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5			
6	IN THE UNITED STATES	DISTRICT COURT	
7	IN THE UNITED STATES DISTRICT COURT  DISTRICT OF NEVADA		
8	DISTRICT OF NEVADA		
9	BECKY McVAY,		
10	Plaintiff,	Case No. 3:13-cv-00359	
11		0.000	
12	V.		
13	ALLIED WORLD ASSURANCE COMPANY (U.S.), Inc., a Delaware company; YORK INSURANCE  PLAINTIFF'S RESPO		
14	SERVICES GROUP, INC.; DOES I through X inclusive; DOE CORPORATION I through X,	DEFENDANT ALLIED'S MOTION TO DISMISS	
15	inclusive; DOE ORGANIZATION I through X,	TO DISMISS	
16	inclusive;		
17	Defendants.		
18	Plaintiff, BECKY McVAY ("Mrs. McVay") b	yy and through har undersigned soungel	
19	Nicole M. Harvey, Esq., and HARVEY LAW FIRM,		
20	Defendant Allied's Motion to Dismiss, filed October 2		
21	attached Memorandum of Points & Authorities, the pl		
22	oral argument this Court requests.	outings and papers on the herein, and any	
23	DATED this 13th day of November, 2013.		
24	_	/s/ Nicole M. Harvey, Esq.	
25	N	ficole M. Harvey, Esq. (SBN 11147)	
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# **MEMORANDUM OF POINTS & AUTHORITIES**

The insurance contract at issue in this litigation ("Insurance Contract" or "Contract") is not a simple premises liability contract for the Fox Peak Station convenience store. It is the policy of insurance issued to the Fallon Paiute Shoshone Tribe, and mandated by Federal law. Those unique circumstances alone set this case apart from every case cited by York and Allied in support of their Motions to Dismiss this case.

In this case, the purpose of the contract of insurance is to provide compensation to persons that may suffer personal injury for which the tribal government may ultimately be liable. The tribal government already has the ultimate risk management tool; the power to declare sovereign immunity from suit. Because the tribal government has no civil liabilities against which to insure; the immune sovereign has very little regard for liability insurance or those persons injured on property owned by the sovereign nation. But it only stands to reason that tribal governments must provide some protection to those injured on their property if they want to operate businesses open to the public. Yet York and Allied argue just the opposite, in contravention of public policy and simple common sense.

The insurer, insured tribal governmental entity, and the claimant in this case present unique circumstances, and under these circumstances, Ms. McVay has clearly stated claims for breach of contract and breach of the covenant of good faith and fair dealing against both Allied and York.

### I. **FACTS**

### a. **History of the Underlying Personal Injury Claim**

Ms. McVay lives in Fallon, Nevada. Like many people in Fallon, on or about August 6, 2009Ms. McVay went to purchase cigarettes at the Fox Peak Station—a gas station, convenience store and tobacco store located in Fallon. Unbeknownst to Ms. McVay, Fox Peak Station was (and still is) owned by the Fallon Paiute Shoshone Tribe's "Fallon Tribal Development Corporation" (the "FTDC").

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Unfortunately for Ms. McVay, the stores cement floor was wet that day and there was no
"wet floor" sign near the area where Ms. McVay slipped and fell. Sadly, Ms. McVay suffered
extensive nerve damage in her back as a result of her fall. In addition, Ms. McVay has incurred
substantial medical bills, and her income has decreased, as a result of her injury at Fox Peak Station

Allied was put on notice of Ms. McVay's claim, and York was notified shortly thereafter. Defendants made no offer to settle Ms. McVay's claim, until Ms. McVay involved the Nevada Department of Insurance. Ms. McVay was then offered \$5,000 to settle her claim—a sum so insufficient to remedy her harm that it would not even cover Ms. McVay's medical bills.

Ms. McVay filed suit against the FTDC on January 27, 2011 in Churchill County Court. On March 10, 2011, the parties stipulated to dismiss the action in Churchill County and file the action in Fallon Tribal Court ("Tribal Court"). York's counsel indicated in correspondence to Ms. McVay's counsel that sovereign immunity would protect the insured from liability.

Ms. McVay filed an action in Tribal Court on August 5, 2011. The FTDC filed a Motion to Dismiss in Tribal Court, on the basis of sovereign immunity, which was granted on November 28, 2011. On February 7, 2012, Ms. McVay sought permission to amend her Complaint. At the July 9, 2012 Tribal Court hearing on Ms. McVay's Motion to Amend, counsel for FTDC stated:

> WILLIAMS: ... In this case your Honor, this is going beyond what's in the pleas [sic] a little bit but there is an insurance policy that covers this case and there is a writer [sic] to that insurance policy that says that the insurance company is not invoke sovereign immunity in defense unless it's approved by the client, which is the Corporation. And in this case I went before the Corporations [sic] Board and they authorized me to invoke the sovereign immunity defense for the Corporation. So even if we ended up down the road here we are going to end up with the same issue where it is going to be dismissed because sovereign immunity is still going to apply.

> > JUDGE: And that was done in writing?

WILLIAMS: Of course not done in writing, the writer does say that it needs to be in writing but I was at the Board meeting

JUDGE: The representation based upon?

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WILLIAMS: Yes, we didn't do a writing because I am the
Corporations [sic] General Counsel and the Insurance Company hired
me to represent them in this case so I would be writing myself a
memo saying invoke the sovereign immunity defense. I can go out
hand write one right now and it would have the effect.

Hearing Transcript, 13:6 – 14:14, relevant portions attached and incorporated as Exhibit 1.

By York's counsel's own description, Defendant York, through its counsel and on behalf of Allied and the insured, thus denied Ms. McVay's claims on the basis of a sovereign immunity defense that Allied did not have the requisite legal authority to assert.

### b. The Contract for Insurance.

Allied attempts to reframe Ms. McVay as an eager "prejudgment" plaintiff; however, that myopic characterization fails to encompass the unique circumstances and serious public policy issues before the Court in this case.

The insurance policy at issue is a "Program for Sovereign Indian Nations General Liability Policy"; it provides general liability coverage for Mrs. McVay's injuries, as well as other lines of coverage, such as cemetery malpractice, errors and omissions, and vehicle liability insurance. This is the liability policy mandated by Federal law, as more fully set forth herein. The contract defines the "insured" as not only the Fallon Paiute Shoshone Tribe, but also:

> ...any person, ...to whom the Named Insured is obligated by virtue of a written contract or oral agreement to provide insurance such as is afforded by this policy, but only in respect to liability for "personal injuries"... caused, in whole or in part, by the Named Insured's acts or omissions or the acts or omissions of those acting on the Named Insured's behalf, in the performance of the Named Insured's ongoing operations or in connection with premises owned by or rented to the Named Insured.

Contract, Coverage Part 1, Secton 1(A); relevant portions attached and incorporated as Exhibit 2.

The contract also contains a "Sovereign Immunity Endorsement", which is at issue in this case. That endorsement provides:

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In the event of a claim or suit, the "Carrier" agrees not to use the Sovereign Immunity of the "Insured" as a defense, unless the "Insured" authorizes the company to raise such a defense by written notice to the "Carrier". Any such notice will be sent not less than 10 days prior to the time required to answer any suit.

<u>Id</u>.

Here, that did not occur. Thus, Ms. McVay is not an over-eager prejudgment plaintiff; she has standing to sue for breach of contract and bad faith on the subject agreement. Nor is York off the metaphorical hook by virtue of the fact that it is not a party to the contract; York's involvement in handling and litigating the claim at issue brings York to the level of a "joint venturer" with Allied.

Ms. McVay did not have a copy of the underlying insurance agreement when she drafted and filed her Amended Complaint, and as a result the Complaint does not contain as much detail as the argument presented here. However, the facts alleged in the Amended Complaint are sufficient to give rise to cognizable claims under Nevada law; claims for bad faith, for which Allied as insurer and York as third party administrator are both liable. These claims cannot be dismissed under FRCP 12 for the legal reasons set forth herein.

# II. LEGAL ANALYSIS

# A. Standard of Review

A Plaintiff need not plead a prima facie case in their complaint pursuant to Fed. R. Civ. Pro. 8(a)(2). <u>Swierkiewicz v. Sorema N.A.</u>, 534 U.S. 506, 508 (2002). A prima facie case is a standard of proof, not a pleading standard. <u>Id</u>. at 510. The standard for pleading is Fed. R. Civ. Pro. 8.

This simplified notice pleading standard relies on liberal discovery rules and summary judgment motions to define disputed facts and issues and to dispose of unmeritorious claims. The provisions for discovery are so flexible and the provisions for pretrial procedure and summary judgment so effective, that attempted surprise in federal practice is aborted very easily, synthetic issues detected, and the gravamen of the dispute brought frankly into the open for the inspection of

the court. R	ule 8(a)'s simplified pleading standard applies to all civil actions, with limited
exceptions. N	Ms. McVay has pled facts sufficient to support her legal causes of action against York
and Allied	

If a court dismisses a claim the court should grant leave to amend unless the court determines the allegation of other facts consistent with the operative pleading could not possibly cure the deficiency. *Schreiber Distrib. Co. v. Serv-Well Furn. Co.*, 806 F.2d 1393, 1401 (9th Cir.1986). See also, *Reddy v. Litton Industries*, 912 F.2d 291 (9th Cir. 1990), cert. denied, 502 U.S. 921 (1991). Ms. McVay respectfully requests that if Defendant's motion to dismiss is granted, she be provided leave to amend her complaint.

State substantive law determines whether Plaintiffs allege facts sufficient to support a claim of bad faith. *Conestoga Servs. Corp. v. Executive Risk Indem., Inc.,* 312 F.3d 976, 980–81 (9th Cir.2002). Nevada law is the appropriate jurisdiction to apply in this analysis.

# B. Mrs. McVay has standing to sue as a specific intended beneficiary.

Under Nevada law, a contractual relationship with an insurer is required to assert a claim of bad faith refusal to settle a claim, unless a third party is a specific intended beneficiary to the insurance contract. *Vignola v. Gilman*, 804 F.Supp.2d 1072 (Nev. 2011).

Unlike the insurance policies discussed by York and Allied, the insurance policy in this case is mandated by the Indian Self Determination Act. 25 USCA § 405f(c) provides:

(1) Beginning in 1990, the Secretary [of the Interior] shall be responsible for obtaining or providing liability insurance or equivalent coverage, on the most cost-effective basis, for Indian tribes, tribal organizations, and tribal contractors carrying out contracts, grant agreements and cooperative agreements pursuant to this subchapter. In obtaining or providing such coverage, the Secretary shall take into consideration the extent to which liability under such contracts or agreements are covered by the Federal Tort Claims Act.

. .

(3)(A) Any policy of insurance obtained or provided by the Secretary pursuant to this subsection shall contain a pro-vision that

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the insurance carrier shall waive any right it may have to raise as a
defense the sovereign immunity of an Indian tribe from suit, but that
such waiver shall extend only to claims the amount and nature of
which are within the coverage and limits of the policy and shall not
authorize or empower such insurance carrier to waive or otherwise
limit the tribe's sovereign immunity outside or beyond the coverage
or limits of the policy of insurance.

*Id.* The legislative history explains the purpose of these rules. Pub.L. 105-277, Div. A, § 101(e) [Title VII, §§ 701 to 705], Oct. 21, 1998, 112 Stat. 2681-335 to 2681-337, provided that:

Sec. 701. Short Title. This title [enacting this note] may be cited as the 'Indian Tribal Tort Claims and Risk Management Act of 1998'.

Sec. 702. Findings and Purpose. (a) Findings.--Congress finds that-(1) Indian tribes have made significant achievements toward developing a foundation for economic self-sufficiency and self-determination, and that economic self-sufficiency and self-determination have increased opportunities for the Indian tribes and other entities and persons to interact more frequently in commerce and intergovernmental relationships;

. . .

(4) there is an emergent need for comprehensive and cost-efficient insurance that allows the economy of Indian tribes to continue to grow and provides compensation to persons that may suffer personal injury or loss of property.

<u>Id</u>. The same document contemplates a regular report from the Secretary of the Interior regarding tribes and their insurance coverage, which would, "make recommendations that the Secretary determines to... otherwise achieve the purpose of providing relief to persons who are injured as a result of an official action of a tribal government." <u>Id</u>. at Sec. 704(b). No one wants to do business with someone who cannot be held to account for bad acts; the mandated insurance coverage is designed to promote economic growth by providing an avenue of civil relief to injured claimants.

Obviously, a sovereign nation has no need of liability insurance. The purpose of the federally mandated insurance coverage is not to protect against the tribe's potential liabilities, unlike the insureds involved in the cases cited by the defendants. In cases like the one at bar, the tribe does not lose sleep about being sued for a civil judgment as it has sovereign immunity.

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Therefore, the only purpose of the insurance is to provide some modicum of relief to innocent third
parties who suffer personal injuries on tribal property, or as a result of tribal actions. That is the
clear purpose expressed in the legislative histories, and it is the only purpose that makes any logical
sense, since the tribe is virtually immune from civil suit for liabilities arising in tort.

Mrs. McVay suffered a personal injury at Fox Peak Station, which is a property owned and operated by the Insured Tribe. These facts make Mrs. McVay the specific intended beneficiary of the insurance contract at issue.

Under Nevada law, Ms. McVay has stated a claim against both Allied and York for breach of contract, and bad faith.

# C. Mrs. McVay is a "Named Insured" Under the Contract's Own Definition.

The contract defines the "insured" as not only the Fallon Paiute Shoshone Tribe, but also:

...any person, ...to whom the Named Insured is obligated by virtue of a written contract or oral agreement to provide insurance such as is afforded by this policy, but only in respect to liability for "personal injuries"... caused, in whole or in part, by the Named Insured's acts or omissions or the acts or omissions of those acting on the Named Insured's behalf, in the performance of the Named Insured's ongoing operations or in connection with premises owned by or rented to the Named Insured.

Contract, Coverage Part 1, Secton 1(A). Mrs. McVay is a person to whom the tribe owes the obligation of providing insurance pursuant to the written Indian Self Determination Contract, and under 25 USC § 450f. The limitation that it only applies to "personal injuries" still does not exclude Mrs. McVay's claims. Mrs. McVay alleges her injuries were caused by the acts and omissions of those acting on the Insured Tribe's behalf, in the performance of the Insured Tribe's ongoing operation of Fox Peak or in connection with premises owned by or rented to the Insured Tribe. Mrs. McVay is a Named Insured under the terms of the contract itself.

Vignola provides an exception to the "privity of contract" limitation of actions for bad faith for non-contracting parties who are named insureds. Ms. McVay is a Named Insured under the

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contract, because she is the specific intended beneficiary of the coverage, under Federal law. Vignola, 804 F. Supp. 2d at 1076 n. 2. Mrs. McVay's circumstances neatly fit the exceptions allowing non-contracting parties to pursue claims against insurers for breach of contract and bad faith. Given the purpose behind the existence of the insurance coverage, it makes perfect sense that Mrs. McVay is allowed some avenue for recovery for her personal injuries, and that refusing to provide relief for injuries suffered is actionable by Mrs. McVay.

Mrs. McVay, as a named insured, has standing to, and has stated claims for breach of contract and bad faith against Allied and York.

# D. Mrs. McVay is not a Pre-Judgment Claimant.

The defendants' argument that Mrs. McVay's claims here are premature because she is a pre-judgment claimant are akin to a defense used by the insurer in Wohlers v. Bartgis, 969 P.2d 949, 114 Nev. 1249 (1998). In Wohlers, the insurer argued that the jury's bad faith and fraud verdicts are "fatally inconsistent" because if they had fraudulently misrepresented the amount of coverage under the policy by informing the insured that the policy afforded more coverage than in fact it did, then they could not be held liable for bad faith failure to pay a claim. Conversely, "if the policy did cover the full amount of plaintiff's claim, then nothing was concealed from the insured and there was no fraud or actionable nondisclosure." The Court dismissed this argument, finding that the insurer could not insulate itself from liability for bad faith through its own fraudulent acts. "[T]he jury could have found that [the insurer's] fraudulent actions constituted a breach of the duty of good faith and fair dealing, thereby exposing them to bad faith liability."

In this case, the insurer cannot completely bar Mrs. McVay's only avenue for the relief she seeks by breaching the contract, and be insulated from suit on the basis that Mrs. McVay has not obtained a civil judgment. The breach of contract in this case is that of the terms in the Sovereign Immunity Endorsement. That Endorsement – a part of the Insurance Contract – provides:

In the event of a claim or suit, the "Carrier" agrees not to use the

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Sovereign Immunity of the "Insured" as a defense, unless the "Insured" authorizes the company to raise such a defense by written notice to the "Carrier". Any such notice will be sent not less than 10 days prior to the time required to answer any suit.

Contract, page 32 at Exhibit 1.

In the Tribal Court hearing on Mrs. McVay's Motion to Amend her Complaint, held July 9, 2012, counsel for York admitted:

> WILLIAMS: ... In this case your Honor, this is going beyond what's in the pleas [sic] a little bit but there is an insurance policy that covers this case and there is a writer [sic] to that insurance policy that says that the insurance company is not invoke sovereign immunity in defense unless it's approved by the client, which is the Corporation. And in this case I went before the Corporations [sic] Board and they authorized me to invoke the sovereign immunity defense for the Corporation. So even if we ended up down the road here we are going to end up with the same issue where it is going to be dismissed because sovereign immunity is still going to apply.

JUDGE: And that was done in writing?

WILLIAMS: Of course not done in writing, the writer does say that it needs to be in writing but I was at the Board meeting

JUDGE: The representation based upon?

WILLIAMS: Yes, we didn't do a writing because I am the Corporations [sic] General Counsel and the Insurance Company hired me to represent them in this case so I would be writing myself a memo saying invoke the sovereign immunity defense. I can go out hand write one right now and it would have the effect.

Hearing Transcript, 13:6 – 14:14, at Exhibit 2.

York's suggestion that the client tribal corporation's failure to provide written authorization at any time is meaningless or excusable ignores the strict time limit for making the written election. To the contrary, such written notice was due on March 20, 2011, which was ten days prior to the time required to answer. That notwithstanding, York was relying on sovereign immunity as a complete defense long before that date, and to provide written notice in writing now would not cure the defect.

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The breach in this case benefits both the insured and the insurer; even York's Reply takes
time to explain that the insured is "satisfied" with the invocation of sovereign immunity. The
problem with this breach is that it injured the specific intended beneficiary, and the other "Named
Insured" – Mrs. McVay.

Defendants cannot use their breach of the contract to protect themselves from liability for bad faith, any more than the insurer could escape liability for bad faith by committing fraud in Wohlers.

## III. **CONCLUSION**

The policy at issue only exists because the law requires it for the benefit of Mrs. McVay, who was injured as a result of the insured's negligence. This underlying policy reason is reflected in the fact that Mrs. McVay is a named insured under the policy's own definition. As a specific intended beneficiary and named insured, Mrs. McVay has standing to sue Allied and its third party administrator, York, for breach of contract and bad faith. The insurance contract supports Mrs. McVay's Amended Complaint, which clearly states claims, under Nevada law, for which relief may be granted.

DATED this 13th day of November, 2013.

/s/ Nicole M. Harvey, Esq.

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I am a resident of the State of Nevada, over the age of eighteen years, and not a party to the within action. My business address is 515 Court Street, Reno, Nevada 89501. On the 13th day of November, 2013, I served the within document(s):  *Response to Defendant Allied's Motion to Dismiss*						
James W. Bradshaw McDonald Carano Wilson P.O. Box 2670 Reno, NV 89505 775-788-2000 Fax: 775-788-2020 jbradshaw@mcdonaldcarano.c om  John W. Duchelle Troutman Sanders LLP 401 9th Street NW Ste 1000 Washington, DC 20004 202 274 2864 Fax: 202 654 5810	Kerry S. Doyle McDonald Carano Wilson Reno, NV 89501 7757882000 Fax: 7757882020 Email: kdoyle@mcdonaldcarano.com					
	ess is 515 Court Street, Reno, Ne thin document(s):  to Defendant Allied's Motion  the Court's Electronic Filing Systement(s) list above to the person(s)  James W. Bradshaw  McDonald Carano Wilson  P.O. Box 2670  Reno, NV 89505  775-788-2000  Fax: 775-788-2020  jbradshaw@mcdonaldcarano.com  John W. Duchelle  Troutman Sanders LLP  401 9th Street NW  Ste 1000  Washington, DC 20004 202 274 2864					

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