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8
9 IN THE UNITED STATES DISTRICT COURT
10 FOR THE DISTRICT OF ARIZONA

11 United States of America,
12 Plaintiff,
13 v.
14 Julian Ismael Loera,
15 Defendant.

Case No.: 3:13-cr-8209-PCT-GMS
Mag. No.: 3:13-mj-04039-MEA

**ANSWERING MEMORANDUM OF
THE UNITED STATES**

16 Pursuant to Fed. R. Crim. P. 58(g)(2) and LRCrim 58.2(d), the United States of
17 America (the “Government”) hereby responds to Defendant Julian Ismael Loera’s (the
18 “defendant” or “Loera”) appeal from the judgment and orders issued by United States
19 Magistrate Judge Mark E. Aspey. (Doc. 16.)¹ For the reasons set forth below, the
20 magistrate court’s judgment (and the underlying Orders at issue) should be affirmed.
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24 ¹ “Doc.” refers to the Clerk’s Record filed under this case number and will be
25 followed by the pertinent document number. “Mag. Doc.” refers to the Clerk’s Record in
26 the magistrate court below, and it will be followed by the pertinent document number
27 filed under the magistrate court’s case number. “RT” refers to the Reporter’s Transcript
28 of proceedings – from the evidentiary hearings on April 19, 2013 (Doc. 5) and May 8,
2013 (Doc. 6) – and will be followed by the page numbers and, where applicable, the line
numbers. For the Court’s convenience, a Supplemental Excerpts of Record will also be
filed, which includes the relevant docket entries from the magistrate court below.

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I. INTRODUCTION

The defendant, an alleged “non-Indian,” was charged with assaulting his girlfriend, an Indian, on the Fort Mojave Indian Reservation in the District of Arizona. This case involves the question of whether the defendant – who has repeatedly been denied enrollment in the Fort Mojave Indian Tribe (the “Tribe”) – is an Indian for purposes of jurisdiction under 18 U.S.C. § 1152. The defendant claims he should be considered an Indian because he has numerous “Indian contacts.” The magistrate court disagreed and denied the defendant’s motion to dismiss. The defendant eventually pleaded guilty to disorderly conduct, but reserved for appeal the issue of his Indian status.

The magistrate court’s judgment should be affirmed, as the court correctly denied the motion to dismiss after conducting in-depth hearings on the nature of the defendant’s Indian contacts. There has never been a dispute that the defendant has some Indian contacts. The question is whether those contacts – including the frequency, age, and nature of the contacts – support that the defendant should be treated as an Indian for purposes of jurisdiction under 18 U.S.C. § 1152. They do not.

Here, it is undisputed that: (1) the defendant is primarily of non-Indian (Mexican) descent and does not qualify for enrollment in the Tribe; (2) the defendant has been repeatedly denied enrollment into the Tribe; (3) the Tribe has repeatedly declined to exercise criminal jurisdiction over the defendant as an adult; (4) the defendant has spent much of his adult life living off of the Fort Mojave Indian Reservation, mostly serving time in non-tribal jails or state prisons; (5) the defendant does not have the same rights and benefits under the Tribe’s Constitution and By-Laws as an enrolled member; and (6) the defendant has not been treated as a *de facto* member by the Tribe. Thus, this Court should deny the defendant’s appeal and respect the Tribe’s decision to refer this matter to the United States for criminal prosecution.

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II. STATEMENT OF THE ISSUE PRESENTED

Whether the magistrate court erred in denying the defendant’s motion to dismiss based on Indian status for purposes of jurisdiction under 18 U.S.C. § 1152.

1 **III. STATEMENT OF THE NATURE OF THE CASE, COURSE OF**
2 **PROCEEDINGS, AND DISPOSITION BELOW**

3 On February 8, 2013, the defendant was charged by Complaint with assault under
4 18 U.S.C. § 113(a)(4), which at the time was a Class B misdemeanor. (Mag. Doc. 1.) It
5 was alleged that the defendant, a non-Indian, assaulted, struck, and beat the victim,
6 referred to herein as “R.R.,” who is an Indian. (*Id.*) Jurisdiction was premised under 18
7 U.S.C. § 1152. (*Id.*)

8 The defendant filed a motion to dismiss based on his claimed Indian status. (Mag.
9 Doc. 10.) The defendant argued that he should be considered an Indian for purposes of
10 jurisdiction under 18 U.S.C. § 1152, thus he asserted that the magistrate court lacked
11 subject matter jurisdiction because Section 1152 “does not extend to offenses committed
12 by one Indian against the person or property of another Indian.” (*Id.* at 1.) The
13 Government opposed the defendant’s motion to dismiss. (Mag. Doc. 19.)

14 On April 5, 2013, the parties stipulated to certain facts related to the defendant’s
15 motion to dismiss and for trial. (Mag. Doc. 16.) The magistrate court held hearings on
16 the motion on two separate days, April 19, 2013 and May 8, 2013. (Docs. 5, 6.) The
17 magistrate court issued its Order denying the motion to dismiss on July 1, 2013, and the
18 matter was set for a bench trial on August 15, 2013. (Mag. Docs. 29, 30.)

19 Subsequently, the parties entered another stipulation concerning certain documents
20 and/or information related to the jurisdictional question about the defendant’s Indian
21 status. (Mag. Doc. 31.) Those exhibits (Mag. Doc. 31-1, Exhs. A, B, & C) were
22 admitted into evidence for purposes of any hearings and/or trial, and the magistrate court
23 reaffirmed its earlier Order denying the motion to dismiss. (Mag. Doc. 36.)

24 On August 22, 2013, the parties filed a stipulation/joint motion seeking to allow
25 the filing of a superseding Information charging the defendant with disorderly conduct
26 (Count 1) and assault by striking/beating/wounding (Count 2). (Mag. Doc. 34.) The
27 stipulation/joint motion was granted on August 28, 2013. (Mag. Docs. 37, 38.)
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1 On September 4, 2013, the defendant pleaded guilty to Count 1 of the Information,
2 which alleged a violation of disorderly conduct under state law assimilated under 18
3 U.S.C. §§ 13 and 1152. (Mag. Docs. 38, 40, 41.) The defendant reserved his right to
4 appeal “this case on the sole issue of whether the defendant is an Indian for purposes of
5 jurisdiction under 18 U.S.C. § 1152.” (Mag. Doc. 41 at 3.) The plea was accepted and
6 the judgment and commitment were issued on September 4, 2013. (Mag. Doc. 42.) The
7 defendant’s sentence was later modified to time served. (Mag. Docs. 43, 44.)

8 On September 18, 2013, the defendant timely filed his notice of appeal. (Mag.
9 Doc. 45; Doc. 1.) After the defendant filed his original opening memorandum (Doc. 7),
10 briefing was stayed while the Ninth Circuit reconsidered *en banc* the case of *United*
11 *States v. Zepeda*, 742 F.3d 910 (9th Cir. 2014). (Doc. 14.) Pursuant to the Government’s
12 motion and the Court’s Order, the defendant was permitted to file a substitute brief after
13 the opinion on rehearing *en banc* in *Zepeda* was issued. (Docs. 13, 14.)

14 **IV. STATEMENT OF THE FACTS**

15 The magistrate court made detailed findings of fact in its initial Order denying the
16 defendant’s motion to dismiss. (Mag. Doc. 29 at 8-14, ¶¶ 1-35.) The magistrate court
17 made additional factual findings in its Order reaffirming its initial Order. (Mag. Doc. 36
18 at 1-2.) While the Government will detail many of the facts that it believes are important,
19 and it will add facts that were not included in the defendant’s opening brief, the
20 Government does not intend to recount every fact from the two days of hearings and
21 stipulations entered into by the parties and accepted by the magistrate court.

22 The defendant (Loera) was 32 years old at the time of the evidentiary hearings is
23 this case. (RT 145:22-23.) The offense at issue occurred on February 2, 2013 at Lena
24 Michelle Holmes’ residence – Holmes is Loera’s aunt – which is located in the Arizona
25 Village of the Fort Mojave Indian Reservation. (Mag. Doc. 1; RT 15:7-9, 16:23-25,
26 18:8-10, 45:14-19.) The victim, R.R., is an adult female Indian. (Mag. Doc. 1; RT 55-
27 56, 179:4-13.) She is an enrolled member of the Fort Mojave Indian Tribe. (RT 60:7-9,
28 180:4-5.) At the time of the hearings, R.R. had five children. (RT 62-63, 180:6-10;

286:3-11.) One of those children is Loera's son, who is referred to herein as "John Doe." (RT 286:3-9.)² At the time of the hearings, neither R.R. nor Loera had custody of R.R.'s children. (RT 181:21-25; 284:22-23.)

The Fort Mojave Indian Tribe is a federally recognized Indian Tribe. (Mag. Doc. 16 ¶ 1.) Loera is a descendant of an enrolled member of the Fort Mojave Indian Tribe, that being his biological mother, Lydia Ruiz. (RT 129:18-19; Mag. Doc. 16 ¶¶ 2, 3.) Ruiz's degree of Indian blood as recognized by the Fort Mojave Tribe is 3/8 Fort Mojave. (RT 175:14-16; Mag. Doc. 16 ¶¶ 2, 3.) Loera's mother testified that the defendant is primarily of Mexican descent. (RT 175:21-24; *see also* RT 69:1-4, 209:15-17, 256:14-19, 257:1-7.) Loera's biological father is non-Indian (*i.e.*, Mexican). (RT 68-69, 139:23-24; 175:9-11, 242:14-16; Mag. Doc. 16 ¶ 4.) The defendant's full name, Julian Ismael Loera, is composed of names from non-Indian relatives. (RT 71:13-16.) Loera has three sisters and one brother – they do not have the same father as the defendant – none of whom are tribal members. (RT 69-70, 182:6-13.)

Loera was denied enrollment in the Fort Mojave Indian Tribe on or about February 11, 2006, because he did not meet the 1/4 Fort Mojave blood quantum criteria that is required by the Tribe. (Mag. Doc. 16 ¶ 6; *see also* RT 53:13-23, 190-91.) According to testimony by his mother, Loera was denied enrollment in the Fort Mojave Indian Tribe on two other occasions. (RT 190:14-21.) According to Loera's aunt, other family members have also been denied enrollment in the Tribe. (RT 53:21-23.) Under the express language of the Fort Mojave Indian Constitution and By-Laws, Loera does not have the same rights as an enrolled member of the Tribe. (Mag. Doc. 16-1 at 13.)

² Loera's son, John Doe, is an enrolled member of the Fort Mojave Indian Tribe. (Mag. Doc. 16 ¶ 5; *see also* RT 34:16-20.) At the time of the hearings, John Doe was approximately three years old, and he did not live with either R.R. or Loera. (RT 56:10-11, 130:12-17; 181:21-25; 284-85.) Loera does not pay child support for John Doe. (RT 182:1-2; 285:2-4.) At the time of the hearings (and before), Loera's mother had custody of John Doe, and she did not live on the Fort Mojave Indian Reservation. (RT 63-64, 65:6-14, 119:9-17, 130:10-17, 157:11-14, 181:21-23.)

1 At the time of the hearings, Loera was unemployed; however, he has worked in
2 the past for his step-father in a landscaping business. (RT 56:17-25, 178-79; 285-86.)
3 The landscaping business is not affiliated with the Tribe. (RT 57:6-25, 179:1-3.) Loera's
4 step-father is not an enrolled member of a federally recognized Indian tribe, and he too is
5 of Mexican descent. (RT 57:6-17, 130:21-22, 243:1-2.)

6 Loera was born at a hospital off the Fort Mojave Indian Reservation. (RT 41:22-
7 24, 42:8-10, 120:11-14, 145-46; 147:1-20; 246:18-23.) Loera was raised primarily by his
8 mother, Lydia Ruiz, his aunt, Lena Michelle Holmes, and Ruiz's mother. (RT 15:24-25,
9 129:18-21; 145:8-20, 216:13-23.) Holmes is an enrolled member of the Fort Mohave
10 Indian Reservation, and she lives on the Fort Mojave Indian Reservation in Arizona
11 (which is where the disorderly conduct violation occurred). (RT 36-38, 45.) When Loera
12 was growing up, sometimes he lived off (or just outside of) the Fort Mojave Indian
13 Reservation, but much of the time he stayed on the Fort Mojave Indian Reservation. (RT
14 18:19-24, 19-20, 145:8-20, 196:2-6.)

15 Loera is not fluent in the Fort Mojave Indian language. (RT 75:11-25, 173:16-23,
16 207-08, 254:18-25.) He knows some words – perhaps less than 20 – many of which he
17 taught to himself in prison as a way to pass the time (although he is not certain that he is
18 pronouncing them correctly). (RT 254:18-25, 255:14-21) None of Loera's immediate
19 family members are fluent in the Fort Mojave language. (RT 75-76, 104:6-20, 136:21-
20 22, 173:16-25, 255:1-13.)

21 Loera attended grade school and most of high school at public schools that were
22 located off the Fort Mojave Indian Reservation. (RT 72:3-21, 73:18-22, 151-52, 251-52.)
23 However, Loera briefly attended high school on the Fort Mojave Indian Reservation.
24 (RT 251-52.) Loera was allowed to attend high school on the Fort Mojave Indian
25 Reservation because he is a descendant of an enrolled member of the Fort Mojave Indian
26 Tribe. (RT 252:2-4.)

27 When Loera was growing up, he received tutoring or educational services through
28 the Fort Mojave Indian Tribe while he was attending school. (RT 26:12-23, 122-23, 151-

1 52, 196-98,) He received those services because he was a descendant of an enrolled
2 member of the Tribe. (RT 251:14-16.) Loera has not received such services in more than
3 17 years. (RT 85:19-24, 152-53, 251:4-13.)

4 When Loera was growing up, he periodically received a clothing stipend through
5 the Fort Mojave Indian Tribe. (RT 26-27, 153-54, 200-01, 252:5-14.) He received the
6 stipend because he was a descendant of an enrolled member of the Tribe. (RT 154:11-
7 25.) Loera has not received the stipend for more than 17 years. (RT 85-86, 153-54,
8 252:5-14.)

9 When Loera was growing up, he played on a basketball team through the Fort
10 Mojave Indian Tribe, and his expenses (*e.g.*, uniforms, etc.) were covered by the Tribe
11 when he played on the team. (RT 28:9-24, 87:4-21, 125-26, 155:8-20.) He was allowed
12 to play on the team because he was a descendant of an enrolled member of the Tribe.
13 (RT 127:19-22; 155:18-20.) Loera has not played on that basketball team for more than
14 18 years. (RT 155:8-17.)

15 Loera is permitted to use and/or has used other facilities on the Fort Mojave Indian
16 Reservation – including a golf course, a beach and/or the right to launch a boat, the
17 Recreation Center, and the Cultural Center – because he is a descendant of an enrolled
18 member of the Tribe. (RT 128:5-16, 129:14-17, 203:9-12, 212-13, 214-15, 258:21-25,
19 259:8-10.) As a descendent, some of these things – for example, the golf course – are
20 free to him. (*See id.*) However, some of these things, such as the Cultural Center and the
21 Tribal gym, are open to anyone (including non-Indians) and have no cost associated with
22 them. (RT 90:1-22, 253:16-23, 254:13-20, 329:19-24, 330:3-8.)

23 Loera is eligible to receive healthcare treatment from the Ft. Mojave Indian
24 Health Center, which has facilities in Needles, California and Mohave Valley, Arizona.
25 (Mag. Doc. 16 ¶ 8.) The Fort Mojave Indian Health Center is a tribal medical facility,
26 which is operated by the Tribe pursuant to a 638 contract. (*Id.*) To be eligible for
27 treatment at the Fort Mojave Indian Health Center, patients must provide either proof of
28 tribal enrollment in a federally recognized Indian tribe or proof of descendency from a

1 federally recognized Indian tribe. (Mag. Doc. 16 ¶ 9.) Loera is eligible to receive
2 healthcare treatment from the Fort Mojave Indian Health Center because he is a
3 descendant of an enrolled member of a federally recognized Indian Tribe. (*Id.*; *see also*
4 RT 283:19-25.) Loera received healthcare treatment at the Fort Mojave Indian Health
5 Center in Mohave Valley, Arizona on several occasions. (*E.g.*, Mag. Doc. 16 ¶ 10; *see*
6 *also* RT 29:17-20.)

7 Similarly, Loera is (and was) eligible to receive behavioral health services from
8 the Fort Mojave Indian Tribe Behavioral Health Department. (Mag. Doc. 16 ¶ 11.) To
9 be eligible for treatment at the Fort Mojave Indian Tribe Behavioral Health Department,
10 patients must provide either proof of tribal enrollment in a federally recognized Indian
11 tribe or proof of descendency from a federally recognized Indian Tribe. (Mag. Doc. 16 ¶
12 12.) Loera is eligible to receive behavioral health services from the Fort Mojave Indian
13 Tribe Behavioral Health Department because he is a descendant of an enrolled member
14 of a federally recognized Indian tribe. (*Id.*; *see also* RT 283:19-25.) Loera received
15 services from the Fort Mojave Indian Tribe Behavioral Health Department on numerous
16 occasions (when he was out of jail or prison) between July 2, 2007 and February 23,
17 2010. (Mag. Doc. 16 ¶ 13.)³

18 The undisputed evidence establishes that all of the services and/or benefits that
19 Loera receives and/or has received from the Fort Mojave Indian Tribe and from the
20 United States are based upon the fact that he is a descendant of an enrolled member of the
21 Fort Mojave Indian Tribe. (RT 202:7-10, 203-04, 205:7-9, 244:1-24, 251:4-16, 252:2-14,
22 253:1-6, 253:16-23, 254:13-17, 258:23-25, 283:23-25; Mag Doc. 16 ¶¶ 9, 12.)

23 Loera does not have his own residence on the Fort Mojave Indian Reservation.
24 (RT 101:1-15, 196:10-14, 287:7-16.) At the time of the hearings in 2013, Loera had
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26 ³ Loera testified that he took classes at the Tribe's behavioral health services
27 facility as a condition of his state parole, starting in 2007. Thus, while he admittedly
28 went to a tribal facility for treatment, the reason he went there was because he was
ordered to do so because of a state court felony conviction. (RT 243:9-24.)

1 spent most of the last 10 years in state prison in California on felony assault charges. (RT
2 19-20, 46-49, 49:12-15, 76:23-24, 79:2-7, 158:10-20, 194:5-18, 246-47.) Loera went to
3 prison for a drive-by shooting, which, according to his aunt, is not a part of the Fort
4 Mojave Indian culture. (RT 77:5-20, 247:16-24.) During that time, Loera was not in a
5 tribal jail, and he was not living on the Fort Mojave Indian Reservation. (RT 77:5-20,
6 158:10-24, 247:2-15.)

7 At the time of the evidentiary hearings in this case, Loera was in federal custody in
8 Coconino County, where he was serving a seven-month sentence on a charge of assault
9 that occurred on the reservation in violation of 18 U.S.C. § 111(a). (RT 49:6-8, 158-59,
10 263:1-12.) Loera admitted that he violated the terms of his federal supervised release,
11 which led to the revocation of his supervised release and his further incarceration on a
12 federal charge. (Exh. 1.)⁴

13 On November 5, 2012, at an arraignment for criminal charges in the Fort Mojave
14 Tribal Court, the Tribal court dismissed charges against Loera because it did not
15 recognize criminal jurisdiction over him because he was not an enrolled member of a
16 federally recognized Indian tribe. (Mag. Doc. 16 ¶ 14; RT 297-99.) After the dismissal
17 of the criminal case, Loera was given civil violations (*i.e.*, tickets or citations) by the Fort
18 Mojave Tribal Police. (RT 299:5-14, 324-25, 328-29; *see also* Exh. 4.) That incident
19 also involved the same alleged victim as in this case, R.R. (*Id.*)

20 In February 2013, Loera was sentenced to five days in jail from a misdemeanor
21 charge of resisting arrest, which was prosecuted in the Bullhead City, Arizona Justice
22 Court. (RT 267-69, 325-26.) Loera pleaded guilty to that charge on or about February 7,
23 2013. (RT 268:15-25; 269:3-13; 325-26; *see also* Exh. 5.) In that case, Loera was
24 arrested by the Fort Mojave Tribal Police – who have Arizona Peace Officer authority
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26 ⁴ With respect to that incident, criminal charges were originally filed in the
27 magistrate court for an assault by the defendant on R.R. that occurred on the reservation.
28 (Exh. 2.) However, that matter was ultimately resolved by a plea to a new charge that did
not implicate the defendant's status as an alleged non-Indian. (Exh. 3.)

1 (RT 312:3-14) – but Loera was not charged tribally. (RT 267-69, 292-93, 325-26, 327-
2 28.) Instead, he was charged by the state through the Justice Court. (*Id.*) Had Loera
3 been a tribal member, he would have been charged under tribal law instead of state law.
4 (RT 325:19-23.)

5 The Fort Mojave Tribal Police do not have authority or jurisdiction to charge non-
6 Indians with criminal violations under the Tribal Code.⁵ (RT 298-99; *see also* Mag. Doc.
7 16-1 at 40.) Instead, they can issue non-Indians civil violations under Tribal law, or they
8 can refer the matter for criminal prosecution to either the state or federal authorities. (RT
9 299:3-4, 313:3-12; *see also* Mag. Doc. 16 ¶ 15.) The Fort Mojave Tribal Code has a
10 section that addresses subject matter jurisdiction. (Mag Doc. 16-1 at 40.) The Tribal
11 code states: “[T]he courts of the Tribe shall have criminal jurisdiction over all offenses
12 prohibited by this Code and ordinances of the Tribe.” (*Id.*, Section 102) The Tribal code
13 also specifically refers to “Section 202 of Title II, Public Law 90-0284 (82 Stat. 77)
14 enacted by the Congress of the United States on April 11, 1968 ...” (*Id.*), which is
15 codified at 25 U.S.C. § 1302.⁶

16 The Fort Mojave Tribal Police referred the instant criminal case to the United
17 States Attorney’s Office because the Fort Mojave Tribal Court ruled that it does not have
18 criminal jurisdiction over Loera. (Mag. Doc. 16 ¶¶ 14, 15; RT 297:6-19, 298:15-20; *see*
19 *also* Exh. 6.) The Fort Mojave Tribe – which includes its Tribal court, its prosecutors,
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23 ⁵ Prior to the changes to VAWA, Pub. L. No. 113-4, Sec. 204, tribal courts could
24 not maintain criminal jurisdiction over non-Indian defendants. *Oliphant v. Suquamish*
25 *Indian Tribe*, 435 U.S. 191, 210 (1978)(superseded in part by statute). However, tribal
26 courts could (and still can) maintain civil jurisdiction over non-Indian defendants.
Montana v. United States, 450 U.S. 544, 565 (1981).

27 ⁶ Section 1302 refers to the exercise of a tribe’s power of self-government, and
28 with respect to criminal jurisdiction it explicitly applies to “to any person within its
jurisdiction.” 25 U.S.C. § 1302(a)(8).

1 and its police department – does not believe it has criminal jurisdiction over Loera
2 because he is not an enrolled member of the Tribe. (*Id.*)

3 Since Loera was denied Tribal enrollment on February 11, 2006, no criminal
4 charges against him have been sustained in the Fort Mojave Tribal Court. (*See* RT 263-
5 70, 270: 14-19, 325:6-11.) As an adult, no criminal charges against Loera have been
6 sustained against him in the Tribal court. (RT 176:20-22, 225-26, 263-70, 323-24, 325:6-
7 11, 329:8-11; Mag. Doc. 16 ¶¶ 15, 16; Exhs. 1-6.) As an adult, Loera has not been
8 sentenced on any criminal case through the Fort Mojave Tribal Court. (*Id.*)

9 **V. STANDARD OF REVIEW**

10 “Although jurisdictional questions are ordinarily reviewed *de novo*, when a
11 defendant brings a motion for acquittal in order to challenge the sufficiency of the
12 evidence underlying a jurisdictional element,” deference is owed to the factual findings.
13 *United States v. Cruz*, 554 F.3d 840, 843-44 (9th Cir. 2009); *but see United States v.*
14 *Keys*, 103 F.3d 758, 761 (9th Cir. 1996)(holding that the standard of review of a trial
15 court’s decision regarding jurisdiction under 18 U.S.C. § 1152 is a mixed question of law
16 and fact, which is reviewed *de novo*). This Court can affirm for any reason supported by
17 the record. *See, e.g., United States v. Mayweather*, 634 F.3d 498, 504 (9th Cir.
18 2010)(citing *Griffin v. Arpaio*, 557 F.3d 1117, 1121 (9th Cir. 2009)).

19 **VI. ARGUMENT**

20 **A. The Defendant is Non-Indian for Purposes of Federal Jurisdiction.**

21 The test for Indian status considers only two things: “(1) proof of some quantum
22 of Indian blood, whether or not that blood derives from a member of a federally
23 recognized tribe, and (2) proof of membership in, or affiliation with, a federally
24 recognized tribe.” *United States v. Zepeda*, 792 F.3d 1103, 1113 (9th Cir. 2015)(en
25 banc); *see also United States v. Bruce*, 394 F.3d 1215, 1223 (9th Cir. 2005). A person
26 claiming Indian status must satisfy both prongs. *Bruce*, 394 F.3d at 1223.⁷

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28 ⁷ “*Bruce* supplies the relevant framework for determining whether a defendant is

1 In a case brought by the Government under 18 U.S.C. § 1152, the defendant has
2 the burden of raising his Indian status as a defense and carrying the burden of production
3 for that issue. *Id.* at 1222-23. In such a case, Indian status is in the nature of an
4 affirmative defense. *Id.* The defendant must come forward with enough evidence of his
5 Indian status to permit trier of fact to decide the issue in his favor. *Id.* at 1223. “No court
6 has yet specified the quantum of evidence that must be offered in order to satisfy this
7 production burden.” *Id.* Indeed, the Ninth Circuit has recognized that there is a need for
8 a “case-by-case analysis.” *Maggi*, 598 F.3d at 1083. Once the defendant meets his
9 burden, the government has the ultimate burden of persuasion. *Bruce*, 394 F.3d at 1223.

10 The first prong of the test only requires “‘some’ blood, evidence of a parent,
11 grandparent, or great-grandparent who is clearly identified as an Indian.” *Bruce*, 394
12 F.3d at 1223. *Zepeda* clarified this prong, overruling *Maggi* in part, and held that
13 affiliation with a federally recognized tribe is relevant only to *Bruce*’s second prong. 792
14 F.3d at 1110, 1113. The Ninth Circuit held that *Maggi* incorrectly required federal
15 recognition under both prongs. *Zepeda*, 394 F.3d at 1110-13.

16 In this case, the Government conceded in the magistrate court that because the
17 defendant’s mother is an enrolled member of the Fort Mojave Indian Tribe, the defendant
18 met the first prong. (Mag. Doc. 19 at 8:12-15.) The magistrate court correctly
19 recognized this fact, ruling that the “Defendant has, barely, satisfied the first prong of the
20 Bruce test.” (Mag. Doc. 29 at 14:20-21.) The defendant does not challenge this portion
21 of the magistrate court’s ruling. (*See generally* Doc. 16.)

22 The second prong of the *Bruce* test, as modified by *Zepeda*, requires “that the
23 defendant must have a current relationship with a federally recognized tribe.” *Zepeda*,
24 792 F.3d at 1113, 1114. “The criteria are, in declining order of importance: (1)

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27 an Indian under §§ 1152 and 1153.” *United States v. Maggi*, 598 F.3d 1073, 1082 (9th
28 Cir. 2010), *overruled in part by United States v. Zepeda*, 792 F.3d 1103, 1113 (9th Cir.
2015)(en banc).

1 enrollment in a federally recognized tribe; (2) government recognition formally and
 2 informally through receipt of assistance available only to individuals who are members,
 3 or are eligible to become members, of federally recognized tribes; (3) enjoyment of the
 4 benefits of affiliation with a federally recognized tribe; (4) social recognition as someone
 5 affiliated with a federally recognized tribe through residence on a reservation and
 6 participation in the social life of a federally recognized tribe.” *Id.* Each of these criteria
 7 must be linked to a federally-recognized tribe. *Id.*

8 Here, the magistrate court correctly denied the defendant’s motion to dismiss.
 9 (Mag. Doc. 29 at 32:17-19.) The magistrate court was correct because the Government
 10 showed at the hearings/trial, beyond a reasonable doubt, that the defendant is a non-
 11 Indian for purposes of jurisdiction under 18 U.S.C. § 1152. (*Id.* at 20:8-13.) Importantly,
 12 the Government proved that the defendant is not an enrolled member of the Fort Mojave
 13 Indian Tribe – he has been denied membership three separate times – and that his “Indian
 14 contacts” are minimal, sporadic, and for the most part old. (*E.g.*, Mag. Doc. 29 at 8, 15-
 15 20.) Moreover, the evidence established that the Tribe has repeatedly declined to
 16 exercise criminal jurisdiction over the defendant, particularly since he was denied
 17 enrollment in the Tribe in 2006. (*Id.* at 8, 14, 20; Mag. Doc. 16 ¶¶ 14, 15; Exhs. 1-6.)

18 As set forth further below, the defendant’s arguments for reversal do not account
 19 for the declining level of importance of certain contacts and/or activities, as articulated by
 20 the Ninth Circuit in *Bruce*, 394 F.3d at 1223, and *Zepeda*, 792 F.3d at 1114. *See also*
 21 *United States v. Juvenile Male*, 666 F.3d 1212, 1215 (9th Cir. 2012). Additionally, as the
 22 Ninth Circuit clarified in *Zepeda*, the defendant’s reliance on “old” Indian contacts and/or
 23 activities, as well as “generic” Indian contacts and/or activities like sitting in a sweat
 24 lodge, are irrelevant, as they do not support “a current relationship with a federally
 25 recognized tribe.” 792 F.3d at 1113, 1114. Accordingly, for these reasons, and those set
 26 forth below, the magistrate court’s judgment should be affirmed.

27 **1. The defendant does not meet the first *Bruce* factor.**

28 As recognized by the magistrate court, it is undisputed that the defendant is not an

1 enrolled member of a federally recognized Indian tribe. (Mag. Doc. 29 at 15:8-10, 19:13-
 2 16; Mag. Doc. 16 ¶ 6.) The defendant's denial of enrollment in the Fort Mojave Indian
 3 Tribe is the most important factor in determining that the defendant should *not* be
 4 considered Indian for purposes of jurisdiction under 18 U.S.C. § 1153. *Bruce*, 394 F.3d
 5 at 1223; *see also United States v. Cruz*, 554 F.3d 840, 847 (9th Cir. 2009) (“As to the first
 6 and most important factor, it is undisputed that Cruz is not an enrolled member of the
 7 Blackfeet Tribe or any other tribe.”).

8 The defendant concedes his lack of tribal enrollment in his appeal. (*See* Doc. 16 at
 9 28.) While this factor is not determinative by itself, it nevertheless weighs heavily in
 10 favor of the Government's arguments that the defendant should not be considered Indian
 11 for purposes of jurisdiction under 18 U.S.C. § 1152.

12 **2. The defendant does not meet the second *Bruce* factor.**

13 Prior to the Ninth Circuit's recent clarifications in *Zepeda*, the second most
 14 important factor was “government recognition formally and informally through receipt of
 15 assistance reserved only to Indians.” *Bruce*, 394 F.3d at 1223. However, the second
 16 factor, as modified by *Zepeda*, now requires “government recognition formally and
 17 informally through receipt of assistance available only to individuals who are members,
 18 or are eligible to become members, of federally recognized tribes.” 792 F.3d at 1114.

19 The defendant seems to argue that *Zepeda's* modification to the second *Bruce*
 20 factor weighs in his favor (but now under the third factor) because “Mr. Loera received
 21 many benefits reserved for Indians such as free medical care” (*E.g.*, Doc. 16 at 25-
 22 27.)⁸ The undisputed evidence established that the defendant did not receive *any*

23
 24 ⁸ Notwithstanding the defendant's argument that “Mr. Loera received many
 25 benefits reserved for Indians” (Doc. 16 at 25), the defendant argues that *Zepeda's* restated
 26 second factor is subsumed by the first factor because the “second prong has created a
 27 category populated by no benefits.” (Doc. 16 at 26 n.153.) The defendant's argument is
 28 incorrect because there are several benefits that are only available to Fort Mojave Tribal
 members, such as the per capita distribution, eligibility to run for Tribal elections, and
 voting. (*E.g.*, Mag. Doc. 16-1, Exhibit A.) The magistrate court conducted two days of

1 assistance available only to members, or those eligible to become members, of a federally
 2 recognized Indian tribe. (Mag. Doc. 16-1 at 8-14; RT 96-97, 182-83, 237-38; 300:14-25;
 3 Mag. Doc. 29 at 13 ¶ 32; Mag. Doc. 31-1, Exh. A.) Instead, the benefits or assistance
 4 that the defendant received, including (but not limited to) medical care, were based on his
 5 status as a descendent. (*E.g.*, Mag. Doc. 29 at 8-14, 21; Mag. Doc. 16 ¶¶ 9, 12.) While it
 6 would have arguably been a bright line, descendency is not the test. *E.g.*, *United States v.*
 7 *Cruz*, 554 F.3d 840, 846, 851 (9th Cir. 2009)(recognizing that “Cruz has ‘descendant’
 8 status in the Blackfeet Tribe as the son of an enrolled member (his mother), which
 9 entitles him to use Indian Health Services, to receive some educational grants, and to fish
 10 and hunt on the reservation[,]” but reversing his assault conviction under 18 U.S.C. §
 11 1153 because the government did not prove any of the *Bruce* factors). Likewise,
 12 receiving free medical care from Indian Health Services (“IHS”) is not the test.⁹ *See id.*
 13 This too would have arguably been a bright line, which would have given certainty to a
 14

15
 16 hearings, and the parties submitted numerous exhibits and stipulations. The defendant
 17 had ample opportunity to present whatever evidence he wanted, but he failed to present
 18 *any* evidence that he has ever received any benefits reserved for Tribal members or those
 19 who are eligible to become tribal members. The defendant’s counsel argues that he has
 20 been “unable to find any examples of benefits available to people who are eligible to be
 21 tribal members, but who are not tribal members.” *Id.* To prevail on the second factor,
 22 the government does not have to prove that other federally recognized tribes sometimes
 23 relax their standards and let non-tribal members vote in elections or the like. What is
 24 important here is that the Fort Mojave Indian Tribe has not provided *any* of the benefits
 25 or assistance of actual tribal membership to the defendant. *Zepeda*, 792 F.3d at 1114.
 That is, as explained further below, the Tribe has not treated the defendant as a tribal or
de facto member. *E.g.*, *United States v. Keys*, 103 F.3d 758, 761 (9th Cir. 1996)(“Here,
 Keys’ daughter is one-fourth Indian and, as is amply demonstrated by the magistrate
 judge’s findings, has been treated by the Colorado River Indian Tribe and both her
 parents as a member of the tribe.”).

26 ⁹ The defendant relies on definitions under the Indian Healthcare Act to assert he
 27 is an Indian because IHS services are available to descendant Indians. (Doc. 16 at 35,
 28 citing 25 U.S.C. § 1603(13)(A).) Again, reliance on IHS statutes and regulations is
 misplaced because descendant status is not the test articulated by the Ninth Circuit.

1 defendant of “the consequences of his crime at the time he commits it.” *Zepeda*, 792
2 F.3d at 1113. But, again, being a descendant and/or qualifying for medical care through
3 the IHS are not the tests articulated by the Ninth Circuit. *Id.* at 1114.

4 While it did not have the benefit of *Zepeda*, the magistrate court correctly ruled
5 that the defendant did not meet the requirements of the second *Bruce* factor. (Mag. Doc.
6 29 at 16:1-7.) In doing so, the magistrate court stated that it appears this factor is
7 circular, in that the court had to evaluate the defendant’s “‘Indian’ status by looking to
8 benefits only reserved to ‘Indians.’” (*Id.* at 16:27-28.) The magistrate court then asked
9 rhetorically, “What definition is the Court to look to in determining what benefits are
10 reserved solely for ‘Indians?’” (*Id.* at 16 n.7.) The Ninth Circuit’s clarification of the
11 second factor eliminates the circular reasoning – at least in this case – because there are
12 benefits or assistance in the Fort Mojave Tribe which are reserved specifically for
13 members. Those benefits include being eligible to run for Tribal Council, appointment to
14 committees or commissions, Tribal voting rights, and a stipend or per capita monetary
15 distribution from the Tribe – none of which the defendant was eligible for or received.
16 (E.g., Mag. Doc. 16-1 at 8-14; RT 96-97, 182-83, 237-38; 300:14-25; Mag. Doc. 29 at 13
17 ¶ 32; Mag. Doc. 31-1, Exh. A.)

18 Accordingly, notwithstanding the slight modification to the second *Bruce* factor,
19 the magistrate court’s conclusion was correct that the defendant did not satisfy the second
20 factor of the second prong of *Bruce*. (Mag. Doc. 29 at 16:1-7.) In that regard, the
21 undisputed evidence establishes that the defendant does not satisfy – whatsoever – the
22 first two factors of the second prong of *Bruce*. It is not a question of burden shifting as
23 the defendant argues (Doc. 16 at 27-29); he simply does not meet the first two factors
24 articulated by *Bruce* and clarified by *Zepeda*.

25 **3. The defendant does not meet the third *Bruce* factor.**

26 The third *Bruce* factor, as clarified by *Zepeda*, requires “enjoyment of the benefits
27 of affiliation with a federally recognized tribe.” *Zepeda*, 792 F.3d at 1114. As to the
28 third factor, the magistrate court correctly recognized that the “Defendant produced

1 evidence that he received benefits reserved to descendants of members of the Fort
2 Mojave Indian Tribe[,]” but that those benefits were as a result of his mother’s “political
3 affinity” with the Tribe and not the defendant’s affiliation with the Tribe. (Doc. 29 at
4 16:8-20.) The magistrate further recognized that “Defendant has enjoyed some benefits
5 of tribal affiliation.” (*Id.* at 19:16-20.)

6 In a follow up order issued by the magistrate court after the parties had stipulated
7 to the admission of additional evidence (Mag. Doc. 31), the court “acknowledged in its
8 prior Order [Mag. Doc. 29], and the Government conceded likewise, that Defendant
9 might be eligible to receive some services from the Indian Health Services.” (Mag. Doc.
10 36 at 2:3-6.) However, this acknowledgment did not change the magistrate court’s prior
11 analysis. (Mag. Doc. 36 at 2:6-7.) The magistrate court held that, “after balancing all the
12 factors in the Bruce test, ... the government has met its burden of proof and shown
13 beyond a reasonable doubt that Defendant is a non-‘Indian’.” (Doc. 29 at 20:8-13.)

14 In his appeal, the defendant basically argues that because he received healthcare
15 and behavioral health services from IHS and the Tribe as both a child and as an adult, he
16 should be treated as an Indian for purposes of criminal jurisdiction. (*See* Doc. 16 at 31-
17 37.) Citing no authority, the defendant states: “All of these services are reserved for
18 Indians and Mr. Loera was able to utilize them because of his affiliation with the Fort
19 Mojave Indian Tribe.” (Doc. 16 at 31.) He then goes on to show that the qualifications
20 to receive such services include “proof of descendency from a member of a federally
21 recognized Indian Tribe,” and the defendant states that he “is eligible to receive
22 healthcare treatment from the Fort Mojave Indian Health Center because he is a
23 descendant of an enrolled member of a federally recognized Indian tribe.” (*Id.* at 32.)
24 The defendant also argues that he is able to use certain tribal facilities for free, such as the
25 tribal golf course, the recreational facilities, and the boat launch. (Doc 16. at 38.)
26 Similarly, the defendant argues that as a child he received tutoring services, he
27 participated in a breakfast/lunch program, and he attended summer classes at the Tribal
28 Cultural Department. (*Id.* at 38-39.)

1 As it did in the magistrate court below, the Government concedes that the
2 defendant is eligible for some benefits or assistance through the Fort Mojave Indian Tribe
3 and IHS. (E.g., Mag. Doc. 16 ¶¶ 8, 13.) However, as correctly recognized by the
4 magistrate court (Mag. Doc. 29 at 16:4-7), there is a distinction between being recognized
5 as an Indian and simply being recognized as a descendant of an Indian. The defendant
6 equates being a descendant of an Indian with being an Indian. (E.g., Doc. 16 at 33, 35.)
7 While descendant status does reflect some degree of recognition, it does not carry the
8 same weight as enrollment and is not considered determinative. *Maggi*, 598 F.3d at 1082
9 (“While descendant status does not carry similar weight to enrollment, and should not be
10 considered determinative [citation omitted], it reflects some degree of recognition.”); *but*
11 *see United States v. LaBuff*, 658 F.3d 873, 878 (9th Cir. 2011)(“we conclude that because
12 LaBuff frequently received healthcare services on the basis of his status as a descendent
13 of an enrolled member, he ‘enjoyed’ the benefits of tribal affiliation ...”).

14 The evidence established via stipulation and at the evidentiary hearings
15 overwhelmingly supports the conclusion that all of the benefits the defendant has
16 received (or that he is eligible for) from the Tribe, as well as from IHS, are based on his
17 status as a descendant of an enrolled member of the Fort Mojave Indian Tribe. (Mag.
18 Doc. 16 ¶¶ 8-13; RT 254:13-17, 283:19-25; *see also* Doc. 29 at 16:8-11.) While this is
19 some recognition of the defendant’s status as a descendent, the Tribe has repeatedly
20 declined him membership in the Tribe *and* has declined criminal jurisdiction over him in
21 Tribal court. (E.g., Mag. Doc. 16 ¶¶ 6, 14, 15; Exh. 6; RT 190:14-21.) “A tribe’s right to
22 define its own membership for tribal purposes has long been recognized as central to its
23 existence as an independent political community.” *Santa Clara Pueblo v. Martinez*, 436
24 U.S. 49, 72 n.32 (1978). “Indian tribal identity is political rather than racial, and the only
25 Indians subjected to tribal court jurisdiction are enrolled or *de facto* members of tribes,
26 not all ethnic Indians.” *Means v. Navajo Nation*, 432 F.3d 924, 934 (9th Cir. 2005). The
27 evidence in this case establishes that the defendant is not a *de facto* member of the Fort
28 Mojave Indian Tribe, and the Tribal Court has clearly indicated that the defendant is not

1 subject to its criminal jurisdiction. (Mag. Doc. 16 ¶¶ 14, 15; *see also* Exhs. 2-6.) Those
2 decisions by the Tribe should be respected or, at the very least, given significant weight.

3 The evidence also supports the conclusion that many of the benefits available to
4 descendants on the Fort Mojave Indian Reservation are also available to non-Indians. For
5 example, almost anyone – including non-Indians – can walk into and use the Fort Mojave
6 Cultural Center for free. (RT 24:16-21, 329-30.) Likewise, non-Indians may use the
7 Tribal gym, beach, parks, and library. (RT 90:1-22, 177-78, 330-32.)¹⁰

8 In addition, the defendant points to numerous activities in which he claims to have
9 participated, but the bulk of these things occurred more than 15 years ago. (*E.g.*, RT
10 24:5-7, 82:8-12, 83:1-17, 156:19-23.) *Zepeda* clarified that a defendant’s relationship
11 with the federally recognized tribe must be current. 792 F.3d at 1113. Much of the
12 evidence that the defendant presented to the magistrate court concerned contacts and/or
13 things he did as a child. (Doc. 16 at 38-39; *see also* Mag. Doc. 29 at 8-14 ¶¶ 5, 6, 13-17,
14 21.) *Zepeda* makes clear that all of these “old” contacts are now irrelevant; otherwise, “a
15 defendant could not ‘predict with certainty’ the consequences of his crime at the time he
16 commits it.” *Zepeda*, 792 F.3d at 1113.

17 Furthermore, while the defendant has at sporadic times taken advantage of the
18 benefits of being a descendant, merely using those benefits is not the same as obtaining
19 benefits through a tribal affiliation. Obtaining benefits and/or services via a tribal
20 affiliation suggests more of a cooperative arrangement as opposed to benefits that are
21 obtained when desired through an alleged entitlement. *E.g.*, Black’s Law Dictionary 54
22 (5th ed. 1979)(The term affiliation “[i]mports less than membership in an organization,
23 but more than sympathy, and a working alliance.... It includes an element of

24
25
26 ¹⁰ As recognized by the magistrate court, the reason that the defendant is able to
27 use the fee-based Tribal facilities for free is based on his mother’s political affiliation
28 with the Tribe – not his own. (*See* Mag. Doc. 29 at 11 ¶ 21, 16:15-20.) The same is true
for the services the defendant obtained as a child. (*See id.* at 16:18-20.)

dependability upon which the organization can rely...”). The evidence adduced in this case supports that the defendant has not “affiliated” himself with the Tribe to obtain benefits. Rather, the evidence supports that he occasionally takes advantage of benefits from the Tribe – based on his status as a descendant and his mother’s affiliation with the Tribe – when it is convenient to him. (*E.g.*, RT 212-13, 258-59.) Further, as repeatedly shown, the defendant creates problems for the Tribal police and courts as opposed to a working alliance. (*E.g.*, Mag. Doc. 16 ¶¶ 14, 15; Exhs 2-6.) The evidence clearly supports that the Tribe does not want an “affiliation” with the defendant. (*See* Mag. Doc 16 ¶¶ 6, 14, 15; Exhs. 5-6.)

Lastly, the defendant’s appeal fails to address the undisputed evidence that he is not entitled to any of the rights afforded to Fort Mojave Tribal members under the Tribe’s Constitution and By-Laws. (*E.g.*, Mag. Doc. 16-1, Exh. A.) Among other things, the defendant is not entitled to run for Tribal Council, he cannot vote in Tribal elections, and he is not entitled to receive a stipend from the Tribe that is generated from the profits of the various tribal businesses. (*Id.*; *see also* RT 97:11-24, 182-83, 237-38, Mag. Doc. 16-1 at 6, 8, 10, 11.) Moreover, as recognized by the magistrate court (Doc. 29 at 19-20), unlike a tribal member, the defendant can be removed and excluded from the Fort Mojave Indian Reservation. (Mag. Doc. 31-1, Exh. A; RT 300-01.)¹¹ It is well settled that “the tribe has the inherent power to exclude non-members from the reservation.” *Quechan Tribe of Indians v. Rowe*, 531 F.2d 408, 410 (9th Cir. 1976)(citing *Williams v. Lee*, 358 U.S. 217 (1959)); *see also Brendale v. Confederated Tribes and Bands of Yakima Indian Nation*, 492 U.S. 408, 425 (1989)(same).

Accordingly, the defendant does not meet the third clarified *Bruce* factor.

¹¹ The defendant points out that the “Tribe has never excluded Mr. Loera.” (Doc. 16 at 40.) While this is true – at least so far – it is also true that the Tribe has decided not to exercise criminal jurisdiction over him. (Mag. Doc. 16 ¶¶ 14, 15.) The defendant does not explain why that decision should be given less weight than not excluding him.

1 **4. The defendant does not meet the fourth *Bruce* factor.**

2 The last factor of the second prong concerns the defendant's social recognition as
3 an Indian through residence on a reservation and his participation in Indian social life.
4 *See Bruce*, 394 F.3d at 1223. It is the least important of the four *Bruce* factors. *Cruz*,
5 554 F.3d at 848. In short, the defendant claims he should be considered an Indian for
6 purposes of federal jurisdiction because: (1) he was raised on the reservation and has
7 spent most of his life on the reservation; (2) his mother, aunt, son, and the victim of the
8 assault/disorderly conduct are tribal members; (3) he has played shinny; (4) he
9 participated on a tribal basketball team and in some tribal celebrations and rituals; (5) he
10 was housed with Indians and participated in a sweat lodge ceremony while in prison; (6)
11 he has numerous tattoos depicting Native American culture; and (7) he was prosecuted by
12 the Tribe as a juvenile. (Doc. 16 at 39-49.)

13 While it is true that the defendant has some connections to Indian culture and
14 socialization, it is also true that at the time of the hearings/trial the defendant had spent
15 most of the prior 10 years in prison or jail. (RT 19-20, 46-49, 49:12-15, 76:23-24, 79:2-
16 7, 158:10-20, 194:5-18, 246-47.) Importantly, the defendant was not in an Indian prison
17 or jail for any of that time period. (*See id.*) The magistrate correctly recognized this fact,
18 stating: "By virtue of his own actions, i.e., commission of criminal acts, Defendant has
19 caused his removal from and prevented his return to the reservation for most of his adult
20 life." (Mag. Doc. 29 at 18-19.)

21 Additionally, although the defendant – who is a convicted felon (RT 246-47) –
22 testified that he primarily stays on the Arizona side of the Fort Mojave Indian
23 Reservation when he is not in jail or prison, his driver's license (issued in October 2012)
24 indicated that he lived at an address that was off of the reservation. (RT 249-50.) The
25 defendant also admittedly gave his state parole officer a different address in California
26 that he only used for "purposes of parole." (RT 194:5-21, 248-49.) Moreover, it is
27 undisputed that the defendant has never had his own residence on the Fort Mojave Indian
28 Reservation. (*E.g.*, RT 287:7-16.) Thus, as correctly recognized by the magistrate court

(Mag. Doc. 29 at 19-20), the defendant's connection to the reservation, particularly since he has been an adult, is minimal at best. It also should be noted that credibility issues as to where the defendant lived are reviewed with deference to the fact finder, which in this case was the magistrate court (Mag. Doc. 29 at 4-5, n.2). *Cruz*, 554 F.3d at 843-44.

This Court should also give little weight to the defendant's connection to family members and his former girlfriend, R.R., who are tribal members. (*See* Doc. 16 at 41.) First, the defendant's mother resides off the Fort Mojave Indian Reservation, and she is married to a non-Indian. (Mag. Doc. 16 ¶ 3; RT 51-52, 57:6-17, 130:21-22, 243:1-2.) While the defendant raises connection with his aunt and cousins (Doc. 16 at 41), the defendant leaves out reference to his sisters, who (like him) are not enrolled members of the Fort Mojave Indian Tribe. (RT 69, 144:8-16, 182:6-13.) Their father, like the defendant's father, was non-Indian. (*Id.*; Mag. Doc. 16 ¶ 4.)

Second, while the defendant has fathered a child who is an enrolled member of the Tribe, the child's enrollment appears to be primarily based on his mother's blood quantum as opposed to the defendant's. (*See* Mag. Doc. 16 ¶¶ 5, 7.) Regardless, the defendant has spent very little time with his son, he does not have custody or even pay child support for his son, and the defendant's son lives off the reservation. (*E.g.*, RT 65:18-21, 158:2-16, 284-85.) There are many non-Indians who have fathered children who are deemed Indians by their respective tribes, but it does not follow that merely fathering an Indian child makes the father an Indian too. (*See* RT 66-67.)

Similarly, the defendant's reliance on his former girlfriend's tribal status is misplaced. (*E.g.*, Doc. 16 at 41.) Dating and assaulting (or disturbing the peace of) a person who is an Indian does not make the defendant an Indian. But more importantly, none of the assaults against R.R. by the defendant were criminally prosecuted in Tribal court. (*E.g.*, RT 225-27, 269-70, 323-29; Mag. Doc. 16 ¶¶ 14, 15; Exhs. 2-4, 6.) What is absolutely clear from this case is that the Tribe has not asserted and maintained criminal jurisdiction against the defendant for his assaults on R.R. (*See id.*) This does not support the defendant's claim of recognition by the Tribe, whether it be social or otherwise.

1 The defendant also claims tribal recognition through his participation in certain
2 tribal activities, such as playing on the tribal basketball team, participating in tutoring and
3 nutrition services from the Tribe, attending the Fort Mojave days, participating in funeral
4 services, participating in “singing bird” with his cousins, and playing the game of shinny.
5 (Doc. 16 at 41.) However, the defendant does not really tell us how the magistrate court
6 erred. Instead, he just states that “the magistrate judge dismissed all of this evidence of
7 Mr. Loera’s social acceptance as an Indian, focusing exclusively on the fact that the tribe
8 had rejected his application for enrollment.” (*Id.* at 41.) As recognized by the magistrate
9 court – albeit for a different *Bruce* factor – the descendant benefits from the Tribe’s
10 perspective were based on the defendant’s mother’s affiliation with the Tribe and not the
11 defendant’s “affinity with the tribe.” (Mag. Doc. 29 at 16:15-20.) Moreover, despite the
12 defendant’s claim otherwise, the above-described evidence was considered by the
13 magistrate court. (*E.g.*, Mag. Doc. 29 ¶¶ 13-16, 21, 34 & pp. 18-19.) The reality is that
14 the parties had numerous stipulations (*e.g.*, Mag. Docs. 16, 31), and there were two days
15 of evidentiary hearings in front of the magistrate court. (Mag. Doc. 29 at 3:13-15.) Just
16 like the defendant has not acknowledged every “fact” made in those hearings in his
17 appeal (*e.g.*, RT 140:1-17), the magistrate court did not regurgitate every fact in its
18 analysis. That said, it is clear that the magistrate court completed a thorough analysis of
19 the law, as well as detailed findings of fact. (*See generally* Mag. Docs. 29, 36.)

20 With respect to his participation on the tribal basketball team and in the tutoring
21 and nutrition programs, it has been well over 15 years since the defendant participated in
22 such activities. (RT 251:8-16.) The defendant was allowed to participate in these things
23 because he was a descendant of a tribal member, not based on his own affiliation with the
24 Tribe. (*E.g.*, RT 254:13-17.) It also should be noted that the defendant did not, for the
25 most part, attend a tribal school. Instead, he attended public schools, which were located
26 off the Fort Mojave Indian Reservation. (RT 103-104, 198-200.)

27 The defendant argues that he has attended the Fort Mojave days and participated
28 in the singing bird song with his cousins. (Doc. 16 at 41.) The record is clear that these

activities were infrequent and that non-Indians can participate in such activities. (*E.g.*, RT 23-24, 84-85, 137:1-12, 141-42, 176-77, 213:10-21, 218:21-25, 219:1-11, 287:20-22, 288:11-14.) Regardless, the defendant was not permitted to participate in the pageant when he was growing up because he was not an enrolled member of the Tribe. (RT 100-01, 177:7-16, 219:1-8.) Moreover, because he is not a Tribal member, he is traditionally not supposed to use the family's clan name. (RT 178:6-8.) These facts do not show social recognition by the Tribe; they show exclusion. *E.g.*, *LaBuff*, 658 F.3d at 878-79 (recognizing that voting and participating in tribal activities are important for evaluating the fourth factor, although not precluding "social recognition, especially where the defendant has lived his entire life on the reservation.").

With respect to the game of shinny, the record shows that the defendant has played it infrequently – last playing it over 17 years ago – and he does not really even know the rules. (RT 84:2-12, 142:5-6, 259-60.) The record is also clear that non-Indians participate in the game too. (RT 330-31.) Similarly, as correctly recognized by the magistrate court, participation in funeral services is not a uniquely tribal activity. (Mag. Doc. 29 at 19:7-9; RT 138:1-22, 174:3-12.) The record is clear that both Indians and non-Indians participate in such services on the Fort Mojave Indian Reservation. (RT 17:3-12, 106-07, 138:14-21, 230-31.)

The defendant also claims that he self-identifies as an Indian, which he argues the magistrate court ignored. (Doc. 16 at 42-44.) The defendant argues that he was housed with Indians while in prison, he participated in sweat lodge ceremonies while in prison, and he has numerous tattoos depicting Native American culture. (*Id.* at 43-44.) However, the magistrate court addressed these very things in its findings of fact. (Mag. Doc. 29 at 8-14.) The magistrate court also correctly recognized that "[p]articipating in a sweat lodge ceremony while incarcerated, a ritual not considered to be part of Fort Mojave Indian religion or culture, is not a tribal activity." (Mag. Doc. 29 at 19:9-12; *see also* 190:2-13, 212:3-10.)

Furthermore, while the defendant apparently participated in some “Indian” ceremonies while in state custody, he has not participated in such ceremonies since being released from prison. (RT 55:1-5, 258:2-7.) Moreover, how the defendant was housed while he was in state prison in California – *i.e.*, whether he was housed with Indians or non-Indians – does not support his social recognition by a federally recognized Indian tribe. It simply supports a decision made by the California state prison system on how best to deal with the inherent violence in its prisons. (*See* RT 210-11.) There is also nothing in the record to support the tribal affiliation of those persons that the defendant was housed with or how many of them were non-Indian. (*E.g.*, RT 208:20-25, 211:10-11, 257:14-24.) In summary, the “facts” to which the defendant points do not support a current relationship with a federally recognized tribe. *Zepeda*, 792 F.3d at 1113.¹²

With respect to the defendant’s tattoos, there is no question that he has many of them. (Mag. Doc. 16 ¶ 18; Mag. Doc. 16-1, Exh. C.) However, the defendant obtained the majority of his tattoos while in state prison in California. (RT 92:13-17, 270:21-25, 272:15-17.) The defendant, who admittedly is not an expert on Native American art, designed them himself. (RT 274-76.) But many of his tattoos do not depict Native American culture. (*E.g.*, RT 92:1-12, 276-79.) Indeed, as recognized by the magistrate court, he has tattoos of Pamela Anderson and Christina Aguilera, who are both well known entertainers. (Mag. Doc. 29 at 11:5-12; *see also* RT 92:1-12, 240-42.) The defendant also has a tattoo of his sister, who is not an enrolled member of the Fort Mojave Indian Tribe. (RT 69-70, 92:3-4, 242:7-9, 278:16-22.) Furthermore, anyone can get a tattoo of just about anything. As such, the defendant’s tattoos should be given very little, if any, weight. While they arguably support the defendant’s alleged self-identification as an Indian, and perhaps his acceptance in prison culture (where tattooing

¹² The defendant also argues that “the uncontested evidence established that Mr. Loera has social acceptance by the Fort Mojave Tribe.” (Doc. 16 at 41.) This argument is without merit. The only witnesses the defendant called, in addition to himself, were his mother and his aunt. They cannot speak for the entire Tribe. (*See, e.g.*, RT 33-34.)

1 is common or is just something to do), they do not truly support his social acceptance in
2 the Fort Mojave Indian Tribe.

3 The defendant lastly argues that he was prosecuted criminally by the Tribal court
4 as a juvenile. (Doc. 16 at 44-49.) In large part, the defendant relies on the testimony of
5 two Tribal police officers – Sgt. Matthew Jenkins and Sgt. Craig Anderson, who at
6 different points acted as the Tribal prosecutor – in an attempt to rebut the magistrate
7 court’s conclusions that the juvenile proceedings were civil in nature similar to that of 18
8 U.S.C. §§ 5031, *et seq.* (Compare Doc. 16 at 45, 48; with Mag. Doc. 29 at 18 n.9; and
9 Mag. Doc. 36 at 2:1-3.) However, the defendant takes the officers’ testimony somewhat
10 out of context when they allegedly explained “that, in practice, only Native American
11 juveniles are prosecuted for violations of the tribal code and given sentences of
12 incarceration or probation.” (Doc. 16 at 48.)

13 Sgt. Jenkins, who is not an attorney, was less than certain whether juvenile
14 proceedings were considered criminal or civil in nature. (RT 305:21-23, 307-10.) Sgt.
15 Anderson, who also is not an attorney, stated it was sometimes difficult to tell who is
16 Native American (when taking enforcement action on the reservation). (RT 311:21-22,
17 313:18-20.) Admittedly, Sgt. Anderson testified that he did not believe he could proceed
18 criminally against a juvenile who was not a tribal member. (RT 334:12-21.) More
19 importantly, though, Sgt. Anderson explained the defendant’s various juvenile infractions
20 at the second evidentiary hearing. (RT 316-322.) Sgt. Anderson testified that out of all
21 of the defendant’s juvenile “charges,” only one sought transfer to the criminal court, and
22 that transfer request was denied. (RT 320-21.) It is also important to note that all of the
23 questions posed to Sgt. Jenkins and Sgt. Anderson were done without the benefit of their
24 review of the Tribe’s Children’s Article. (See RT 349-50.) That was supplied to the
25 magistrate court by the parties, and became part of the record, only after the second
26 evidentiary hearing. (Mag. Doc. 31; *see also* Mag. Doc. 36.) Thus, the “evidence” cited
27 by the defendant to rebut the magistrate court’s carefully considered decision is really
28 just speculation by the officers. (See Doc. 16 at 45, 48.)

1 Nevertheless, the evidence does establish that the defendant was arrested, cited,
2 and/or adjudicated as a juvenile on several occasions by the Fort Mojave Indian Tribe.
3 (RT 260-62, 316-23; Doc. 17 at 3-5; Doc. 19 at 3-10.) This includes incidents – which
4 occurred more than 15 years ago – where the defendant was placed on juvenile probation
5 and an incident where the defendant was housed in a juvenile facility in Peach Springs,
6 Arizona. (*Id.*) However, in many of the cases referenced by the defendant, the charges
7 were dismissed or the defendant was simply fined by the Tribal Court. (*Id.*) Thus, these
8 incidents should be given little, if any, weight. *See Cruz*, 554 F.3d at 851 (“In this
9 context, a showing that a tribal court on one occasion may have exercised jurisdiction
10 over a defendant is of little if any consequence in satisfying the status element in a § 1153
11 prosecution.”).

12 Testimony at the evidentiary hearing also established that many of the defendant’s
13 juvenile charges were considered civil infractions from the outset. (*E.g.*, RT 316-23.)
14 Importantly, there was no evidence presented by the defendant that he has a “criminal
15 history” – at least in the sense of an actual criminal conviction – from his conduct as a
16 juvenile. (*See* Doc. 17 at 3-5; Doc. 19 at 3-10.) Again, the testimony established that on
17 one occasion the Tribal court denied a request to transfer the defendant’s juvenile
18 proceeding to the criminal court. (RT 320-21.) This in itself supports the magistrate
19 court’s conclusion that the defendant’s juvenile arrests by the Tribe are not considered
20 criminal. (Mag. Doc. 29 at 18 n.9; *see also* Mag. Doc. 36 at 2:1-3.)¹³

21
22 ¹³ The defendant also argues “it would not be consistent with the principles of
23 constitutional law or federal Indian law for a tribal court to be able [to] incarcerate non-
24 Indian juveniles when it cannot incarcerate non-Indian adults. (Doc. 16 at 48.) As
25 recognized by the defendant, Indian status is an affirmative defense. (*See id.* at 20.)
26 There was no evidence presented that the Tribe adjudicated the defendant as a juvenile
27 knowing he was not an Indian for purposes of tribal jurisdiction. (RT 316-23.)
28 Regardless, it is undisputed that as a purely legal matter the defendant’s juvenile
infractions were considered civil in nature under the Tribal code, which was correctly
recognized by the magistrate court. (Mag. Doc. 29 at 18 n.9; Mag. Doc. 36 at 2:1-3.) In
fact, even the defendant admits that the Tribal code “characterize[s] the juvenile

1 In summary, the magistrate court's findings on the defendant's juvenile record
2 were thoughtful, detailed, and ultimately correct. (Mag. Doc. 29 at 17-18 & n.9; Mag.
3 Doc. 36.) The record before the magistrate court was supplemented through a stipulation
4 of the parties after the court entered its original order denying the motion to dismiss.
5 (*Compare* Mag. Doc. 29, *with* Mag. Docs. 31, 36.) Included within the additional
6 documents presented to the magistrate court was the Fort Mojave "Children's Article."
7 (Mag. Doc. 31-1, Exh. B.) The Children's Article supports the magistrate court's
8 findings (Mag. Doc. 29 at 18 n.9; Mag. Doc. 36 at 2:1-3) that the defendant's juvenile
9 violations were not considered criminal under the Tribe's code. *See also* 25 C.F.R. §
10 11.902. Indeed, there is a section under the Children's Article permitting transfer of a
11 juvenile matter to the jurisdiction of the criminal court. (Mag. Doc. 31-1 at 33, Section
12 20; *see also* RT 320:20-25, denying request to transfer one of the defendant's juvenile
13 case to criminal court.) The defendant presented no evidence that any of his juvenile
14 violations were ever transferred the Tribal criminal court. *See* 25 C.F.R. § 11.907. In
15 that regard, the defendant was not "convicted under the jurisdiction of the tribal courts[]." *LaBuff*,
16 658 F.3d at 879.

17 The undisputed evidence establishes that since the defendant was denied tribal
18 enrollment on February 11, 2006, no criminal charges against him have been sustained in
19

20
21 proceedings as civil in nature." (Doc. 16 at 48.) Moreover the *Bruce* factors were
22 articulated or clarified in 2005. *Bruce*, 394 F.3d at 1224. The defendant's juvenile
23 incidents occurred from about 1994 to 1998. (Doc. 17 at 3-5; Doc. 19 at 3-10.)
24 Regardless, these "old" juvenile proceedings, which happened more than 15 years ago,
25 are irrelevant in light of *Zepeda's* clarification that *Bruce's* second prong requires "a
26 current relationship with a federally recognized tribe." 792 F.3d at 1113. "If a relevant
27 time for determining Indian status were earlier or later, a defendant could not 'predict
28 with certainty' the consequences of his crime at the time he commits it." *Id.* In this case,
the defendant was on notice that the Tribe did not consider him to be an Indian for
purposes of criminal jurisdiction when he was charged in February of 2013, as the Tribal
police had previously referred another case to the U.S. Attorney's Office involving the
same victim. (Exhs. 1-3; *see also* Exh. 6.)

the Fort Mojave Tribal Court whatsoever. (*E.g.*, RT 323-24; Mag. Doc. 16 ¶¶ 14, 15; Exh. 6.) Of the defendant’s recent Tribal arrests, two were initiated in federal court (including the one at issue here) and one was initiated and resolved in state court. (*E.g.*, RT 323-29; Exhs. 1-6.) Prior to that, the defendant was convicted and sentenced to prison in the state of California. (RT 158:10-20, 194:5-18.) The record clearly shows that the Tribe does not wish to exercise criminal jurisdiction over the defendant (*e.g.*, Mag. Doc. 16 ¶¶ 14, 15; RT 297-98; Exh. 6.), which does not support the defendant’s arguments that he has been socially recognized by the Fort Mojave Indian Tribe. The record also establishes that many of the above-referenced “facts” do not support a (1) current relationship (2) with a federally recognized tribe. *Zepeda*, 792 F.3d at 1113.

Accordingly, for the foregoing reasons, the defendant’s argument that “[u]ncontroverted evidence established that Mr. Loera met the fourth factor of the second prong of the *Bruce* test” is incorrect. (Doc. 16 at 39.) There is no bright line as the defendant suggests. This was properly recognized by the magistrate court, which found that it was a “close issue.” (Mag. Doc. 29 at 19-20.)

B. The Magistrate Court Did Not Incorrectly Shift the Burden.

The defendant argues that the magistrate court incorrectly shifted the burden onto him to prove that he was an Indian. (Doc. 16 at 27-29.) From a practical standpoint – with how the evidence in this matter was presented and to whom – this argument is without merit.

Initially, the defendant had the burden of production on both prongs of the test for Indian status. *Bruce*, 394 F.3d at 1223. The magistrate court correctly recognized this at the beginning of the evidentiary hearings when it allowed the defendant’s counsel to go first ‘as it was his motion.’ (RT 5:2-21; 6:2-6; *see also* RT 223:24-25.) At that point, no orders had been issued and the magistrate court had not decided that the defendant had “met his burden of proof by a preponderance of the evidence that Defendant is ‘Indian.’” (Mag. Doc. 29 at 14:8-12.) Thus, there was no improper burden shifting, as it was clearly the defendant’s burden of production at that point.

1 Additionally, this matter was heard (and/or tried) before a magistrate judge. (*See*
2 Mag. Doc. 29 at 4 n.2.) Thus, while the proceedings were arguably bifurcated between
3 the “evidentiary” hearings and the trial, the defendant had an opportunity to put on all the
4 evidence he desired on the issue of his Indian status. (*See* RT 295:6-7.) That included
5 additional evidence submitted by way of stipulation after the evidentiary hearings. (Mag.
6 Docs. 31, 36.) The only evidence that was not presented by the defendant – which was
7 done by agreement of the parties’ counsel – pertained to the alleged assault. Given that
8 the matter was being tried before a magistrate judge instead of a jury, there was no need
9 to re-present the same evidence over at “trial.” (Mag. Doc. 29 at 4 n.2.) For all practical
10 purposes, as the magistrate court correctly recognized in its Order, the trial started at the
11 beginning of the evidentiary hearings. (*Id.*)

12 Importantly, the defendant never requested an opportunity to put any additional
13 evidence into the record – other than the stipulation of the parties that was filed on
14 August 2, 2013, which was submitted after the magistrate court had issued its order
15 denying the motion to dismiss. (*See* RT 336-50; Mag. Docs. 29, 31, 36.) The defendant
16 – who was represented by counsel, had the opportunity to present witnesses and
17 evidence, to cross examine witnesses, to testify, and to present a vigorous defense – got
18 all the process he was due. *E.g., Rock v. Arkansas*, 483 U.S. 44, 51 (1987)(“A person’s
19 right to reasonable notice of a charge against him, and *an opportunity to be heard in his*
20 *defense* – a right to his day in court – are basic in our system of jurisprudence; and these
21 rights include, as a minimum, a right to examine the witnesses against him, to offer
22 testimony, and to be represented by counsel.”)(citations omitted). The defendant just
23 does not like the result, which does not support a constitutional violation.

24 With respect to the specific examples of burden shifting, a brief look at those
25 passages reveals that the defendant’s arguments are incorrect. The defendant takes issue
26 with the magistrate court’s statement that the “Defendant has not established that he
27 received benefits from the federal government reserved only to Indians.” (Doc. 16 at 28-
28 29, citing Mag. Doc. 29 at 16:5-7.) The magistrate court’s point was that looking at

1 benefits “reserved solely for Indians” to determine Indian status – without a starting point
2 as to who is an Indian – is circular. (Mag. Doc. 29 at 16 n.7.) The magistrate court’s
3 observation in that regard was correct. *E.g.*, *LaBuff*, 658 F.3d at 877 (“Congress has not
4 defined “Indian” as used in §§ 1152 and 1153.”). The Government’s argument has been
5 and is that the defendant has not been treated as an Indian. Rather, he has been treated as
6 a descendant of an Indian, which is not the test. (*See, e.g.*, Mag. Doc. 19 at 10:2-8.) The
7 magistrate court essentially agreed with the Government’s argument – including the
8 evidence adduced by the Government (*e.g.*, RT 251:4-16; 252:2-14; 253:1-6; 253:16-23;
9 254:13-17; 258:23-25; 283:23-25; Mag. Doc. 16 ¶¶ 9, 12) – noting that the defendant
10 only “presented evidence he received government assistance provided to the descendants
11 of Indians.” (Mag. Doc. 29 at 16:4-5.) That is not burden-shifting; it was a thoughtful
12 examination of the evidence and the arguments. Moreover, the defendant’s argument has
13 been mooted by *Zepeda*’s clarification of the second *Bruce* factor, which now requires
14 “government recognition formally and informally through receipt of assistance available
15 only to individuals who are members, or are eligible to become members, of federally
16 recognized tribes.” 792 F.3d at 1114. As discussed above, it is undisputed that the
17 defendant has never received assistance available only to members or those eligible to
18 become members, such as the Tribe’s per capita distribution. (*E.g.*, RT 96-97, 182-83,
19 237-38.)

20 The defendant also takes issue with the magistrate court’s conclusion that the
21 “Defendant has not established sufficient, current, social recognition as an Indian through
22 residence on a reservation and participation in Indian social life.” (Doc. 16 at 29, citing
23 Mag. Doc. 29 at 19:22-25.) The defendant argues that it was “error for the magistrate
24 judge to place the burden on Mr. Loera to prove this factor, rather than on the
25 government to disprove it.” (*Id.* at 29.) This argument is without merit as the very
26 evidence the magistrate court then refers to in its Order was the evidence adduced by the
27 Government about what rights the defendant does not have and/or has not exercised, as
28 well as the fact that the defendant “has never maintained his own residence on the

reservation.” (Mag. Doc. 29 at 19-20.) To that end, it is undisputed that: (1) the defendant has never maintained his own residence on the reservation (RT 287:7-16); (2) he can be excluded and removed from the reservation by the Tribe (Mag. Doc. 31-1, Exh. A); (3) he is ineligible to run for tribal office or vote in tribal elections (Mag. Doc. 16-1 at 8, 12, 14); (4) the Tribe has repeatedly refused to recognize him as a member (Mag. Doc. 16 ¶ 6; RT 190:14-21); and (5) the Tribal court has decided not to exercise jurisdiction over the defendant due to his status as a non-member (Mag. Doc. 16 ¶¶ 14, 15; Exh. 6).¹⁴ Again, this was not burden-shifting by the magistrate court. It was reliance of evidence adduced by the Government. (Mag. Doc. 29 at 19-20.)

Lastly, the magistrate court’s ultimate conclusion was based on a “balancing [of] all the factors.” (Doc. 29 at 20:8-9.) It is now clear that the defendant does not meet the first two factors – at all. The magistrate court recognized there was some evidence supporting the third factor, and that it was a close call on the fourth factor. (*Id.* at 16, 19.) Again, this is not improper burden shifting; it is thoughtful analysis. It is also consistent with the “declining order of importance” of the *Bruce* factors. *Zepedea*, 792 F.3d at 1114; *see also Bruce*, 394 F.3d at 1223 (“A person claiming Indian status must satisfy both prongs.”). Contrary to the defendant’s arguments, simply putting up some evidence of Indian contacts and/or the receipt of some benefits available to descendants is insufficient to meet the *Bruce* factors and to defeat jurisdiction in this case. (*See generally* Doc. 16.) Accordingly, the magistrate court did not err or improperly shift the burden to the defendant.

¹⁴ As discussed previously, the defendant’s driver’s license issued in October 2012 supported that at the time of the criminal violation at issue (February 2013) the defendant lived off the reservation with his mother – at least when he was not in prison or jail. (*E.g.*, RT 194:5-21, 249-50.) And, again, it is undisputed that the defendant has never had his own residence on the reservation. (*E.g.*, RT 287:7-16.) These facts – and not the self-serving testimony of the defendant as to where he “stays” and what he considers his “home” (RT 249-50) – do not “support social recognition ... through residence on a reservation” *Zepeda*, 792 F.3d at 1114.

1 **C. Respect for the Tribal Court Decision.**

2 The United States Supreme Court has frequently recognized the federal
3 government's policy of encouraging tribal self-government. *E.g.*, *Three Affiliated Tribes*
4 *v. Wold Engineering*, 476 U.S. 877, 890 (1986); *Merrion v. Jicarilla Apache Tribe*, 455
5 U.S. 130, 138 n.5 (1982). Tribal courts play an important role in tribal self-government,
6 and the federal government encourages their development. *Iowa Mutual Insurance Co. v.*
7 *LaPlante*, 480 U.S. 9, 15-16 (1987). As a general rule, federal courts are required to
8 recognize and enforce tribal court judgments under principles of comity. *AT & T Corp. v.*
9 *Coeur d'Alene Tribe*, 295 F.3d 899, 903 (9th Cir. 2002)(citing *Wilson v. Marchington*,
10 127 F.3d 805, 809-11 (9th Cir. 1997)). "Comity should be withheld only when its
11 acceptance would be contrary or prejudicial to the interest of the nation called upon to
12 give it effect." *Wilson*, 127 F.3d at 809 (quoting *Somportex Ltd. v. Philadelphia Chewing*
13 *Gum Corp.*, 453 F.2d 435, 440 (3d Cir. 1971)).

14 Here, it is undisputed that the Fort Mojave Tribal Court ruled that it did not have
15 criminal jurisdiction over Julian Loera because he is not "tribal person." (Mag. Doc. 16 ¶
16 14; *see also* Exh. 6.) The Fort Mojave Tribal Code has a section that addresses subject
17 matter jurisdiction, which in turn relies on federal law (referring to 25 U.S.C. § 1302).¹⁵
18 (Mag. Doc. 16-1 at 40.) While it is not apparent that the Tribal court conducted the in-
19 depth analysis and evidentiary hearings that the magistrate court conducted on the
20 defendant's status as a non-Indian for purposes of jurisdiction (Exh. 6) – and performing
21 such a case-by-case analysis can be an arduous and time consuming task (*e.g.*, Mag. Doc.
22 29 at 20 n.10) – "[c]omity does not require that a tribe utilize judicial procedures identical
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25 ¹⁵ The term Indian is defined in 25 U.S.C. § 1301(4), which "means any person
26 who would be subject to the jurisdiction of the United States as an Indian under section
27 1153, Title 18, if that person were to commit an offense listed in that section in Indian
28 country to which that section applies." Thus, the Fort Mojave Tribal Code implicitly
refers to the generally-accepted federal test for Indian status, which was articulated by the
Ninth Circuit in *Bruce*. 394 F.3d at 1223; *see also Zepeda*, 792 F.3d at 1113.

1 to those used in the United States Courts.” *Wilson*, 127 F.3d at 811.

2 Thus, this Court should respect the Tribal court’s decision that it does not have
3 criminal jurisdiction over the defendant. (Exh. 6.) Whether it actual comity, or just
4 something similar, it is nevertheless respect for the right of the Tribe to determine its own
5 membership and to determine who it can and cannot prosecute. *E.g.*, *LaPlante*, 480 U.S.
6 at 19 (“Unless a federal court determines that the Tribal Court lacked jurisdiction,
7 however, proper deference to the tribal court system precludes relitigation of issues raised
8 ... and resolved in the Tribal Courts.”). If such decisions are not respected, we run the
9 risk of no jurisdiction accepting responsibility for prosecuting offenders such as Loera.

10 Because the Tribal court has decided that it does not have criminal jurisdiction
11 over the defendant (Exh. 6) – which appears to be based on the defendant’s status as a
12 non-Indian (*see* Mag. Doc. 16 ¶¶ 14, 15) – and because the victim in this case is an Indian
13 (*e.g.*, Mag. Doc. 1), criminal jurisdiction against the defendant in the United States
14 District Court was and is proper under 18 U.S.C. § 1152. *Keys*, 103 F.3d at 761 (“The
15 Federal Enclaves Act provides, among other things, for the prosecution of crimes
16 committed in Indian Country by non-Indians against Indians.”)(citation omitted). While
17 the magistrate court did not explicitly agree with the Government’s comity argument
18 (Mag. Doc. 29 at 21:14-20) – although it did refer to “a matter of comity” under its
19 “jurisdictional void” analysis (*id.* at 31:10-20) – this Court can affirm for any reason in
20 the record. *Mayweather*, 634 F.3d at 504.

21 **D. Section 1152 Does Not Provide the Defendant With Immunity.**

22 In analyzing the Government’s comity argument – as well as the concern of the
23 jurisdictional void – the magistrate court ruled that 18 U.S.C. § 1152 does not grant the
24 defendant immunity from federal prosecution because he is not a tribal member. (Mag.
25 Doc. 29 at 31-32.) The magistrate court referred to the specific issue in this case – where
26 the “Tribe has declined to [criminally] prosecute a defendant who may be an Indian and
27 the Tribe’s decision is apparently based solely on the defendant’s lack of tribal
28 membership, i.e., the Tribal Court has determined it does not have jurisdiction under its

1 laws” – one of first impression.¹⁶ (*Id.* at 23:7-15.) Nowhere in the defendant’s brief does
 2 he counter or otherwise contest the magistrate court’s ruling in this regard (*see* Doc. 16),
 3 and this is a separate basis on which this Court can affirm.

4 **VII. CONCLUSION**

5 For the foregoing reasons, the Government respectfully requests that this Court
 6 affirm the judgment and orders of the magistrate court, and any other appropriate relief.

7 RESPECTFULLY SUBMITTED this 13th day of November, 2015.

8
 9 JOHN S. LEONARDO
 10 United States Attorney
 District of Arizona

11 s/ Paul V. Stearns
 12 PAUL V. STEARNS
 13 Assistant U.S. Attorney
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20 ¹⁶ The Ninth Circuit has also recognized the question as a new one: “We therefore
 21 can and do leave for another day the challenging question *Bruce* invites: whether a
 22 person who was racially Indian, but who was not enrolled or eligible for enrollment in
 23 any tribe, would be subject to tribal court jurisdiction.” *Means*, 432 F.3d at 934-35.
 24 Importantly, this case also raises the similar question of what happens when a tribe
 25 refuses to criminally prosecute a defendant who claims to be Indian, which is
 26 complicated by the fact that the defendant (1) is not an enrolled member of any federally
 27 recognized Indian tribe and (2) is not eligible for enrollment in any federally recognized
 28 Indian tribe. *See id.* at 935 (“*Bruce* concluded, as we do, that “Tribal courts may [internal
 ellipses omitted] prosecute misdemeanors against Indians who are not members of that
 tribe.”)(emphasis underlined). Again, if the Court accepts the defendant’s arguments that
 he is an “Indian” for purposes of federal criminal jurisdiction, then no court ostensibly
 has criminal jurisdiction over the defendant for certain misdemeanor crimes committed
 by him on the Fort Mojave Indian Reservation.

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CERTIFICATE OF SERVICE

I hereby certify that on November 13, 2015, I electronically transmitted the attached document to the Clerk's Office using the CM/ECF system for filing and transmittal of a Notice of Electronic Filing to the following CM/ECF registrant(s):

Luke Mulligan, Esq.
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s/ Paul V. Stearns, AUSA
U.S. Attorney's Office