION

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Brief in Support of Application to Assume Original Jurisdiction

The future of Oklahoma's water supply is at stake. The Chickasaw and Choctaw Nations have claimed rights to all of the water in the water-rich Southeastern corner of the State—and the power to regulate all water resources in that area. In support of those claims, they have sued the State and Oklahoma City in federal court, in an attempt to place both the State's water regulating machinery and Oklahoma City's water supply in limbo pending a determination of the Tribes' rights (if any) to the water resources in what they call their "Treaty Territory"—a vast expanse of all or parts of 22 southeastern Oklahoma counties. The Tribes ask the federal court to (among other things) enjoin the State from (1) issuing permits to waters from the 22 southeastern Oklahoma counties (2) allowing water to be transported out of the 22 southeastern Oklahoma counties, until the State completes a comprehensive adjudication of the rights of all claimants to those waters; and, (3) adjudicating the rights of the Tribes, other federally-based claimants, and other users and claimants, erroneously contending the State's statutes cannot comply with the "comprehensiveness" requirements of the McCarran Amendment.

The attached Petition, (see App. 1), initiates the comprehensive adjudication that the Tribes claim is necessary but the Tribes erroneously contend is unavailable under Oklahoma law. The Court should assume original jurisdiction over the Petition because 1) the case is of critical importance to the State of Oklahoma and its citizens, 2) an original jurisdiction action will allow for a swifter and less costly resolution of the case, and 3) an original jurisdiction action will allow this court to appoint a Special Referee suited for a complex adjudication of water rights, who will be insulated from the political pressures that would surely accompany the case if it were filed in a county within the Basins. The Tribes' claims cast a cloud over Oklahoma's ability to

plan its water future. This Court, not a federal court, should determine these issues and resolve the competing federal and state law based claims.

Background Information

- 1. In recent months, the Chickasaw and Choctaw Nations have filled the television airways with commercials with pictures of Oklahoma streams and the lakes they supply. More recently, the Tribes have greatly increased the airing of their commercials so that the commercials are akin to a public relations blitzkrieg, and they have even added full-page newspaper ads and editorials. One of the primary messages of this media campaign is that the Tribes are stewards of the land and protectors of the waters and natural resources of the region.
 - 2. The Tribes' actions, however, send a different message:
 - The Choctaw Nation commissioned a study on how much money it could make selling southeastern Oklahoma's water to Texas.
 - In the Tribes' last attempt to enter into a cooperative water agreement with the State, the Tribes wanted fifty percent (50%) of all money from the sales of water to Texas and elsewhere.
 - Since filing their current lawsuit against the State, and prior to the beginning of mediation, the Tribes' lawyers indicated that they were interested in exploring ways to sell or share in the revenues from the sale of water from the region.
 - In an April 11, 2011 New York Times article entitled "Indians Join Fight for an Oklahoma Lake's Flow," which quoted Choctaw Chief Gregory Pyle and Chickasaw Nation attorney Stephen Greetham, the Tribes' goals were described as, "assuming the water is valuable, [the Tribes] want to share in the profits from selling or leasing it."
 - While claiming to be in favor and giving priority to water needs
 of urban Oklahoma—Oklahoma City and Tulsa—the Tribe filed
 a lawsuit in federal court seeking a court order finding that
 Oklahoma City has no right to use its present pipeline—the

- pipeline that has provided water to Oklahoma City for the last 50 years.
- The Tribes' lawsuit also claimed that the Oklahoma Water Resources Board should be prevented from taking any action on permit applications for the region until the State had completed a comprehensive stream-wide adjudication. When the State responded to this claim by indicating that the State would file such an adjudication, the Tribes reversed course, complaining that the State should not file a stream-wide adjudication as it was not necessary.
- In addition to this reversal of course, the Tribes now tell us that the lawsuit is not about earning money from the sale of water to Texas and elsewhere.
- 3. In short, the Tribes' actions and public relations posturing and its lawsuit send mixed messages. The Tribes' actions over the years indicate their interest is in making money from the sale of water to Texas. They now disavow that interest. They claimed that a comprehensive stream-wide adjudication was a prerequisite to the State issuing water permits they now disavow that claim.
- 4. Because of the Tribes' reversals of course and conflicting positions and claims, the State has no way of knowing whether the Tribes' primary motive is no longer to make hundreds of millions of dollars selling water to Texas and elsewhere (which is what their study indicated was possible). None of this is clear. The Tribes' mixed messages and actions make it impossible to know.
- 5. What is clear is that the Tribes claim they have the right to regulate and control one hundred percent (100%) of the waters in the 22 counties in southeastern Oklahoma, despite the fact the Tribes' "Indian Country" composes perhaps 3% or less of the land within those 22 counties. The Tribes claim:

- The power to determine who gets the water.
- The power to determine where the water will go.
- The power to regulate how the water will be used in the future under present permits.

Relevant Facts

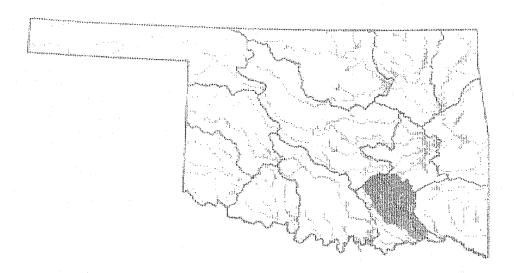
1. The Kiamichi River begins near Mena, Arkansas along the Oklahoma/Arkansas border, then flows westward near Big Cedar in the Ouachita National Forest in LeFlore County. It meanders into Pushmataha County and is joined by Jackfork Creek, which is impounded by Sardis Reservoir, before turning southwestward then back to the east and south before entering Choctaw County. Just south of the county line, the Kiamichi is impounded by Hugo Lake prior to entering the Red River. *See* fig.1.

Fig. 1

2. Muddy Boggy Creek and its large tributary, Clear Boggy Creek (120 miles long), originate near Ada, in Pontotoc County. The two rivers flow generally parallel to each other in a southeasterly path prior to converging in western Choctaw County. From there, the Muddy

Boggy flows to its confluence with the Red River near Hugo. Two of Oklahoma City's water supply lakes in the southeast, Atoka Lake and McGee Creek Reservoir, lie on tributaries of the Muddy Boggy. *See* fig. 2.

Fig.2



- 3. The Petition attached to this Application, (see App. 1), initiates a comprehensive adjudication of the water rights of all claimants to the waters in the Kiamichi, Muddy Boggy, and Clear Boggy Basins ("Basins"). 1
- 4. The allocation, use, and administration of water resources is generally a matter of state law. However, some specific types of water rights arise under federal law. Two significant categories of "federal" water rights are claims asserted by Indian tribes under federal law on their own behalf or asserted on their behalf by the United States and such claims asserted on behalf of Restricted Allotment Holders. In 1952, recognizing that absent a waiver of immunity for the United States, such federal claims could not be adjudicated along with state

¹ Generally speaking, a basin is the portion of land drained by a river and its tributaries.

based rights, Congress passed the McCarran Amendment. 43 U.S.C. § 666. The McCarran Amendment waives the sovereign immunity of the United States for the limited purpose of a water rights adjudication and provides that the United States consents to be joined in general stream adjudications in state court. The McCarran Amendment *expressly* authorizes state courts to adjudicate Indian water rights through a comprehensive stream-wide adjudication. *Arizona* v. San Carlos Apache Tribe, 463 U.S. 545, 570 (1983).

- 5. The adjudication commenced pursuant to the attached Petition is sufficiently comprehensive in full compliance with the McCarran Amendment with regard to the waiver of the immunity of the United States, because it joins or notifies all known and expected claimants to water rights of the Basin, including the United States and those it represents.
- 6. Prosecution of a comprehensive adjudication is imperative now because the Tribes have filed a federal lawsuit against Governor Mary Fallin, the individual members and Executive Director of the Oklahoma Water Resources Board ("the OWRB") (collectively, "the State"), the City of Oklahoma City, and the Oklahoma City Water Utility Trust (collectively, "Oklahoma City"), claiming the unilateral right to use and regulate the waters in all or part of 22 southeastern Oklahoma counties and the Kiamichi, Clear Boggy, and Muddy Boggy Basins—three of the most prolific stream systems in the state, and a source of water for the state's largest city. The Tribes at first argued that they were entitled to a McCarran Amendment adjudication to determine their rights, and asked the federal court to enjoin the State from (1) taking any action on permits to appropriate water from the 22 southeastern Oklahoma counties, and (2) allowing water to be transported out of the 22 southeastern Oklahoma counties until the a comprehensive adjudication to determine the Tribes' rights complying with the McCarran

Amendment is conducted. In response, the State informed the federal court of the OWRB's intention to promptly initiate just such an adjudication, so that the Tribes' and others' rights could be finally and conclusively determined.²

- 7. The Tribes promptly amended their complaint. They now seek, among other things, an injunction *preventing* the OWRB from initiating a comprehensive adjudication to determine the Tribes' claimed rights. The Tribes admit that "the McCarran Amendment provides the only means authorized by Congress for any state to adjudicate tribal water rights that arise under federal law", *see* Amended Complaint at ¶7, but claim that Oklahoma courts are incapable of accomplishing what Congress has authorized. They thus—remarkably—ask the federal court to enjoin the State from even attempting to do what Congress said it should.
- 8. Despite the Tribes' amended claims, the OWRB intends to complete the adjudication initiated by the attached Petition, which fully complies with the McCarran Amendment. The OWRB is confident that Oklahoma law and courts are sufficient and capable of such an undertaking, and, as even the Tribes acknowledge, such an adjudication is exactly how Congress has indicated claims like these should be resolved.
- 9. Petitioner has filed this Application to Assume Original Jurisdiction and Petition in the Oklahoma Supreme Court because the action initiated by the Petition is one of unprecedented *publici juris*, which needs to be decided as expeditiously as possible. An original jurisdiction action is thus proper, and the best available mechanism by which to satisfy the public's interest in a swift and final resolution to the underlying controversy.

² The OWRB is the state entity statutorily authorized to initiate such an adjudication. 82 O.S. § 105.6.

10. Pursuant to Art. 7, Sec. 4 of the Oklahoma Constitution, this Court has the power to exercise its original jurisdiction, and to grant the relief requested in the Petition. *See Ethics Comm'n v. Cullison*, 1993 OK 37, 850 P.2d 1069 (recognizing Supreme Court's authority to grant declaratory relief).

Summary of the Argument

The Court has likely never entertained an application to assume original jurisdiction as important to the public interest as this one. Water is the State's most vital natural resource and the State has spent more than a century crafting a comprehensive regulatory scheme designed to most efficiently allocate that resource, so that the water needs of Oklahomans can be met. The Tribes have called that regulatory scheme into question, and have taken actions that imminently threaten the State's ability to protect the health, safety, and welfare of its citizens through regulation of its water resources. As a result, it is critically important that the Tribes' claims be finally adjudicated, so that there can be <u>certainty</u> as to the State's power to regulate the waters within its borders.

The Petition over which the OWRB asks this Court to assume original jurisdiction initiates an action that will provide that certainty. The adjudication will <u>finally</u> decide the rights of all claimants to the waters of Basins, including the rights of the Nations, Restricted Allotment Holders, and federal instrumentalities. The *publici juris* standard that the court applies in deciding applications such as this is easily satisfied by this adjudication.

For many of the same reasons, it is critical that this case be decided as swiftly as possible.

All claimants to the waters of the Basins need to know their respective rights to the water—sooner, rather than later. An original jurisdiction action is the quickest way to achieve

finality. Additionally, this is the type of case that, if decided by a district court, will most certainly be appealed at least once to this court. Given the pressing need for a timely final decision, it makes sense for this Court to accept original jurisdiction over this case now, rather than later, because if brought in district court, this Court will have to decide these issues eventually.

Additionally, the Court's assumption of original jurisdiction will allow the Court to identify and appoint a Special Referee to hear the matter. While no Oklahoma court has conducted an adjudication such as this, adjudications in other states have proven to be time intensive and lengthy, often necessitating a specially-appointed judge who has both the time and expertise to undertake such a proceeding. Hearing the case in this manner prevents a district court's docket being overwhelmed by a case of such magnitude and complexity—which is certainly a benefit to all other litigants before the district court on other matters.

Lastly, most of the claimants who will be joined as parties reside in the Basins. The appointment of a Special Referee will allow the case to be heard by a judge insulated from the political pressures that would surely accompany the case if it were filed in a county within the Basins.

Argument and Authorities

I. The Court should assume original jurisdiction because the adjudication is of critical importance to the State of Oklahoma and to the health, safety, and general welfare of its citizens.

When a matter involves a controversy over which both the Supreme Court and the district courts have concurrent jurisdiction (as here), the Supreme Court has the discretion to decide whether to assume original jurisdiction. *See Keating v. Johnson*, 1996 OK 61 ¶¶ 9-11, 918 P.2d

51, 55. The decision generally turns on 1) the extent to which the case concerns the public interest (i.e., whether it is *publici juris*); and 2) the need for an expeditious decision. *Id*.

Turning first to the public interests at stake, the United States Supreme Court has recognized that a state's interest in regulating the use of water within the state's borders is "at the core of its police power." *Sporhase v. Nebraska*. 458 U.S. 941, 956 (1982). This is appropriately so. Water is essential for human survival, and the state government's most fundamental function is to protect the health, safety, and well-being of its citizens.

Oklahoma has been doing just that since statehood. The people of Oklahoma have twice gone to the polls and amended Oklahoma's Constitution to address management and utilization of the State's water resources. Art. X, Secs. 27A and 39. The Oklahoma Legislature has enacted a comprehensive statutory scheme governing the management and allocation of Oklahoma's water resources. See 82 O.S. §§ 1-1801.4. The OWRB has promulgated comprehensive rules and regulation for the administration of Oklahoma's water, Okla. Admin. Code §§ 785:1-1-1-55-7-10, and has primary responsibility for regulating water use appropriation and permitting, water quality monitoring and standards, water supply planning, and water resource mapping. And just recently, the OWRB completed the 2012 update to the Oklahoma Comprehensive Water Plan. The 3,500 page technical and policy assessment was based on dozens of technical studies and the input received through the public's participation at over 100 public meetings. The plan includes a statewide assessment of water supplies, future projections of demand, and methods and plans for alleviating anticipated deficits of particular concern over the next 50 years. The plan's Water Policy Recommendations section presents, for formal legislative consideration, dozens of suggested measures to address Oklahoma's key water issues and problems—all premised on the notion that it is the <u>State</u> which has the primary authority and responsibility to address those water issues and problems.

In sum, ignoring that the State of Oklahoma has spent more than a century exercising sole regulatory authority over the state's water resources (and with great success), the Nations now allege that the State of Oklahoma has neither the right nor the authority to so regulate the water resources at issue, and that instead they have the sole and plenary authority to regulate those waters within all 22 counties in southeastern Oklahoma. If those claims proved successful, existing rights confirmed under Oklahoma law would be in jeopardy and more than a century of Oklahoma water law would be turned on its head. Moreover, the decades of work and millions of dollars that the State has invested in developing regulations, standards, and expertise in administering water State-wide, and developing and implementing the Oklahoma Comprehensive Water Plan, would be wasted, as control of primary sources of Oklahoma stream water would be yanked from the State's hands.

It is hard to imagine a case involving greater public interests than these.

II. The Court's exercise of original jurisdiction will allow for an expeditious final resolution of claims and issues of critical importance to the State, the Nations, and all other claimants to the water resources at issue.

Given the Tribes' expansive claims to the waters of the Basins, security of water supplies statewide requires a prompt determination of the Tribes' and others' competing claims, which can only be supplied by a comprehensive adjudication. Only through exercise of this Court's original jurisdiction can the needed answers be provided within the timeframe the questions demand.

Comprehensive stream adjudications like the one initiated by the attached Petition generally take some time to complete. If the OWRB is forced to litigate in district court, this litigation will play itself out over a span of many years. There will likely be interlocutory appeals along the way, and there will certainly be an appeal of the final decree by at least one of the many parties. So unlike a typical case, where this Court's refusal to exercise original jurisdiction might increase the total time necessary to litigate the case from one year to two, refusal in this case might very well increase the total time necessary to litigate this case from five years to ten, or perhaps even ten years to twenty. All the while, the State's water supply will remain in limbo. Remember, the Tribes are asking a federal court to enjoin the State from authorizing any withdrawals of water from all 22 counties in southeastern Oklahoma. Put another way, if the Oklahoma City metropolitan area were to suffer a significant drought, and need to temporarily increase exports from water rich southeastern Oklahoma in order to satisfy its water needs, the State, if enjoined, will be unable to authorize those increased exports—at least until the adjudication is complete. Even if the federal court correctly rejects the Tribes' unsupportable injunction claims, the cloud of uncertainty will remain until an adjudication answers the central questions.

Quite obviously, with their federal lawsuit the Tribes aim to be saboteurs of the State's water-regulatory machinery and of Oklahoma City's carefully-laid plans to secure water for its citizens. The Tribes seemingly hope that their obstructionist tactics will strong-arm the State into ceding them some right to the water at issue. It is the Tribes' continued ability to inject uncertainty into the marketplace that underpins their efforts. As a result, it is critically important that there be a <u>prompt</u>, <u>final</u> determination of the validity of the Nations' claims to the water.

III. The Court's exercise of original jurisdiction will allow for the appointment of a Special Referee suited for the specialized issues that will arise, who will be insulated from the political pressures that would accompany the case if filed in a county within the Basins.

If the OWRB files its Petition in district court, the case will be assigned to a district court judge who likely has no experience adjudicating water rights, tribal or otherwise, and who suddenly finds his or her docket overwhelmed by a single case of unprecedented size, scope, and importance and complexity. That would be a disservice to the district court, the parties, and all other litigants on that judge's docket.

But if the Court assumes original jurisdiction, the Court will be able to appoint a Special Referee of its choosing to hear the case. The United States Supreme Court has original jurisdiction over controversies between States, and those controversies have historically included disputes over water. See 28 U.S.C. § 1251(a); see, e.g., Montana v. Wyoming, 131 S. Ct. 1765, 563 U.S. ____ (2011). In those cases, a special master is appointed, typically a retired judge who has the time to focus on such a time-intensive case, and who in many cases has some expertise or experience in the underlying subject matter.

A similar approach would make sense here. The adjudication will not look like a typical district court civil action, and that is because no Oklahoma district court has ever conducted such an adjudication. Thus, the Court should appoint a Special Referee with the time and experience necessary to handle the case. The referee will adjudicate the claims, and will make a report and recommendation to the Court.³ The Court will thus function in a role quite similar to its normal

³ Adjudications in other states have proven that the appointed Special Referee will have a great deal of flexibility in creating procedures that make the case manageable. For example, in the Gila River adjudication in Arizona and the Snake River adjudication in Idaho, the Special Masters set up websites (continued...)

role as an appellate court. The parties, on the other hand, will have the benefit of a Referee with the time and flexibility to handle the unique demands of a case like this.

Additionally, the typical concerns the Court might have about departing from its role as primarily an appellate court do not exist here. As explained above, this is not the type of case that a district court is better suited to hear, because no Oklahoma district court has ever heard a case like this. Thus, in terms of experience and expertise, there is nothing to be gained by having the case heard by a district court.

IV. The Petition and Oklahoma law provide a comprehensive stream adjudication complying fully with the McCarran Amendment, and this Court should make the critical assessment of Oklahoma's authority to adjudicate federal rights.

As set out in detail in the Petition, Oklahoma law and the Petition provide a comprehensive stream system adjudication that complies fully with the McCarran Amendment. To be comprehensive in nature, the McCarran Amendment requires the adjudication suit to join all known claimants to the water of a river system or other source. See e.g., United States v. Dist. Ct. In & For Eagle County, Colorado, 401 U.S. 520, 525 (1971). The Petition and Oklahoma's adjudication statutes satisfy that standard because the Petition will join all holders of or applicants for OWRB water use permits and all known or expected claimants or property owners who may claim water in the Basins. (See App.1, Petition ¶ 43-45).

³(...continued)

to ease the burdens on claimants, attorneys, and the court. See http://www.srba.state.id.us/SRBA1.HTM and

http://www.superiorcourt.maricopa.gov/SuperiorCourt/Adjudications/Index.asp. Claimants in those cases can access the websites for standard forms created for various actions they might want to take in the case (see, e.g., http://www.srba.state.id.us/srba2.htm), to access pleadings filed in the case, to see the court's calendar, and to access administrative and other orders entered by the court.

This case, particularly in light of the Tribes' federal court action, presents the critical question whether federal or State courts should determine how, and whether, Oklahoma's state and federally protected water rights are adjudicated and administered. Reflecting overarching federal deference to State control and regulation of water resources, the Supreme Court and lower federal courts consistently defer to individual States' choices in determining whether a general stream adjudication is sufficiently comprehensive for McCarran Amendment purposes. See, e.g., Dist. Ct. In & For Eagle County, Colorado, 401 U.S. at 525; United States v. Oregon, 44 F.3d 758, 767-68 (9th Cir. 1994). While the Tribes assert a laundry list of challenges to the effectiveness of a hypothetical Oklahoma law adjudication, those contentions either have been rejected when raised in other States' adjudications or are contradicted by the Petition itself. (See App. 1, Petition ¶¶ 21-35). Because the Tribes' claims require determination of issues arising under Oklahoma's adjudication statute, those claims present important issues of Oklahoma law and policy. This Court should assume original jurisdiction over the Petition to address those issues in the first instance.

Conclusion

Because of (i) the unprecedented public importance of this action, (ii) the need for a swift resolution, and (iii) the benefit gained by appointing a Special Referee, this Court should assume original jurisdiction over the OWRB's petition and appoint a Special Referee to hear the case. If the Court declines to exercise original jurisdiction, Petitioner asks the Court to transfer the case to the district court of its designation.

Respectfully submitted,

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Counsel for Petitioner

ORIGINAL

IN THE SUPREME COURT OF TH	IE STATE OF OKLAHOMA Rec d' (date) 2-23-/
	Posted
OKLAHOMA WATER RESOURCES) Mailed
BOARD,	Distrib GE
Petitioner,	Publish yes P
V.) No. 110,375
THE UNITED STATES on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; THE UNITED STATES on behalf of the Chickasaw Nation, etc., et al.	SUPPEME COURT STATE OF OKLAHOMA FEB 2 3 2012
Respondents.) MICHAEL S. RICHIE CLERK

ORDER

Petitioner's Application to Assume Original Jurisdiction is granted. Briefs shall be filed in compliance with Rule 1.11, Okla .Sup. Ct. Rules, according to the following schedule: the petitioner's brief is due within twenty (20) days of the date of this order; the response briefs shall be due within (20) days of filing of the petitioner's brief; the petitioner's reply brief shall be due within ten (10) days of filing of the response brief. Appendices in compliance with Rule 1.191(d), Okla. Sup. Ct. Rules, may be submitted with the parties' briefs.

The hearing before a referee of this Court that has been set for the 19th day of April, 2012, at 10:30 a.m., shall remain as previously ordered. The Attorney

Exhibit 4

General is directed to send copies of this Order to the respondents.

DONE BY ORDER OF THE SUPREME COURT IN CONFERENCE THIS 23rd DAY OF FEBRUARY, 2012.

Hereun taylon.

CHIEF JUSTICE

ALL JUSTICES CONCUR.

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The information contained in this report is provided in compliance with the Oklahoma Open Records Act, <u>51 O.S. 24A.1</u>. Use of this information is governed by this act, as well as other applicable state and federal laws.

IN THE SUPREME COURT OF THE STATE OF OKLAHOMA

Oklahoma Water Resources Board,

Petitioner,

vs

The United State on behalf of the Choctaw Nation of Oklahoma, a federally recognized Indian Tribe; the United States on behalf of the Chicksaw Nation, el al., Respondents.

No. MA - 110375 ([Writ of] Mandamus)

Help

Filed: 02/10/2012

Appealed from:

Parties

Oklahoma Water Resources Board , Petitioner United States On Behalf Of Choctaw Nation Of Oklahoma , Respondent

Attorneys

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Oklahoma Water Resources Board

Oklahoma Water Resources Board

Exhibit 5

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Event		Party		Docket		Report	er	
Lower	Court Co	ounts and	Other Info	ormation				
Count	Case Nu 2012-1	ımber	Statute -	Crime	Special	Sentence	Judge	Reporter
Docket								
Date 02-10-20		Entry Date 10 Feb 2012 12 [WRIT OF] I	::14:27:770 MANDAMUS	INITIAL FI	LING		Serial # 2095090	
02-10-20	12 PAY	10 Feb 2012 12:15:34:040 2095091 RECEIPT # 52658 ON 02/10/2012. OKLAHOMA WATER RESOURCES BOARD V. THUNITED STATES ON BEHALF OF THE CHOCTAW NATION OF OKLAHOMA, ET AL PAYOR: PATRICK ROBERT WYRICK TOTAL AMOUNT PAID: \$ 0.00. LINE ITEMS: \$0.00 ON [WRIT OF] MANDAMUS INITIAL FILING.						
02-10-20	12 AAJP					DICTION FILED	2095118 BY WYRIC	K FOR OKLA
02-10-20	12 TEXT	T 10 Feb 2012 13:43:20:510 2095119 ENTRY OF APPEARANCE BY PATRICK R. WYRICK						
02-10-20	12 TEXT	10 Feb 2012 13:44:00:500 2095120 ENTRY OF APPEARANCE BY NEAL LEADER						
02-10-20	12 ATBC	D 10 Feb 2012 13:44:41:000 2095121 BRIEF IN SUPPORT OF APPLICATION TO ASSUME ORIG JURIS						
02-15-20	12 ORAG		OPY OF NO			JRIS-ORAL PRE ED LIST OF PA		N 4-19-12 AT LED TO THESE
02-15-20	12 ORAG	G 15 Feb 2012 09:59:49:663 2095841 SERVICE COPY OF NOTICE OF ORIGINAL JURIS-ORAL PRESENTATION 4-19-12 AT 10:30 AM-RESP DATE 4-13-12 WITH ATTACHED LIST OF PARTIES (MAILED TO THES PARTIES 2-14-12)						
02-23-20	12 OPIN	COMPLIAN PETR'S BR DAYS OF F OF FILING BRIEFS. HE	APPL TO AS CE WITH RU IEF DUE W/I ILING OF PE OF RESP BE EARING BEF	JLE 1.11, E IN 20 DAYS ETR'S BRIE RIEF. APPE ORE REF (TC, ACCOR S OF DATE (EF, PETR'S I ENDICES ET OF TH/CT S	REPLY BRIEF S C MAY BE SBN	OWING SCI RESP BRIE 6H/BE DUE V /ITD WITH P 2, AT 10:30	HEDULE: FS DUE W/IN 20 N/IN 10 DAYS ARTIES' AM, SH/REMAIN

RESPS. ALL JUSTICES CONCUR. C/ATTYS

02-23-2012 ASNJ	28 Feb 2012 13:27:29:987	2097914
	ASSIGNED TO SUPREME COURT	
03-07-2012 TEXT	07 Mar 2012 10:27:59:433	2099374
	ENTRY OF APPEARANCE BY BRIAN M. NAZARENUS	
03-09-2012 TEXT	09 Mar 2012 14:13:30:460	2099861
	ENTRY OF APPEARANCE BY KEVIN L. PATRICK	
03-12-2012 TEXT	12 Mar 2012 09:42:22:510	2099931
	ENTRY OF APPEARANCE BY SUSAN M. RYAN	
Papart Caparatad by Tha	Oklahoma Court Information System at	
Report Generated by The	: Onanoma Court iniomation System at	

End of Transmission.

SS 44 (Rev. 12/07)

CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON THE REVERSE OF THE FORM.)

I. (a) PLAINTIFFS		DEFENDANTS			
KLAHOMA WATER R	RESOURCES BOARD	UNITED STATES OF AMERICA, ET AL.			
(E	e of First Listed Plaintiff Oklahoma EXCEPT IN U.S. PLAINTIFF CASES) e, Address, and Telephone Number)	County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE LAND INVOLVED. Attorneys (If Known) See attached			
II. BASIS OF JURISI 1 U.S. Government Plaintiff 2 U.S. Government Defendant	OICTION (Place an "X" in One Box Only) 3 Federal Question (U.S. Government Not a Party) 4 Diversity (Indicate Citizenship of Parties in Item III)	III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff (For Diversity Cases Only) PTF DEF Citizen of This State D1 DEF Citizen of Another State D2 D2 Incorporated and Principal Place of Business In This State Citizen or Subject of a D3 D3 Foreign Nation D6 D6 D6			
		Citizen or Subject of a 3 3 Foreign Nation 6 6 6 Foreign Country			
IV. NATURE OF SUI		and a colourant supercentation and the colour sections of the colour section of the colour sections of the colour			
□ 110 Insurance □ 120 Marine □ 130 Miller Act □ 140 Negotiable Instrument □ 150 Recovery of Overpayment & Enforcement of Judgment □ 151 Medicare Act □ 152 Recovery of Defaulted Student Loans (Excl. Veterans) □ 153 Recovery of Overpayment of Veteran's Benefits □ 160 Stockholders' Suits □ 190 Other Contract □ 195 Contract Product Liability □ 196 Franchise ■ 160 Excl. Veterans □ 210 Land Condemnation □ 220 Foreclosure □ 230 Rent Lease & Ejectment □ 240 Torts to Land □ 245 Tort Product Liability □ 290 All Other Real Property	PERSONAL INJURY 310 Airplane 315 Airplane Product Liability 320 Assault, Libel & 365 Personal Injury Product Liability 330 Assault, Libel & 368 Asbestos Perso Liability 340 Marine 340 Marine 345 Marine Product Liability 350 Motor Vehicle 355 Motor Vehicle Product Liability 360 Other Personal Product Liability 385 Property Dama Product Liability Product Liability 385 Property Dama Product Liability Product Liability PRSONAL INJU 362 Personal Injury Product Liability 368 Asbestos Perso Injury Product Liability PRSONAL PROPE 370 Other Fraud Property Dama Product Liability				
□ 1 Original ■ 2 R	tate Court Appellate Court	4 Reinstated or 5 Transferred from another district (specify) 6 Multidistrict Litigation 7 Appeal to District Judge from Magistrate Judgment			
VI. CAUSE OF ACTI	Brief description of cause:	are filing (Do not cite jurisdictional statutes unless diversity): r a Gen. Stream Adj. in Kiamichi, Muddy Boggy & Clear Boggy Basins			
VII. REQUESTED IN COMPLAINT:					
VIII. RELATED CAS IF ANY	SE(S) (See instructions): JUDGE Lee We	est DOCKET NUMBER CIV-11-927-W			
DATE 03/12/2012		ATTORNEY OF RECORD elle Sprague, DC Bar #431763			
FOR OFFICE USE ONLY RECEIPT # A	AMOUNT APPLYING IFP	JUDGE MAG. JUDGE			

Attachment to Civil Cover Sheet

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