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Picayune Rancheria of the



DCT 272 2014

CHUKCHANSI INDIANS

46575 Rd. 417 - Coarsegold, CA - (559) 683-6633 - FAX (559) 683-0500 ERF

APPEAL

NATIONAL INDIAN GAMING COMMISSION (NOV-14-3, TCO-14-02)
AND

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA (FRESNO DIVISION) CASE NO 1:14-CV-01593-LIO SAB

TO: Chairman

National Indian Gaming Commission c/o Department of Interior 1849 C Street N.W. Mailstop 1621 Washington, DC 20240

Judge Lawrence J. O'Neill United States District Court Eastern District of California RECEIVED

OCT 2 2 2014

CLERK, U.S. DISTRICT COURT EASTERN DISTRICT OF CALIFORNIA BY

A. Basis of Appeal

Picayune Rancheria of the Chukchansi Indians has a Government to Government relationship with the United States of America. That relationship is governed by the laws adopted by the Tribe and the United States. The Picayune Rancheria of the Chukchansi Indians has adopted and submitted to the United States a copy of the Constitution of Picayune Rancheria of Chukchansi Indians which has been approved 25 C.F.R. Part 83.

Currently it has come into question of who is the legal Governing Body of the Tribe to conduct business with all other entities. This question is currently under review with the IBIA with no decision yet. The Pacific Region of the Bureau of Indian Affairs made a determination on February 11, 2014 recommending a new election and an interim council of the last uncontested election of December 2010 until the new election took place. It is clear that **No** U.S. Governmental agencies have the authority to determine leadership for the Picayune Rancheria of the Chukchansi Indians. Recognizing this, the Federal Government has delayed over 2 years in making a forced determination in matters outside their jurisdiction.

The Constitution of the Picayune Rancheria of Chukchansi Indians clearly defines in Article IV- Governing Body as:

Section 1. General Council
Section 2. Tribal Council

Tribal Council is an elected body by the General Council. After 2 separate governmental reviews it was decided that the last uncontested election was held in December of 2010. Tribal council terms are for 2 years [PRCI Constitution Article VII, sec. 4 (c)]. Therefore today October 22, 2014 the Federal Government does not and can not recognize a Tribal Council.

Since there is no recognized Tribal Council then the only legal Governing Body is the General Council. When the General Council has a quorum at a meeting they have the ability to conduct all business (PRCI Constitution Article VI, Section 4). The Governing Body then can conduct business internally and with other entities. At this point in time the only legal solution that exists is that General Council solve its problems or loose the opportunity to conduct business with the Governmental and private entities. The General Council is the only legal Governing Body of the Picayune Rancheria of the Chukchansi Indians able to conduct business with any agency at this time.

B. Proposed Solution

Listening to the words of Judge O'Neill at the TRO hearing on October 15, 2014, it was proposed that we meet and confer. The General council heard those words and met on Saturday October 18, 2014 at the Tribal Offices. Under short notice nearly ¼ of 2014 membership that was allowed on property attended. At this meeting our problems and solutions were discussed ("Chukchansi members gather to address tribe's problems" BY CARMEN GEORGE, The Fresno Bee, October 18, 2014). After which members signed a Proposed Agenda for the postponement of a Quarterly General Council Meeting for October 25, 2014 at 11:00 am.

When a quorum of the General Council is established all necessary business can be conducted. It is recommended that all three Tribal Council Factions promote and participate in this fair, legal solution. An Agenda has been proposed and attached (see exhibit A).

C. Request for Representation

The General Council of the Picayune Rancheria petitions to the United States District Court and the National Indian Gaming Commission to be a party to all interactions regarding citations titled in this appeal. We request representation at all related proceedings. Please consider granting this request before the mandatory mediation scheduled for Friday October 24, 2014.

Picayune Rancheria of the Chukchansi Indians Governing Body General Council (See exhibit A) October 18, 2014

CC: State of California, Unification Faction, McDonald Faction, Reid Faction, Department of Interior, Department of Justice

Exhibit A

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- 1. Amendment to the Tribal Constitution
- 2. Tribal Court
- 3. Elections (Amendments & Appointments)
- 4. Tribal Gaming Commission
- 5. Audits

Name	Signature	Roll #
Donna Gonzales	Coma Domalex	001378
Travis Williams	Fried willing	001377
Christopher Griffith	arin Di	66 00/608
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Name Destini Lust	Signature Lust	Roll # 924
Emma Bates	Emma Detter	928
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Name	Signature	./	Roll #
Melissa Garua	_ / Fflue	Garce	00032
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	Rachel Hammond	Signature	Roll #
	Dominic Chavira	Poi	989
	Gloria Sanchez	Glory &	901
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Name	Signature	Roll # Account
Felicia Graham	Signature Jakanu	William 1
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Elizabeth Reid	Elizabeth Keid	001055
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Name LindSyllet	Signature Signature	Roll # <u>WOV</u> 79
JR66 Webb	Jucobrebb	000878
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Name	Signature	Roll #
	Graver Bourde	ळाउ१ ४
William Modernel	Ullian Maniel	00-0487
Darla Morris	Warla mor	W000484
Jacob wilds	Sacordo	
Robin Powell	Robe Pruce	109
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James Builer	Jams Butler	22

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Name	Signature	Roll#
ENESTINA POWE		824
Robin Powell	Rober Pruco	109
Vicente Poney	Vicerte Ponell	975
Lovenzo Navarrete		967
Charlotte Heath	Charlotte Health	
	Leonard Welliams	786
Donna Gonzales	Donna Bongales	001378

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Name	Signature	Roll #
Cynthia Johnson	Cyallia John Son	00036/
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Jennifer Livingston	V	Kd7 M
taul Livingstont	Poll Irp	1618
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Toffanyst Meel		000835
Maris Jones	M. Green	000264
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Name	Signature	Roll #
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CONSTITUTION of the PICAYUNE RESERVATION

PREAMBLE

We, the Chukchansi people of the Picayune Reservation, in order to form a tribal organization to handle our Tribe's affairs, improve the economic conditions of ourselves and our posterity, promote our common welfare, conserve and develop our land and other resources, encourage educational progress, and secure our powers of solf-government, do hereby establish this Constitution.

ARTICLE I - NAME

The name of this organized body shall be the Picavune Reservation, referred to hereinafter as 'the Tribe."

ARTICLE II - TERRETORY AND JURISDICTION

The jurisdiction of the Tribe shall extend to all lands comprising the Picayune Rancheria, as described in the Stipulation for Entry of Judgment entered in *Hardwick, et al.* v. *United States, et al.*, N.D. Cal. No. C-79-1710-SW, notwithstanding the issuance of any patent, and to all lands hereafter acquired in any manner by the Tribe.

ARTICLE III - MEMBERSHIP

SECTION 1. Membership

(a) The membership of the Tribe shall consist of:

- (1) All persons who were listed as distributees or dependent members of distributees in the plan for distribution of the assets of the Picayune Rancheria, as approved by the Secretary of the Interior on June 30, 1960.
- (2) All persons of Chukchansi Indian blood who have a special relationship with the Tribe not shared by Indians in general, and who have received allotments of public land under the General Allotment Act of 1887, 25 USC \$331 et seq., as listed on any official roll of the Bureau of Indian Affairs,
- (3) Persons who are direct lineal descendants of individuals eligible for membership under either subsection (1) or (2), regardless of whether the ancester through whom eligibility is claimed is living or deceased, providing such descendant is of Chukchansi Indian blood.
- (4) All persons of Chukchansi Indian blood who have a special relationship to the Tribe not shared by Indians in general, who have been accepted into membership under Section 2 of this Article.
- (b) All applications for membership from any person of Chukchansi Indian blood shall be submitted to the Enrollment Committee, which shall rule on the application pursuant to an Enrollment Ordinance adopted by the Tribal Council.
- (c) Nothing in this section shall affect property rights existing prior to ratification of this Constitution of any member of the Tribe.

SECTION 2. Petitions for membership

- (a) At any time within one year of the date of ratification of this Constitution, any person of Chukchansi Indian blood who believes her/himself to be entitled to membership in the Tribe, and who does not fall within the provisions of Sections 1(a)(1), (2) or (3) of this Article, may petition the Tribal Council for admission into membership. The Tribal Council shall review such petitions and determine whether the petitioner has, has had, or is the descendant of a person of Chukchansi Indian blood who had, a special relationship with the Triba not shared by Indians in general. If the Tribal Council determines that the petitioner is eligible for membership under this provision, the petitioner shall be accepted as a tribal member with all rights and responsibilities of membership, and her/his name shall be added to the Base Membership Roll.
- (b) The Tribal Council may, in its discretion, extend the time for petitions under this section for up to one additional year.

SECTION 3. Dual Enrollment

No person shall be enrolled as a member of the Tribe if she/he is recognized as a member of any other tribe, band, or Indian community.

SECTION 4. Base Membership Roll

The Base Membership Roll (the Roll) shall be prepared in accordance with an ordinance adopted by the Tribal Council. Such ordinance shall contain provisions for establishment of an Enrollment Committee, enrollment procedures, including application forms, approval or disapproval of applications, rejection notices, and appeals procedures, for corrections to the Roll, and for keeping the Roll current.

ARTICLE IV - GOVERNING BODY

SECTION 1. General Council.

The General Council shall consist of all enrolled members of the Tribe, 18 years of age or older. The General Council shall exercise those powers delegated to it by this Constitution.

SECTION 2. Tribal Council.

The Governing Body of the Tribe shall be known as the Tribal Council. The Goneral Council shall elect from its own members by secret ballot a Tribal Council consisting of seven members.

ARTICLE V - POWERS OF THE GOVERNING BODY

The Tribal Council shall have the following powers:

- (a) to promulgate and enforce bylaws and ordinances necessary to carry out its powers under this Constitution;
- (b) to promulgate and enforce ordinances governing the conduct of the members of the Tribe, and non-members within the Tribe's jurisdiction;
- (c) to safeguard the peace, safety, morals, and general welfare of the Tribe;
- (d) to confer with the Secretary of the Interior or his representative and make recommendations regarding the uses and disposition of tribal property;
- (c) to prevent the sale, disposition, lease or encumbrance of tribal lands, interest in lands, or other community assets of the Tribe, provided that no tribal lands shall ever be sold or encumbered except for tribal purposes, or leased for a period exceeding five years, except that leases for mining purposes may be made for such longer periods as may be authorized by the Tribal Council;
- (f) to purchase in the name of the Tribe any land or other property the Tribal Council may deem beneficial to the Tribe:
- (g) to acquire under condemnation proceedings in courts of competent jurisdiction, land or other property;
- (h) to administer and regulate the use and disposition of all Tribal property;
- (i) to borrow money from any governmental agency, and to pledge or assign future Tribal income as security for such loans;
- (j) to manage tribal funds in accordance with approved resolutions;
- (k) to collect and expend any tribal funds within the exclusive control of the Tribe, and to recommend the expenditure of any other tribal funds;
- (I) to regulate the conduct of business activities within the exterior boundaries of the Picayune Reservation;
- (m) to manage all economic affairs and enterprises of the Tribe;
- (n) to promulgate and enforce ordinances providing for taxes, assessments, and license fees upon all persons doing business within the exterior boundaries of the Picayune Reservation, and to grant special rights or privileges to, and otherwise regulate the conduct of business activities within the Picayune Reservation;
- (o) to apportion available tribal funds for public purposes:
- (p) to administer any funds within the control of the Tribe and to make expenditures of available funds for tribal purposes in accordance with a budget approved by the Tribal Council, provided that all expenditures of the tribal funds under the control of the Tribal Council shall be made only by resolution, duly approved at regular or special meetings of the Tribal Council, and that the amount so expended shall be a matter of record; (q) to charter subordinate organizations for economic purposes and to regulate the activities of all cooperative
- associations of members of the Tribe by ordinance; (r) to waive the Tribe's soveroign immunity from unconsented suit, provided, that any such waiver must be approved by a two-thirds majority of all members of the Tribal Council;
- (s) to appoint necessary committees;
- (t) to delegate to subordinate boards, or cooperative associations any of the powers enumerated herein, reserving the right to review any action taken by virtue of such delegated powers;
- (u) to provide for the protection and preservation of tribal property, wildlife, and natural resources;
- (v) to cultivate and preserve native Chukchansi arts, crafts, language, culture, and Indian ceremonials;

(w) to provide for the establishment of Tribal Courts for all purposes allowed by law, including exercising the Tribe's jurisdiction and protecting the rights and interests of the Tribe's members under the Indian Child Welfare Act, 25 U.S.C. § 1918;

(x) to exercise such further powers, consistent with this Constitution, as needed to carry out the powers listed herein.

ARTICLE VI - MEETINGS

SECTION 1. Tribal Council Meetings

Regular meetings of the Tribal Council shall be held on the fourth Monday of each month in a place designated by the Tribal Council. Special meetings of the Tribal Council may be called by the Chairperson and shall be called by her/him upon receipt of a petition signed by at least three Tribal Council members and when so called, the Tribal Council shall have the power to transact business as in regular meetings provided that a quorum is present. Council members shall be notified at least three days in advance of all special meetings.

SECTION 2. Quorum

A quorum of the Tribal Council shall consist of four members of the Tribal Council. No business shall be transacted unless a quorum is present.

SECTION 3. General Council Meetings

Regular meetings of the General Council shall be held quarterly. The date, time, and place shall be determined by the Tribal Council. Special meetings of the General Council may be called by the Chairperson of the Tribal Council upon receipt of a petition signed by at least 51% of the members of the General Council.

SECTION 4. Quorum - General Council

A quorum of the General Council shall consist of 35% of the General Council. Once a quorum of the General Council has been established, a quorum shall consist of those present who may then conduct all business. If a quorum is not established, the Chairperson may then move to rescheduled or adjourn the meeting.

ARTICLE VII - ELECTIONS

SECTION 1. Members of the Tribal Council

Members of the Tribal Council shall be elected pursuant to an appropriate election ordinance, and shall serve until their successors are duly installed.

SECTION 2. Voter Qualification

All carolled members of the Picayune Reservation, who are 18 years of age or older are qualified voters.

SECTION 3. Qualification of Candidates

Candidates for membership on the Tribal Council shall be qualified votors and shall reside within a 75 mile radius of the Picayune Reservation.

SECTION 4. First Election

-(a) The officers of the Tribal Council elected under the Constitution of the Picayane Reservation, approved March 31, 1987 (hereinafter "the provisional Tribal Council"), sitting at the time of ratification of this Constitution, shall hold office until their successors are duly elected and scated. The first regular election of officials under this Constitution shall be held on within 30 days after ratification of this Constitution.

(b) At the first election held under this Constitution, the four candidates receiving the highest total of votes shall hold office for a period of two years. The first Chairperson, Secretary and Treasurer of the Tribal Council shall be elected from these four members. The three candidates receiving the next highest total of votes shall be elected for a term of one year. The Vice-Chairperson of the Tribal Council shall be elected from these three members. Thereafter, all terms of office shall be for two years.

(c) The date of the annual elections shall be determined by the Tribal Council, Tribal Council members shall hold office until their successors are duly elected and installed.

SECTION 5. Nominations

The time, place, and manner of nominations shall be specified in the election ordinance adopted pursuant to Section 6 of this Article.

SECTION 6. Election Ordinances

a) The Tribal Council shall adopt an Election Ordinance following the effective date of this Constitution. Such ordinance shall include but not be limited to the following provisions: secret balloting, nomination of caudidates, absentee balloting, and procedures for resolving election disputes.

b) The Election Ordinance shall also include provisions regarding the conduct of recall and referendum elections, and a uniform procedure for submitting petitions. Elections to amond this Constitution shall be conducted in accordance with Article XII of the Constitution. The governing body is to conduct elections in accordance with the Election Ordinance.

SECTION 7. Settlement of Election Disputes

All election disputes, including the determination of the qualifications of any voter or any candidate, if questioned, will be resolved by an Election Committee established under the Election Ordinance,

ARTICLE VIII - OFFICERS

Section 1. Election

The Tribal Council shall elect from its membership a Chairperson, a Vice-Chairperson, a Secretary and a Treasurer.

Section 2. Duties of Officers

The duties of the officers of the Tribal Council shall be enumerated in bylaws adopted by the Tribal Council at its first regular meeting after taking office.

Section 3. Qualifications

Officers of the Tribal Council shall:

- (a) be 25 years of age or older:
 - (b) reside within a 75 mile radius of the Reservation.
 - (c) have attended at least eight Tribal Council meetings within the past year and have demonstrated an active involvement in Chukchansi affairs.

ARTICLE IX - VACANCIES

Any office which has been vacated, whether by removal, recall, or forfeiture, shall be filled by appointment of the Tribal Council at its next meeting and such replacement shall serve the unexpired term of office.

ARTICLE X - REMOVAL, RECALL, FORFEITÜRE

SECTION 1. Removal

The Tribal Council may, by a majority vote, remove any member of the Tribal Council for neglect of duty or gross misconduct. Any Tribal Council member subject to removal shall be given due notice and an opportunity to be heard, and shall receive a written statement of charges against her/him at least 30 days before the meeting at which the removal will be voted upon.

SECTION 2. Recall

Within 10 days of receipt of a petition signed by at least 51% of the qualified votors domanding the recall of any member(s) of the Tribal Council, the Tribal Chairperson shall call a special election on the question of the recall. The special election shall be held within 30 days from the date of the publication of the notice of the election. The election shall be held in the manner prescribed in the Tribe's Election Ordinance in accordance with Article VII, Section 6 of this Constitution. The decision of a majority of the voters voting in the recall election shall be final, provided that at least 30% of the qualified voters voted in the election.

SECTION 3. Forfeiture

Any member of the Tribal Council, or other tribal official who, during the term for which she/he is elected or appointed, is convicted of a felony in any federal or State court shall automatically forfeit her/his office effective on the date of her/his initial conviction in court. Any official found guilty by the Tribal Council of behavior involving misconduct reflecting on the dignity and integrity of the Tribal Council, malfeasance in office, or gross neglect of duty, shall be removed from office by a majority vote of the Tribal Council, in accord with Section 1 of this Article. Any member who shall absent himself from three successive meetings without being excused for cause, shall forfeit all rights of Xhis office.

ARTICLE XI - REFERENDUM

Upon presentation to the Tribal Council of a petition signed by 30% of the qualified voters, the Tribal Council shall either. (1) adopt the provision(s) of the petition by ordinance, resolution or other appropriate action; or (2) call an election at which the issue(s) presented by the petition may be voted on within 60 days, by secret ballot. The Tribal Council shall abide by the vote of the majority of the voters in any such election, provided that at least 51% of the qualified voters have voted.

ARTICLE XI - BILL OF RIGHTS

SECTION 1.

All members of the Tribe shall enjoy without hindrance, freedom of worship, conscience, speech, press, assembly, and association.

SECTION 2.

This Constitution shall not in any way alter, abridge or otherwise jeopardize the rights and privileges of the members of the Tribe as citizens of the State of California or the United States.

SECTION 3.

Individual property rights of any member of the Tribe, vested prior to the adoption of this Constitution, shall not be altered, abridged, or otherwise affected by the provisions of this Constitution.

SECTION 4.

Tribal members shall have the right to review all tribal records, including financial records, at any reasonable time in accordance with procedures established by the Tribal Council.

SECTION 5.

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The Tribe, in exercising its powers of self-government, shall not:

- (a) make or enforce any law prohibiting the full exercise of religion, or abridging the freedom of speech or of the press, or the right of the people peaceably to assemble and to petition for a redress of grievances;
- (b) violate the right of the people to be secure in their persons, houses, papers, and affects against unreasonable search and seizure, nor issue warrants, but upon probable cause, supported by eath or affirmation, and particularly describing the place to be searched and the person or thing to be seized;
- (c) subject any person for the same offense to be twice put in joopardy;
- (d) compel any person in any criminal case to be a witness against himself:
- (c) take any private property for a public use without just compensation;
- (f) deny to any person in a criminal proceeding the right to speedy trial, to be informed of the nature and cause of the accusation, to be confronted with their witnesses in favor, and, at his own expense to have the assistance of counsel for his defense;
- (g) require excessive bail, impose excessive lines, inflict cruel and unusual punishments, and in no event impose for conviction of any one offense any penalty or punishment greater than imprisonment for a term of 6 months or a fine of \$500 or both;
- (h) dony to any person within its jurisdiction the equal protection of its laws or deprive any person of liberty or property without due process of laws:
- (1) pass any bill of attainer or ex post facto law;
- (f) deny to any person threatened with imprisonment the right, upon request, to a trial by jury of not less than 6 persons.

ARTICLE XII - AMENDMENTS

This Constitution may be amended by a majority vote of the qualified voters of the Tribe voting at an election called for that purpose, provided that at least 35% of those entitled to vote shall vote in such election. It shall be the duty of the Tribal Council to call an election on a proposed amendment upon presentation of a petition signed by 30% of the eligible voters. No elections to amend this Constitution may be called except as provided berein.

ARTICLE XIII - SEVERABILITY

If any provision of this constitution shall in the future be declared invalid by a court of competent jurisdiction, the invalid provision or provisions shall be severed and the remaining provisions shall continue in full force and effect.

ARTICLE XIV - RATIFICATION

This Constitution shall be effective when ratified by a majority of the voters eligible to vote thereon, as determined by the provisional Tribal Council described in Article VII, Section 4, in a special election called by the provisional Tribal Council for that purpose.