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RANCHERIA OF CHUKCHANSI INDIANS;
5 CHUKCHANSI ECONOMIC DEVELOPMENT
AUTHORITY
6
7

8 UNITED STATES DISTRICT COURT FOR THE
9 EASTERN DISTRICT OF CALIFORNIA

10 UNITE HERE LOCAL 19,
11 Petitioner,
12 v.
13 PICAYUNE RANCHERIA OF
CHUKCHANSI INDIANS;
14 CHUKCHANSI ECONOMIC
DEVELOPMENT AUTHORITY; DOES
15 1-100,
16 Respondents.

Case No. 1:14:CV-01136-SAB

**MEMORANDUM OF POINTS AND
AUTHORITIES IN SUPPORT OF
OPPOSITION TO MOTION FOR
JUDGMENT ON THE PLEADINGS AND
TO STRIKE AFFIRMATIVE DEFENSES**

Date: November 13, 2014
Time: 2:00 p.m.
Honorable Morrison C. England, Jr.

INTRODUCTION

18 Set out below is the opposition to Petitioner's Motion for Judgment on the Pleadings and to
19 Strike Affirmative Defenses. This opposition will focus on two primary issues. Respondents are not
20 waiving any of the other affirmative defenses not addressed herein. And Respondents request that
21 the Court not address such other affirmative defenses as such a ruling would be premature in light of
22 the arguments made as to why this matter should not be currently before the Court.

23 It is the position of Respondents that the Petition is not properly before the Court because (a)
24 there is no federal question of jurisdiction; (b) the parties by choice of law have agreed that state law
25 is controlling in this matter; (c) the arbitration proceedings are not complete; and (d) the Court
26 should take this matter off calendar and hold it in abeyance as the Respondents' operations are
27 currently closed as a result of an order of a federal District Court judge.

FACTUAL BACKGROUND

A. The Court should hold this matter in abeyance.

The operations of Respondents are currently closed as a result of a preliminary injunction issued by the Honorable Lawrence J. O’Neill on October 29, 2014 in the matter of the State of California v. Picayune Rancheria of Chukchansi Indians of California, a federal recognized Indian tribe, Case No. 1:14-cv-01593-LJO-SAB. Respondents requested the Court take judicial notice of the Court’s decision.

It is extremely difficult for Respondents to be involved in federal court litigation such as the instant Petition when its operations are closed. (See Declaration of Scott A. Wilson, hereinafter Wilson Declaration, paragraph 2.) Additionally there is no prejudice to Petitioner and the employees it represents as back pay liability cannot accrue when there would not have been ongoing employment for the employees.

It is not clear who is in charge of the Respondents’ operations because, as noted in Judge O’Neill’s order, the gaming casino where the grievants were employed is closed because of a dispute over tribal leadership.

Consequently the case should be held in abeyance pending resolution of the dispute that is subject to the preliminary injunction.

B. The Labor Management Relations Act does not apply to the Respondents.

28 U.S.C. Section 1331 only allows a federal court to assert jurisdiction arising under the Constitution, laws or treaties of the United States. In this case, Petitioner has brought this action pursuant to Section 301 of the Labor Management Relations Act (LMRA). And, while Respondents admit that Petitioner is a labor organization and represents employees under the LMRA it is not an admission that the statute itself applies to the operations of Respondents. Petitioner claims that the LMRA is applicable generally to Indian tribes. Such cases cited basically apply a tribal government versus tribal commercial operation in determining applicability of a federal employment statute when the statute is silent as to its applicability to a tribal employer. In other words the cases cited state that a tribally operated business that is commercial in nature, i.e., dealing with the general public, will be subject to the statute as cited as opposed to a tribal government entity dealing with

1 intermural tribal matters.¹

2 This test regarding federal statutory jurisdiction as relied upon by the Petitioners is clearly
3 contrary to longstanding U.S. Supreme Court precedent affirming tribal sovereignty unless expressly
4 abrogated by Congress. The Supreme Court recently strongly reaffirmed this principle in *Bay Mills*
5 wherein the State of Michigan argued that Congress implicitly waived tribal immunity from suit in
6 the Indian Gaming Regulatory Act (IGRA) for actions brought by states regarding off-reservation
7 gaming, although the language of IGRA only permits suits by states to “enjoin a class III gaming
8 activity located on Indian lands and conducted in violation of any Tribal-State compact.” *Michigan*
9 *v. Bay Mills Indian Cmty.*, 132 S. Ct. 2024, 2029 (2014) (citing 25 U.S.C. Section 2710(d)(7)(A)(ii))
10 (emphasis added). In rejecting Michigan’s implicated waiver theory, *Bay Mills* holds true to the
11 Indian canons of construction in stating that “unless and ‘until Congress acts [and acts explicitly],
12 the tribes retain their historic sovereign authority,” *Bay Mills*, 132 S. Ct. at 2030 (citing *United*
13 *States v. Wheeler*, 435 U.S. 313, 323 (1978)). In reaching this result, the Court first explained the
14 basic concept of tribal sovereignty:

15 Indian tribes are “domestic dependent nations” that exercise “inherent sovereign
16 authority.” *** [While] the tribes are subject to plenary control by Congress...they
17 remain “separate sovereigns pre-existing the Constitution.” *** Among the core
18 aspects of sovereignty that tribes possess – subject, against, to congressional action –
19 is the “common-law immunity from suit traditionally enjoyed by sovereign powers.”
20 *Santa Clara Pueblo v. Martinez*, 437 U.S. 49, 58 (1978). That immunity, we have
21 explained, is “a necessary corollary to Indian sovereignty and self-governance.”
22 *Three Affiliated Tribes of Fort Berthold Reservation v. World Engineering, P.C.*, 476
23 U.S. 877, 890 (1986) cf. *The Federalist* No. 81, p. 511 (B. Wright ed. 1961) (A.
24 Hamilton) (It is “inherent in the nature of sovereignty not to be amenable” to suit
25 without consent).

26 *Bay Mills*, 132 S. Ct. at 2030.

27 The Court then explained its adherence to the Indian canons of construction in determining
28 whether Congress has repealed the tribes’ immunity:

Our decisions establish as well that such a congressional decision must be clear. The
baseline position, we have often held, is tribal immunity; and “[t]o abrogate [such]
immunity, Congress must ‘unequivocally’ express that purpose.” *C & L Enterprises*,

¹ Petitioner also cited *NLRB v. Chappa day Indian Health Program* 316 F.3d 995 (9th Cir. 2003). Chappa day is inapplicable as it involved simply enforcement of a subpoena which is a different standard than other cases referenced by Petitioner. And, its assertion of National Labor Relations Board jurisdiction over Indian tribes was merely dicta in the case.

1 *Inc. v. Citizen Band Potawatomi Tribe of Okla.*, 532 U. S. 411, 418 (2001) (quoting
2 *Santa Clara Pueblo*, 436 U. S., at 58). That rule of construction reflects an enduring
3 principle of Indian law: Although Congress has plenary authority over tribes, courts
4 will not lightly assume that Congress in fact intends to undermine Indian self-
5 government. *See, e.g., id.*, at 58–60; *Iowa Mut. Ins. Co. v. LaPlante*, 480 U. S. 9, 18
6 (1987); *United States v. Dion*, 476 U. S. 734, 738–739 (1986).

7 *Bay Mills*, 132 S. Ct. at 2031-32.

8 The Court also noted the impropriety with disregarding the objective statutory text in favor of
9 subjectively gleaning Congressional intent, particularly when doing so would “expand an abrogation
10 of immunity”:

11 This Court has no roving license, in even ordinary cases of statutory interpretation, to
12 disregard clear language simply on the view that (in Michigan’s words) Congress
13 “must have intended” something broader. [citation omitted] And still less do we have
14 that warrant when the consequence would be to expand an abrogation of immunity,
15 because (as explained earlier) “Congress must ‘unequivocally’ express [its] purpose”
16 to subject a tribe to litigation. [citation omitted]

17 *Bay Mills*, 132 S. Ct. at 2034.

18 Faced with these enduring principles, the State of Michigan argued that tribal sovereign
19 immunity should nevertheless wane when a tribe is allegedly not operating like a government but
20 like a private market participant by conducting off-reservation commercial activities:

21 Because IGRA’s plain terms do not abrogate Bay Mill’s immunity from this suit,
22 Michigan... must make a more dramatic argument: that this Court should “revisit[]
23 *Kiowa’s* holding” and rule that tribes “have no immunity for illegal commercial
24 activity outside their sovereign territory... Michigan argues that tribes increasingly
25 participate in off-reservation gaming and other commercial activity, and operate in
26 that capacity less as governments than as private businesses. See Brief for Michigan
27 38 (noting, among other things, that “tribal gaming revenues have more than tripled”
28 since *Kiowa*).

Bay Mills, 132 S. Ct. at 2036.

Yet, in the end, the Court branded this argument a “retread” of one it has rejected many times
before:

[A]ll the State musters are retreads of assertions we have rejected before. *Kiowa*
expressly considered the view, now offered by Michigan, that “when tribes take part
in the Nation’s commerce,” immunity “extends beyond what is needed to safeguard
tribal governance.” 523 U.S., at 758 (Indeed, as *Kiowa* noted, see *id.*, at 757,
Potawatomi had less than a decade earlier rejected Oklahoma’s identical contention
that “because tribal business activities... are now so detached from traditional tribal
interests,” immunity “no longer makes sense in [the commercial] context,” 498 U.S.,
at 510). * * * Yet the [*Kiowa*] decision could not have been any clearer: “We
decline to draw [any] distinction” that would “confine [immunity] to reservations or
to noncommercial activities.” [*citing Kiowa Tribe of Okla. v. Mfg. Techs., Inc.*, 523
U. S. 751, 756 (1998).]

1 *Bay Mills*, 132 S. Ct. 2037.

2 According to the Court, any change in the law would need to come from Congress (who has
3 plenary power over Indian affairs), and not the courts:

4 We ruled that way [in *Kiowa*] for a single, simple reason: because it is fundamentally
5 Congress's job, not ours, to determine whether or how to limit tribal immunity. The
6 special brand of sovereignty the tribes retain – both its nature and its extent – rests in
7 the hands of Congress. * * * As *Kiowa* recognized, a fundamental commitment of
8 Indian law is judicial respect for Congress's primary role in defining the contours of
9 tribal sovereignty.

10 *Bay Mills*, 132 S. Ct. at 2037, 2039.

11 Expounding on the subject of tribal sovereign immunity in her concurrence, Justice
12 Sotomayor went even further in rejecting the State of Michigan's argument that tribal sovereign
13 immunity should not apply in commercial situations, first pointing out that a contrary rule would not
14 comport with the treatment of like dependent sovereigns in the Nation who possess immunity even
15 when acting more like market participants:

16 As this Court later observed, relying in part on *Seminole Tribe*, the doctrine of state
17 sovereign immunity is not "any less robust" when the case involves conduct "that is
18 undertaken for profit, that is traditionally performed by private citizens and
19 corporations, and that otherwise resembles the behavior of 'market participants.'" *College Savings Bank of Florida v. Florida Prepaid Postsecondary Ed. Expense Bd.*,
20 527 U.S. 666, 684 (1999).

21 *Bay Mills*, 132 S. Ct. at 2041-42 (Sotomayor, J., concurring).

22 Justice Sotomayor then concluded that tribal gaming is indeed a governmental function
23 warranting deference:

24 For tribal gaming operations cannot be understood as mere profit-making ventures
25 that are wholly separate from the Tribes' core governmental functions. A key goal of
26 the Federal Government is to render Tribes more self-sufficient, and better positioned
27 to fund their own sovereign functions, rather than relying on federal funding. 25 U.
28 S. C. § 2702(1) (explaining that Congress' purpose in enacting IGRA was "to provide
a statutory basis for the operation of gaming by Indian tribes as a means of promoting
tribal economic development, self-sufficiency, and strong tribal governments"); see
also Cohen's Handbook of Federal Indian Law 1357-1373 (2012) (Cohen's
Handbook) (describing various types of federal financial assistance that Tribes
receive). And tribal business operations are critical to the goals of tribal self-
sufficiency because such enterprises in some cases "may be the only means by which
a tribe can raise revenues," [citation omitted]. This is due in large part to the
insuperable (and often state-imposed) barriers Tribes face in raising revenue through
more traditional means.

Bay Mills, 132 S. Ct. at 2043 (Sotomayor, J., concurring).

1 According to Justice Sotomayor, one additional justification for considering commercial
2 activities like gaming a government function is because of the tribes' inability to raise revenue
3 through traditional means due to factors largely of others' making, and beyond their control:

4 States have the power to tax certain individuals and companies based on Indian
5 reservations, making it difficult for Tribes to raise revenue from those sources. * * *
6 As commentators have observed, if Tribes were to impose their own taxes on these
7 same sources, the resulting double taxation would discourage economic growth. * * *
8 Moreover, Tribes are largely unable to obtain substantial revenue by taxing tribal
9 members who reside on non-fee land that was not allotted under the Dawes Act. As
10 one scholar recently observed, even if Tribes imposed high taxes on Indian residents,
11 "there is very little income property, or sales they could tax." Fletcher, *supra*, at 774.
12 The poverty and unemployment rates on Indian reservations are significantly greater
13 than the national average. See n. 4, *infra*. As a result, "there is no stable tax base on
14 most reservations." Fletcher, *supra*, at 774; see Williams, Small steps on the Long
15 Road to Self-Sufficiency for Indian Nations: The Indian Tribal Governmental Tax
16 Status Act of 1982, 22 Harv. J. legis. 335, 385 (1985).

17 *Bay Mills*, 132 S. Ct. at 2043 (Sotomayor, J., concurring).

18 Bearing in mind these default sovereignty rules, Congressional policies promoting tribal self-
19 sufficiency, and the realities of reservation life where past federal negligence and continued state
20 intrusion forecloses effective tax systems, Justice Sotomayor concluded that: "[b]oth history and
21 proper respect for tribal sovereignty—or comity—counsel against creating a special "commercial
22 activity" exception to tribal sovereign immunity." *Bay Mills*, 132 S. Ct. at 2045 (Sotomayor, J.,
23 concurring).

24 For the reasons set forth in both the majority and concurring opinions in *Bay Mills*, this Court
25 should not accept the governmental versus commercial test stated in *San Manuel* and the other cases
26 cited by Petitioner. While the Petitioner will no doubt try to distinguish *Bay Mills* on the grounds
27 that the case deals with tribal immunity against claims brought by a state government rather than a
28 private party with the aid of a federal agency, no one can legitimately contest that *Bay Mills* (1)
reaffirmed the existence of tribal sovereign immunity absent an "unequivocal" abrogation by
Congress in the text of the authorizing statute, and (2) refused to distinguish between traditionally
governmental and commercial functions for purposes of deciding what is and is not worthy of
immunity.

1 C. There is no subject matter jurisdiction before the Court because the parties have agreed
2 that California law applies and governs their relationship.

3 The Respondents and Petitioner have entered into two collective bargaining agreements. See
4 Wilson Declaration, paragraphs 9-11 and Martin Declaration, Exhibit 1. Each of the successive
5 contracts contain certain relevant language which is identical in both agreements. In the opening
6 paragraph of each contract it states in pertinent part as follows "...the Employer and the Union agree
7 that the Tribal Labor Relations Ordinance (TLRO) adopted by the Employer as a requirement of the
8 Tribal/State Compact between the Employer and the State of California is the appropriate law with
9 regard to labor relations within the jurisdiction of the Employer." See Wilson Declaration,
10 paragraphs 9-11. The TLRO as noted within the language was adopted as part of the Tribal State
11 Gaming Compact between the Respondents and the state of California. (See Wilson Declaration,
12 paragraphs 9-11.) A review of the Tribal State Compact makes it clear that it is an agreement solely
13 between the state of California and the Respondents which was approved by the California state
14 legislature. This contract language was inserted as part of the negotiations between the Respondents
15 and Petitioner because Respondents clearly did not want federal labor law to apply to its operations.
16 The Union agreed to this. (See Wilson Declaration, paragraphs 9-11.)

17 Additionally, both contracts also contain the language within Section 29 of the current
18 agreement (see Wilson Declaration, paragraphs 9-11 and Martin Declaration, Exhibit 1, Section 29)
19 which states as follows:²

20
21 6. For the sole purpose of enabling a suit to compel arbitration or to
22 confirm an arbitration award under this Agreement or the Employer's Tribal Labor
23 Relations Ordinance, the Employer agrees to a limited waiver of sovereign immunity
24 and consents to be sued in federal court, without exhausting tribal remedies. To the
25 extent the federal court declines jurisdiction, for the sole purpose of enabling a suit to
26 compel arbitration or to confirm an arbitration award under this Agreement, the
27 Employer agrees to a limited waiver of sovereign immunity and consents to be sued
28 in the appropriate state superior court, without exhausting tribal remedies. The
limited waiver of sovereign immunity defined by this section does not apply to any
other form of action, judicial or administrative.

The language included within Section 29 quoted above is directly from the TLRO (see

² Petitioner cites this section but does not include all of the pertinent language.

1 Wilson Declaration). As can be seen from the above there is an understanding that an employer
2 under the TLRO can only be sued in federal court if the court determines that there is federal
3 question jurisdiction, i.e., the Constitution, laws, treaties of the United States. The parties cannot
4 create by agreement federal court jurisdiction that does not otherwise exist. U.S. v. Ceja-Prado, 333
5 F.3d 1046, 1048-49 (9th Cir. 2003).

6 It is clear in the present case that the parties agree that the TLRO would apply and that it is
7 the applicable law governing the relationship between the parties. The TLRO is not a statute, treaty
8 or Constitution arising under the laws of the United States. Instead it is strictly a document created
9 by California law as part of the Tribal State Compact negotiated between Respondents and the state
10 of California which was ratified by the California legislature. The parties recognize this by
11 specifically stating that should a federal court decline jurisdiction venue was proper in the state
12 court. Here, the federal court should decline jurisdiction as the governing statute is a state law not a
13 federal law.

14 D. Confirmation of the arbitration award is premature.

15 The instant Petition to Confirm the Arbitration Award is premature. It would only be
16 appropriate if (a) the arbitrator had ordered employees reinstated and the Respondents refused to
17 reinstate the employees; yet the arbitrator only held that the Respondents must reinstate the
18 employees and/or provide them “front pay” (a term that is not defined, see discussion below);
19 secondly, the Petition would be timely had the arbitrator completed his review of the case and made
20 a determination as to damages, i.e., the amount owed and at that point Respondents refused to pay
21 what if any back pay the arbitrator determined was owed. To date, there is no liquidated specified
22 amount of money of back pay and/or front pay that has been determined by the arbitrator. There are
23 issues of interim earnings, mitigation of damages, health insurance claims, etc. that need to be
24 determined. In short, there is no award to comply with.

25 There are numerous issues that must be addressed in the bifurcated damages portion of the
26 case. (See Wilson Declaration, paragraphs 12-14.)
27

28 The parties in this case agreed to a bifurcated hearing. That is, there would be a
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1 determination of liability and then a second determination as to what if any damages are owed. No
2 such bifurcated hearing has occurred, and there is no sum certain amount of money that Respondents
3 have been ordered to pay.³

4 These are the types of issues that must be determined by the arbitrator before there is a
5 complete award to be enforced.

6 Ninth Circuit case law supports Respondents' position in this regard. The Ninth Circuit in
7 Millman Local 550 v. Wells Exterior Trim 828 F.2d 1373, 1374 (9th Cir. 1987) held that when there
8 is a bifurcated proceeding, i.e., liability then damages to be determined, there is no final award
9 subject for review until there is a complete decision as to both. The Court cited 3rd and 7th Circuit
10 authority to further support its decision. The Court noted that only in the "most extreme" cases
11 should such interim review be granted. There is nothing about this case that is extreme. There are a
12 number of issues that need to be addressed by the arbitrator particularly as to the issue of "front pay"
13 and how that is impacted by the expiration of the grievants' licenses. Until that is determined it is
14 not clear as to what if any order Respondents are obligated to comply with. There are numerous
15 issues that must be addressed as it relates to a determination of damages as noted.

16 **CONCLUSION**

17 For the reasons stated the Petitioner's motion for judgment on the pleadings should be
18 denied.

19
20 Dated: October 30, 2014

LAW OFFICES OF SCOTT A. WILSON

21
22 By: 

Scott A. Wilson
Attorney for Respondents

23
24
25
26 ³ There was also an issue of "front pay" that still need to be addresses by the arbitrator. The arbitrator ruled that the
27 employees' gaming licenses were improperly revoked in July of 2011. However, had those licenses not been revoked
28 they are currently expired by their own terms as of this date. See Wilson Declaration, paragraph 15. There is clearly a
question as to what extent the arbitrator can order additional pay after the date that the licenses would have expired on
their own. Employees are not eligible to work at the Casino without a gaming license pursuant to the Tribal State
Compact/Tribal Gaming Ordinance. See Wilson Declaration, paragraph 15.

EXHIBIT A

TRIBAL-STATE GAMING COMPACT

Between the CHUCKCHANSI INDIANS, a federally recognized Indian Tribe,
and the
STATE OF CALIFORNIA

This Tribal-State Gaming Compact is entered into on a government-to-government basis by and between the Chuckchansi Indians, a federally-recognized sovereign Indian tribe (hereafter "Tribe"), and the State of California, a sovereign State of the United States (hereafter "State"), pursuant to the Indian Gaming Regulatory Act of 1988 (P.L. 100-497, codified at 18 U.S.C. Sec. 1166 et seq. and 25 U.S.C. Sec. 2701 et seq.) (hereafter "IGRA"), and any successor statute or amendments.

PREAMBLE

A. In 1988, Congress enacted IGRA as the federal statute governing Indian gaming in the United States. The purposes of IGRA are to provide a statutory basis for the operation of gaming by Indian tribes as a means of promoting tribal economic development, self-sufficiency, and strong tribal governments; to provide a statutory basis for regulation of Indian gaming adequate to shield it from organized crime and other corrupting influences; to ensure that the Indian tribe is the primary beneficiary of the gaming operation; to ensure that gaming is conducted fairly and honestly by both the operator and players; and to declare that the establishment of an independent federal regulatory authority for gaming on Indian lands, federal standards for gaming on Indian lands, and a National Indian Gaming Commission are necessary to meet congressional concerns.

B. The system of regulation of Indian gaming fashioned by Congress in IGRA rests on an allocation of regulatory jurisdiction among the three sovereigns involved: the federal government, the state in which a tribe has land, and the tribe itself. IGRA makes Class III gaming activities lawful on the lands of federally-recognized Indian tribes only if such activities are: (1) authorized by a tribal ordinance, (2) located in a state that permits such gaming for any purpose by any person, organization or entity, and (3) conducted in conformity with a gaming compact entered into between the Indian tribe and the state and approved by the Secretary of the Interior.

C. The Tribe does not currently operate a gaming facility that offers Class III gaming activities. However, on or after the effective date of this Compact, the Tribe intends to develop and operate a gaming facility offering Class III gaming activities on its reservation land, which is located in Madera County of California.

D. The State enters into this Compact out of respect for the sovereignty of the Tribe; in recognition of the historical fact that Indian gaming has become the single largest revenue-producing activity for Indian tribes in the United States; out of a desire to terminate pending "bad faith" litigation between the Tribe and the State; to initiate a new era of tribal-state cooperation in areas of mutual concern; out of a respect for the sentiment of the voters of California who, in approving Proposition 5, expressed their belief that the forms of gaming authorized herein should be allowed; and in anticipation of voter approval of SCA 11 as passed by the California legislature.

E. The exclusive rights that Indian tribes in California, including the Tribe, will enjoy under this Compact create a unique opportunity for the Tribe to operate its Gaming Facility in an economic environment free of competition from the Class III gaming referred to in Section 4.0 of this Compact on non-Indian lands in California. The parties are mindful that this unique environment is of great economic value to the Tribe and the fact that income from Gaming Devices represents a substantial portion of the tribes' gaming revenues. In consideration for the exclusive rights enjoyed by the tribes, and in further consideration for the State's willingness to enter into this Compact, the tribes have agreed to provide to the State, on a sovereign-to-sovereign basis, a portion of its revenue from Gaming Devices.

F. The State has a legitimate interest in promoting the purposes of IGRA for all federally-recognized Indian tribes in California, whether gaming or non-gaming. The State contends that it has an equally legitimate sovereign interest in regulating the growth of Class III gaming activities in California. The Tribe and the State share a joint sovereign interest in ensuring that tribal gaming activities are free from criminal and other undesirable elements.

Section 1.0. PURPOSES AND OBJECTIVES.

The terms of this Gaming Compact are designed and intended to:

(a) Evidence the goodwill and cooperation of the Tribe and State in fostering a mutually respectful government-to-government relationship that will serve the mutual interests of the parties.

EXHIBIT B

1 TRIBAL LABOR RELATIONS ORDINANCE

2 September 14, 1999

3
4 **Section 1: Threshold of applicability**

5
6 (a) Any tribe with 250 or more persons employed in a tribal casino
7 and related facility shall adopt this Tribal Labor Relations Ordinance (TLRO
8 or Ordinance). For purposes of this ordinance, a "tribal casino" is one in
9 which class III gaming is conducted pursuant to a tribal-state compact. A
10 "related facility" is one for which the only significant purpose is to facilitate
11 patronage of the class III gaming operations.

12
13 (b) Any tribe which does not operate such a tribal casino as of
14 September 10, 1999, but which subsequently opens a tribal casino, may
15 delay adoption of this ordinance until one year from the date the number of
16 employees in the tribal casino or related facility as defined in 1(a) above
17 exceeds 250.

18
19 (c) Upon the request of a labor union, the Tribal Gaming Commission
20 shall certify the number of employees in a tribal casino or other related
21 facility as defined in 1(a) above. Either party may dispute the certification
22 of the Tribal Gaming Commission to the Tribal Labor Panel.

23
24 **Section 2: Definition of Eligible Employees**

25
26 (a) The provisions of this ordinance shall apply to any person
27 (hereinafter "Eligible Employee") who is employed within a tribal casino in
28 which Class III gaming is conducted pursuant to a tribal-state compact or
29 other related facility, the only significant purpose of which is to facilitate
30 patronage of the Class III gaming operations, except for any of the
31 following:

32
33 (1) any employee who is a supervisor, defined as any individual
34 having authority, in the interest of the tribe and/or employer, to hire,
35 transfer, suspend, lay off, recall, promote, discharge, assign, reward, or
36 discipline other employees, or responsibility to direct them or to adjust their
37 grievances, or effectively to recommend such action, if in connection with
38 the foregoing the exercise of such authority is not of a merely routine or
39 clerical nature, but requires the use of independent judgment;

40 (2) any employee of the Tribal Gaming Commission;

1 (3) any employee of the security or surveillance department, other
2 than those who are responsible for the technical repair and maintenance of
3 equipment;

4 (4) any cash operations employee who is a "cage" employee or money
5 counter; or

6 (5) any dealer.

7 **Section 3: Non-interference with regulatory or security activities**

8 Operation of this Ordinance shall not interfere in any way with the
9 duty of the Tribal Gaming Commission to regulate the gaming operation in
10 accordance with the Tribe's National Indian Gaming Commission-approved
11 gaming ordinance. Furthermore, the exercise of rights hereunder shall in no
12 way interfere with the tribal casino's surveillance/security systems, or any
13 other internal controls system designed to protect the integrity of the tribe's
14 gaming operations. The Tribal Gaming Commission is specifically excluded
15 from the definition of tribe and its agents.

16 **Section 4: Eligible Employees free to engage in or refrain from**
17 **concerted activity**

18 Eligible Employees shall have the right to self-organization, to form,
19 to join, or assist employee organizations, to bargain collectively through
20 representatives of their own choosing, to engage in other concerted activities
21 for the purpose of collective bargaining or other mutual aid or protection,
22 and shall also have the right to refrain from any or all such activities.
23
24

25 **Section 5: Unfair Labor Practices for the tribe**

26 It shall be an unfair labor practice for the tribe and/or employer or
27 their agents:

28 (1) to interfere with, restrain or coerce Eligible Employees in the
29 exercise of the rights guaranteed herein;

30 (2) to dominate or interfere with the formation or administration of
31 any labor organization or contribute financial or other support to it, but this
32 does not restrict the tribe and/or employer and a certified union from
33 agreeing to union security or dues checkoff;

34 (3) to discharge or otherwise discriminate against an Eligible
35 Employee because s/he has filed charges or given testimony under this
36 Ordinance;
37

1 (4) to refuse to bargain collectively with the representatives of
2 Eligible Employees.

3
4 **Section 6: Unfair Labor Practices for the union**

5
6 It shall be an unfair labor practice for a labor organization or its
7 agents:

8 (1) to interfere, restrain or coerce Eligible Employees in the exercise
9 of the rights guaranteed herein;

10 (2) to engage in, or to induce or encourage any individual employed
11 by any person engaged in commerce or in an industry affecting commerce to
12 engage in, a strike or a primary or secondary boycott or a refusal in the
13 course of his employment to use, manufacture, process, transport or
14 otherwise handle or work on any goods, articles, materials, or commodities
15 or to perform any services; or to threaten, coerce, or restrain any person
16 engaged in commerce or in an industry affecting commerce or other terms
17 and conditions of employment. This section does not apply to section 11;

18 (3) to force or require the tribe and/or employer to recognize or
19 bargain with a particular labor organization as the representative of Eligible
20 Employees if another labor organization has been certified as the
21 representative of such Eligible Employees under the provisions of this
22 TLRO;

23 (4) to refuse to bargain collectively with the tribe and/or employer,
24 provided it is the representative of Eligible Employees subject to the
25 provisions herein;

26 (5) to attempt to influence the outcome of a tribal governmental
27 election, provided, however, that this section does not apply to tribal
28 members.

29
30 **Section 7: Tribe and union right to free speech**

31
32 The tribe's and union's expression of any view, argument or
33 opinion or the dissemination thereof, whether in written, printed, graphic or
34 visual form, shall not constitute or be evidence of interference with, restraint
35 or coercion if such expression contains no threat of reprisal or force or
36 promise of benefit.

37
38 **Section 8: Access to Eligible Employees**

39

1 (a) Access shall be granted to the union for the purposes of organizing
2 Eligible Employees, provided that such organizing activity shall not interfere
3 with patronage of the casino or related facility or with the normal work
4 routine of the Eligible Employees and shall be done on non-work time in
5 non-work areas that are designated as employee break rooms or locker
6 rooms that are not open to the public. The tribe may require the union and
7 or union organizers to be subject to the same licensing rules applied to
8 individuals or entities with similar levels of access to the casino or related
9 facility, provided that such licensing shall not be unreasonable,
10 discriminatory, or designed to impede access.

11
12 (b) The Tribe, in its discretion, may also designate additional
13 voluntary access to the Union in such areas as employee parking lots and
14 non-Casino facilities located on tribal lands.

15
16 (c) In determining whether organizing activities potentially interfere
17 with normal tribal work routines, the union's activities shall not be permitted
18 if the Tribal Labor Panel determines that they compromise the operation of
19 the casino:

20 (1) security and surveillance systems throughout the casino, and
21 reservation;

22 (2) access limitations designed to ensure security;

23 (3) internal controls designed to ensure security;

24 (4) other systems designed to protect the integrity of the tribe's
25 gaming operations, tribal property and/or safety of casino personnel, patrons,
26 employees or tribal members, residents, guests or invitees.

27
28 (d) The tribe shall provide to the union, upon a thirty percent (30%)
29 showing of interest to the Tribal Labor Panel, an election eligibility list
30 containing the full first and last name of the Eligible Employees within the
31 sought after bargaining unit and the Eligible Employees' last known address
32 within ten (10) working days. Nothing herein shall preclude a tribe from
33 voluntarily providing an election eligibility list at an earlier point of a union
34 organizing campaign.

35
36 (e) The tribe agrees to facilitate the dissemination of information
37 from the union to Eligible Employees at the tribal casino by allowing
38 posters, leaflets and other written materials to be posted in non-public
39 employee break areas where the tribe already posts announcements

1 pertaining to Eligible Employees. Actual posting of such posters, notices,
2 and other materials, shall be by employees desiring to post such materials.
3

4 **Section 9: Indian preference explicitly permitted**
5

6 Nothing herein shall preclude the tribe from giving Indian
7 preference in employment, promotion, seniority, lay-offs or retention to
8 members of any federally recognized Indian tribe or shall in any way affect
9 the tribe's right to follow tribal law, ordinances, personnel policies or the
10 tribe's customs or traditions regarding Indian preference in employment,
11 promotion, seniority, lay-offs or retention. Moreover, in the event of a
12 conflict between tribal law, tribal ordinance or the tribe's customs and
13 traditions regarding Indian preference and this Ordinance, the tribal law,
14 tribal ordinance or the tribe's customs and traditions shall govern.
15

16 **Section 10: Secret ballot elections required**
17

18 (a) Dated and signed authorized cards from thirty percent (30%) or
19 more of the Eligible Employees within the bargaining unit verified by the
20 elections officer will result in a secret ballot election to be held within 30
21 days from presentation to the elections officer.
22

23 (b) The election shall be conducted by the election officer. The
24 election officer shall be a member of the Tribal Labor Panel chosen pursuant
25 to the dispute resolution provisions herein. All questions concerning
26 representation of the tribe and/or Employer's Eligible Employees by a labor
27 organization shall be resolved by the election officer. The election officer
28 shall be chosen upon notification by the labor organization to the tribe of its
29 intention to present authorization cards, and the same election officer shall
30 preside thereafter for all proceedings under the request for recognition;
31 provided however that if the election officer resigns, dies or is incapacitated
32 for any other reason from performing the functions of this office, a substitute
33 election officer shall be selected in accordance with the dispute resolution
34 provisions herein.
35

36 (c) The election officer shall certify the labor organization as the
37 exclusive collective bargaining representative of a unit of employees if the
38 labor organization has received the majority of votes by employees voting in
39 a secret ballot election that the election officer determines to have been
40 conducted fairly. If the election officer determines that the election was

1 conducted unfairly due to misconduct by the tribe and/or employer or union,
2 the election officer may order a re-run election. If the election officer
3 determines that there was the commission of serious Unfair Labor Practices
4 by the tribe that interfere with the election process and preclude the holding
5 of a fair election, and the labor organization is able to demonstrate that it had
6 the support of a majority of the employees in the unit at any point before or
7 during the course of the tribe's misconduct, the election officer shall certify
8 the labor organization.

9
10 (d) The tribe or the union may appeal any decision rendered after
11 the date of the election by the election officer to a three (3) member panel of
12 the Tribal Labor Panel mutually chosen by both parties.

13
14 (e) A union which loses an election and has exhausted all dispute
15 remedies related to the election may not invoke any provisions of this labor
16 ordinance at that particular casino or related facility until one year after the
17 election was lost.

18
19 **Section 11: Collective bargaining impasse**

20
21 Upon recognition, the tribe and the union will negotiate in
22 good faith for a collective bargaining agreement covering bargaining unit
23 employees represented by the union. If collective bargaining negotiations
24 result in impasse, and the matter has not been resolved by the tribal forum
25 procedures sets forth in Section 13 (b) governing resolution of impasse
26 within sixty (60) working days or such other time as mutually agreed to by
27 the parties, the union shall have the right to strike. Strike-related picketing
28 shall not be conducted on Indian lands as defined in 25 U.S.C. Sec. 2703 (4).

29
30 **Section 12: Decertification of bargaining agent**

31
32 (a) The filing of a petition signed by thirty percent (30%) or more
33 of the Eligible Employees in a bargaining unit seeking the decertification of
34 a certified union, will result in a secret ballot election to be held 30 days
35 from the presentation of the petition.

36
37 (b) The election shall be conducted by an election officer. The
38 election officer shall be a member of the Tribal Labor Panel chosen pursuant
39 to the dispute resolution provisions herein. All questions concerning the
40 decertification of the labor organization shall be resolved by an election

1 officer. The election officer shall be chosen upon notification to the tribe
2 and the union of the intent of the employees to present a decertification
3 petition, and the same election officer shall preside thereafter for all
4 proceedings under the request for decertification; provided however that if
5 the election officer resigns, dies or is incapacitated for any other reason from
6 performing the functions of this office, a substitute election officer shall be
7 selected in accordance with the dispute resolution provisions herein.

8
9 (c) The election officer shall order the labor organization
10 decertified as the exclusive collective bargaining representative if a majority
11 of the employees voting in a secret ballot election that the election officer
12 determines to have been conducted fairly vote to decertify the labor
13 organization. If the election officer determines that the election was
14 conducted unfairly due to misconduct by the tribe and/or employer or the
15 union the election officer may order a re-run election or dismiss the
16 decertification petition.

17
18 (d) A decertification proceeding may not begin until one (1) year
19 after the certification of a labor union if there is no collective bargaining
20 agreement. Where there is a collective bargaining agreement, a
21 decertification petition may only be filed no more than 90 days and no less
22 than 60 days prior to the expiration of a collective bargaining agreement. A
23 decertification petition may be filed anytime after the expiration of a
24 collective bargaining agreement.

25
26 (e) The tribe or the union may appeal any decision rendered after
27 the date of the election by the election officer to a three (3) member panel of
28 the Tribal Labor Panel mutually chosen by both parties.

29
30 **Section 13: Binding dispute resolution mechanism**

31
32 (a) All issues shall be resolved exclusively through the binding
33 dispute resolution mechanisms herein, with the exception of a collective
34 bargaining negotiation impasse, which shall only go through the first level of
35 binding dispute resolution.

36
37 (b) The first level of binding dispute resolution for all matters
38 related to organizing, election procedures, alleged unfair labor practices, and
39 discharge of Eligible Employees shall be an appeal to a designated tribal
40 forum such as a Tribal Council, Business Committee, or Grievance Board.

1 The parties agree to pursue in good faith the expeditious resolution of these
2 matters within strict time limits. The time limits may not be extended
3 without the agreement of both parties. In the absence of a mutually
4 satisfactory resolution, either party may proceed to the independent binding
5 dispute resolution set forth below. The agreed upon time limits are set forth
6 as follows:

7
8 (1) All matters related to organizing, election procedures and
9 alleged unfair labor practices prior to the union becoming certified as the
10 collective bargaining representative of bargaining unit employees, shall be
11 resolved by the designated tribal forum within thirty (30) working days.

12 (2) All matters after the union has become certified as the
13 collective bargaining representative and relate specifically to impasse during
14 negotiations, shall be resolved by the designated tribal forum within sixty
15 (60) working days;

16
17 (c) The second level of binding dispute resolution shall be a
18 resolution by the Tribal Labor Panel, consisting of ten (10) arbitrators
19 appointed by mutual selection of the parties which panel shall serve all tribes
20 that have adopted this ordinance. The Tribal Labor Panel shall have
21 authority to hire staff and take other actions necessary to conduct elections,
22 determine units, determine scope of negotiations, hold hearings, subpoena
23 witnesses, take testimony, and conduct all other activities needed to fulfill its
24 obligations under this Tribal Labor Relations Ordinance.

25
26 (1) Each member of the Tribal Labor Panel shall have relevant
27 experience in federal labor law and/or federal Indian law with preference
28 given to those with experience in both. Names of individuals may be
29 provided by such sources as, but not limited to, Indian Dispute Services,
30 Federal Mediation and Conciliation Service, and the American Academy of
31 Arbitrators.

32 (2) Unless either party objects, one arbitrator from the Tribal
33 Labor Panel will render a binding decision on the dispute under the
34 Ordinance. If either party objects, the dispute will be decided by a three-
35 member panel of the Tribal Labor Panel, which will render a binding
36 decision. In the event there is one arbitrator, five (5) Tribal Labor Panel
37 names shall be submitted to the parties and each party may strike no more
38 than two (2) names. In the event there is a three (3) member panel, seven (7)
39 TLP names shall be submitted to the parties and each party may strike no
40 more than two (2) names. A coin toss shall determine which party may

1 strike the first name. The arbitrator will generally follow the American
2 Arbitration Association's procedural rules relating to labor dispute
3 resolution. The arbitrator or panel must render a written, binding decision
4 that complies in all respects with the provisions of this Ordinance.

5
6 (d) Under the third level of binding dispute resolution, either party
7 may seek a motion to compel arbitration or a motion to confirm an
8 arbitration award in Tribal Court, which may be appealed to federal court. If
9 the Tribal Court does not render its decision within 90 days, or in the event
10 there is no Tribal Court, the matter may proceed directly to federal court. In
11 the event the federal court declines jurisdiction, the tribe agrees to a limited
12 waiver of its sovereign immunity for the sole purpose of compelling
13 arbitration or confirming an arbitration award issued pursuant to the
14 Ordinance in the appropriate state superior court. The parties are free to put
15 at issue whether or not the arbitration award exceeds the authority of the
16 Tribal Labor Panel.

EXHIBIT C

COLLECTIVE BARGAINING
AGREEMENT

by and between

THE PICAYUNE RANCHERIA OF
CHUKCHANSI INDIANS
OF CALIFORNIA

and

UNITE HERE! INTERNATIONAL UNION

Collective Bargaining Agreement

This Agreement is made and entered into by and between Picayune Rancheria of Chukchansi Indians, hereinafter referred to as the "Employer" and the UNITE HERE International Union, hereinafter referred to as "Union." The Employer and the Union agree that the Tribal Labor Relations Ordinance (TLRO) adopted by the Employer as a requirement of the Tribal/State Compact between the Employer and the State of California is the applicable law with regard to labor relations within the jurisdiction of the Employer.

Section 1. Term

This Agreement shall be in effect the period commencing October 1, 2005 and continuing through and including January 5, 2009. At least ninety (90) days, but not more than one hundred fifty (150) days before January 5, 2009, either party may serve notice upon the other by Certified Mail, of a desire to terminate, change or modify this Agreement, or any part thereof. In the event no such notice is given, this Agreement shall be renewed from year to year after the expiration date herein, subject to written notice of termination or modification at least ninety (90) days, but not more than one hundred fifty (150) days, prior to any subsequent anniversary date of this Agreement. If, prior to the expiration date, following submission of such notice, unless time is mutually extended, the parties fail to reach an agreement, then either party shall be free to strike or lockout, upon or after such expiration date.

Section 2. Recognition

The Union shall be recognized as the sole Collective Bargaining Agent for all employees employed by the Employer, in the bargaining unit described in Appendix A, performing work at Chukchansi Gold Resort and Casino, 711 Lucky Lane, Coarsegold, California, consisting of the employee job classifications in use by the Employer on November 19, 2004.

It is agreed between the parties that upon the effective date of this Agreement, the "Memorandum of Understanding" executed between the Union and the Employer on February 10, 2001, shall become null and void and have no binding effect on either party. It is further agreed that such Memorandum of Agreement cannot be used as precedent in any dispute between the Employer and the Union relating to the recognition of the Union by the Employer and/or the application of this Agreement to the Employer and/or any of its employees.

Section 3. Management Rights

Subject only to limitations as may be imposed by this agreement, the Union recognizes that the management of the business and the direction of the working force is vested exclusively in the Employer, including but not limited to the right reasonably: to schedule work; to determine whether a position is to be filled by a full time or part time employee; to assign work and working hours to employees; to decide the work amount and location; to determine the type of services performed; to establish reasonable quality and performance standards; to require from every employee compliance with normal operating procedures; to formulate and enforce employer rules and regulations now in effect or hereinafter enacted; to hire, suspend, promote, demote, transfer, discharge, discipline for cause, or relieve employees from duty for cause of lack of work or for other legitimate reasons; to maintain discipline and efficiency of employees; to judge skill, ability, and physical fitness; to create, eliminate or consolidate job classifications; to control and regulate the

food/meals for employees in the employee cafeteria that are similar in quality to the meals provided to the customers of the Employer's restaurant operations. Effective January 1, 2007, a limited selection of balanced and nutritious food/meals shall be provided free of charge to employees. No wage deductions shall be made for such food/meals that are free of charge.

Section 26. Union Buttons and Bulletin Boards

1. The Union shall have the use of and access to a designated Bulletin Board for the posting of official Union notices in an area frequented by employees. The Union shall not post material that is considered defamatory, disparaging, and/or ridiculing of the Employer and/or other team members.
2. Members at all times while on duty may wear one Union working button (not to exceed two inches (2") in diameter) in a conspicuous place on their uniforms. The design of the button will be in good taste reflecting the spirit of the hospitality/casino industry.

Section 27. Mandatory Meetings

The Employer may schedule mandatory employee group meetings as needed. Dates for mandatory meetings will be posted at least seven days (7) in advance of the scheduled mandatory meeting. Such meetings will be compensated for at the employee's regular rate of pay. The employee will be guaranteed two (2) hours pay, if it is the employee's regularly scheduled day off or non-work time. Employees with prior legitimate commitments will be excused.

Section 28. Uniforms

When uniforms are required by the Employer as a condition of employment, such uniforms shall be provided and maintained by the Employer to the extent dry cleaning is required.

Section 29. Grievance Procedure

1. Definition: For purposes of this Agreement, a grievance is a dispute between the Employer and the Union, involving the meaning, or application of this Agreement, or the alleged violation of any provision of this Agreement by the Employer or the Union.
2. General Principles:
 - a. The Employer and the Union, upon request, shall make available to each other relevant information necessary to resolve the subject grievance. This subsection may be waived by mutual written agreement of the Employer and the Union.
 - b. It is the intention, through the Grievance Procedure, to reach an expeditious resolution of any disputes between the Employer and the Union. To that end failure to meet the time limits by the grieving party at any step of the grievance procedure as outlined in this section shall be deemed to be an abandonment of the grievance. Failure to meet the time limits by the party against whom the grievance is filed at any step shall be deemed to be a waiver of the requirement of that step of the grievance procedure by both parties and the moving party may move on to the next step. Time limits may be waived by mutual agreement of the Employer and the Union.
 - c. Employees may request the presence of a Union representative or Union Committee Person at any or all steps of the Grievance Procedure.

3. Five -Step Grievance Procedure: Grievances shall be processed in the following manner:
 - a. Step 1. Within five (5) calendar days of the incident or circumstances giving rise to the dispute, or knowledge thereof, the employee or the Union may discuss the matter with his most immediate supervisor authorized to resolve disputes. In the case of discipline, the meeting where the discipline is issued may be considered the step one grievance meeting.
 - b. Step 2. If the dispute is not resolved at Step 1, the employee or the Union may discuss the matter with the director or manager of his department. This meeting shall take place within ten (10) calendar days of the Step 1 meeting. The manager or director shall issue a decision within five (5) calendar days of the Step 2 meeting.
 - c. Step 3. If the dispute is not resolved in Step 2, the Union may file a written request for a meeting with the Employer's Human Resources Department within ten (10) calendar days of Step 2.
 - d. Step 4. If the dispute is not resolved in Step 3, the Union and/or the Employer may file a written request for an Adjustment Board Hearing within ten (10) days of Step 2. The written grievance shall set forth the facts giving rise to the dispute and designate the grievance as well as the remedy sought. The Adjustment Board Hearing shall be heard within thirty (30) calendar days of the written request. The Adjustment Board shall consist of two (2) representatives of the Employer and two (2) representatives of the Union. The grievant shall have a right to be present at the Adjustment Board hearing. The Employer representative involved in the incident or circumstances giving rise to the dispute should be present at the Adjustment Board. The Employer and the Union shall be as forthcoming in their presentations and deliberations as possible with respect to the facts surrounding the issue. A simple majority of the Adjustment Board Members can vote on a resolution of the dispute which shall be binding on the parties.
 - e. Step 5. Arbitration. If the grievance is not resolved at Step 4, the grieving party may proceed to arbitration. The parties shall attempt to mutually agree upon an Arbitrator. If the parties are unable to agree upon an Arbitrator within ten (10) calendar days of the demand for Arbitration, they shall choose an Arbitrator from a panel provided by the Federal Mediation and Conciliation Service by ultimately striking names on the list. Such panel shall have no fewer than seven names. A coin toss will decide which party will have the first strike. The arbitrator shall not have the power to add to or modify any of the terms, conditions, sections or articles of this Agreement. Any award of back pay by the Arbitrator shall be reduced by the amount of employee interim earnings and/or the receipt of unemployment insurance benefits. His decision shall not go beyond what is necessary for the interpretation and application of the Agreement in the case of the specific grievance at issue. The fees and expenses of the Arbitrator shall be borne equally by the parties except where one of the parties to the Agreement requests a postponement of a previously scheduled Arbitration hearing which results in a postponement charge. The postponing party shall pay such charge unless such postponement results in a settlement of the grievance, in which case the postponement charge shall be borne equally by the parties. A joint postponement request shall be borne equally by the parties.
4. Expedited Arbitration: Any individual discharge case, by mutual agreement of the Union and the Employer, shall be submitted to expedited arbitration whereby both parties shall waive their rights to the submission of any briefs or stenographic recordings. The arbitrator shall issue a decision within twenty-four (24) hours following the close of the hearing, followed by a written decision within seven (7) calendar days of the close of the hearing. The parties hereby adopt and incorporate by reference the then current Expedited Labor Arbitration

Rules of the American Arbitration Association for arbitrations held under this paragraph 4.

5. If the Employer files a grievance against the Union, the first step shall be a meeting between the HR Department of the Employer and the designated Union representative. If the grievance is not settled at this step, the procedures followed in Steps 4 and 5 as stated herein shall be followed.
6. For the sole purpose of enabling a suit to compel arbitration or to confirm an arbitration award under this Agreement or the Employer's Tribal Labor Relations Ordinance, the Employer agrees to a limited waiver of sovereign immunity and consents to be sued in federal court, without exhausting tribal remedies. To the extent the federal court declines jurisdiction, for the sole purpose of enabling a suit to compel arbitration or to confirm an arbitration award under this Agreement, the Employer agrees to a limited waiver of sovereign immunity and consents to be sued in the appropriate state superior court, without exhausting tribal remedies. The limited waiver of sovereign immunity defined by this section does not apply to any other form of action, judicial or administrative.

Section 30. Labor-Management Partnership/Problem Solving

The parties agree to set up a joint Problem Solving Team consisting of a mutually agreed upon number of employees and managers. Both the Employer and the Union shall have the sole authority to determine who shall be their respective representatives on the Problem Solving Team. Participation and service of employees on the Problem Solving Team shall be on paid time. The appropriate compensation rate shall be agreed upon by the parties. All such compensation for Union representatives shall be paid for by the Union. Meetings shall occur as needed and be mutually agreed upon.

Both the Employer and the Union may raise whatever issues or problems they deem appropriate. However, the Problem Solving Team cannot be used to supplant or to replace the Grievance Procedure and the parties retain all of their rights and at their sole discretion to file grievances over alleged violations of the Agreement. Contractual provisions shall not be modified or replaced with new language without the mutual agreement of the parties.

It is understood by both parties that neither party is waiving any rights it may have under this Agreement or under law and a willingness to discuss any issue does not constitute a waiver of any rights afforded the respective parties under this Agreement or the law. Oral statements made at meetings occurring subject to this section will not be admissible in any subsequent arbitration hearing conducted under the terms of this Agreement.

Section 31. Job Duties

Except in emergencies and or as is incidental to their work, all employees shall perform only such duties as are customarily performed by employees in their classifications.

Section 32. Policy Communications

It is understood between the parties that all existing personnel policies and procedures of the Employer existing at the time of this Agreement shall remain in effect unless they expressly conflict with this Agreement. New policies or policy changes will not conflict with this Agreement.

EXHIBIT D

satisfactory to the State. If the Tribe accepts the difference or does not provide a reconciliation satisfactory to the State, the Tribe must immediately pay the amount of the resulting deficiencies in the quarterly contribution plus interest on such amounts from the date they were due at the rate of 1.0% per month or the maximum rate permitted by applicable law, whichever is less.

(e) The Tribe shall not conduct Class III gaming if more than two quarterly contributions to the Special Distribution Fund are overdue.

Sec. 6.0. LICENSING.

Sec. 6.1. Gaming Ordinance and Regulations. All Gaming Activities conducted under this Gaming Compact shall, at a minimum, comply with a Gaming Ordinance duly adopted by the Tribe and approved in accordance with IGRA, and with all rules, regulations, procedures, specifications, and standards duly adopted by the Tribal Gaming Agency.

Sec. 6.2. Tribal Ownership, Management, and Control of Gaming Operation. The Gaming Operations authorized under this Gaming Compact shall be owned solely by the Tribe.

Sec. 6.3. Prohibition Regarding Minors. (a) Except as provided in subdivision (b), the Tribe shall not permit persons under the age of 18 years to be present in any room in which Class III Gaming Activities are being conducted unless the person is en-route to a non-gaming area of the Gaming Facility.

(b) If the Tribe permits the consumption of alcoholic beverages in the Gaming Facility, the Tribe shall prohibit persons under the age of 21 years from being present in any area in which Class III gaming activities are being conducted and in which alcoholic beverages may be consumed, to the extent required by the state Department of Alcoholic Beverage Control.

Sec. 6.4. Licensing Requirements and Procedures.

Sec. 6.4.1. Summary of Licensing Principles. All persons in any way connected with the Gaming Operation or Facility who are required to be licensed or to submit to a background investigation under IGRA, and any others required to be licensed under this Gaming Compact, including, but not limited to, all Gaming Employees and Gaming Resource Suppliers, and any other person having a significant influence over the Gaming Operation must be licensed by the Tribal Gaming Agency. The parties intend that the licensing process provided for in this Gaming Compact shall involve joint cooperation between the Tribal Gaming Agency and the State Gaming Agency, as more particularly described herein.

Sec. 6.4.2. Gaming Facility. (a) The Gaming Facility authorized by this Gaming Compact shall be licensed by the Tribal Gaming Agency in conformity with the

EXHIBIT E

investigation report, provide a written notice to the affected party(ies) setting forth, with specificity, the issue(s) to be resolved.

4.24.3 Hearing The Board of Commissioners shall, within 14 business days after the notice of hearing pursuant to 4.24.2, provide the affected parties the right to present oral or written testimony from all people interested therein as determined by the Board of Commissioners.

4.24.4 Examiner The Board of Commissioners shall act as Examiner for the purpose of holding any hearing, or the Board of Commissioners may appoint a Person qualified in the law or possessing knowledge or expertise in the subject matter of the hearing to act as Examiner for the purpose of holding any hearing. Any such appointment shall constitute a delegation to such examiner of the powers of the Board of Commissioners under this Ordinance with respect to any such hearing.

4.24.5 Decision The Examiner shall render a written opinion within 10 business days following the completion of the hearing.

4.24.6 A decision of the Examiner shall be final.

4.25 Monthly Report of Tribal Gaming Commission: The Tribal Gaming Commission shall provide a monthly report to the Tribal Council summarizing Tribal Gaming Commission official actions, activities, investigative reports and reports received from the Tribe's Gaming Facility(ies) as it deems necessary to keep the Tribal Council fully informed as to the status of the Tribal Gaming Commission's activities.

4.26 Executive Director

4.26.1 Hiring. The Executive Director shall be selected by the Board of Commissioners and employed by the Tribal Gaming Commission.

4.26.2 Removal. The Executive Director may only be terminated by the Board of Commissioners with the approval of the Tribal Council.

SECTION 5. GAMING LICENSES

5.1 Applicability:

5.1.1 Every Employee, Key Employee, Primary Management Official, Gaming Enterprise, and Gaming Facility that aids, participates in or is related to Gaming is required to have a current and valid License as issued by the Tribal Gaming Commission.

5.1.2 The Tribe will perform background investigations and issue licenses to Key Employees and Primary Management Officials according to requirements at least as stringent as those in 25 C.F.R. Parts 556 and 558.

1 **CERTIFICATE OF SERVICE BY MAIL**

2 I, Dawn M. Eastman, declare and state as follows.

3
4 I am an employee of the Law Offices of Scott Wilson, which represents Respondents in the
5 above-entitled action. My business address is 711 Eighth Avenue, Suite C, San Diego, CA 92101.

6 I am a citizen of the United States and reside in San Diego County, California. I am over the
7 age of eighteen (18) years and not a party to the within case or proceeding.

8 On October 30, 2014, I served a copy of the following documents:

9 **MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF OPPOSITION TO**
10 **MOTION FOR JUDGMENT ON THE PLEADINGS AND TO STRIKE AFFIRMATIVE**
11 **DEFENSES**

12 on the parties to the action and/or their attorney of record by placing said document in a sealed
13 envelope, postage prepaid, and depositing same in a box or office of the United States Postal Service
14 in San Diego, California addressed as follows:
15

16 Kristin L. Martin, Attorney at Law
17 Davis, Cowell & Bowe, LLP
18 595 Market Street, Suite 1400
19 San Francisco, CA 94105-2821

20 I declare the above to be true under penalty of perjury. This Declaration is signed on October
21 30, 2014 in San Diego, California.

22 LAW OFFICES OF SCOTT A. WILSON

23 By: Dawn Eastman
24 Dawn M. Eastman