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MICHELLE JOAN ROBERTS.

ADAMS; ANTHONY ADAMS; BRINA

ALDREDGE; BRITTANY ALDREDGE: NORMA ALDREDGE; ANGELITA AURE;

DOE AURE; CHELSEA BAKER: KELSEA BAKER; PRICILLA BAKER; JERIC BAKER;

FLORENTINO BARRIL; CALEB BARRIL-BOTHELL; CATHALINA BARRILL; BILLIE BARTLE, ADAM BELLO, EILEEN BELLO,

PATRICK BELLO JR.; ELIZABETH BELLO;

ELEANOR BELMONT; DIONNE BENNETT:

ANDREW BUMATAY; JAMES BUMATAY;

MARIAH BUMATAY-JEFFERSON; CAROL

PATRICK BELLO; ELPIDO BELLO JR.: EUGENA BELLO; JOSEPH BELLO; LUCAS BELLO; NICHOLAS ELPEDIO BELLO;

DOMINIC BELLO; RICHARD BELLO:

OLIVA BOTHELL; KIRK BROWN:

CHRISTINA BUMATAY; ANDREA BUMATAY: ROBERT BUMATAY:

JONATHAN BUMATAY; BARTON

BUMATAY; ANGELA BUMATAY: NOELANI BUMATAY-JEFFERSON:

CAILING; DONNA CAILING; KEITH

CAILING; NEVEAH CAILING; ANITA CAMPBELL; ALEXANDREA CARR; LEE CARR; PRICILLA CARR; ROBLEY CARR;

CASIMIR; CHRISSA CASONO; NINA CHOW; KYLE COBLE; LISA COBLE:

ANNA CARR; QUOLIA CARR; VANESSA

8 Councilmember of the Nooksack Tribal Council; RUDY ST. GERMAIN, Secretary of 9 the Nooksack Tribal Council; FRANCINE

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NOTICE OF APPEAL - 1

IN THE NOOKSACK TRIBAL COURT

Case No. 2013-CI-CL-003

NOTICE OF APPEAL

Galanda Broadman PLLC 8606 35th Avenue NE, Ste. L1 Mailing: P.O. Box 15146

1	STEVE COBLE; SEAN COLEMAN; GILDA
2	CORPUZ; PEDRO CORPUZ; VICTORINO CORPUZ; CHRISTINA CORPUZ-PEATO;
3	JORDAN CRAIN; ROLAND CUATERO; NACISCO CUNANAN; DONALD
3	EDWARDS; BRIONNA ERICKSON; SETH
4	ERICKSON; TERESA ERICKSON; MICHAEL FAULKS; VICTORIA FRANZ;
5	ROMA FURUTA; ELEANOR GABRIEL;
6	JESSICA GABRIEL; ZARIA GABRIEL; AVRILYN GABRIEL; REGINALD
U	GABRIEL, AYLA GARDIPE, DANCHO
7	GARDIPE; DAVID GARDIPE; DONNA GASPAR; GUADALUPE GASPAR; JADE
8	GASPAR; JESUS GASPAR; ASIA GILYARD;
9	LEONARD GLADSTONE; LOIS
9	GLADSTONE; MIKALA GLADSTONE; RICHARD GLADSTONE; TYRONE
10	GLADSTONE; MAILE GOMEZ-RABANG; MALAKAI GRIFFETH; MALIA GRIFFETH;
11	MARIE HADDOW; MIRANDA HADDOW;
12	DOLLY HADDOW; TINA HANCOCK;
12	AMYA HART; ANITA HART; CHARLOTTE HART; DESTINE HART; EDARAY HART;
13	JENNIFER HART; KIANA HART; LINDA HART; PHILLIP L. HART; TAYSHUAN
14	HART; ROSE HERNANDEZ; KIMBERLY
15	ISEDA; AUNDREA JAHR; KAYLEENA- RAY JAHR; JUANITA JAVIER; MANUEL
13	JAVIER; SATURNINO JAVIER; ANDREW
16	JEFFERSON; JOSEPH JEFFERSON; KALEIOLANI JEFFERSON; JOHNNY
17	JENSEN; MAXIMO KAUFFMAN; MARC
18	ANTHONY KAUFFMAN; CAMERON LAWRENCE; SONIA LOMIELI; ADRIAN
	LOPEZ JR.; ADRIAN LOPEZ SR.; ARSENIO
19	LOPEZ; BERTA LOPEZ (RABANG); TRINA LOPEZ (HARO); TRENT LOUGHNANE;
20	KIYOMIE MARSHALL; CARLOS MIGUEL;
21	LAWRENCE MIGUEL; MATIAS MIGUEL; RONALD MIGUEL III; RONALD MIGUEL
	JR.; TONI MIGUEL; JUSTIN MUNDEN;
22	ANGELINE NARTE; DANTE NARTE; FRAZER NARTE; JAIME NARTE; JENAIA
23	NARTE; KAILEE NARTE; MARIO NARTE
	JR.; MARIO NARTE; MICAH NARTE;

1	RUBY NARTE; ANTONIO NARTE JR.;
2	PHILLIP D. NARTE; ANTONIO NARTE; CALEB NARTE; CODY NARTE; ELISAH
3	NARTE; ANDREW NICOL; TERIA ANN NICOL; ROY NICOL; ALEXANDER NICOL-
4	MILLS; DUSTIN OSHIRO; ELIZABETH OSHIRO; KIYOSHI OSHIRO; MATTHEW
5	OSHIRO; OLIVE OSHIRO; OLIVIA OSHIRO TIANA OSHIRO; STEVEN PARK; EDMUND
6	PARK; ADELINA PARKER; MALIA PEATO; PATELESIO PEATO; SOFIA PEATO;
7	KUAIKA PELETI; RENE PELETI; TINO PELETI; MORENO PERALTA; ARIEL
8	PHILLIPS; JOSHUA PHILLIPS; SAMSON PHILLIPS; AILINA RABANG; SELIA
9	RABANG; SHALENE RABANG; CLARA RABANG; LEONARD RABANG; MAXINA
10	RABANG; MIANA RABANG; REANNA RABANG; TYRONE RABANG JR.; TYRONE
11	RABANG; WILLIAM RABANG; ANGEL RABANG; ANGELITA RABANG;
12	ANTHONY RABANG; BRIANNA RABANG;
	DOMINGO A. RABANG SR.; DOMINGO F. RABANG; FRANCISCA L.G. RABANG;
13	FRANCISCA S. RABANG; FRANCISCO A. RABANG; FRANCISCO D.G. RABANG;
14	FRANCISCO RABANG JR.; GINA RABANG JAMES RABANG; LAJUNE RABANG;
15	MARTINO RABANG; MICHAEL RABANG; QUI-SEENUM RABANG; RACHEL
16	RABANG; ROBERT JAMES RABANG III; ROBERT JAMES RABANG JR.; ROBERT
17	JAMES RABANG SR.; SANTANA RABANG TIERRA RABANG; TINA RABANG;
18	CARCIONE RABANG; SUNSIE RABANG; WILLIAM RABANG JR.; SHARON
19	RABANG-BROWN; ALEXINA RABANG- COLEMAN; ALLEN RAPADA; ANDREW
20	RAPADA; BART RAPADA; CALVIN RAPADA; DANIEL FRED RAPADA;
21	DANIEL FELIX RAPADA; DARRELL RAPADA; EMILY RAPADA; GERALD
22	RAPADA; HONORATO RAPADA;
23	HONORATO RAPADA; JAMES RAPADA; KIMBERLY RAPADA; MELISSA RAPADA;
	MILDRED RAPADA; RECONAR RAPADA;

1	RECONAR G.B. RAPADA; SONIA	
	RAPADA; TIERRA RAPADA; ZACK	
2	RAPADA; NADINE RAPADA; ANGELA	
	RAPADA; BETSIEBO RAPADA; CATALINA	
3	RENTERIA; MARCELLINA RENTERIA;	
	SYLVIA RENTERIA; VINCENT RENTERIA;	
4	ALLEN RICHAMIRE; VERONICA	
	RICHMIRE; ANGELO RITUALO; DIANA	
5	(MONA) RITUALO; FELIPE RITUALO;	
	TERESA RITUALO; BRITTINIE ROBERTS;	
6	RAFFINAND ROBERTS; DEANNA	
	ROMERO; RUDY ROMERO; EMMANUAL	
7	ROMERO-DANCEL; KRISTOFFER SILVA;	
	SEVINA SILVA; TYLER SILVA; ENZO	
8	SIOSON; JULIETTE SIOSON; ROCCO	
	SIOSON; DEBBIE SMITH (NARTE); ALEX	
9	ST. GERMAIN; BREANNA ST. GERMAIN;	
	RUDY ST. GERMAIN; TAYLOR ST.	
10	GERMAIN; TERRY ST. GERMAIN JR.;	
	ROSE TOVAR; AND JOCELYN TOVAR;	
11	CHERYL TRAINOR; KRISTAL TRAINOR,	
	individually and on behalf of their minor	
12	children, enrolled members of the Nooksack	
	Indian Tribe,	
13		
	Plaintiffs,	
14		
	V.	
15		
	ROBERT KELLY, Chairman of the Nooksack	
16	Tribal Council; RICK D. GEORGE, Vice-	
	Chairman of the Nooksack Tribal Council;	
17	AGRIPINA SMITH, Treasurer of the Nooksack	
10	Tribal Council; BOB SOLOMON,	
18	Councilmember of the Nooksack Tribal	
10	Council; KATHERINE CANETE,	
19	Councilmember of the Nooksack Tribal Council	
20	and Nooksack General Services Executive; and	
20	AGRIPINA "LONA" JOHNSON,	
21	Councilmember of the Nooksack Tribal	
21	Council, in their official capacities,	
	Defendents	
22	Defendants.	
23		
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24		<u> </u>

COME NOW Appellants, pursuant to N.T.C. §§ 80.03.010 and 80.04.010, and appeal the October 17, 2013 Order Granting Defendant's [sic] Motion To Dismiss ("Order") and the underlying decisions in the above-captioned case. N.T.C. § 80.04.030(b).

I. AUTOMATIC STAY

N.T.C. § 80.06.010 grants an automatic stay until the Nooksack Court of Appeals "upholds the judgment or dismisses the appeal." The filing of this Notice triggers such stay, preserves the *status quo*, and halts all Appellees' acts as challenged in Appellants' Complaint.²

II. INTRODUCTION

The Trial Court held that Appellees will violate Appellants' due process, but – incredibly – refused to do anything about it. Critically, the Trial Court made several <u>correct</u> findings necessary to its holding:

- "Mathews v. Eldridge, 424 U.S. 319 (1976), sets out the basic requirements of procedural due process" applicable pursuant to the Nooksack Constitution. Order at 6.
- "[P]roposed disenrollees are due a hearing 'at a meaningful time and in a meaningful manner.'" Order at 7 (citing *Mathews*, 424 U.S. 319).
- "[D]ue process requires notice that explains the reasons for the governmental action, an opportunity to be heard and defend against that action and those reasons, and an opportunity to present an argument orally." Order at 8.
- "[D]enying proposed Disenrollees from allowing others to represent them, whether they choose to appear with an attorney of someone who is simply a family

Galanda Broadman PLLC

8606 35th Avenue NE, Ste. L1 Mailing: P.O. Box 15146 Seattle, WA 98115 (206) 557-7509

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¹ Pursuant to N.T.C. § 80.04.030, Appellants represent that all parties in this matter are listed in the caption, and "those other enrolled members of the Tribe who are similarly situated." First Amended Complaint at 6. Appellants are represented by Gabriel S. Galanda, Anthony S. Broadman, and Ryan D. Dreveskracht, of Galanda Broadman, PLLC. Appellees are represented by Grett Hurley and Rickie W. Armstrong, Office of Tribal Attorney, Nooksack Indian Tribe, and Thomas P. Schlosser, et al., of Morisset, Schlosser, Jozwiak & Somerville.

² Appellees' amendments to N.T.C. § 80.06.010 were illegal, as alleged in the Trial Court and herein; thus the preamendment version of that code provision applies to this Appeal.

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NOTICE OF APPEAL - 6

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spokesperson, violates the basic due process right to appear with counsel, at the Disenrollees' own expense." Order at 10.

These monumental holdings are critical to the Nooksack rule of law. The Trial Court recognized Appellants' profound rights, and the Constitutional restriction on Appellees' impending violations of those rights. But, the Trial Court's correct and very important findings are outweighed by its monumentally erroneous, and even internally inconsistent, holdings.

The Trial Court was wrong in ruling that "[t]here is no 'obvious' answer[,]" in this case. Order at 14. There is. Despite ample proof and authority to the contrary, some of which exists in the Trial Court's own written opinions, Ex parte Young is the law of the Nooksack Tribe.³ The Trial Court erred in (1) being "unclear" whether the Ex parte Young exception applies in this case and (2) holding that Appellees' due process violations were not violations at all.

III. ASSIGNMENTS OF ERROR

A. Order Clarifying Case Status (October 23, 2013)

The Trial Court erred in its Order Clarifying Case Status by continuing to refrain from ruling on a contempt motion in the *Roberts* matter. Order Clarifying Case Status at 1. *Roberts* is a proper case in which to address Appellees' contempt of the Trial Court by their automatic disensulment of at least four of Appellants in breach of the Court's order in Lomeli that "[n]o person will be disenrolled prior to the completion of the meetings before the Tribal Council, regardless of whether that individual has requested a meeting with the Tribal Council." This error led to the Trial Court failing to properly address Appellants' Motion For Order To Show Cause Re: Contempt.

³ The Trial Court stated that its repeated applications, as well as the Court of Appeals' prior and most recent applications, of the Ex Parte Young doctrine are "dicta." Order at 4. However, the Trial Court misunderstands and misuses the word "dicta."

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B. Order Denying Motion For Reconsideration (October 22, 2013)

The Trial Court erred in its Order Denying Motion For Reconsideration by failing to reconsider, or adequately address the basis for its Order Denying Second Motion For Temporary Restraining Order. Fed. R. Civ. Proc. 52(a)(2), as adopted by the Trial Court, requires that, "[i]n granting or refusing an interlocutory injunction, the court must similarly state the [fact] findings and conclusions [of law] that support its action." The Trial Court failed to do so. This error led to the Trial Court not reconsidering its Order Denying Second Motion For Temporary Restraining Order.

C. Order Denying Second Motion For Temporary Restraining Order (October 18, 2013)

The Trial Court erred in its Order Denying Second Motion For Temporary Restraining Order by refusing to enforce the Trial Court's authority in the *Roberts* matter. *Roberts* was a proper case in which to address Appellees' above-mentioned contempt of the Trial Court. Further, here too Fed. R. Civ. Proc. 52(a)(2) requires that, "[i]n granting or refusing an interlocutory injunction, the court must similarly state the [fact] findings and conclusions [of law] that support its action." The Trial Court failed to do so. These errors led to the Trial Court erroneously Denying Appellants' Second Motion For Temporary Restraining Order.

D. Order Granting Defendant's [sic] Motion To Dismiss (October 17, 2013)

The parts of the decision subject to review, errors, and effects on case include:

• The Trial Court's most critical error, and the one beyond which the Court of Appeals need not proceed, was its failure to enjoin Appellees despite holding they will violate due process. Order at 13. The Trial Court held <u>expressly</u> that "denying the proposed disenrollees the right to have a representative at their hearing violates due process." *Id.* But the

Trial Court refused to enjoin Appellees from violating Appellants' rights because, "passage of the Procedures [does not] give rise to a *Young* like exception." *Id.* The Trial Court also held that imposing the illegal rules on Appellants "might" give rise to the *Ex parte Young* exception. But this misses the point of *Ex parte Young*. The Trial Court is powerless to rectify past violations; it can only enjoin future violations of the Constitution. Appellants have *never* argued that Appellees cannot pass illegal legislation. Plainly, Appellants have the ability to draft vague, tyrannical, right-violating legislation. Yet under *Ex parte Young*, when acts in furtherance of such legislation are presented to the Trial Court, it must enjoin the law's application. The Trial Court erred in failing to do so. This error led to the dismissal of Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court believes Appellants' claims hinge on whether Appellees are "acting outside the scope of their authority." Order at 3. While Appellees may be acting outside the scope of their authority, Appellants' *Ex parte Young* claims stem simply from Appellees' violations of the law. *Ex parte Young* requires no more. The Trial Court failed to correctly apply *Ex parte Young*. This error led to the Trial Court's dismissal of Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court held, "whether a [Ex parte] Young theory exists under Nooksack law remains unclear." Order at 4. The Trial Court incorrectly held that its application, and the application by the Court of Appeals, of Ex parte Young was dicta. Where a court "confronts an issue germane to the eventual resolution of the case, and resolves it after reasoned consideration in a published opinion, that ruling becomes the law . . . regardless of whether doing so is necessary in some strict logical sense." Miranda B. v. Kitzhaber, 328 F.3d 1181, 1186 (9th Cir. 2003) (citing United States v. Johnson, 256 F.3d 895, 914 (9th Cir. 2001) (en banc)). Dicta

exists only "[w]here it is clear that a statement is made casually and without analysis, where the statement is uttered in passing without due consideration of the alternatives, or where it is merely a prelude to another legal issue that commands the [court]'s full attention." *Johnson*, 256 F.3d at 915. Each previous application of *Ex parte Young* was absolutely germane, if not critical, to the resolution of the cases in which it was cited. There is no definition of the word "dicta" that makes the Trial Court's use of it correct. Order at 4. The Trial Court chose to ignore previous application of the doctrine as "dicta" rather than carefully analyze it. The Trial Court incorrectly failed to apply the correct law, i.e. the *Ex parte Young* exception. Order at 4-5. This error led to the Trial Court's dismissal of Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court looked beyond the allegations to the merits of the claim. Order at 4-14. There are only two straightforward requirements necessary to defeat a motion to dismiss on immunity grounds: (1) an allegation respondents have violated applicable law; and (2) that the suit seeks an injunction that would prospectively abate the alleged violation. *Verizon Maryland, Inc. v. Public Service Commission*, 535 U.S. 635, 646 (2002); *Hill v. Kemp*, 478 F.3d 1236 (10th Cir. 2007). The Trial Court erroneously looked beyond these two questions. This error led to the Trial Court's dismissal of Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court relied on a U.S. Supreme Court case that has been long overruled by the Supreme Court. Order at 5. The Trial Court cites *Pennhurst State School & Hospital v. Halderman*, 465 U.S. 85 (1984), for a pseudo real-party-in-interest theory justifying dismissal. *Id.* But "[i]t is error to read the language about the 'party in interest' as an extension of [sovereign] immunity to actions seeking injunctive relief against a[n] officer who is violating federal law. . . . To the extent the text of *Pennhurst* supports such a reading, it [has been] overruled." *Nelson v. Miller*, 170 F.3d 641, 646 n.5 (6th Cir. 1999) (quotation omitted). Relying

on a case that has been overruled for over a decade led to the Trial Court's dismissal of Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court held that "Tribal governments are empowered to make decisions about the standards for trial membership by . . . the individual laws of each tribe." Order at 6. The Trial Court cites select provisions of Tribal Law regarding these powers. But in doing so the Trial Court ignores Article IX of the Nooksack Constitution, which affords to the Nooksack membership "equal rights pursuant to tribal law" and "[t]he protection guaranteed to persons by Title II of the [Indian] Civil Rights Act of 1968 (82 Stat. 77)." Const., Art. IX. These rights are enforceable "against actions of the Nooksack Indian Tribe in the exercise of its power of selfgovernment." Id. Title II of the Indian Civil Rights Act ("ICRA") states, in relevant part, that "[n]o Indian tribe . . . shall deny to any person within its jurisdiction the equal protection of its laws or deprive any person of liberty or property without due process of law." 25 U.S.C. § 1302(a)(8). In addition to providing a Young basis for liability, Article IX likely provides a waiver for ICRA/constitutional claims in Tribal Court. See e.g. McGee v. Spirit Mountain Gaming, Inc., 5 Am. Tribal Law 85, 88 n.1 (Grand Ronde Tribal Ct. 2004) (allowing an ICRA/constitutional claim to move forward because, as here, "[t]he Tribal Constitution incorporates the ICRA by reference . . . and charges the Tribal Court with enforcing its provisions.") The Trial Court erroneously failed to follow, apply, and enforce the Nooksack Constitution. This error led to the Trial Court's dismissal of Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court ruminated on the difference between citizenship cases and the instant matter. Order at 6-7. To the extent the Trial Court is ignoring all cases related to citizenship for guidance on what process is due a person who "loses critical and important

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rights," the Trial Court erred. Order at 7. The Trial Court held, "[w]hile the impact on the disenrollee is serious and detrimental, it is not akin to becoming stateless." *Id.* It is not clear what the Trial Court meant by this statement, but the examples the Trial Court uses to support its statement are factually and internally wrong: "While [a disenrollee] loses the right, for example, to apply for and obtain tribal housing through the Tribe, her ability to obtain housing in general is unaffected." *Id.* Clearly, Appellants' "ability to obtain housing in general" is affected, if, in specific, their ability to live in their current Tribal homes is affected. The Trial Court's internally inconsistent statements are error and appear to have caused it to dismiss Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court held that "the risk of erroneous deprivation [of membership] is minimal." Order at 8. But failed to follow any authority or apply any existing law related to such risks. The Trial Court essentially *felt* that the risk of erroneous deprivation is low, without rationale. Although it was error to engage in the *Mathews* balancing test in the first place, by failing to apply *any* standard to the deprivation-risk question, the Trial Court additionally erred. Courts analyze the risk of erroneous deprivation of rights in several ways, none of which was mentioned by the Trial Court. Just a few of those factors are:
- (1) The value of additional procedural protections. *See Cleveland Board of Education v. Loudermill*, 470 U.S. 532, 545-46 (1985), (preliminary predeprivation hearing necessary to ensure that reasonable grounds exist to support governmental action).
- (2) The availability and effectiveness of post deprivation process. *See Logan v. Zimmerman Brush Co.*, 455 U.S. 422, 436-37 (1982); *Memphis Light, Gas & Water Div. v. Craft*, 436 U.S. 1, 20 (1978) (opportunity for injunction no substitute for pretermination hearing).
 - (3) The bias of the tribunal. See Schweiker v. McClure, 456 U.S. 188, 195-96 (1982).

(4) Whether an in-person hearing would reduce the risk of error and allow disenrollees to participate meaningfully in their hearings. *See Goldberg v. Kelly*, 397 U.S. 254, 268 (1970) (failure to provide in-person hearings "fatal to the constitutional adequacy of the procedures.")

Again, the Trial Court held that "proposed disenrollees are due a hearing at a meaningful time and in a meaningful manner. Order at 7. If this is true, the Trial Court was required to apply some standard, some rationale – not simply vapid observations on due process being satisfied because "these hearing are entirely factual in nature." Order at 9. The Trial Court's ruling might have made sense if it deemed the hearings to be entirely legal in nature. As it is, the factual nature of the hearings requires Appellees to provide procedures that prevent the erroneous deprivation of their rights. In failing to apply <u>any</u> standard to determine whether Appellees are satisfying due process, the Trial Court erred. That error led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court erred in its application of the *Mathews* test to telephonic meetings (Order at 9), time limits (*id.* at 11), and notice (*id.* at 13). These errors led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court erred in applying some kind of veiled real-party-in-interest/indispensible party analysis. Order at 12. If the Trial Court was making rulings based on indispensability, it should have made clear rulings from which Appellants could appeal. If the second paragraph on page 12 of the Order is any form of holding, it requires clarification. These errors led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court erred in finding that special meetings occurred, when they did not occur; and thus that the Special Meeting and Regular Meetings issues are moot or *res judicata*.

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Order at 13. These errors led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.

- The Trial Court erred in dismissing Due Process and Equal Protection claims relating to Appellant-children's back-to-school support. Order at 13. By failing to even address Appellants' legal arguments regarding the children's back-to-school support, the Trial Court abused its discretion by failing to use any discretion. These errors led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court erred in refusing to enforce a Court-filed Stipulation within its jurisdiction. Order at 14. That Stipulation provided that "[n]o person will be disenrolled prior to the completion of the meetings before the Tribal Council, regardless of whether that individual has requested a meeting with the Tribal Council." But Appellees automatically disenrolled at least four of Appellees anyway. This error led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.
- The Trial Court erred in holding that, "[t]here is no 'obvious' answer." Order at 14. The Trial Court erred in holding that "the law on these issues" is "either non-existent, in flux, or questionably applicable to the present context." Order at 14. Careful interpretation of the Trial Court's and the Court of Appeals' decisions on Ex parte Young, dictates the opposite. These errors led to the Trial Court's decision to dismiss Appellants' First Amended Complaint For Equitable Relief.

E. Order Denying Motion for Order to Show Cause Re: Contempt (September 20, 2013)

The Trial Court erred in its Order Denying Motion For Order To Show Cause Re: Contempt by refusing to rule on a contempt motion in the *Roberts* matter. Order Denying Motion for Order To Show Cause Re: Contempt at 1. Roberts is a proper case in which to

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address Appellees' above-discussed contempt of the Trial Court.

These errors led to the Trial Court failing to grant Appellants' Motion for Contempt.

F. Order Denying Plaintiffs' Motion to Amend (September 6, 2013)

The Trial Court's refusal to "freely" allow amendment, as allowed under the Courtadopted federal rules, led to the Trial Court refusing to grant leave for Appellants to file a Second Amended Complaint, and erroneously creates the absurd result of requiring parties to file serial lawsuits stemming from the exact same nucleus of facts and law. *See Adams v. Kelly*, No. 2013-CI-CL-004 (Nooksack Tr. Ct. Oct. 22, 2013) (alleging many of the same claims in the Second Amended Complaint proposed by Appellants but rejected by the Trial Court in *Roberts*).

G. Order Accepting Plaintiffs' First Amended Complaint For Equitable Relief (September 6, 2013)

The Trial Court erred in concluding, *sua sponte*, without notice to the Parties or any opportunity for briefing, that the judicial and appellate code amendments passed mid-litigation by Appellees in August 2013, apply retroactively "to all matters pending before the Court." Order Accepting Plaintiffs' First Amended Complaint For Equitable Relief at 1.

The amended Titles 10 and 80 were passed illegally and are otherwise invalid. They should not apply retroactively or at all. Holding otherwise was error and caused the Trial Court to make findings as to the applicability of these laws that prejudiced, and may further prejudice, Appellants.

H. Second Amended Order Denying Emergency Temporary Order Hearing (August 22, 2013); Amended Order Denying Emergency Temporary Order Hearing (August 21, 2013); Order Denying Emergency Temporary Order Hearing (August 21, 2013)

The parts of the decision subject to review, errors, and effects on case include:

• The Trial Court observed, "Plaintiffs conceded they could seek no affirmative relief, but could only seek injunctive relief." Second Amended Order Denying Emergency

Temporary Order Hearing at 2. This observation suggests that the Trial Court believes injunctive relief is something different from affirmative relief. Affirmative or mandatory relief is distinguished from prohibitory relief, which is the only relief Appellants sought. Both are types of injunctive relief. This error suggests the Trial Court believed Appellants were seeking some other type of undefined relief and led to the Trial Court denying Appellants Emergency Motion For Temporary Restraining Order.

- The Trial Court held that a party seeking an injunction must show that he is likely to proceed on the merits but he need only show serious questions going to the merits. Second Amended Order Denying Emergency Temporary Order Hearing at 2. Certainly, by virtue of the fact that Trial Court later ruled in Appellants' favor on at least the representation/due process issue, there were serious questions going to the merits in this case. The Trial Court applied the wrong standard and thus abused its discretion, which led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.
- The Trial Court erred in finding that it had "not found the doctrine of *Ex parte Young* applies in this Court." Second Amended Order Denying Emergency Temporary Order Hearing at 4. The Trial Court has applied *Ex parte Young*, and indeed applied *Ex parte Young* (or a tortured version of it) in the very same paragraph. *See id*. ("[I]n order for them to lose their sovereign immunity, they must be acting outside the scope of those capacities.") This error led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.
- The Trial Court erred in holding that *Ex parte Young* turns on whether an official is acting in the "scope of those capacities." *Id.* at 4. *Ex parte Young* applies to illegal conduct, not simply conduct outside the scope of an official's authority. Even the Trial Court's order is inconsistent in this regard as it held Appellees could lose "their protection of sovereign immunity

by committing an act which violates the law." *Id.* This confusion and error led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.

- The Trial Court erred in holding that "Plaintiffs are not entitled to attorneys in civil hearings in the Tribal Court." *Id.* at 7. The Trial Court made clear in its dismissal order that Appellants clearly are entitled to representation. The Trial Court appears to have applied the wrong standard. *Id.* (questioning criminal versus civil right-to-counsel standard). It thus abused its discretion, which led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.
- The Trial Court erred in finding that Appellants were asking the Trial Court to dictate how long hearings took or force Appellees to have in-person hearings. *Id.* at 7. Appellants were simply asking the Trial Court prohibit illegal hearings. It materially misstated the facts underlying Appellants' claims, created a straw man, and thus abused its discretion, which led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.
- The Trial Court failed to correctly apply the *Mathews* standard to the facts at issue in Appellants' Emergency Motion for Temporary Restraining Order. *Id.* at 9. The Trial Court's balancing of interests was cursory and inserted improper facts in the scale. *Id.* (discussing cost of addressing "these matters" and burden of "additional time for hearings"). The risk of erroneous deprivation of rights was not minimal, as the Trial Court later held in finding the lack of representation violated Nooksack due process. These errors led to the Trial Court denying Appellants' Emergency Motion For Temporary Restraining Order.

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25 NOTICE OF APPEAL - 16

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DATED this 28th day of October, 2013. Gabriel S. Galanda Anthony S. Broadman Ryan D. Dreveskracht Attorneys for Appellants GALANDA BROADMAN, PLLC

DECLARATION OF SERVICE 2 I, Gabriel S. Galanda, say: 3 1. I am over eighteen years of age and am competent to testify, and have personal knowledge of the facts set forth herein. I am employed with Galanda Broadman, PLLC, counsel 4 of record for Appellants. 5 2. Today, without waiver of any objection regarding the illegality of Appellees' 6 recent amendments to the service requirements in N.T.C. Titles 10 and 80, I caused the attached 7 documents to be delivered, including via certified mail, to, 8 Chairman Robert Kelly Nooksack Tribal Council 9 Nooksack Indian Tribe 5016 Deming Road 10 Deming, WA 98244 11 Grett Hurley & Rickie Armstrong Office of Tribal Attorney 12 Nooksack Indian Tribe 5047 Mt. Baker Hwy 13 P.O. Box 63 Deming, WA 98244 14 and emailed to: 15 Thomas Schlosser 16 Morisset, Schlosser, Jozwiak & Somerville 1115 Norton Building 17 801 Second Avenue Seattle, WA 98104-1509 18 The foregoing statement is made under penalty of perjury under the laws of the Nooksack 19 Tribe and the State of Washington and is true and correct. 20 DATED this 28th day of October, 2013. 21

GABRIEL S. GALANDA

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Galanda Broadman PLLC 8606 35th Avenue NE, Ste. L1 Mailing: P.O. Box 15146 Seattle, WA 98115 (206) 557-7509

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