

RANDAL B. BROWN, WSBA No. 24181

25913 - 163rd Avenue S.E.
Covington, WA 98042
Telephone: (253) 630-0794
Email: brownees2@msn.com
Attorney for Plaintiffs

The Honorable Richard A. Jones

AARON L. LOWE, WSBA No. 15120

1403 W. Broadway Avenue
Spokane, WA 99201
Telephone: (509) 323-9000
Email: aaronllowe@yahoo.com
Attorney for Plaintiffs

ROBERT E. KOVACEVICH, WSBA No. 2723

818 West Riverside Avenue, Suite 525
Spokane, WA 99201-1914
Telephone: (509) 747-2104
Email: kovacevichrobert@qwestoffice.net
Attorney for Plaintiffs

**UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON**

ROBERT REGINALD COMENOUT)
SR., EDWARD AMOS COMENOUT)
III, and THE ESTATE OF)
EDWARD AMOS COMENOUT JR.,)
BY SPECIAL ADMINISTRATOR)
ROBERT E. KOVACEVICH,)

Plaintiffs,)

v.)

RICKY JOSEPH, individually and)
as Acting Superintendent of)
Indian Affairs, and THE UNITED)
STATES DEPARTMENT OF)
INTERIOR, BUREAU OF INDIAN)
AFFAIRS PUGET SOUND)
AGENCY, a bureau of the UNITED)
STATES,)

Defendants.)

No. 2:15-cv-01389-RAJ

PLAINTIFFS' RESPONSE TO
DEFENDANT'S MOTION TO
DISMISS

Plaintiffs, through their attorneys, respond to Defendants' Motion to

Dismiss filed November 3, 2015, as follows.

STANDARD OF REVIEW

A complaint must allege sufficient factual matter, accepted as true, to state a claim for relief that is plausible on its face. *Ashcroft v. Iqbal*, 556 U.S. 662, 663, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009). *Harris v. County of Orange*, 682 F.3d 1126, 1131 (9th Cir. 2012), citing *Ashcroft v. Iqbal*, 556 U.S. 662, 678, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009). A complaint must be liberally construed in favor of the Plaintiff. *Jenkins v. McKeithen*, 395 U.S. 411, 421, 89 S.Ct. 1843, 23 L.Ed.2d 404 (1969); *National Council of La Raza v. Cegavske*, 800 F.3d 1032, 1039 (9th Cir. 2015).

The case is ripe for adjudication.

The letter of Ricky Joseph (Exhibit A to the Complaint) is a final order as it states that the BIA has determined. “. . .you are in trespass on Public Domain Tract 130-1027. . .you must immediately cease your use and occupancy of the Property. . .Accordingly, you must vacate the premises.” Defendant, at page 2 of his motion, argues that Plaintiffs should wait for an eviction notice. The letter makes no mention of further review.

Like *Southern California Aerial Advertisers' Association v. F.A.A.*, 881 F.2d 672 (9th Cir. 1989), when the order has immediate effect. “Holwegen’s letter possesses the requisite finality” and “carried an expectation of immediate compliance.” *Id.* at 676. The court reviewed the agency action as a final order. It was invalid as it was not issued in accordance with the

1 Administrative Procedure Act. Here, the letter also stated: "In no event
2 should you interpret the 20-day (sic) deadline to vacate the property as a
3 grace period." Defendant asserts that Comenout has suffered no ill effects.
4 Comenout, Doc. #1, page 14, alleges summarily eviction. His declaration,
5 filed with this response, notes at page 2, that he is 83 years old and confined
6 to a wheelchair. He lives on the property that has runways that allow
7 wheelchair access. Obviously, evicting an 83-year-old wheelchair bound
8 individual is injury. Hardship to Comenout, a vulnerable adult under state
9 law, Wash.Rev.Code § 74.34.020(17)(a); 74.34.067(3) includes Indian
10 representatives. Defendant is exploiting Robert R. Comenout Sr. by seeking
11 abandonment, Wash.Rev.Code 74.34.110(1). This alone proves hardship.
12 See *Levin v. City and County of San Francisco*, 71 F.Supp.3d 1072, 1079 (D.C.
13 Cal. 2014); *Abbott Laboratories v. Gardner*, 387 U.S. 136, 149, 87 S.Ct. 1507,
14 18 L.Ed.2d 681 (1967), abrogated on other grounds. Defendant cites
15 *Chandler v. State Farm Mutual Auto Insurance Co.*, 598 F.3d 1115 (9th Cir.
16 2010). *Chandler* does not apply because no recovery is possible until a third
17 party suit, not yet commenced, gives a recovery. It is factually
18 distinguishable. *Air California v. U.S. Department of Transportation*, 654 F.2d
19 616 (9th Cir. 1981). The letter did not impose an obligation. *Id.* at 621. Here
20 the letter told Comenout to immediately vacate and granted no grace period.
21 Plaintiffs alleged trespass and that no administrative remedies were available.
22
23
24
25
26
27
28

1 Doc. #1, page 28, page 12, page 14. No due process rights, including notice
2 and right to be heard, were offered. Doc. #1, page 15.

3 4 **FACTUAL ISSUES**

5 The declaration of Stephanie Lynch, Doc. #6, page 3, admits that the
6 letter of Ricky Joseph, dated August 12, 2015, was not sent to Plaintiff
7 Edward A. Comenout III, who is a 14.1% owner of the land, or to the Estate
8 of Edward A. Comenout Jr. At page 2, the declaration states that Plaintiff
9 Robert Reginald Comenout Sr., combined with the ownership of Edward A.
10 Comenout III, is over 20%. Robert R. Comenout Sr. inherited .33% from the
11 Estate of Duane James Harris so the combined ownership is greater at this
12 time. One non-Indian, Martina Ann Garrison, is also listed as owning 6.6%,
13 even though she only has a life estate with no rights of survivorship. See
14 page 3 of the Complaint, Doc. #1. The declaration of Stephanie Lynch does
15 not address the allegation that the Spokane County Probate, for purpose of
16 vote, is the 100% owner of the buildings, Complaint, Doc. #1, pages 5-8. The
17 buildings were not probated by the BIA. Doc. #1, page 4. *Confederated*
18 *Tribes of Chehalis Reservation v. Thurston County Bd. Of Equalization*, 724
19 F.3d 1153 (9th Cir. 2013), a case on off reservation Indian trust land
20 purchased in 2002, discusses the issue of physical structures on off
21 reservation Indian land purchased pursuant to 25 U.S.C. § 465, the same
22 statute involved in this case. The issue of whether the permanent
23 improvements were within the state statute, Wash.Rev.Code § 84.04.080, and
24
25
26
27
28

1 therefore it is not rights to land within federal jurisdiction, was rejected. The
2 Court stated: "Therefore, it is irrelevant whether permanent improvements
3 constitute personal property under Washington law," citing the Federal
4 Supremacy provision, U.S. Const. art. VI, cl. 2. The *Chehalis* case applies.
5 Therefore, the buildings on the Comenout land are property or rights to
6 property defined under 25 U.S.C. § 465. Since the Bureau of Indian Affairs
7 probate did not probate the buildings, they are still governed by federal law.
8
9

10 The Complaint, Doc. #1, pages 17-18, alleges that Robert Reginald
11 Comenout Sr. manages and protects the property. Right to possession and
12 defense by Robert Reginald Comenout Sr. against all attackers, including the
13 state of Washington, is alleged. Robert Reginald Comenout Sr. is physically
14 disabled and needs to stay on the property as it accommodates disabled
15 persons. He is the ruling elder, Doc. #1, page 19. Conspiracy by the
16 Defendant is alleged (Doc. #1, page 21). Violations of constitutional rights by
17 Defendant, well beyond any federal authority, is alleged, Doc. #1, page 22.
18 The BIA has not policed the property, Doc. #1, page 23, and did not protect
19 the civil rights of Plaintiffs, page 27.
20
21

22 The Declaration of Robert R. Comenout Sr. attached, at page 6 and
23 Appendix F, points out the BIA and Quinault Nation's concern on the issue
24 of right to control the buildings on the land. Whether the BIA can affect the
25 rights of the Comenouts as limited by *Babbitt v. Youpee*, 519 U.S. 234, 117
26 S.Ct. 727, 136 L.Ed.2d 696 (1996), also has to be determined.
27
28

1 Plaintiff Robert R. Comenout Sr.'s declaration, page 3, points out that
2 he has an increase in ownership and other allottees side with him. He
3 declares that he has the exclusive right as elder to use all the property. The
4 Indian custom of rule by the oldest living male heir has not been determined,
5 pages 2 and 4. Comenout is also the conservator of the property to prevent
6 vandalism (page 3). He attached the letter of Judy Joseph to Edward A.
7 Comenout Jr., Appendix C. Comenout declares (page 5) that prior
8 Commissioner Felshaw said that they can operate the same as if the land was
9 on an Indian reservation. This is clearly what the federal law, 18 U.S.C. §
10 1151(c), states. Judy Joseph, Appendix C, page 6, unequivocally states that
11 the BIA cannot force activity among owners. This proves arbitrary and
12 capricious activity by Defendant. The BIA letter from acting superintendent,
13 Don Chambellan (page 6), raised the concern of the BIA on who controls the
14 buildings and proves legitimate controversy.

15 See Exhibit A to the Complaint, Doc. #1. This assumption is in direct
16 conflict with the common law of joint tenancy.

17 The Complaint, Doc. #1, pages 4-8, alleges that the estate of Edward
18 A. Comenout Jr., probated by the BIA, did not include permanent structures.
19 The Spokane County probate is the 100% owner of the buildings, No. 10-4-
20 01216-0. Spokane County, Washington, has exclusive jurisdiction as the
21 Estate is an insolvent probate and has not been distributed. The other
22 owners cannot have any control of the structures.

1 At page 26, the Plaintiffs allege that four governments and the
2 administrative agencies disagree on jurisdiction; hence declaratory and
3 injunctive relief is sought, Doc. #1, Pages 28, 30, as well as civil rights
4 damages, pages 29, 30.

5
6 **One Joint Tenant cannot bind the other.**

7 The Defendant assumes that the vote of allottees determines expulsion
8 of Plaintiff Robert R. Comenout Sr. and that the BIA can enforce the vote of
9 the majority. The common law of joint tenancy does not allow one cotenant
10 to bind the other.

11
12 **The Common Law of Joint Tenancy does not authorize a**
13 **majority vote; cotenants cannot evict another cotenant.**

14 20 Am.Jr.2d Co-Tenancy and Joint Ownership § 95, page 231, states:

15 Since there is, merely by reason of the existence of a cotenancy,
16 no agency relationship between the cotenants, one cotenant
17 cannot ordinarily bind cotenants by contracts with third persons
18 or transfer or dispose of the interest of another cotenant in such
19 a manner as to be binding, unless duly authorized to do so, or
20 unless his or her act is thereafter ratified by the other cotenants.

21 . . .

22 A single cotenant generally cannot encumber the property by his
23 or her own sole act. Thus, a mortgage or trust deed executed by
24 less than all of the cotenants and purporting to bind the entire
25 estate is a mere nullity insofar as the non assenting cotenants
26 are concerned, unless they authorized such action or thereafter
27 ratified it.

28 20 Am.Jur.2d, *Co-Tenancy and Joint Ownership*, § 100, pages 230-1
state:

In order to make a binding lease of the entire common property,
all of the co-owners must act, either jointly or severally, one
cotenant has no power to lease the entire estate, or any specific

portion of the estate, unless he or she is duly authorized to do so by the other cotenants.

♦ **Observation:** There is an important distinction in form between the estate of joint tenants and the estate of tenants in common. If all the joint tenants unite in the execution of a lease, it is regarded in law as only one lease made by one lessor, whereas a lease executed by several tenants in common is regarded as several leases of their respective and separate shares.

If one of the co-owners should purport to make an unauthorized lease of this kind, it is in no way binding upon the interests of the other owners. Such an unauthorized lease:

- is without force
- is invalid as to the cotenants of the lessor
- is voidable by the cotenants
- the cotenants may regard the lessee as a mere trespasser, so far as his or her claim to the entire property is concerned, if they have not ratified the first co-owner's act.

**Comenout has a right to use all the property;
he accommodates other owners.**

Comenout's title is good against anyone but the United States.

Comenout, a joint tenant, has a right to use all the property. *In re Foreclosure of Liens*, 922 P.2d 73, 77 (Wash. 1996). "The rule is that each tenant in common is entitled to the use, benefit, and possession of the entire property, the only limitation on his right being that he must so exercise his right as not to interfere with the equal rights of his co-tenant." *De La Pole v. Lindley*, 230 P. 144 (Wash. 1924). The lease on the property only addressed the convenience store, not occupancy of the living quarters. The action of the

1 other allottees cannot bind Comenout. He is entitled to use all the property
2 in common. He has equitably allowed joint use by other owners.

3
4 Comenout's declaration attaches a letter, (Appendix C), from Judy
5 Joseph that clearly states that a minority owner has a right of occupancy.
6 The deed attached to the declaration (Appendix B) and the statement in 1926,
7 by the BIA official, certifies that the property was to be occupied as a home.
8 *Harlow v. Fitzgerald*, 457 U.S. 800, 818, 102 S.Ct. 2727, 73 L.Ed.2d 396
9 (1982), as updated by *Demuth v. County of Los Angeles*, 798 F.3d 837, 839
10 (9th Cir. 2015), allow a 1983 action. *Pistor v. Garcia*, 791 F.3d 1104 (9th Cir.
11 2015) and *Maxwell v. County of San Diego*, 708 F.3d 1075 (9th Cir. 2013) also
12 apply. Defendant has acted beyond his authority. Doc. #1, pages 12, 18, 21,
13 22, and 29.

14
15
16 If lands of an allottee are condemned for any public purpose,
17 compensation must be paid. 25 U.S.C. § 357. It is unlawful for any person
18 to induce an allottee to convey an interest in the allotment. 25 U.S.C. § 202.
19 An Indian not residing on a reservation can own an allotment. 25 U.S.C. §
20 334. Taking of property by a government without formal condemnation
21 proceedings is prohibited. *U.S. v. Clarke*, 445 U.S. 253, 259, 100 S.Ct. 1127,
22 63 L.Ed.2d 373 (1980).

23 24 25 **State Statutory and Case Law upholds State Jurisdiction**

26 This case is ripe for adjudication as the key threshold issue is whether
27 the state of Washington or the federal government has jurisdiction of the
28

1 allotment. The allotment is a public domain allotment and not on any Indian
2 reservation. The complaint, Doc. #1, pages 23-5; page 10 alleges that the
3 state of Washington contends that it has jurisdiction of the site, thereby
4 ignoring 18 U.S.C. § 1151(c) and cases like *Magnan v. Trammell*, 719 F.3d
5 1159 (10th Cir. 2013). (Doc. #1, page 10.) Wash.Rev.Code § 64.20.030
6 provides that Indian allottees within the state can convey their land as
7 though “all existing disabilities relating to alienation of their real estate” shall
8 have the same effect as any other deed. Wash.Rev.Code § 64.20.030 conflicts
9 with federal law, 25 U.S.C. § 349, that states to the effect that until the
10 restrictions are removed the allotments are “subject to the jurisdiction of the
11 United States.” *State v. Jim*, 273 P.3d 434 (Wash. 2012), holds that if the
12 land is allotted to an individual Indian, it is off reservation Indian land and
13 is controlled by the State. This construction applies to *State v. Comenout*, 267
14 P.3d 355 (2011), a case on the Comenout site that was later dismissed by the
15 State on its own ex parte motion. The case upholds state jurisdiction on the
16 basis of retrocession of P.L. 280, *id.* at 357-8. The Comenouts do not agree
17 with the case for many reasons, including lack of recognition that Public Law
18 280 did not affect state tax jurisdiction. However, the State has again
19 charged Comenout with not collecting State cigarette taxes. Pierce County
20 Superior Court No. 15-1-02318-9 (Doc. #1, pages 15-16, 23-4). *State v.*
21 *Cooper*, 928 P.2d 406 (Wash. 1996), a case on crime allegedly committed by
22 an Indian on an off reservation trust allotment holds that state jurisdiction
23
24
25
26
27
28

1 over the site “presents a question of state law.” *Id.* at 778. *Tohono O’odham*
2 *Nation v. City of Glendale*, ___ F.3d ___, 2015 WL 6774044 (9th Cir. 2015),
3 holds the opposite and holds that purchase of land by a tribe outside of an
4 Indian reservation, but in violation of state statutes, is controlled by the
5 federal law of preemption. *Id.* at *8. The case applied obstacle preemption
6 as the state law stood as an obstacle to the objectives of Congress. *Id.* at *5.
7 Like the purpose of Comenout acquisition, the land in *Tohono* was to promote
8 Indian economic self-sufficiency, *id.* at *2. Comenout seeks to operate a
9 convenience store. The motives of the states and the federal government
10 collide. The State wants state taxes, the federal government wants Indian
11 self-sufficiency.
12

13
14
15 The overlap here has the effect of pulling Comenout apart in a tug
16 between governments. Comenout is in the middle of a jurisdictional maze
17 and justifiably seeks a declaratory judgment. Doc. #1, Pages 13; 26-28.
18 Further, the question of complete control of the buildings on the premises by
19 a state court probate has to be determined. Doc. #1, pages 4, 5, alleges that
20 the BIA has no jurisdiction of the buildings. If it has no jurisdiction of the
21 buildings, the state court probate of Edward A. Comenout Jr. has to make
22 this determination.
23

24
25 The state of Washington claims jurisdiction of the allotment, hence, it
26 can prosecute Comenout and take his money by forfeiture. Defendant claims
27 jurisdiction to vote on what allottee is kicked off. These are core issues of
28

1 jurisdiction and are threshold legal issues. See *Miami Tribe Of Oklahoma v.*
2 *U.S.*, 656 F.3d 1129, 1140 (10th Cir. 2011), especially when and what
3 government has jurisdiction has to be determined. *Id.* at 1141.
4

5 The jurisdiction of buildings on the land and whether the BIA can evict
6 the Comenouts are within 25 U.S.C. § 345. The Court has jurisdiction to
7 decide the issues. *U.S. v. Milner*, 583 F.3d 1174, 1182-3 (9th Cir. 2009);
8 *Nahno-Lopez v. Houser*, 625 F.3d 1279, 1282 (10th Cir. 2010). Federal
9 jurisdiction also is present as the preemption analysis, 28 U.S.C. § 1331; 42
10 U.S.C. §§ 1981, 1983. *Evans v. McKay*, 869 F.2d 1341, 1345 (9th Cir. 1989).
11

12 25 U.S.C. § 2 states in full: “The Commissioner of Indian Affairs shall,
13 under the direction of the Secretary of the Interior, and agreeably to such
14 regulations as the President may prescribe, have the management of all
15 Indian affairs and of all matters arising out of Indian relations.” *Organized*
16 *Village of Kake v. Egan*, 369 U.S. 60, 63, 82 S.Ct. 562, 7 L.Ed.2d 573 (1962),
17 rejected regulations by the Secretary of Interior stating:
18
19

20 The provisions now found in 25 U.S.C. §§ 2 and 9, 25 U.S.C.A.
21 §§ 2, 9, referring to the President’s power to prescribe
22 regulations for effectuating statutes ‘relating to Indian affairs,’ to
23 settle accounts of ‘Indian affairs,’ and concerning ‘the
24 management of all Indian affairs and of all matters arising out
25 of Indian relations,’ derive from statutes of 1832 and 1834, 4
26 Stat. 564 and 4 Stat. 735, 738. In keeping with the policy of
27 almost total tribal self-government prevailing when these
28 statutes were passed, see 369 U.S., pp. 71—72, 82 S.Ct., p. 569,
infra, the Interior Department itself is of the opinion that the sole
authority conferred by the first of these is that to implement
specific laws, and by the second that over relations between the
United States and the Indians—not a general power to make
rules governing Indian conduct. United States Department of

1 the Interior, Federal Indian Law (1958), pp. 54—55; Cohen,
2 Handbook of Federal Indian Law (1945), p. 102. We agree that
3 they do not support the fish-trap regulations.

4 **The BIA cannot legislate or manage beyond**
5 **Congressional delegation of authority.**

6 *Texas v. U.S.*, 497 F.3d 491 (5th Cir. 2007), also rejected the
7 Department of Interior regulations concluding that the “Secretary lacks carte
8 blanche” authority “untethered from the confines of preexisting statutorily
9 defined rights.” *Id.* at 510. The regulations sought by Defendant violate fifth
10 amendment rights conferred on fractional owners of an allotment. *Babbitt v.*
11 *Youpee*, 519 U.S. 234, 117 S.Ct. 727, 136 L.Ed.2d 696 (1996), as it
12 diminishes the owner’s right to use or enjoy the property. *Id.* at 245. This is
13 an unconstitutional taking under the Fifth Amendment. *Id.* at 237. *U.S. v.*
14 *Eberhardt*, 789 F.2d 1354 (9th Cir. 1986), held that Interior’s fishing
15 regulation of Indians violated the Administrative Rule Making Act, 5 U.S.C.
16 § 553 (as they were not authorized). *Id.* at 1362. *Texas v. U.S.*, 497 F.3d 491,
17 501 (5th Cir. 2007). See *Chevron, U.S.A., Inc. v. Natural Resources Defense*
18 *Council, Inc.*, 467 U.S. 837, 104 S.Ct. 2778, 81 L.Ed.2d 694 (1984). The
19 application was to Indian gaming and tribal state compacts. The analysis is
20 relevant here as the Defendant is attempting to apply voting rules and lease
21 requirements that violate state common laws of joint ownership where no
22 federal common law or federal statutes allow derogation from the common
23 law. “Congress did not intend to delegate to the Secretary unbridled power
24 to proscribe class regulations.” *Id.* at 528.

1 *Utility Air Regulatory Group v. E.P.A.*, ____ U.S. ____, 134 S.Ct. 2427,
2 189 L.Ed.2d 372 (2014) applies. The opinion written for the Court, by Justice
3 Antonin Scalia, held that the agency regulation involved in the case was
4 inconsistent with the structure of the statute and did not require the
5 standard set forth in *Chevron, id.* at 2442. *Chevron, U.S.A., Inc. v. Natural*
6 *Resources Defense Council, Inc.*, 467 U.S. 837, 842-843, 104 S.Ct. 2778, 81
7 L.Ed.2d 694 (1984). The regulation exceeded the *E.P.A.*'s regulatory
8 authority, *id.* at 2449. The case followed *City of Arlington, Tex. v. F.C.C.*,
9 ____ U.S. ____, 133 S.Ct. 1863, 1868, ____ L.Ed.2d ____ (2013) also written by
10 Justice Scalia.

11 *Sierra Club v. U.S. E.P.A.*, 762 F.3d 971, 981 (9th Cir. 2014) follows
12 *Utility Air*. The Court quoted from *Utility Air* and held that the *E.P.A.* could not
13 rewrite unambiguous statutory terms in order to serve its own bureaucratic
14 policy goals. *Id.* at 981.

15 *Hernandez-Gonzalez v. Holder*, 778 F.3d 793, 2015 WL 618776 (9th Cir.
16 2015) rejected the *Chevron* test on a crime defining moral turpitude based on
17 an agency determination. The court did not follow the California statute
18 defining moral turpitude when felonies are gang related.

19 In *Loving v. I.R.S.*, 742 F.3d 1013 (D.C. Cir. 2014) the Court held that
20 the word "representatives" used in the tax code, 31 U.S.C. § 330, a statute
21 regulating practice before the Department of Treasury, did not include
22 preparers of tax returns. The statute was first enacted in 1884 and changed
23 24 25 26 27 28

1 in 1982 to “representatives of persons”, but the amendment did not change
2 the purpose. *Id* at 1020. The regulation was held invalid.

3
4 *Port Authority Trans-Hudson Corp. v. Secretary, U.S. Dept. of Labor*, 776
5 F.3d 157 (3d Cir. 2015) rejected *Chevron* deference even though rule making
6 authority was delegated to the agency. *Id* at 169 and 169 fn. 22. The statute
7 interpreted was one containing the phrase “during the course of
8 employment.” 49 U.S.C. § 20109(c)(1),(2). *Id.* at 161. The Court held that
9 Congress intended that it only apply to on-duty injuries and rejected
10 application to off-duty injuries.

11
12 **The Complaint, including declaratory judgment, states genuine**
13 **claims for immediate relief. The motion to dismiss should be denied.**

14 The *Goodwin* case, 60 IBIA 46, 2015 WL 1090164 (2015), quotes 25
15 C.F.R. § 162.104(a) (2011), stating that a 5% owner could pay fair rental. The
16 BIA could help the landowners to negotiate a lease for fair market value. The
17 landowner of the property has no right to vote on occupancy of the building
18 for the reason that the Estate of Edward A. Comenout Jr. has 100% control
19 of the building.

20
21 If the common law of joint tenancy applies, a vote of allottees is moot.
22 If a majority vote is of allottees binds a minority owner, a court must
23 determine whether the method is a legislative decision that only Congress can
24 proscribe or whether administrative procedure is allowed to bind the
25 allotment owners of this allotment. To make such a determination binding,
26
27
28

1 it is submitted that federal law, not state law, applies to the allotment
2 owners. Plaintiffs assert that federal law controls as 18 U.S.C. § 1151(c) and
3 25 U.S.C. § 465 applies, but the common law of joint tenancy also applies.
4 Plaintiffs' assertions, however, to this point, have obviously not been accepted
5 by state courts. Plaintiffs seek a declaratory judgment on these issues and
6 sub-issues that may arise. While Plaintiffs may have overlooked federal joint
7 tenancy law, they have found none. Normally, State property law definitions
8 are followed in applying federal law consequences. See, e.g., *C.I.R. v. Bosch's*
9 *Estate*, 387 U.S. 456, 463, 87 S.Ct. 1776, 18 L.Ed.2d 886 (1967). "State law
10 is conclusive as to their property rights in the federal tax case." (Internal
11 quotations omitted.) The rights and remedies of both Plaintiffs and
12 Defendants must be defined. Jurisdiction is established, hence, 28 U.S.C.
13 §§ 2201, 2202 apply. The statute allows the court's direction at the early
14 stage of a controversy. The issues have fomented for 40 or more years. A
15 declaration of the law and the forum to enforce the rights make this court the
16 appropriate forum. See *McNally v. American States Ins. Co.*, 339 F.2d 186,
17 188 (6th Cir. 1964). There is a justiciable controversy that needs an
18 immediate decision. Declaratory judgment is warranted. *Maryland Cas. Co.*
19 *v. Pacific Coal and Oil Co.*, 312 U.S. 270, 273, 61 S.Ct. 510, 85 L.Ed. 826
20 (1941). Declaratory relief is allowed where the effect of state courts and state
21 jurisdiction are issues. See *Stewart v. Screen Gems-EMI Music, Inc.*, 81
22 F.Supp.3d 938 (N.D. Cal. 2015), where lease termination was ruled upon.
23
24
25
26
27
28

1 *Horn & Hardart Co. v. National Rail Passenger Corp.*, 843 F.2d 546, 548 (D.C.
2 Cir. 1988) applies. Defendants argument that final agency action has not yet
3 taken place assumes, among other issues of law, that the federal court has
4 jurisdiction of the owners of the allotment, the buildings on the allotment and
5 the owners. State court litigation indicates complete disagreement of
6 jurisdiction. The State contends it has jurisdiction of Comenout and the
7 land. Until these issues are determined, the issue of whether Defendant has
8 any authority, and, if so, has properly proceeded under purported
9 administrative procedures and whether the procedures are within the scope
10 of Congressional permission, is never reached.

11
12
13
14 Legal messes like this, unfortunately, wind up in court as no one wants
15 to, or is unable to, sort out what law applies. Plaintiffs stand ready to point
16 out why their Complaint is valid and the reasons they believe it is valid.

17
18 The court system was devised to give answers to actual issues. The
19 case should proceed to trial and resolution. Defendants' motion should be
20 denied.

21 DATED this 23rd day of November, 2015.

22 s/ Robert E. Kovacevich

23 ROBERT E. KOVACEVICH, #2723
24 Attorney for Plaintiffs

25 s/ Aaron L. Lowe

26 AARON L. LOWE, #15120
27 Attorney for Plaintiffs

28 s/ Randal B. Brown

RANDAL B. BROWN, #24181
Attorney for Plaintiffs

CERTIFICATE OF SERVICE

I hereby certify that on the 23rd day of November, 2015, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF System which will send notification of such filing to the following:

Christina Fogg
Assistant United States Attorney
United States Attorney's Office
700 Stewart Street, Suite 5220
Seattle, Washington 98101-1271
Phone: (206) 553-7970
Email: christina.fogg@usdoj.gov

DATED this 23rd day of November, 2015.

s/ Robert E. Kovacevich

ROBERT E. KOVACEVICH, WSBA# 2723
Attorney for Plaintiff Robert R. Comenout Sr.