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                    COURT OF INDIAN OFFENSES
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          FOR THE COMANCHE NATION TRIBE OF OKLAHOMA
 3
                       ANADARKO, OKLAHOMA
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     IN RE:
                                  )
 5
     RECOGNITION OF COMANCHE
     NATION BUSINESS COMMITTEE, )
                                  ) Case No. CIV-12-054
     TRIBAL ADMINISTRATOR,
 6
                                  ) (Mag. Judge Lujan)
 7
          COMANCHE NATION,
 8
          Petitioner.
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10
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                   TRANSCRIPT OF PROCEEDINGS
12
                       HAD JUNE 22, 2012
13
            BEFORE THE HONORABLE MAG. JUDGE LUJAN
14
                       ANADARKO, OKLAHOMA
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     REPORTED BY:
22
                     Jenessa K. Kalsu, CSR
                Word for Word Reporting, L.L.C.
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                 100 North Broadway, Suite 3250
                 Oklahoma City, Oklahoma 73102
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	Page 2		Page	ge 4
1	APPEARANCES:	1	MR. GOODMAN: (Nodded head.)	
2	MD WALTED ECHO HAWIZ ID A	2	THE COURT: And let's see. At this point,	
3	MR. WALTER ECHO-HAWK, JR., Attorney at Law, 500 Kennedy Building, 321 S. Boston Ave., Tulsa, Oklahoma 74103.	3	any other parties, if they would identify themselves	
4	Building, 321 S. Boston Ave., Tuisa, Oktaholila 74103.	4	to the Court that wish to be identified.	
	MR. JIMMY GOODMAN, Attorney at Law, 20 N. Broadway, Suite	5	Chairman Coffey filed a responsive	
5	1800, Oklahoma City, Oklahoma 73102.	6	pleading. Is he present?	
6	MR. JAMES BURSON, Attorney at Law, 101 Park Avenue, Suite	7	MR. COFFEY: Present.	
7	700, Oklahoma City, Oklahoma 73102.	8	THE COURT: Good morning, Chairman.	
′	MR. WILLIAM NORMAN, Attorney at Law, 101 Park Avenue, Suite	9	MR. COFFEY: Good morning.	
8	700, Oklahoma City, Oklahoma 73102	10	MR. TAYLOR: And, also, there was a	
9		11 12	responsive pleading by a Mr. Johnny Wauqua. Is he	
10 11		13	present? MR. WAUQUA: Present.	
12		14	THE COURT: Good morning, Mr. Wauqua.	
13		15	And let's see. As far as the matters that	
14		16	have been filed, I think that that covers those	
15		17	particular individuals, unless	
16 17		18	Mr. Burson or Mr. Norman, are there any	
18		19	individuals that you wish for the Court to recognize	
19		20	that are parties on your behalf?	
20		21	MR. BURSON: Yes, Your Honor. We would	
21 22		22	like for you to recognize Vice Chairman Edward	
23		23	Eschiti.	
24		24	THE COURT: Good morning, Vice Chairman.	
25		25	MR. BURSON: And we have CBC member	
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	Page 3		Page	ge 5
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Page 6 THE COURT: All right. Those are 1 2 officials of the tribe. Thank you, Mr. Burson. And Mr. Goodman or Mr. Wauqua, are there any parties that you wish -- that are parties that 5 are part of those that you represent, that you would 6 like to have recognized? MR. ECHO-HAWK: Your Honor, both of the 8 above listed, Mr. Chairman Coffey is present, as 9 well as Tribal Administrator Wauqua. 10 THE COURT: All right. MR. ECHO-HAWK: And that's all we have. 11 THE COURT: Okay. Thank you, 12 13 Mr. Echo-Hawk. 14 All right. Well, here we are. We're 15 ready to proceed with the show-cause hearing. But the Court notes that there is a Motion to Dismiss filed on behalf of, I believe, the Chairman. 17 Mr. Coffey and Mr. Wauqua, and that, in the Court's 18 mind, is necessary for the Court, before it even 19 20 proceeds to its show cause hearing that it was going

to hold on its issuance of its Order. Because as

dispositive of the matter of whether the Court

should have entered the Order or not. It would be

counsels are all aware here, that would be

silly to hold the hearing.

vears and I am not sure, and I understand their cause for concern now, more than ever.

These are important principles. If you look -- and particularly for those of us on the western side of this state. You look at the tribes on the western side of the state and the north central side of the state, and you go to the eastern side of the state and you see a stark, stark difference, a revealingly stark difference of what has been accomplished on that side of the state versus what has been on our -- and I say "our" because I'm part of this side of the state.

12 13 And actually, when I go over there, it's 14 not humbling because it stirs me up. And maybe 15 old-fashioned Indian jealousy is closer to my emotion. I'll be honest. But there's a reason. 16 There's a reason they're better than us. And I know 17 18 it's easy, is what we say. Because they're -because they're white people, because they act like 19 20 white people. We're still the Indians that are 21 left. 22

Well, we'll be left all right. We'll be left in the dust, trying to eat dust.

24 Well, I mean -- and the reason I do this 25 is because this is Indian court. This is not --

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So we're going to proceed with that. But before we do that, because we have a large gallery -- I appreciate the gallery being present. And to -- I know that most of you -- I'm not naive. I know that most of you are here and what you're really primarily interested in is whether you win or lose. And I know -- that's not an admonishment. I mean, that's just the way most humans are, it's win or lose.

But it would be -- if you -- if you go back and read the Lawton Constitution for the last 30 years -- I won't bother to tell you why. I'll allow you to draw your own inference of the repetitive nature of these kinds of events/incidents that happen in the tribe. And it's cyclical and it is repetitive.

There are some broader and more important principles that are involved in this. If -- if Indian tribes are going to learn to function in the modern world, if we're going to be able to make the transition to the modern world -- and those of you who are older know that's what those old people used to pray about. That's what that -- that was in their prayers when they talked about the tribe. And 25 I will tell you that I've been doing this for 30

this is not federal court, this is not state court. And the whole idea of this was for Indians to have a 3 forum.

culture and the American way of life. The State Courts in Oklahoma have the protection of the State of Oklahoma and the way of life of Oklahoma. So I'm just putting on the record this Court has a legitimate concern and a stated concern about the culture, about the survival, about the continuation

Believe me, the United States Federal

Court has a concern and protection for the American

Now -- so I wanted to say that, because we may not get to that. And -- and I don't have to ask for the indulgence of counsel here, because they have to listen. They're helpless.

As you an Indian have wondered, "Okay, why am I sitting here?" People wonder about that. "Well, Who is he? Who does he think he is?"

The people who say that, I never saw them in the law library when I was sweating test time to -- and I wasn't the greatest scholar, either. I'm not saying that. I mean, I had to scramble.

24 There's a certain training to get to this place, and then now 30-years plus of experience.

of tribes in Oklahoma.

3 (Pages 6 to 9)

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Now, I'm going to ask you -- see, is what's really at the heart of this, where I said something more important -- we may not get to this today. But see, just like -- just like at a

5 meeting, see, I'm going to ask: How many people 6

brought their Bible today? How many people brought their Constitution? That's the Bible.

A lot of people talk about the Bible, but they don't read it. There's fewer people that read it, but they don't study it. The fewest of people study it, and I've spent the last several days reacquainting myself and restudying. See, you can see I've got highlights, I've got markers for the last three days getting ready for today's hearing. See, and this is like daily meditation. I've got my

notes. See. And all about this. (Indicating Constitution.) And the problem that we have in western Oklahoma is we haven't embraced this. And this is incomplete and it doesn't provide all the

21 answers. 22

So why doesn't someone love it? So why doesn't somebody care for it? So why doesn't somebody nurture it? Why?

Yes, this was given to us by the white

Page 10 Page 12

> If there had been a white man standing around and the first Comanche got on that horse, and they had said, "Indians don't ride horses, Comanches don't ride horses, that's a white man thing," there would have never been a plains culture.

So here we are at the brink of another time, and that horse brought a flowering. And, I mean, that literally. It flowered the culture.

I'm telling you, I don't care what anybody 10 says, you can call me romantic, there never has been 11 freedom and a more wonderful life than was on the plains in the 18 -- I mean, freedom in the late 12 13 1700s and early 1800s. Nothing like it in the 14 world, except maybe those guys up in Mongolia on the 15 horses. I won't -- I won't forget about those guys.

Well, that's my -- that was -- see, now we're going to go -- these lawyers are going to be responsible for some boring stuff here, stuff that is of immediate concern, but it's a technical kind of thing. But it's important. But I wanted to say that for you to think about. You make up your own mind.

23 See what -- sometimes those -- they used 24 to say, "I've said it, now you think about it." See, we didn't force Indian -- they don't force

Page 11

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people. It was forced on us at a certain time in the 1930s, but why haven't the tribes over here made it theirs?

When the horse came, that was a white man's deal. That's what this is like. But the Comanches, hey, hate to admit it, you guys were the first ones to bring them out of Mexico and the Spaniards. You guys were the -- I'll give it up to you, the first ones to steal them from the

Spaniards. More power to you. And a whole culture came out of something that was the white man's. They made it -- the Comanches made it Indian. They made it Comanche. They made the horse a Comanche. Why? Because they saw the utility of it. They saw how it helped make life easier and better economically for the people. Go further into the plains and bring back more meat, protein, simple as that.

And you couldn't fool those old Indians, man. Hey, because we forget how dangerous life was then, how dangerous it was to venture out on the plains. You break a leg out there, guys, you die. You get lost out there, you die.

24 It's like that now, guys. If you can see 25 it, if you have the eyes to see.

anybody to think anything. You pick it up, you look at it or you just (indicating) toss it. It's okay.

I feel like I have met my obligation and responsibility of this office to talk about that. So now we're going to start.

Don't get me wrong now, this is an important issue. What they're saying is -- see, a judge -- a lot of Indians and a lot of people out here for years have thought, "Boy, I'd like to be a judge. That Judge Lujan -- if you're judge, you can do anything you want."

Wrong. A judge only has authority and power when they follow the law. You can't do anything you want. You may -- you may wonder -there's things I've had to order that I've hated when I ordered it, but I have to follow the law just like everyone else has to follow the law.

So I have a motion here. I want to explain this to you in laymen terms. What they're saying is, "Judge Lujan, this Court, and you're responsible for this Court, does not have the authority to decide this issue that's before today."

And, you know, Indians understand authority. I remember there was this -- my grandfather used to say, "They're not authorized,"

so he didn't listen. You know, you -- I wondered,
"Why is he not paying attention that somebody is
talking about something?" Because they're not -they're not allowed to talk about that in the old -you know, in the custom and tradition, that wasn't
something that they could talk about. (Indicating.)
That was it.

And those older Indians, you know, I don't

And those older Indians, you know, I don't know -- there was some -- there was politeness, but then there was also some pretty directness about them telling you, "Sit down, be quiet."

All right. So we're going to begin.
You're going to hear this, along with me. One
more -- one more thing, then I'm finally -- I know
I -- you're thinking, "He's like a Baptist preacher,
he keeps saying 'and now I'm going to finish' and
'in closing," and you're looking at your watch.
But this is truly my closing.

And that's -- this is a better way to do
things. Here's the old way of doing things. Some
dispute in the tribe, they -- they -- that side is
taking up a collection, gas money. They're coming
for the superintendent's office. The spies in the
agency see the other side going into the agency -into the superintendent's office. Back in those

Page 14 Page 16

say. It's going to go down into a record. It can
 be played back and then transcribed. There's a lady
 over here talking down all of these words. Just
 like everything I say I'm responsible for, because
 it's going down over here.

Whatever decision this Court makes, there's another court above it that will -- that can review it and decide whether I made a mistake or not

Which one of those is better? I'll let you, once again, decide which one of those two is better for the Comanche Nation.

All right. And I know you don't -- you don't believe me, but you watch.

Mr. Goodman or Mr. Echo-Hawk, the Court is ready for the opening argument on their motion.

MR. ECHO-HAWK: Your Honor, may it please the Court, my name is Walter Echo-Hawk. I'm very glad to be here today. Your remarks, Judge Lujan, are very well taken from -- by this side of the table here. It is unfortunate and I regret very much that we're here today in this court regarding an internal tribal government dispute.

It's a dispute within Section 5 of the Tribal Jurisdiction Ordinance. And we agree

Page 15 Page 17

days, they did this (Indicating rotary dialing.) We do this now. (Indicating.)

The opposition took up a collection,

bought gas. They came in their caravan, they storm into the superintendent's office. They sit there and wait, doors close. (Indicating whispering.) Then the door opens, they come out. Each side goes like this to the other (Indicating.) Give them the look. They go by each other. And then each side says, "I ain't scared." Draw -- men draw themselves up, walk by them.

Then that group goes in there, closes the door. (Indicating whispering.) They leave, then the decision comes out of there. (Shrugged shoulders.) (Shook head.) That's the '50s, people. That's the 1950s when the area directors used to talk about "my Indians."

If there's anybody in here old enough, that's Wade Head. I don't know if there's anybody old enough to remember the old -- the old area directors when they ran these places like thiefdoms and they were in control -- the bureau was in control of everything.

Now, what's different? Both sides are here. You're going to hear what each side has to entirely with your suggestion as to the way that we
 should proceed here today; that is, to resolve the
 jurisdiction issue first. We're prepared to do so.

4 That is consonant with the approach that was taken 5 last week by Judge Cauthron in the related IBC case,

6 where she could not entertain any interim relief in
7 that case or do anything until she first heard about
8 her own jurisdiction. So that matter is now being

briefed there. We think that's the appropriate

10 approach to take at that time.

So I'm going to turn over our argument here shortly to my co-counsel on our Motion to Dismiss for Lack of Jurisdiction. We think that we can be out of here in ten minutes. We think that we can resolve the jurisdiction of this Court as purely a question of tribal law, based on the evidence that is already before the Court, without even having to call a witness.

If we -- if we are unable to convince you in the short order here, then I would propose that if we need to actually call a witness, on -- limited to the jurisdictional facts, that we could do so. We have people here. I believe the burden of proof is on the Petitioners, the Hobbs Straus clients to prove the jurisdiction of this Court.

MR. GOODMAN: -- of the Comanche Business

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us here today.

We have our rebuttal witnesses, if we get down to that level, if necessary. And then if we can't convince you that you lack jurisdiction, after hearing the witnesses, then I would suggest, at that point, we then turn to our Motion to Vacate as the second Order today to address. And we've got witnesses on that, if necessary, if we get that far. And once that -- if we can't get you to

vacate your order, your interim order, then the third and final matter that we would propose is then to go to the show cause motion. Because presumably if we get to that level, you will have ruled that you have jurisdiction and that the interim order should not be vacated and, therefore, we will respond -- should move, at that point, to the show cause order.

So with that --17

18 THE COURT: Excuse me.

19 MR. ECHO-HAWK: Yes, sir.

20 THE COURT: And for opposing counsel, what

21 I'm going to do here is I agree with his analysis on

22 the first one. We're going to take care of this.

And I may open it up -- you may have a different

characterization procedurally of how we'll proceed 24 25

from there, but -- so I -- when I say -- and "I've

2 Committee approving the tribal ordinance, and then 3

the ordinance itself are Exhibit 2.

4 We believe that there are three legal 5 reasons, strictly as a matter of law, why that this Court should dismiss this case for lack of 6

jurisdiction over this particular proceeding.

As we indicated in our reply brief, there are two additional grounds for lack of jurisdiction, but those relate to factual disputes; that is, the May 19 meeting and the surrounding factual disputes concerning that, and the issue of whether there really is an emergency this Court needs to address.

So I'll be addressing just the three legal arguments.

THE COURT: All right.

MR. GOODMAN: The first reason that we believe that this case must be dismissed is that the Tribal Court Ordinance itself prohibits this Court

20 from exercising jurisdiction. And the reason that

21 it does is that Section 5 of the ordinance says

22 that, "This ordinance shall not be interpreted to 23

grant the Tribal Court jurisdiction to adjudicate

24 election disputes or internal tribal government

25 disputes." And that modifies the rest of the

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agreed with them," that's as to the first.

But as to the order of which we would handle the other matters, I -- I would make a specific ruling after hearing both counsels make their arguments of the matter in which we'll proceed. Okay.

MR. ECHO-HAWK: With that, Your Honor, I yield to Mr. Goodman and thank you very much.

THE COURT: Good morning, Mr. Goodman. MR. GOODMAN: May it please the Court,

Your Honor. It is a privilege to be here today to address the Court in a matter of tribal self-determination, which is of great importance to the Comanche Nation and to its currently duly elected Chief and Tribal Administrator who are with

Does the Court have before it the exhibits that were filed with the Motion to Dismiss?

THE COURT: Yes, I have one, two, three, four, five marked for the Court.

MR. GOODMAN: Right. And the first exhibit that I'll be referring to, Your Honor, is the second one, which is the Tribal Court Civil Jurisdiction Ordinance. There's a resolution --THE COURT: Yes.

ordinance.

That means that nothing under the -- that goes before it can be interpreted to grant this Court jurisdiction. Which means under Section 1(b), where the Comanche Nation is a plaintiff, the Court may not exercise its jurisdiction over election disputes or internal tribal government disputes.

The specific limitation was voted upon by the Tribal Council when this was adopted. It's a clear prohibition to prevent this Court from being granted and, thus, asserting jurisdiction to determine the issues the Petitioners seek to have this Court decide, which are clearly election disputes and internal tribal government disputes.

And so we believe that the -- the very clear first reason why this case must be dismissed is Section 5 of the Civil Jurisdiction Ordinance itself.

In addition, if you look at the ordinance, the second basis for dismissing this case, as a matter of law, when you look at the Tribal Court Civil Jurisdiction Ordinance of 2011 and read it in its entirety, you see in the "whereas resolution" of

the Resolution, the fourth whereas, "The Comanche 24

Business Committee intends that nothing in this

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resolution shall be deemed a waiver of a Comanche

- Nation sovereign immunity from suit. And, whereas,
- 3 the Comanche Business Committee intends that nothing
- in this resolution shall be deemed to supercede or
- conflict with the provisions of 25 CFR, Section 5
- 11.118." That's the provision, as the Court is 6
- aware, which authorizes the granting of jurisdiction
- 8 over certain civil matters to this Court.

9 And when you read the ordinance, it says 10 that the tribal -- the Court of Indian Offenses for the Comanche Nation, tribal court, shall have 11 12 jurisdiction over any civil action arising within a 13 territorial jurisdiction of the tribal court, in 14 which (a) doesn't apply in this case; (b) is the 15 ground upon which Petitioners argue that this Court has jurisdiction under the -- under the resolution -- the Comanche Nation, or any of its 17 boards, commissions, agencies, corporations, 18 enterprises or similar entities is a plaintiff; or 19 20 (c), which Petitioners aren't urging -- but (c) is

23 similar entities is a defendant. 24 So the Civil Jurisdiction Ordinance, which 25

is an ordinance waving sovereign immunity for

where the Comanche Nation or any of its boards,

commissions, agencies, corporations, enterprises or

Nation is a plaintiff or the Nation is a defendant.

2 Therefore, under the Rule of Construction 3 that applies and waivers of sovereign immunity, 4 where the Court must narrowly construe those, and 5 only find a waiver where it's clear and unequivocal, we submit, respectfully, to Your Honor that this 6 7 Court cannot reasonably infer that "in re" lawsuits 8 were to fall within the ambit of the limitations in the ordinance where there must be a plaintiff and 9 10 there must be a defendant.

So our second basis is also based on the ordinance, and the Court can look at that and, as a matter of law determine that an "in re" proceeding is not authorized.

In addition, on that same point, the CFR Court Rules themselves don't provide for "in re" proceedings. Rule 2.7 requires a complaint or petition and an answer and it provides that a responsive pleading shall be allowed.

20 In this case, no responsive pleading was 21 called for because they were seeking declaratory 22 relief ex parte.

And if you look at Blacks, the 9th 23 Edition, "in re," as Latin "In the matter of," it 24

refers -- first definition, "Of a judicial 25

Page 23 Page 25

- limited purposes is clear that it only applies where
- the Nation is a plaintiff or the Nation is a
- defendant. So the ordinance doesn't permit the
- Nation, or any of its agencies, sua sponte to
- initiate proceedings for declaratory relief before 5
- this Court of the kind that the Petitioners in this 6
- 7 case are seeking, which is declaratory judgment.
- Although, they're also seeking injunctive relief.
- But under the terms of the interim order they asked
- 10 this Court to enter, and this Court did enter,
- 11 they're seeking to adjoin certain actions for
- decisions. 12 13

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But, in any event, the -- that limitation is even broader than the limitation about being involved in elections and inner-tribal disputes. That doesn't permit the filing of "in re"

declaratory judgment proceedings whatsoever.

And, you know, the ordinance is clear. A plaintiff is someone that brings an action against another party, seeking relief against that party. A defendant is someone against whom a plaintiff has brought a lawsuit.

There is no plaintiff in this case, there is no defendant in this case, so it doesn't fall within the literal terms of the ordinance where the

proceeding, not formally including adverse parties." Whereas, the ordinance talks about proceedings that 3 have adverse parties. They have a plaintiff and 4 they have a defendant.

So it's used in uncontested proceedings. Obviously, we believe that this proceeding is grossly misnamed because this is a contested matter, this is an election dispute, this is an inter-tribal governmental dispute. And so to say it's an uncontested proceeding, where they're coming before the Court on uncontested facts, seeking advice of the Court on a declaratory matter of law, it doesn't fall within Section 1(b) or Section 1(b); and,

of the ordinance. So we believe that the second basis, this Court, as a matter of law, should dismiss, for lack of jurisdiction, is based on the fact that the ordinance itself does not provide for the "in re"

because of the subject matter, it violates Section 5

19 20 proceedings. 21 Now, I turn to the third basis for

22 dismissal, as a matter law. And I would refer, 23 Your Honor, to an attachment to the petition that was filed

24 in this case. It should be Exhibit 3 to the petition, and

that is the Resolution 3-12.

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2 MR. GOODMAN: Have you got that? 3 THE COURT: Yeah. MR. GOODMAN: All right. If you look at 5 Resolution 3-12, this is a resolution that was voted upon at a gathering on May 19th of 2012, of some 6 members of the Comanche Nation. It has been 8 represented by the Petitioners and they'll get -- if 9 we get to the facts, they'll get a chance to prove 10 whether or not that was a valid meeting and that the resolution should be recognized. 11

THE COURT: I'll find it here. Okav.

But even just looking at the resolution on its face and construing it narrowly, as the Court must, we believe that it does not give the Court jurisdiction to get into the many issues that the Petitioner seeks to have this Court determine in this case.

18 The resolution authorizes, "Therefore, be it resolved that the Tribal Council, directly 19 20 Comanche Business Committee --" of course, there is 21 an ongoing dispute as to who the Comanche Business 22 Committee was at this moment, but they direct that committee to seek resolution of the current dispute 24 of Mr. Johnny Wauqua to be addressed in the CFR 25 court.

Court must interpret that limitation and must do so 2 narrowly. It may not infer, it may not fill in the 3 blanks. If it's not clear and unequivocal, the 4 Court is not supposed to go there. 5

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And so when you read that, it address -the petition addresses things going far beyond whether Mr. Wauqua was chairman and could act as chairman and whether Mr. Wauqua violated the Constitution or the recall ordinance. It requested 10 a declaratory finding that the six members who had been recalled in April had been properly restored. 11

That's not in Resolution 312, the authority for the Court to make determinations of election disputes. That's not in 312. And it's probably not in there because the people that drafted it knew you weren't supposed to get into election disputes and you're not supposed to get into inter-tribal governmental disputes.

It asked this Court to find who the duly authorized and serving members of the Business Committee are. Once again, an inter-tribal -- an intra-tribal matter. And it asks this Court to find that Robert Komahcheet was the duly hired Tribal Administrator of the Comanche Nation. That's not anywhere in Resolution 312.

And then if you look at the whereas, the last whereas, that whereas describes what the current dispute of Johnny Wauqua is. The current dispute involving Johnny Wauqua acting as the chairman, and violating the Comanche Nation Constitution and the Comanche Nation recall ordinance.

Now, what -- the evidence will show, of course, that Johnny Wauqua is no longer chairman, so that part of it is moot and nothing before the Court.

12 And the question --13

THE COURT: The Court -- and the Court, Mr. -- to interrupt you just a minute, the Court notes on the record that in its order, that's the subject of this show cause hearing, that may or may not be heard later on, the Court recognized that the election of Mr. Coffey was one of the valid election outcomes of that particular date.

MR. GOODMAN: Correct.

THE COURT: So I agree with that and I think that's -- that's an uncontrovertible fact.

MR. GOODMAN: Okay. So if you look at the resolution itself, it's limited. And like any waiver of sovereign immunity that's limited, the

Page 27 Page 29

> You have to -- to get to the breadth and the scope of what Petitioner is trying to do in this petition, you have to fill in the blanks, you have to assume all of these other things were included in a reference to the current dispute of Johnny Waugua.

None of that is clear and none of that is unequivocally granted to this Court.

And they refer, in their response papers, the Petitioner refers to a Business Committee Resolution. Said, "Well, even if that's not valid, we've got this Business Committee resolution." But the Business Committee resolution is even more limited, as well as it's legally unauthorized.

The Civil Jurisdiction Ordinance provides that --

THE COURT: I'm just going to -- to interrupt vou.

MR. GOODMAN: Yes.

THE COURT: Legally unauthorized, are you saying then that under that Section 118, for the Court to be authorized, that the governing body that can give that authorization is not the Business Committee, but the Tribal Council?

MR. GOODMAN: Correct, Your Honor. THE COURT: Okay.

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MR. GOODMAN: And I'm also saving that that's true under the ordinance. So when the Tribal Council acted to pass the Civil Jurisdiction Ordinance, I referred to earlier, they put in there that only the Tribal Council can pass the resolution authorizing a case to proceed before this Court. So they didn't -- they didn't pass that on to the

Business Committee; they retained that, which is what they've always had a right as a -- as a matter 10 of Constitutional law, to make those waivers of sovereign immunity owned by the Tribe unless they 12 specifically granted it. 13

So the ordinance doesn't permit the CBC to pass such a resolution. It's totally invalid. Even if you get beyond the fact that whether or not those six persons were properly acting as a CBC at the moment.

17 18 But more important, if you read their 19 resolution, it's even more proscribed than 20 Resolution 312, because it says the CBC, to take to 21 CFR court, the current dispute of whether Johnny 22 Wauqua is the Tribal administrating --23 Administrator acting as chairman, or whatever 24 ellipses, if the dispute cannot be resolved 25 internally.

They're asking you, in this petition and 1 2 in the interim order, to proscribe the authority and 3 actions of Wallace Coffey. 312 doesn't say anything about Mr. Coffey, 3 -- 37, whatever, doesn't say 5 anything about Mr. Coffey. It doesn't authorize the Court to determine the validity of the recall 6 hearings on April 21st and 26th. And to get to 8 where they have to get, they've got to have you determine that the recalls, on April 21st and 9 10 April 26th, were not validly held. And neither of those resolutions can be, if narrowly construed, 11 12 interpreted to clearly and unequivocally give you 13 jurisdiction to go back to April and make those 14 determinations. It's not in either one of those. 15 You have to fill in the blanks, you have

to assume what was meant, you have to let counsel and witnesses come back and amplify the language. They're not permitted to do that. They're stuck with the language that's in here. That's what the Court is bound by, in terms of looking at the waiver of sovereign immunity.

And I -- and as I point out again, the -neither resolution addresses the right of this Court to entertain jurisdiction over the financial -alleged financial emergency facing the Comanche

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Well, there is no remaining dispute with respect to Johnny Wauqua acting as chairman or Tribal Administrator. He's acting as Tribal Administrator and he's no longer acting as chairman. And there is no -- there is no question whether he's acting as one or the other, which is -- which was the question that this CBC committee resolution was purported to address, so --

And in addition, of course, they've alleged -- they've gone into the fact that there's some sort of a purported financial emergency and that this Court -- there's an emergency and a crisis and this Court must intervene to act.

Well, it -- you can't read Resolution 312 to give this Court the authority to make financial, emergency decisions; you can't read Resolution 37-12 of CBC to give you jurisdiction to decide tribal financial emergency decisions.

And so as a matter of law, we believe that the -- neither the resolution of the -- of the purported Tribal Council meeting, nor the resolution of the CBC, when narrowly construed, as the Court must on waivers of sovereign immunity, when narrowly construed, grants this Court the authority they're asking you to.

Nation.

So, Your Honor, simply put, for those three reasons, we think that this Court narrowly construing the ordinance and resolutions the way they should be, and giving the deference to Section 5 of the ordinance that indicates that nothing else in the ordinance, that said -- it doesn't say this section shall not be construed, it says, "This ordinance shall not be interpreted in such a way that a Tribal Court can exercise jurisdiction over election disputes or inter-tribal government disputes."

And we submit that case to Your Honor and look forward to a chance to reply.

THE COURT: Thank you, Mr. Goodman. All right. Mr. Burson or Mr. Norman. MR. BURSON: Thank you, Your Honor. The

18 Court has a very highly unusual circumstance before 19 it. The Court's jurisdiction is completely entwined

20 with the underlying merits of the case that was 21

brought to you. The only way for you to determine 22 whether you have jurisdiction is to delve into the

23 facts and the law, determine the issues that the

24 Comanche Business Committee and the other -- and the

25 people of the Comanche Nation, through its

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resolutions -- 312 was specifically mentioned and others. There was four specific resolutions passed 3 by a Tribal Council May 19th to permit this Court to enter this, to allow the Comanche Nation to come to you to determine what is correct, what is proper for the Comanche Nation to operate. 6

The dispute poses several questions. And what I think is embodied in the Resolution 312 is this question: Did the actions of the former chairman Wauqua, while he was chairman, which the Tribal Council believed violated the law and a fair deliberating petition process that those laws were intended to ensure, did it render the convening Tribal Council recall meetings void and without effect? That's one of the questions embedded in that resolution.

That resolution was drafted by tribal members, not by lawyers. And so we'd ask the Court to take that into consideration in rendering a decision of whether or not you believe it -- that resolution, or any other resolution, gives you the authority to hear this case.

The other question that's embedded in this 24 dispute, that needs answering, and it alludes to it, 0312 alludes to violations of the Constitution,

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> 1 MR. ECHO-HAWK: Your Honor, I -- if I may. 2 THE COURT: It's unusual, as you're aware, 3 to interrupt when the Court is hearing --

4 MR. ECHO-HAWK: I apologize -- I --5 THE COURT: -- argument from opposing

6 counsel. 7 MR. ECHO-HAWK: I apologize, and I 8 apologize to counsel. But I -- I just wonder, are 9 we going to -- I'm hearing facts not in the record 10 here and facts that go to the merits of the case rather than jurisdictional questions. And I'll sit 11 12 down with that.

THE COURT: Thank you. And the -- and the Court --

15 Mr. Burson, what the Court has been listening to this as setting the stage for what the 16 Court presumes will be the more direct legal 17 argument on the technical issue before the Court. 18 19 And I have been -- I have been -- I will say just a little bit indulgent, because the Court indulged 20 21 itself to begin with, so --

22 But, Mr. Burson, I presume that very soon 23 now you'll move specifically to the technical issue 24 of the Motion to Dismiss?

MR. BURSON: Of course.

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violations of the petitioning ordinance by Johnny Wauqua, while he was chairman. Is it proper for a chairman to cloak himself in the pretext of following the Constitution in order to bring about the summary destruction of the Comanche Nation government, which the Constitution created?

You held up the Constitution. You said you'd been studying it. And you've sat in this court long enough to know that the Constitution -that Constitution creates a form of government, which is a representative form of government. There's a tribal council, supreme governing body, the democratic body of the Comanche Nation representing all adults, and they periodically elect representatives, called Comanche Business Committee members, to conduct the day-to-day government operations of the Comanche Nation.

And this unique circumstance is born out of an inability of two sides to manage conflict well. And one side of that conflict sought to essentially clean house on the other side because they had a conflict. And instead of solving it by talking it out, by trying to collaborate, cooperate, they decided, "Well, let's just recall six CBC members all at once."

THE COURT: And just one other thing. This is for the counsels here. You recall when they told us in law school, when you have the law, pound the law, that's this side; when you have the facts, pounds the facts, that's this side. So I've -- I was indulgent based on that old law school saw that we all heard.

But Mr. Burson, I anticipate you will very soon now move to the technical argument. MR. BURSON: Actually, it's not a

technical argument, Your Honor. It is legally we have the facts and the law on this side. And the -to get to the civil jurisdiction ordinance, which that side claims defeats this Court's ability to here an inter-tribal dispute, that ordinance allows the Comanche Nation to use this forum for any kind of dispute it wants to bring here.

They would have you read it very limitedly, but all that they've cited to you is just that that piece of paper doesn't allow the Court to take an intra-tribal dispute if it's not properly presented to you. It does not allow you to say there's a waiver in that document, if it's not somehow given it to you, it's not somehow otherwise expressed.

concept, it's --

Jurisdiction Ordinance.

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They would have a very narrow reading of

that -- and that's how they've characterized it -and I think it's a mischaracterization of the Civil

would have to waive its sovereign immunity by coming

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into court. All sovereigns, who may bring disputes in court automatically waive sovereign immunity for the purposes of resolving that dispute. It's not a -- it's a general concept, it's a fundamental

For the purposes of this Court's criminal jurisdiction, cases are brought daily, weekly in this court in the name of the Comanche Nation. For the purposes of those suits. Comanche Nation has waived its sovereign immunity for the adjudication of those disputes and the processes that are there.

In order for the Comanche Nation to bring

a dispute, under Section 1(b) of that ordinance, it

If the Comanche Nation were to bring you a dispute over a contract, and the Comanche Nation brought that dispute to you, by bringing it to you, it waives the sovereign immunity for you to resolve the dispute over the contract whether or not the contract said there was a waiver of sovereign immunity.

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> get -- and allow this Court to entertain. And that was to block the other party -- to bar the other

3 party saying, "Oh, no, look at 11.116, they don't

fit the definition of an Indian," which CFR Court 5

Rules say you have to be an Indian to be in this court. And it blocks the effect of 11.116 saying, 6

"Well, he is not an Indian, so he can't come in here and get you to render a decision on a dispute."

So 11 -- or the 3611, the Civil Jurisdiction Ordinance, is not a bar to this Court assuming jurisdiction. It is actually a grant of this Court's authority to assume jurisdiction over those disputes that are brought by the Comanche Nation. So that's the technical argument there.

The same thing holds for the waiver, which I've already explained.

The Business Committee that -- there's a -- an argument made that "in re" actions are not allowed and that requires you to read in there that it states that "in re" actions aren't allowed. If it doesn't say, "in re actions are permitted, then you must not be allowed." That is the overly narrow interpretation of what the Civil Ordinance -- Civil Jurisdiction Ordinance achieves.

It was a clarification. It was passed by

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the Business Committee, not the Tribal Council. The

resolution. I believe that is there on that 3

ordinance, I believe, is a Business Committee 4 resolution. It is completely proper for the

5 Business Committee, as here, to bring a case to this 6

Court if it thinks this Court is the best place for 7 a dispute to be resolved. 8

Now, the Business Committee, as you may know, has already adopted laws that permit this Court to hear tax disputes by the Tax Commission, whether the Comanche Nation is the plaintiff or a tax payer is the plaintiff. That's already in the law, and that's one of the cases that certainly fits under 1(b). This is another case that fits under 1(b).

The CBC, in this case, is bringing -- and the tribal council from the -- the May 19th meeting wants this Court to determine whether or not Mr. Wauqua acted outside the law in the conduct of recall-hearing meetings, that they would allege resulted in recall and the destruction of the entire government.

They would ask you to summarily decide that the recall of their six members was valid on the pretext of you to decide your jurisdiction here, but -- or that the ends justified the illegitimate means.

Because coming into court, when you're a sovereign, walking in the door with a case automatically means that the sovereign has waived sovereign immunity for the purposes of that dispute. Now, that's the limitation of -- that's embedded in this ordinance, is the limitation that -- for the dispute brought to you and only that dispute is what the sovereign immunity waived, not anything outside of that, but just the core dispute.

It does not restrict the Comanche Nation from bringing a inter-tribal dispute to you if that's what the Comanche Nation thought was best, and that's exactly the case here.

That ordinance arose out of a time where there was some uncertainty about whether or not the Comanche Nation could even appear in this court as a plaintiff. There had been a ruling in a federal court case --

THE COURT: The Court will take judicial notice of that, yes.

MR. BURSON: And so this is sort of a remedial ordinance to assure that the -- if the Comanche Nation thought this Court needed to interpret its laws and handle -- that it could come in here, as a plaintiff and as a petitioner, and

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And so we think that the -- in order for you to actually know whether or not you've got jurisdiction, if the CBC was not recalled, as they allege, because of the irregularities, because of the substantive violations of law, then they have the right to ask this Court to render a decision in that regard.

If those recalls did result -- those meetings did result in the valid recall of six CBC members then, of course, they have no authority to bring this matter to court.

So that's how the -- your jurisdiction is intertwined with the merits of the case. That doesn't happen very often. And this, because it's a unique circumstance, it happens here.

If you decide to go ahead and hear the merits of the case, then what we would show is that the result of those meetings were so constitutionally defective that it actually acted as -- operated as an amendment to the Constitution outside the processes of the Constitution. I know that's kind of a weird thing to say, but if --

THE COURT: Well, you --

MR. BURSON: -- the Constitution --

THE COURT: -- caught my eyebrows there,

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> that's the wrong way to interpret the Constitution. 2

Now, as to the one way the Court could 3 juggle, if it's hung up on a technicality that "in

re" actions aren't allowed and it's not clear who

5 the plaintiff and who the defendants are, the Court, in order to move forward, if it feels more

comfortable, has the authority to align the parties 8 as they appear.

If you were handling an "in re" case and a dispute arose out of that case and the parties aligned in a certain way, the Court has the inherent jurisdiction over its own -- how it handles its own cases to align the parties as they appear -- as they seem to appear to the Court.

I think, in this case, you could align the parties as the Comanche Business Committee vs. Johnny Wauqua or Wallace Coffey, either one of those, if it -- if it thought that was necessary. That's one way to fix the technical problem on -brought up by the opposing counsel.

They've characterized this dispute as an election dispute. And so far it -- it's not an

23 election dispute, it's a dispute over what happened

24 way ahead of any elections. Those recalls happened 25

back in April, and the events leading up to those

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Mr. Burson.

governing body.

MR. BURSON: One of the things we would show is if the Constitution -- if the Comanche Constitution sets up a governing body that requires five CBC members operate the government, and a situation is created whereby you recall in excess of two members, you go below that point, now you've destroyed the functioning of the government. And no Constitution can be interrupted to allow its own destruction. It's an anathema, it's -- it's irrational to interpret any governing document to permit a small, contingent of tribal members to effectively destroy the government and, thereby,

Because there's a process laid out in the Constitution for how you amend it. If we don't want to have a CBC anymore, then there's a way to do that by amending the Constitution. And that wasn't done here.

amend the Constitution without a vote of the entire

But what the effect of it was -- illegal recalls was is to, in a way, amend the Constitution, wipe out the CBC and leave only a single-elected officer in charge of the entire Comanche Nation. And the CBC that brought this case to you believes recalls happened also in early April -- March and

April. And so the election didn't happen -- any

3 elections didn't happen until May, and so it's not

an election dispute. Although, it will have an

5 impact on a forthcoming election if this Court

hears -- continues to want to hear the case, to see 6

if it has jurisdiction after hearing the merits, 7

after deciding whether or not the recalls were valid

or not -- which we think they were not -- then we're 10 going to ask the Court to enjoin the forthcoming

11 election.

And we have to do that because if that election will seek to fill seats -- the vacant seats which if the recalls were invalid would not exist -and so that election has to stop, because the seats are still occupied by the six members of the CBC. And so that's something to look forward to.

But before that time, you have --

THE COURT: There will be -- if I hear anymore laughter, you'll be removed from the courtroom. This is --

And let me interrupt you, Mr. Burson. I hate to interrupt your flow, but this is an important point.

As Indians, what do we get mad at white

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people about? They show disrespect for us as Indians, they don't treat us like equals, we get mad at them for that. Well, to me, until the day we start treating other Indians with respect, let's don't gripe about white people. Let's -- let's 5 treat our own other Indian people with respect and 6 7 let the other thing take care of itself. 8 Okay. You may continue, Mr. Burson. 9

MR. BURSON: We think the Court has jurisdiction. We firmly believe the Court has jurisdiction under the Civil Jurisdiction Ordinance, under Comanche law because the recalls were invalid, because the chairman, acting as chairman at the time, conducted the recalls and avoided following the law, didn't follow the law, blatantly disregarded the law on multiple occasions and in multiple ways such that it rendered the recalls invalid.

That leaves six members of the CBC not recalled. And they have the authority, as the governing -- representative governing body of the Comanche Nation, to come into this Court and put the dispute -- because now we recognize that both Mr. Wauqua and Mr. Coffey are disputing the assertions of

the six CBC. They're saying, "No, they were recalled." The

status -- and Indians, we're always concerned about status. The first one is "You're nobody until you've been sued in federal court." That's one status and I've been sued in federal court.

The second one, and this is even more important because this is the Indian world, and not many white guys can say this, "You're nobody until they spread the blanket at the powwow to raise money to fly to D.C. to complain to get you unhorsed.

That's the one I'm most proud of, because they have spread the blanket to raise money to fly to D.C. to get rid of me. Because of the audacity that tribes should follow their governing documents.

Now, this 118 is the result of a compromise. I'm still here, but they took away my

Here is the other compromise, and I'll just tell you -- and I'll put that on the record over there for the secretary to hear it -- the other compromise is when you don't have this court authorized to hear election disputes and internal disputes the decision remains with guess who? The BIA.

So tribes now have to make a choice: You want to live like it was in the 1950s, or do you

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want to authorize this Court to have things done

publicly, to have the law enforced.

I will tell you this -- and I don't want

3 to build the drama here. It's very straight 4

forward: In these documents and laws that have been passed by the tribe, one of the canons -- you've 6

7 heard some canons of construction mentioned here, 8 one of the important canons of construction is the

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specific controls over the general. 10

The Comanche -- whereas the Comanche Business Committee intends that nothing in this resolution shall be deemed to supercede or conflict with the provisions of 25CFR11.118, and it says it very strongly at once again in Internal Tribal Government Disputes.

Now, this -- this is a question that has gone up -- also some background -- this has gone up to the Appellate Court, because I have argued and I have written and made decisions consistent with the principle that when a -- when a tribal official violates a tribal constitution, that's not a

22 dispute, it's either lawful or it's unlawful. 23 The Appellate Court, I'll just tell you, 24 to use slang, has slam dunked me three times on 25 that. They do not agree with me.

six CBC saying, "No, we were not recalled."

And as the parties have appeared now, it's clear how they are aligned. We have CBC versus chairmen.

If you have any questions, I'd be happy to answer them.

THE COURT: Okay. Thank you, Mr. Burson. All right. I don't need to hear anything more. All right.

Now, where we're at -- there is some history to this 25CFR11.118. And the Court actually doesn't have to go to the documents that have been presented, it has its own limitations on its jurisdiction as prescribed, because this is a court of limited jurisdiction. And this 25CFR11.118 is that limitation.

I don't know if I should be proud of that 25CFR11.118 because that is sometimes known as the Lujan Provision. When I first started 25-30 years ago, I had the audacity to say that tribes should follow their governing documents. And I will tell you that that was very upsetting. And I was a very brash person at that time.

I hope that experience and age have tempered me and I hope that I've gained some wisdom since then. But there's two things that are part of

	Dags 50			Dogg 52
١.	Page 50			Page 52
1	So this is where and remember I told	1	like I always say for we're all Plains Indians	
2	you earlier, I have made decisions that are	2	here until the Comanche people hand me the pipe.	
3	distasteful for me. It's distasteful if, in fact	3	You hand me the pipe and I promise you I'll hold	
4	which we don't know if, in fact, the Comanche	4	that and I will do whatever is necessary. But I	
5	Constitution has been violated, and that violation	5	don't have the pipe.	
6	can continue with impunity, it's a sad day for the	6	That would be the Order of the Court.	
7	Comanche people. And until this is going to take	7	I would like for Counsel, if you would	
8	a political decision. If enough Comanche people are	8	prepare the appropriate order.	
9	outraged by that sufficiently to give the proper	9	MR. GOODMAN: We would, Your Honor.	We
10	authorizing legislation by the Tribal Counsel to	10	will submit it to the other side for review and then	
11	this Court, that will continue until that is	11	submit it to Your Honor.	
12	accomplished.	12	THE COURT: All right. Thank you,	
13	I can be outraged. It's diametrically	13	gentlemen.	
14	opposed to everything that I've lived for,	14	And that means that what that means for	
15	philosophically, and what I've done for 30 years,	15	everybody, for the lay people here, my Order is	
16	for tribal officials to violate their own governing	16	withdrawn automatically because this Court has no	
17	documents. I'm not saying you see, I can't say	17	jurisdiction in this matter. That's what I found	
18	that that's what's happened here, because that's not	18	today.	
19	before the Court. I'm just saying the idea of that.	19	(Applause.)	
20	But each. This this law that's come	20	THE COURT: And you're excused.	
21	down not law, this CFR regulation that limits	21	No demonstrations, please. Go ahead and	
22	this Court's jurisdiction has said each individual	22	leave in an orderly manner.	
23	tribe must do that specifically in order to bring it	23	MR. GOODMAN: Thank you, Your Honor.	Are
24 25	into the Court. And until it does that, I'm	24 25	we adjourned?	
23	(Indicating.) I'm like this. No matter what outrage	23	THE COURT: You're adjourned.	
	Page 51			Page 53
1	or whatever I may think or whatever I see, see I'm	1	(Proceeding adjourned.)	
2	like this. (Indicating.)	2	, , ,	
3	So I'm going to grant the motion they've	3		
4	carried today here, because there is no	4		
5	authorization. The obligation was on was on this	5		
6	party to show me affirmatively where I have been	6		
7	given the authority. And all of the things and	7		
8	events those of you who know more about what	8		
9	happened than me, you may be you may be outraged	9		
10	about this. But the solution is not for me to	10		
11	violate the law in order to enforce the law. That	11		
12	can never be done. That's part of that's part of	12		
13	an oath that you take. And that's why police	13		
14	police are dangerous when they violate the law to	14		
15		15		
	enforce the law. Judges are dangerous when they			
16	violate the law to enforce the law. It's not	16		
16 17	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not	16 17		
16 17 18	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to	16 17 18		
16 17 18 19	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's	16 17 18 19		
16 17 18 19 20	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's good."	16 17 18 19 20		
16 17 18 19 20 21	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's good."  Well, that's a temptation for people who	16 17 18 19 20 21		
16 17 18 19 20 21 22	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's good."  Well, that's a temptation for people who have authority and power. But I want you to know I	16 17 18 19 20 21 22		
16 17 18 19 20 21 22 23	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's good."  Well, that's a temptation for people who have authority and power. But I want you to know I am resisting that temptation. And I'm not able to	16 17 18 19 20 21 22 23		
16 17 18 19 20 21 22	violate the law to enforce the law. It's not sufficient to say, "I'm doing good." It is not sufficient in a lawful society to say, "I'm going to do this for good. Forget the law, I know what's good."  Well, that's a temptation for people who have authority and power. But I want you to know I	16 17 18 19 20 21 22		

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3 CO 4 5 6 repo 7 certi 8 stene 9 is a 1 10 that 11 June 12 attor 13 othe	CERTIFICATE ATE OF OKLAHOMA ) SS: UNTY OF OKLAHOMA )  I, JENESSA K. KALSU, a certified shorthand orter within and for the State of Oklahoma, ify that the above proceeding was taken by me in otype and thereafter transcribed by computer and true and correct transcript of the proceeding; the proceeding was taken on the 22nd day of e., 2012, in Anadarko, Oklahoma; that I am not an energy for or a relative of any party, or erwise interested in this action.  Witness my hand and seal of office on this 24th day of June, 2012.  JENESSA K. KALSU, CSR Oklahoma CSR No. 01654 Expiration Date December 31, 2012		