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IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF WASHINGTON

MARGRETTY RABANG, OLIVE OSHIRO, DOMINADOR AURE, CHRISTINA PEATO, and ELIZABETH OSHIRO.

Plaintiffs,

V.

ROBERT KELLY, JR., RICK D. GEORGE, AGRIPINA SMITH, BOB SOLOMON, LONA JOHNSON, KATHERINE CANETE, RAYMOND DODGE, ELIZABETH KING GEORGE, KATRICE ROMERO, DONIA EDWARDS, and RICKIE ARMSTRONG,

Defendants.

Case No. 2:17-CV-00088-JCC

SECOND AMENDED COMPLAINT FOR DAMAGES AND INJUNCTIVE RELIEF FOR VIOLATIONS OF THE FEDERAL RACKETEER INFLUENCED AND CORRUPT ORGANIZATIONS ACT

DEMAND FOR JURY TRIAL

Plaintiffs bring this civil action to rectify Defendants' violations of the federal Racketeer Influenced and Corrupt Organizations Act, 18 U.S.C. § 1964 ("RICO"). Defendants are advancing a scheme to defraud Plaintiffs of money and property. Defendants are purporting to act as an Indian tribal government although the United States, particularly the U.S. Department of the Interior ("DOI"), has already determined, repeatedly, that Defendants are acting illegally.

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I. NATURE OF THE CASE

- 1. Defendants Robert Kelly, Jr., Rick D. George ("George"), Agripina Smith, Bob Solomon, Lona Johnson, Katherine Canete, Elizabeth King George ("King George"), Katrice Romero, Raymond Dodge, and Rickie Armstrong (collectively, "RICO Defendants" or "Defendants") have violated RICO.
- 2. Since at least March 2016, Defendants Kelly, George, Smith, Solomon, Johnson, and Canete (collectively, "Holdover Council Defendants") have falsely behaved and represented themselves as the Nooksack Indian Tribe ("Tribe") or Nooksack Indian Tribal Council ("NITC"). RICO Defendants' acts and omissions were deliberate and part of a scheme that began by December 2015 to defraud Plaintiffs of money, property, and benefits of monetary value by depriving them of Tribal citizenship through false pretenses and representations.
- 3. RICO Defendants carried out their scheme to defraud Plaintiffs, through their official positions in or other affiliations with the Tribe, NITC, Nooksack Enrollment Department ("NED"), Nooksack Indian Housing Authority ("NIHA"), Nooksack Tribal Court ("NTC"), Nooksack Indian Health Department ("NIHD"), Nooksack Social Services Department ("NSSD"), and Nooksack Education Department ("NEdD"). RICO Defendants used or caused the use of the mails and wires to execute their scheme, and to personally enrich themselves.

II. PARTIES

A. Plaintiffs

4. MARGRETTY RABANG is a 56-year-old resident of Whatcom County, Washington. Ms. Rabang participates in a lease-to-own program for her home pursuant to HUD's Mutual Help Occupancy Program ("MHOP"), which is administered by NIHA. HUD MHOP

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allows NIHA to help low-income Nooksack Indian families purchase a home by limiting monthly payments to a percentage of adjusted gross income and crediting those payments to an equity account for purchase of the home. Ms. Rabang, through her husband Robert Rabang, and the NIHA entered into a HUD MHOP agreement regarding her home in 2006. As of October 1, 2016, Ms. Rabang needed to pay off only \$9,326.68 before she owned her home outright under the terms of that agreement.

- 5. OLIVE OSHIRO is an 80-year-old resident of Whatcom County, Washington. Ms. Oshiro suffers from numerous serious health conditions, including Sjogren's syndrome, lung disease, high blood pressure, thyroid disease, and restless leg syndrome. Ms. Oshiro also is experiencing the early stages of dementia, including insomnia and depression. Ms. Oshiro relies on federally funded healthcare services provided by the Tribe and NIHD for treatment of her many serious health conditions.
- 6. DOMINADOR AURE is a 56-year-old resident of Whatcom County, Washington. After Mr. Aure was diagnosed with renal disease in 2009, he received a kidney transplant in 2015. As a result of the transplant, Mr. Aure must be on anti-rejection medication for the rest of his life. Mr. Aure relies on federally funded health care services provided by the Tribe and NIHD for treatment of his serious health condition. As the father of five children, Mr. Aure also relies upon federal Temporary Assistance for Needy Families ("TANF") funding to survive.
- 7. CHRISTINA PEATO is a 38-year-old resident of Whatcom County, Washington. Ms. Peato is the mother of three minor-aged children and serves as caretaker of two additional minor-aged children. Ms. Peato relies on federally funded health care services provided through the Tribe as well as TANF funding for her family and children.

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8. ELIZABETH OSHIRO is a 48-year-old resident of Whatcom Count
Washington. Ms. Oshiro is the mother of four children and serves as sole caregiver to her ailin
mother, Plaintiff Olive Oshiro. Prior to her illegal eviction from her home in July of 2016, M
Oshiro also participated in the HUD MHOP lease-to-own program at Nooksack, beginning
2002. As of the date of her illegal eviction facilitated by RICO Defendants, Ms. Oshiro needed
make only one more payment before she owned the property outright under the terms of her HU
MHOP agreement with NIHA. Ms. Oshiro's minor-aged son, K.O., also received federal Johnson
O'Malley ("JOM") education funding prior to his illegal disenrollment from the Tribe.

9. Plaintiffs are each enrolled members of the Tribe who were purportedly disenrolled by Holdover Council Defendants in June and November of 2016.

B. Defendants

1. Holdover Council Defendants

- 10. The following six Defendants collectively constitute the "Holdover NITC" or "Holdover Council Defendants." Defendants George, Smith, Johnson, and Canete are referred to as the "Holdover Councilpersons," as of March 24, 2016, as alleged below.
- 11. ROBERT KELLY, JR., is a resident of Whatcom County, Washington, and Chairman of the NITC. Defendant Kelly leads and acts as part of the Holdover NITC.
- 12. RICK D. GEORGE is a resident of Whatcom County, Washington, and purported Vice Chairman of the NITC. Having refused to vacate his expired seat in the NITC, Defendant George acts as part of the Holdover NITC.
- 13. AGRIPINA SMITH is a resident of Whatcom County, Washington, and purported Treasurer of the NITC. Having refused to vacate her expired seat on the NITC, Defendant Smith

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acts as part of the Holdover NITC.

- 14. BOB SOLOMON is a resident of Whatcom County, Washington, and Councilperson on the NITC. Defendant Solomon acts as part of the Holdover NITC.
- 15. LONA JOHNSON is a resident of Whatcom County, Washington, purported Councilperson on the NITC. Defendant Johnson also is the Director of the NIHD, which is a subordinate body of the NITC. Having refused to vacate her expired seat in the NITC, Defendant Johnson acts as part of the Holdover NITC.
- 16. KATHERINE CANETE is a resident of Whatcom County, Washington, purported Councilperson on the NITC. Defendant Canete also is the General Manager of the Tribe. Having refused to vacate her expired seat in the NITC, Defendant Canete acts as part of the Holdover NITC.

2. Other RICO Defendants

- 17. RAYMOND DODGE is a resident of Whatcom County, Washington, the immediate past Tribal Attorney with the Nooksack Office of Tribal Attorney, and the purported Chief Judge of the NTC, a subordinate body of the NITC.
- 18. ELIZABETH KING GEORGE is a resident of King County, Washington, and the Director of the NED, a subordinate body of the NITC.
- 19. KATRICE ROMERO is a resident of Whatcom County, Washington, sister of Defendant Canete, and the Director of the NIHA. The NIHA is a subordinate body of the NITC.
- 20. DONIA EDWARDS is a resident of Whatcom County, Washington, and the Director of the NEdD, a subordinate body of the NITC.
 - 21. RICKIE ARMSTRONG is a resident of Whatcom County, Washington, and Tribal

Attorney with the Nooksack Office of Tribal Attorney, purporting to serve as legal counsel for the Tribe, and all other named subordinate departments of the Tribe. Defendant Armstrong serves as legal counsel for the Holdover NITC.

22. All Defendants are sued in their personal capacities.

III. JURISDICTION AND VENUE

- 23. The Court possess jurisdiction under 28 U.S.C. § 1331. Plaintiffs' claims present federal questions.
- 24. Venue is proper in the Western District of Washington. The Tribe is located geographically within the State of Washington. A substantial part of the events or omissions giving rise to Plaintiffs' claims occurred in Whatcom County, Washington. 28 U.S.C. § 1391(a)(2). Defendants transacted their affairs in Whatcom County, Washington. 18 U.S.C. § 1965(a). Whatcom County, Washington, is located within the Western District of Washington.
 - 25. The Tribe's sovereign immunity does not bar this personal capacity suit.

IV. FACTS

- 26. The United States acknowledged the Tribe in 1973. The Constitution and Bylaws of the Nooksack Indian Tribe govern the Tribe and established the NITC to chiefly carry out Tribal governance. The Nooksack Constitution requires that NITC consist of one chairman, one vice-chairman, one secretary, one treasurer, and four councilmen.
- 27. The Nooksack Constitution mandates that "elections for the tribal council shall be called within 90 days prior to the expiration of the terms of office of its members. After the first election, all members of council shall run for four-year terms." Five members constitute a quorum for the NITC. The NITC cannot transact any Tribal business without a quorum of at least

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five members present.

- 28. The four-year terms of Defendant George's vice chairmanship, Defendant Smith's treasurer position, and Defendant Johnson's and Canete's respective councilmember positions, each expired on March 24, 2016. Holdover Councilpersons have refused to vacate those NITC seats since March 24, 2016.
- 29. The NITC has lacked a quorum of at least five members by which to transact any Tribal business, and have acted in illegal holdover status, since March 24, 2016.
- 30. By October 17, 2016, Lawrence S. Roberts, DOI's Principal Deputy Assistant Secretary of Indian Affairs ("AS-IA Roberts"), issued a decision to Holdover Council Defendants, formally finding that since March 24, 2016, the Holdover NITC has acted illegally, lacked authority, and cannot undertake business on behalf of the Tribe. RICO Defendants have ignored AS-IA Roberts' final agency determination and other final agency determinations rendered by the Federal Government, as detailed below.

A. Holdover Council Defendants Prevent and Cancel Tribal Elections

31. RICO Defendants' scheme to defraud Plaintiffs began with fraudulently preventing elections for half of the eight NITC seats. With the chairman not allowed to vote except to break a tie, Holdover Council Defendants realized they needed to occupy at least four other NITC seats to carry out their scheme to defraud Plaintiffs of money, property, and benefits by depriving Plaintiffs of their Tribal membership, and to personally enrich themselves with hundreds of thousands of dollars in salaries, stipends, and other benefits funded through federal contracts and grants.¹

¹ For example, in 2015, Chairman Kelly received a \$144,266 salary, over 50% of which was funded through federal dollars, specifically "indirect" or administrative costs charged to the U.S. pursuant to federal-tribal contracts.

- 32. In 2012, Holdover Councilperson Defendants were each elected to serve four-year terms on the NITC. Holdover Councilperson Defendants were sworn in for those offices by March 24, 2012. The seats still held by Holdover Councilperson Defendants expired by March 24, 2016.
- 33. The Nooksack Constitution required that elections for the four NITC seats occupied by Holdover Councilperson Defendants be called within ninety (90) days prior to the expiration of the terms of those NITC offices. As of December 2015, Tribal law required Defendant Kelly, as Chairman, to appoint an Election Superintendent and in turn hold a Primary Election on February 20, 2016, and General Election on March 19, 2016, for the four open NITC seats.
- 34. In late 2015, at some time prior to December 2015, Defendant Dodge arrived to Nooksack as the Tribal Attorney, at which time Plaintiffs' disenrollment was stayed, and they were otherwise secure in their homes, benefits and other properties, by operation of federal and Tribal law. 25 C.F.R. §§ 2.6(a), (b); 43 C.F.R. § 4.314(a); *St. Germain v. Acting N.W. Reg'l Dir.*, IBIA No.16-022; *Roberts v. Kelly*, No. 2013-CI-CL-003, *Belmont v. Kelly*, No. 2014-CI-CL-007, Order (Feb. 26, 2015) ("the parties shall maintain the status quo . . . until a decision approving Title 63 becomes final for the Department of the Interior pursuant to 25 C.F.R. § 2.6.").
- 35. Starting in December 2015, Defendant Dodge, in concert with Holdover Council Defendants, commenced their scheme to defraud Plaintiffs and personally enrich themselves.
- 36. By December 3, 2015, Defendant Kelly failed to appoint an Election Superintendent as required.
 - 37. On December 18, 2015, Holdover Council Defendants amended Tribal law to

gerrymander via mail-in voting and otherwise rig both the February 20, 2016, Primary Election and March 19, 2016, General Election for the four NITC seats. Also on December 18, 2015, Defendants Dodge and Armstrong filed a Motion for Preliminary Injunction before the NTC that sought to deny Plaintiffs' voting rights in the event the Holdover Council decided to hold those elections.

- 38. On January 14, 2016, Defendant Dodge argued the Motion for Preliminary Injunction before NTC Chief Judge Susan Alexander, who expressed concerns about the "delay of elections" and suggested the Court would deny the injunction motion and allow Plaintiffs to vote in any Tribal Council election.
- 39. On January 20, 2016, Holdover Council Defendants—including the Holdover Councilpersons—announced at a Nooksack Community Council meeting that they had "cancelled" the February 20, 2016, Primary Election and the March 19, 2016, General Election for the NITC seats occupied by the Holdover Councilpersons. Holdover Council Defendants then pronounced that they had "postponed" any Tribal election for those seats until *after* disenrollment proceedings against Plaintiffs and over 275 other Tribal members were complete. Holdover Council Defendants then refused to call or commence a Primary Election by February 20, 2016, and a General Election by March 19, 2016.
- 40. On January 26, 2016, Chief Judge Alexander denied the Motion for Preliminary Injunction filed by Defendants Dodge and Armstrong, affirming Plaintiffs' constitutional right to vote in any Tribal Council election. AS-IA Roberts subsequently indicated DOI recognized Chief Judge Alexander's January 26, 2016 ruling.
 - 41. On February 10, 2016, Defendants Dodge and Armstrong filed a Motion For

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Reconsideration of Judge Alexander's preliminary injunction denial.

- 42. On February 22, 2016, Defendant Dodge argued the Motion for Reconsideration before Judge Alexander, who, relative to a pending Petition for Wit of Mandamus filed by Plaintiffs, suggested she would compel the Tribal Council elections.
- 43. On February 24, 2016, Defendant Dodge orchestrated the disbarment of his opposing counsel, Gabriel S. Galanda and Galanda Broadman, PLLC, per Resolution Nos. 16-27 and 16-28. Resolution No. 16-27, which Defendant Dodge drafted, amended Title 10 to allow administrative, rather than judicial, disbarment of counsel, for the first time in Nooksack history. Resolution No. 16-28, which Defendant Dodge also drafted, apparently "bar[red] Mr. Galanda and other attorneys at Galanda Broadman from practicing in the Nooksack Tribal Court and from engaging in business on Nooksack tribal lands," apparently for want of a tribal business license. Defendant Dodge was in Tribal Council chambers when Resolution Nos. 16-27 and 16-28 were passed.
- 44. February 24, 2016 did not mark the first occasion in which Defendant Dodge manipulated tribal political legislative processes to cause the disbarment of his opposing counsel, believing he and his client were free of impunity. In 2013, when Defendant Dodge was Attorney General for the Quinault Indian Nation, he likewise orchestrated the disbarment of counsel adverse to his client, the law firm of MacDonald Hoague & Bayless, also for want of a tribal business license.
- 45. On February 29, 2016, Chief Judge Alexander denied the Motion for Reconsideration filed by Defendants Dodge and Armstrong, further affirming Plaintiffs' constitutional right to vote in any Tribal Council election. AS-IA Roberts subsequently indicated

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DOI also recognized Chief Judge Alexander's February 29, 2016 ruling.

- 46. On March 7, 2016, Chief Judge Alexander issued a Case Management Order, ordering that the Tribal Council "shall submit an affidavit describing the due process afforded to Mr. Galanda and other attorneys in the Galanda Broadman law firm in connection with the enactment of Resolution #16-28."
- 47. On March 11, 2016, Defendant Dodge filed his own declaration, among three other declarations but failed to submit the affidavit ordered by Chief Judge Alexander.
- 48. On March 21, 2016, Chief Judge Alexander issued an Order Re Resolution #16-28 and Due Process, admonishing the Tribal Council and Defendant Dodge for filing the four declarations and thus "doing exactly the opposite of what the Court ordered"; noting that the "newly minted Nooksack Advocates Code of Conduct, suddenly adopted by the Tribal Council [via Resolution No. 16-27] without notice to or opportunity for input by the Tribal Court was borrowed nearly whole from the Tohono O'odham Rules of Court, Section 14, Code of Ethics for Attorneys and Advocates Practicing in the Courts of the Tohono O'odham Nation"; authorizing Galanda Broadman to redress their property rights on a *pro se* basis; and ordering Court Clerk to produce Resolution Nos. 16-27 and 16-28 to suddenly *pro se* Plaintiffs.
- 49. On March 24, 2016, the four-year terms of the NITC positions occupied by Holdover Councilpersons lapsed. That day, Michelle Roberts filed a Motion for Declaratory Judgment in the Nooksack Tribal Court seeking a declaration that the NITC could no longer take any lawful action for want of a quorum of duly elected Tribal Councilmembers as of March 24, 2016. Ms. Roberts served Defendants Dodge and Armstrong with that Motion on March 24, 2016. Defendants Dodge and Armstrong otherwise knew that the NITC fell into holdover status

as of March 24, 2016. Throughout the spring and summer of 2016, Defendants Dodge and Armstrong were each served with several pleadings and papers by which Plaintiffs and others maintained that the four-year terms of the NITC positions occupied by Holdover Councilpersons lapsed on March 24, 2016 and thus any action taken by the NITC after that date was unlawful. AS-IA Roberts subsequently declared those four seats "expired" and thus "vacant" as of March 24, 2016.

50. As of March 24, 2016, the Holdover NITC, by its own design, lacked and continues to lack the quorum necessary to take official action on behalf of the Tribe or direct the affairs of the Tribe. Any acts of Holdover Council Defendants or of the governmental entities subordinate to the NITC committed by the RICO Defendants are fraudulent, particularly pursuant to AS-IA Roberts' final agency determination and other such federal determinations.

B. Holdover Council Defendants Act To Further The Scheme, And RICO Defendants Act In Concert With Holdover Council Defendants, To Defraud Plaintiffs.

- 51. On March 28, 2016, Holdover Council Defendants terminated Chief Judge Alexander—who was appointed lawfully by the NITC effective as of June 1, 2015—as she was in the final stage of preparing a ruling to compel Holdover Council Defendants to call the election for the four now expired and vacant NITC seats.² Holdover Council Defendants, lacking a quorum, fraudulently fired Judge Alexander, and fraudulently replaced her with in-house Nooksack Tribal Attorney Raymond Dodge on June 13, 2016.
- 52. By March 28, 2016, having been unable to overcome Galanda Broadman or Chief Judge Alexander in order to carry out Defendant Dodge and Holdover Council Defendants'

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² Memorandum from Susan M. Alexander to Samantha Wohlfeil, Reporter, The Bellingham Herald (Apr. 21, 2016) available at http://media.bellinghamherald.com/static/downloads/AlexanderMemo.pdf; see also Samantha Wohlfeil, Nooksack Tribe fires judge handling disenrollment case, The Bellingham Herald (Apr. 22, 2016) http://www.bellinghamherald.com/news/local/article73366262.html.

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Council Defendants purported to eliminate both Galanda Broadman and Chief Judge Alexander. In turn, Defendant Dodge and Holdover Council Defendants overthrew the NTC and closed its doors to Plaintiffs.

scheme to defraud Plaintiffs and obtain personal enrichment, Defendant Dodge and Holdover

- 53. In April 2016, Defendant Dodge contacted the current Quinault Attorney General to request a meeting on Defendants Dodge and Kelly's behalf, regarding Galanda Broadman's disbarment at Nooksack on February 24, 2016, and Defendant Dodge's prior involvement in the MacDonald Hoague & Bayless disbarment at Quinault in 2013.
- 54. On April 2, 2016, the NTC Court Clerk "sought the advice of legal counsel regarding whether a lawyer who is acting pro se is 'practicing in tribal court,' [sic] prohibited by Resolution #16-28," the Clerk and under cover of an unsigned letter prepared by Defendants Dodge and Armstrong, rejected a pro se lawsuit Galanda Broadman attempted to file against Holdover Council Defendants, as represented by Defendants Dodge and Armstrong, per Chief Judge Alexander's March 21, 2016 ruling. The NITC Clerk again received advice from Defendants Dodge and Armstrong on April 21, 2016, before rejecting a pro se appeal that Galanda Broadman attempted to file with the Nooksack Court of Appeals.
- 55. On April 29, 2016, Plaintiff Rabang filed suit in NTC for prospective equitable relief, including "declaratory judgment that [Holdover Council Defendants] have no authority to act on may matter, including [Ms. Rabang's] disenrollment." Ms. Rabang also filed a Motion for Permanent Injunction. She was forced to file these papers pro se because Holdover Council Defendants had refused to issue a "business license" to Ms. Rabang's chosen counsel, Garvey Schubert Barer, who could not obtain admission to practice before the NTC. At the direction of

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Holdover Council Defendants and Defendant Dodge, and in an effort to further their scheme to defraud Plaintiffs, the NTC never convened Plaintiff Rabang's *pro se* lawsuit.

- 56. On May 9, 2016, the NTC Clerk sent Galanda Broadman yet another unsigned letter, prepared by Defendant Armstrong, but suspiciously courtesy copied to him, announcing that "a lawyer who is acting pro se is 'representing a client.' *In re Discipline of Haley*, 156 Wn.2d 324, 338, 126 P.3d 1261 (2006)," and thus advising the Galanda Broadman lawyers that they are "each 'representing a client," which "constitutes conduct prohibited by Resolution #16-28." The Nooksack Court of Appeals later renounced the Clerk and Defendant Armstrong's reading of *In re Discipline of Haley*: "The decision does not hold that a lawyer who is acting pro se is practicing law. In fact, just the opposite is true: in the State of Washington, a lawyer who is acting pro se is *not* practicing law" (emphasis in original).
- 57. On May 27, 2016, the Nooksack Court of Appeals suggested that insofar as Defendants Dodge and Armstrong had provided advice to the NTC Clerk since at least April 2016, in controversy before the NTC wherein they represented Holdover Council Defendants, Defendants Dodge and Armstrong violated Washington Rule of Professional Conduct 8.4(d).
- 58. On June 3, 2016, Holdover Council Defendants, still lacking a quorum, purported to pass NITC Resolutions to disenroll Plaintiffs Rabang and Elizabeth Oshiro from the Tribe.
- 59. On June 6, 2016, at the direction of Holdover Council Defendants, NED Director Defendant King George mailed Ms. Rabang an "IMPORTANT LEGAL NOTICE OF INVOLUNTARY DISENROLLMENT." The Notice purported to be from the Tribe and informed Ms. Rabang that Holdover Council Defendants had acted to supposedly disenrolled her from the Tribe.

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- 60. On June 8, 2016, Holdover Council Defendants notified the NIHA by mail or wire that it had disenrolled Plaintiffs Rabang and Elizabeth Oshiro. Holdover Council Defendants, together with other RICO Defendants Romero, Dodge, and Armstrong, then utilized the NIHA and NTC to defraud Ms. Rabang and Ms. Oshiro of their HUD MHOP homes.
- 61. On June 16, 2016, the Nooksack Court of Appeals held the NTC Court Clerk in contempt and, in reference to the Clerk's unsigned April 2, 2016 letter, excoriated Defendants Dodge and Armstrong and Holdover Council Defendants: "For all we know, the court clerk could have consulted with the attorney for the defendants in a potential lawsuit about whether plaintiffs should be allowed to file their complaint against the attorney's clients. This perversion of justice should be obvious that this represents should be patently obvious even to those untrained in the law."
- 62. On June 28, 2016, Garvey Schubert Barer wrote Defendant Dodge regarding the status of five Tribal Court lawsuits involving or relating to Plaintiffs, requesting that he "formally recuse [him]self from any involvement in [those] five cases, including administrative involvement," and explaining:

Our clients are troubled that during the last six weeks you have been back at the Nooksack Tribal Court, they have been unable to schedule any hearing . . . even before a Nooksack Judge Pro Tem. It seems you are working with the *former* Nooksack Tribal Council to delay the assignment of a Pro Tem, just like you worked with the *former* Nooksack Tribal Council to delay the March 19, 2016 election.

(emphasis added). Defendant Dodge never formally recused himself or responded to Garvey Schubert Barer.

63. In July 2016, Defendant Romero mailed a "30-day Termination Notice" to Plaintiff Elizabeth Oshiro. The Notice stated that the NIHA intended to unilaterally terminate

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Ms. Oshiro's HUD MHOP. Ms. Oshiro would, in other words, be defrauded of her own investment in her home and federal funds because of RICO Defendants' scheme.

- 64. On July 11, 2016, Defendants Dodge and Armstrong caused an "Amended Notice of Hearing" regarding an eviction hearing to be mailed to Plaintiff Elizabeth Oshiro in an effort to defraud her of her home. On July 20, 2016, Defendant Dodge, as "Chief Judge" of the NTC, issued an eviction order that set Ms. Oshiro's eviction for July 27, 2016. Defendant Dodge sent the eviction order by mail or wire to Defendant Romero that same day.
- 65. On July 20, 2016, Defendant Dodge caused Plaintiff Elizabeth Oshiro to be evicted from her HUD MHOP home. As a result of their scheme to defraud Plaintiffs, RICO Defendants defrauded Ms. Oshiro of her home as well as her investment in it.
- 66. On August 19, 2016, Defendant Romero caused a "NOTICE OF TERMINATION/NOTICE TO VACATE" to be mailed to Plaintiff Rabang. The Notice stated that the NIHA intended to unilaterally terminate Ms. Rabang's HUD MHOP. Like Plaintiff Elizabeth Oshiro, Ms. Rabang would too, in other words, be defrauded of her own investment in her home and federal funds as a direct result of RICO Defendants' scheme.
- 67. On October 3, 2016, Defendant Romero mailed a "14 DAY NOTICE TO VACATE" to Plaintiff Rabang. The Notice advised Ms. Rabang: "Your MHOP Agreement and participation with NIHA is terminated Effective [sic] September 19, 2016."
- 68. On October 11, 2016, Plaintiff Rabang attempted to file a second lawsuit in the NTC against Defendant Romero for prospective equitable relief, likewise seeking a "declaratory judgment that Defendant has no authority to act on any matter, including [Ms. Rabang's] housing, because of the Tribe's defunct status since March 24, 2016." At the direction of Holdover

Council Defendants and Defendant Dodge, the NTC "REJECTED" Ms. Rabang's Complaint and again refused to convene Ms. Rabang's lawsuit.

69. On October 17, 2016, AS-IA Roberts issued a decision to Holdover Council Defendants, which in pertinent part provides:

As you know, the Nooksack Tribal Council (Council) lacks a quorum to conduct tribal business as required by the Nooksack Tribe's (Tribe) Constitution and Bylaws. Four Council members' terms expired in March 2016, and an election was never held to fill their seats. The Council currently consists of four members . . . pursuant to the plain language of the Tribe's Constitution and Bylaws, the Council must have five duly elected officers to take any official action. The Department will only recognize those actions taken by the Council prior to March 24, 2016, when a quorum existed, and will not recognize any actions taken since that time . . .

We will not recognize any actions until duly elected officials are seated in accordance with the Tribe's Constitution and Bylaws. This includes recent actions by you and two Council members to enjoin the authority of the Northwest Intertribal Court System (NICS). Since the NICS was authorized by a quorum of the Council to adjudicate matters prior to March 24, 2016, we will continue to recognize judicial decisions issued by the NICS.

("Roberts Decision") (emphasis added). AS-IA Roberts, the highest-ranking federal Indian official in the Nation, is the sole authority responsible for "maintaining the Federal-Tribal government-to-government relationship" and determining who is and who is not allowed to carry out acts on behalf of the tribal governments.

- 70. That same day, on or about October 17, 2016, Holdover Council Defendants mailed Plaintiffs and over 275 other Tribal members a one-page "Notice of Involuntary Disenrollment."
- 71. On October 18, 2016, Plaintiffs provided the Roberts Decision to Defendant Dodge via the Nooksack Tribal Court Clerk. Defendant Dodge was thereby placed on actual notice of the Roberts Decision, which determined that all post-March 24, 2016 actions of the

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NITC were unlawful and invalid for lack of quorum, and thus his lack of jurisdiction.

- 72. On October 25, 2016, Defendant Kelly acknowledged receipt of the Roberts Decision via a letter transmitted to AS-IA Roberts via both mail and wire, and copied to "Tribal Council." Defendant Kelly claimed to not have received the Roberts Decision until October 21, 2016. Beyond Defendant Kelly's October 25, 2016 letter, RICO Defendants have ignored the Roberts Decision.
- 73. On November 2, 2016, the NIHA, through Defendant Armstrong, filed a Complaint for Unlawful Detainer against Plaintiff Rabang in NTC. Holdover Council Defendants, together with Defendants Romero, Dodge and Armstrong, caused the NTC to convene NIHA's lawsuit.
- 74. By November 4, 2016, Holdover Council Defendants conducted a "referendum election" by mail to disenroll Plaintiffs and over 275 other Tribal members.
- 75. On November 9, 2016, Holdover Council Defendants mailed Plaintiffs and over 275 other Tribal members an "IMPORTANT LEGAL NOTICE OF DISENROLLMENT." The Notice stated that a disenrollment "meeting date" had been set via teleconference for November 16, 17, or 18, 2016. The Notice directed Plaintiffs to e-mail or call the Tribe to confirm the "meeting," which each of those named Plaintiffs in turn did. The Notice also indicated that Holdover Council Defendants would participate in the telephonic meeting.
- 76. On November 14, 2016, AS-IA Roberts issued a second decision to Holdover Council Defendants:

I want to reiterate that pursuant to our Nation-to-Nation relationship, the Department of the Interior (Department) will not recognize actions by you and the current Tribal Council members without a quorum consistent with the Nooksack Tribe's (Tribe) Constitution and decisions issued by the

Northwest Intertribal Court System.

As I stated in my October 17, 2016 letter, the Department will only recognize those actions taken by the Tribal Council prior to March 2016, when a quorum existed, and will not recognize any actions taken since that time because of the lack of quorum. Accordingly, until a Council is seated through an election consistent with tribal law and the decisions of the Northwest Intertribal Court System, we will not recognize any "referendum election" including the purported results posted on the Tribe's Facebook page on November 4, 2016, claiming to disenroll current tribal citizens or any other action inconsistent with the plan language of the Tribe's laws. . . .

I reiterate that elections or actions inconsistent with 1) the Court of Appeals' Order of March 22, 2016, in *Belmont v. Kelly*; 2) the trial court's decisions of January 26, 2016, and February 9, 2016; and 3) Nooksack law will not be recognized by the Department.

(emphasis added). Holdover Council Defendants and Defendant King George's disenrollment efforts, as referenced by AS-IA Roberts, violate federal law. *See* 25 C.F.R. §§ 2.6(a), (b); 43 C.F.R. § 4.314(a); *St. Germain v. Acting N.W. Reg'l Dir.*, IBIA No.16-022.

- 77. Defendant Dodge had actual notice of AS-IA Roberts' second decision and thus his lack of jurisdiction insofar as Interior again refused to recognize any actions taken by the NITC since March 24, 2016, including the appointment of Defendant Dodge, as well as any Nooksack judicial decisions except those made either by (a) the Nooksack Tribal (trial) Court prior to March 24, 2016; or (b) by NICS as the Nooksack Court of Appeals prior to or since March 24, 2016.
- 78. On November 16, 17, and 18, 2016, Holdover Council Defendants conducted 10-minute "meetings" via teleconference to accomplish the purported disenrollment of Plaintiffs and over 275 other Tribal members. Holdover Council Defendants participated in the telephonic meetings.
 - 79. On November 18, 2016, U.S. Department of Health and Human Services ("HHS")

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Indian Health Service Portland Area Director Dean M. Seyler informed Defendant Kelly that HHS would not recognize any post-March 24, 2016, actions of Holdover Council Defendants "until the Tribe has a sufficient quorum" HHS cited to the Roberts Decision.

- 80. On November 22, 2016, Holdover Council Defendants purportedly passed over 275 NITC Resolutions to disenroll Plaintiffs and over 275 other Tribal members, respectively.
- 81. On November 28, 2016, Holdover Council Defendants notified the NSSD by that it had purportedly disenrolled Plaintiffs Aure and Peato. Holdover Council Defendants instructed the NSSD to deny Mr. Aure and Ms. Peato—both parents to several small children—TANF assistance.
- 82. Also on November 28, 2018, Plaintiff Olive Oshiro was denied medical prescription refills at both Hoagland Pharmacy and Walgreens Pharmacy in Bellingham, Washington. At the direction of Holdover Council Defendants, NIHD Director Defendant Johnson caused those pharmacies to be provided a list of purportedly disenrolled Nooksack members, including all Plaintiffs, who were no longer being afforded Nooksack medical insurance for their prescriptions.
- 83. On November 30, 2016, at the direction of Holdover Council Defendants, NIHD Director Defendant Johnson mailed Plaintiffs Aure and Peato a letter regarding "Notice of Discontinuation of Services." Defendant Johnson informed Mr. Aure and Ms. Peato that they were ineligible for NIHD-provided health care services based on actions taken by Holdover Council Defendants.
- 84. On December 1, 2016, at the direction of Holdover Council Defendants, NSSD TANF Program Director Heidi Davis mailed Plaintiffs Aure and Peato a letter discontinuing their

TANF benefits effective as of December 11, 2016.

- 85. On December 9, 2016, Tom Carney, HUD Office of Native American Programs Director, informed Holdover Council Defendants that HUD had rejected the NIHA's FY 2017 Indian Housing Plan, citing the Roberts Decision to not recognize any actions taken by Holdover Council since March 24, 2016. Holdover Council Defendants have not appealed or otherwise challenged Mr. Carney's decision.
- 86. On December 13, 2016, HHS Indian Health Service Principal Deputy Director Mary Smith informed Holdover Council Defendants that HHS would not recognize the acts of Holdover Council Defendants to disenroll Plaintiffs because Holdover Council Defendants "lacked a sufficient quorum and were done in violation of the Tribe's own Constitution and bylaws," also citing to the Roberts Decision. Holdover Council Defendants have not appealed or otherwise challenged Principal Deputy Director Smith's decision.
- 87. On December 14, 2016, at the direction of the Holdover Council Defendants and NIHD Director Defendant Johnson mailed Plaintiff Elizabeth Oshiro a letter stating that the NIHD had denied her application for HHS-funded Community Health Program benefits.
- 88. On December 14, 2016, Holdover Council Defendants and Defendant Johnson caused a letter to be mailed to S.C., Plaintiff Aure's minor-aged son, informing S.C. that his application for HHS-funded Community Health Program benefits was denied "due to the recent disenrollment."
- 89. On December 15, 2016, Defendant Dodge issued an "Order Allowing Entry Order of Eviction and Writ of Restitution" ("Eviction Order"), which "ORDERED evicted" Plaintiff Rabang and her family from her HUD MHOP home. The Eviction Order also directed Nooksack

Tribal Police to evict Ms. Rabang and all her family from her home by December 28, 2016.

- 90. On December 22, 2016, Defendant Dodge issued an "Order Following Show Cause Hearing" ("Order Following Show Cause"), amending his Eviction Order to evict Plaintiff Rabang "and all members of her household" by December 28, 2016. Defendant Dodge mailed his Order Following Show Cause to Ms. Rabang on December 23, 2016.
- 91. On December 23, 2016, AS-IA Roberts issued a third decision to Holdover Council Defendants:

On October 17, 2016, and November 14, 2016, I sent letters to you regarding the status of the [NITC Council]. The letters explained that, pursuant to [the Tribe's] constitution and laws, as of April 2016, the Tribal Council is no longer operating with a quorum and therefore lacks authority to conduct business on behalf of the Tribe. The letter stated further that the Department of the Interior (Department) will recognize only those actions taken by the Tribal Council prior to March 24, 2016, when a quorum existed, and would not recognize any subsequent actions by the Tribal Council until a valid election, consistent with the Tribe's constitution and the decisions of the Tribe's Court of Appeals, the Northwest Intertribal Court System, is held and a quorum of council members is achieved.

It has come to the Department's attention that orders of eviction may have been recently issued to be served by the Nooksack Chief of Police or could be issued and served in the near future. It appears that such orders are based on actions taken by the Tribal Council after March 24, 2016. Therefore, as explained to you above and in the previous letters to you, those orders are invalid and the Department does not recognize them as lawful....

(emphasis added).

- 92. Defendant Dodge had actual notice of AS-IA Roberts' third decision, which refused to recognize as legitimate any action of the NITC after March 24, 2016, including Defendant Dodge's appointment, and thus his lack of jurisdiction insofar as Interior once again refused to recognize any Nooksack Tribal (trial) Court decisions issued after March 24, 2016.
 - 93. Defendant Dodge is an avid reader of the Michigan State University College of

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Law's Turtle Talk Blog, a leading federal Indian and tribal law blog that published AS-IA Roberts' first, second, and third decisions soon after AS-IA Roberts issued each decision, respectively. *See* Email from Raymond G. Dodge, Jr., to Prof. Matthew Fletcher (Mar. 8, 2016) ("I noticed in the recent posting on Turtle Talk regarding the Nooksack 306, there were four declarations that were not posted. I have attached the first of three parts of one of those declaration, along with attachments."); Letter from Raymond G. Dodge, Jr., to Hon. Richard Blake, President, National Indian Court Judges Association (Apr. 3, 2017) (discussing "publicly available motions and papers that [he] filed" both in this suit and in *Nooksack Indian Tribal v. Zinke*, 2:17-cv-0219-TSZ (W.D. Wash.))³; Letter from Raymond G. Dodge, Jr., to Hon. Richard Blake, President, National Indian Court Judges Association (Apr. 12, 2017) (discussing papers about him "published on popular Indian law blog titled Turtle Talk"). Defendant Dodge thereby had further actual notice of AS-IA Roberts' three decisions and thus his lack of jurisdiction thereunder, soon after each decision was issued.

- 94. On January 3, 2017, Defendant Edwards caused Plaintiff Elizabeth Oshiro to be mailed a letter informing her that federal Johnson O'Malley education assistance for her son was denied "due to the recent disenrollment."
- 95. The efforts to defraud Ms. Rabang of her HUD MHOP home remain ongoing. Holdover Council Defendants along with Defendants Romero, Dodge, and Armstrong continue to aggressively pursue Ms. Rabang in NTC, and have directed the Nooksack police to do the same, despite AS-IA Roberts' third decision in particular.
 - 96. On March 24, 2017, the National Indian Court Judges Association Board of

³ Defendant Dodge's admission that *he* has been involved in filing papers in *Nooksack Indian Tribal v. Zinke*, underscores his intimate involvement in RICO Defendants' entire scheme to defraud Plaintiffs and personally enrich themselves, dating back to December 2015, shortly after he arrived at Nooksack.

Directors (NAICJA) wrote Defendant Dodge, quoting AS-IA Roberts' first and third decisions:

NAICJA does not view your Nooksack Tribal Court judicial appointment as valid. Further, while you have occupied the position of Chief Judge at Nooksack, proceedings do not appear to have been conducted in compliance with the federal [Indian Civil Rights Act] or fundamental tenets of due process at law. . . .

NAICJA can only support members who are legitimate and comport with . . . core tenet[s] of tribal democracy and judicial integrity.

Accordingly, NAICJA requested Defendant Dodge's resignation from its membership.

97. RICO Defendants' fraudulent activities remain ongoing.

IV. CLAIMS FOR RELIEF

FIRST CLAIM FOR RELIEF:

Violations of Federal Civil RICO—Conduct of a RICO Enterprise, 18 U.S.C. § 1962(c) (RICO Defendants Kelly, George, Smith, Solomon, Johnson, Canete, Dodge, King George, Romero, and Edwards)

- 98. Plaintiffs incorporate by reference all the preceding paragraphs of this Complaint as if fully set forth herein.
- 99. At all relevant times, RICO Defendants are each "person[s]" within the meaning of 18 U.S.C. §§ 1961(3) and 1962(c).
- 100. RICO Defendants each violated 18 U.S.C. § 1962(c) by the acts described in the paragraphs below.

The Enterprises

The Nooksack Indian Tribe

101. At all relevant times, the Tribe constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, the Tribe was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in the Tribe as well as

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participated in the operation, management, and directed the affairs of the Tribe. The Tribe, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. The Tribe exists separate and apart from the pattern of racketeering activity. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to the Tribe.

The Nooksack Indian Tribal Council

102. At all relevant times, NITC constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NITC was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NITC as well as participated in the operation, management, and directed the affairs of NITC. NITC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NITC exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of operating as the governing body of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NITC.

Nooksack Tribal Court

At all relevant times, NTC constitutes an "Enterprise" within the meaning of 18 103. U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NTC was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NTC as well as participated in the operation, management, and directed the affairs of NTC.

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NTC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NTC exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of providing a forum for the Tribal community to resolve disputes. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NTC.

Nooksack Indian Housing Authority

At all relevant times, NIHA constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NIHA was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NIHA as well as participated in the operation, management, and directed the affairs of NIHA. NIHA, as alleged herein, was not limited to RICO Defendants' predicate acts and has business extending beyond RICO Defendants' racketeering activity. NIHA exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of providing housing-related services to the Tribal community. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NIHA.

Nooksack Enrollment Department

At all times relevant hereto, NED constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NED was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18

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U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NED as well as participated in the operation, management, and directed the affairs of the NED. NED, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NED exists separate and apart from the pattern of racketeering activity for the purpose of providing information regarding the enrollment process and criteria for enrollment, processing enrollment applications, and keeping records and statistics for all members of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NED.

Nooksack Indian Health Department

106. At all relevant times, NIHD constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NIHD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NIHD as well as participated in the operation, management, and directed the affairs of NIHD. NIHD, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NIHD exists separate and apart from the pattern of racketeering activity for the purpose of providing health care services for the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NIHD.

Nooksack Education Department

107. At all relevant times, NEdD constitutes an "Enterprise" within the meaning of 18

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U.S.C. §§ 1961(4) and 1962(c).

108. At all relevant times, NEdD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all relevant times, RICO Defendants held a position in or were otherwise affiliated with NEdD as well as participated in the operation, management, and directed the affairs of NEdD. NEdD, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NEdD exists separate and apart from the pattern of racketeering activity for the purpose of providing quality educational opportunities for Tribal members. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to the NEdD.

Pattern of Racketeering Activity

109. RICO Defendants, each of whom are persons associated with, or employed by, the Tribe, NITC, NIHA, NTC, NED, NIHD, and NEdD, did knowingly, willfully, and unlawfully conduct or participate, directly or indirectly, in the conduct, management, or operation of the affairs of the Tribe, NITC, NIHA, NTC, NED, NIHD, and NEdD through a pattern of racketeering activity within the meaning of 18 U.S.C. §§ 1961(1), 1961(5), and 1962(c), through multiple instances of Mail Fraud and Wire Fraud, in violation of 18 U.S.C. §§ 1341 and 1343.

Use of the Mails and Wires to Defraud, in violation of 18 U.S.C. §§ 1341 and 1343

110. RICO Defendants devised or intended to devise a scheme to defraud Plaintiffs of money, property, and other tribal, state, and federal benefits of monetary value by depriving Plaintiffs of their Tribal membership by means of false or fraudulent pretenses and representations.

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- 111. For the purposes of executing their scheme, RICO Defendants delivered or caused delivery of various documents and things by the U.S. mails or by private or commercial interstate carriers, or received such therefrom. For the purposes of executing their scheme, RICO Defendants transmitted or caused to be transmitted by means of wire communications in interstate or foreign commerce various writings, signs, and signals.
- 112. In furtherance of their scheme, RICO Defendants used the wires and/or U.S. mails or private or commercial carriers to delivery documents and things to Plaintiffs or the Enterprises for the purposes of defrauding Plaintiffs, including, but not limited to the following:
 - a. Emails and website postings incorporating false, fraudulent and misleading statements regarding: the authority of Holdover Council Defendants; the purported disenrollment of Plaintiffs; eligibility of Plaintiffs for money and property as well as other tribal, state and federal benefits; directions, instructions and actions taken to deprive Plaintiffs of money and property as well as other tribal, state and federal benefits.
 - b. Wirings and/or mailings between and among RICO Defendants concerning: the scheme to defraud Plaintiffs of money and property as well as other tribal, state and federal benefits.
 - c. Funds transferred between Defendants with the intent that those funds be used to promote the carrying on of Defendants' scheme to defraud Plaintiffs of money and property as well as other tribal, state and federal benefits;
 - d. Electronic filing and service of court papers containing false and

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misleading statements intended to further Defendants' scheme to defraud money and property as well as other tribal, state and federal benefits.

- 113. The RICO Defendants used wire and mail communications in furtherance of their scheme to defraud Plaintiffs, in violation of 18 U.S.C. §§ 1341 and 1343, including but not limited to, the following instances:
 - a. Holdover Council Defendants notified Defendant King George by mail/wire on or about June 6, 2016, that they had disenrolled Plaintiff Rabang and to take specific action to defraud Ms. Rabang of her money and property.
 - b. Holdover Council Defendants notified Defendant King George by mail/wire on or about June 6, 2016, that they had disenrolled Plaintiff Elizabeth Oshiro and to take specific action to defraud Ms. Oshiro of her money and property.
 - c. Defendant King George mailed Plaintiff Rabang on June 3, 2016, a letter titled "IMPORTANT LEGAL NOTICE OF INVOLUNTARY DISENROLLMENT."
 - d. Defendant King George mailed Plaintiff Elizabeth Oshiro on June 3, 2016, a letter titled "IMPORTANT LEGAL NOTICE OF INVOLUNTARY DISENROLLMENT."
 - e. Holdover Council Defendants notified NIHA by mail/wire of its disenrollment of Plaintiff Rabang on June 6, 2016, and directed NIHA and/or Defendant Romero by mail/wire to take further action to deprive Ms. Rabang of her HUD MHOP home.
 - f. Holdover Council notified NIHA by mail/wire of its disenrollment of Plaintiff

Elizabeth	Oshiro	on	June	6,	2016,	and	directed	NIHA	and/or	Defendant
Romero to	take fu	rthe	r actio	n to	depriv	ve Ms	s. Oshiro	of her H	IUD MI	HOP home.

- g. Defendant Romero mailed Plaintiff Elizabeth Oshiro a "30-day termination notice" some time between June 6 and July 11, 2016.
- h. Defendants Dodge and Armstrong mailed "Amended Notice of Hearing" to Plaintiff Elizabeth Oshiro on July 11, 2016.
- Defendant Dodge mailed an "eviction order" to Plaintiff Elizabeth Oshiro on July 20, 2016.
- Defendant Dodge mailed or wired Defendant Romero a copy of an "eviction order" for Plaintiff Elizabeth Oshiro on July 27, 2016.
- k. Defendant Romero mailed a "14 DAY NOTICE TO VACATE" to Plaintiff
 Rabang on October 3, 2016.
- Holdover Council Defendants mailed Plaintiff Peato an "IMPORTANT LEGAL NOTICE OF DISENROLLMENT" on November 9, 2016.
- m. Holdover Council Defendants mailed Plaintiff Aure an "IMPORTANT LEGAL NOTICE OF DISENROLLMENT" on November 9, 2016.
- n. Holdover Council Defendants mailed Plaintiff Olive Oshiro an "IMPORTANT LEGAL NOTICE OF DISENROLLMENT" on November 9, 2016.
- Holdover Council Defendants conducted telephonic disenrollment hearings on November 16, 17, and 18, 2016, with all Plaintiffs.
- p. Holdover Council Defendants notified NSSD by mail or wire of its disenrollment of Plaintiff Aure on November 28, 2016, and to take action to

deprive Mr. Aure of money, property, and other benefits.

- q. Holdover Council Defendants notified NSSD by mail or wire of its disenrollment of Plaintiff Peato on November 28, 2016, and to take action to deprive Plaintiff Ms. Peato of money, property, or other benefits.
- r. Defendant Johnson mailed letter on November 30, 2016, titled "Notice of Discontinuation of Services" to all Plaintiffs that stated all Plaintiffs would be deprived of healthcare services as a result of Holdover Council's actions.
- s. Holdover Council caused TANF program director to mail Plaintiff Aure on December 1, 2016, that it would discontinue TANF benefits to Mr. Aure.
- t. Holdover Council caused TANF program director to mail Plaintiff Peato on December 1, 2016, that it would discontinue TANF benefits to Ms. Peato.
- u. Defendant Johnson caused a letter to be mailed to S.C., Plaintiff Aure's minoraged son, informing S.C. that his application for HHS-funded Community Health Program benefits was denied "due to the recent disenrollment," on December 14, 2016.
- v. Defendant Dodge mailed his "Order Following Show Cause Hearing" to Plaintiff Margretty Rabang on December 23, 2016.
- w. Defendant Edwards caused Plaintiff Elizabeth Oshiro to be mailed a letter informing her that federal Johnson O'Malley education assistance for her son was denied "due to the recent disenrollment," on January 3, 2017.
- 114. RICO Defendants used the wires and mails in interstate commerce with intent to promote, manage, establish, carry on, or facilitate the promotion, management, establishment, or

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carrying on, of an unlawful activity.

- 115. RICO Defendants racketeering activities were multiple, continuous, and ongoing from about December of 2015, and remain ongoing.
- 116. RICO Defendants participated in the scheme or artifice knowingly, willfully, and with the specific intent to advance their scheme to deceive or defraud Plaintiffs. RICO Defendants knowingly and intentionally prepared documents, including but not limited to, resolutions, court papers, letters, notices, and other documents, and then knowingly and with the intent to deceive Plaintiffs, caused those documents to be sent to Plaintiffs or entities that would further RICO Defendants' scheme to defraud.

Summary

- 117. Each RICO Defendant has engaged in multiple predicate acts, as described in paragraphs 33-81, 96-97, *supra*. The conduct of each RICO Defendant described in paragraphs 33-81, 96-97, *supra*, constitutes a pattern of racketeering activity within the meaning of 18 U.S.C. § 1961(5).
- 118. RICO Defendants' violations of federal law as set forth herein, each of which directly and proximately injured Plaintiffs, constitutes a continuous course of conduct, which was intended to defraud Plaintiffs of money and property through false representations, fraud, deceit, and other improper and unlawful means. Therefore, said violations were a part of racketeering activity as defined by 18 U.S.C. §§ 1961(1) and (5).
- 119. Plaintiffs were injured in their money and property by reason of RICO Defendants' violation of 18 U.S.C. § 1962(c).
 - 120. RICO Defendants' injuries to Plaintiffs were a direct, proximate, and reasonably

foreseeable result of their violation of 18 U.S.C. § 1962. Plaintiffs are the ultimate victims of RICO Defendants' unlawful enterprises. Plaintiffs have been and will continue to be injured in their money and property in an amount to be determined at trial.

121. Pursuant to 18 U.S.C. § 1962(c), Plaintiffs are entitled to recover treble damages plus costs and attorneys' fees from RICO Defendants as well as any other relief authorized by statute.

SECOND CLAIM FOR RELIEF:

Violations of Federal Civil RICO—Taking Control of an Enterprise, 18 U.S.C. § 1962(b) (RICO Defendants Kelly, George, Smith, Solomon, Johnson, Canete, Dodge, King George, Romero, Edwards, and Armstrong)

- 122. Plaintiffs incorporate by reference all the preceding paragraphs of this Complaint as if fully set forth herein.
- 123. At all relevant times, RICO Defendants each were "person[s]" pursuant to 18 U.S.C. §§ 1961(3) and 1962(d).
- 124. At all relevant times, the Tribe constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, the Tribe was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants each held a position in or were otherwise affiliated with the Tribe as well as participated in the operation, management, and directed the affairs of the Tribe. The Tribe, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. The Tribe exists separate and apart from the pattern of racketeering activity. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to the Tribe.

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125. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of the Tribe.

126. At all relevant times, NITC constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NITC was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants held a position in or were otherwise affiliated with NITC as well as participated in the operation, management, and directed the affairs of NITC. NITC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NITC exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of operating as the governing body of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NITC.

- 127. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NITC.
- 128. At all relevant times, NTC constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NTC was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in or were otherwise affiliated with the operation, management, and directed the affairs of NTC. NTC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond

RICO Defendants' racketeering activity. NTC exists separate and apart from the pattern of

racketeering activity for the legitimate governmental business purpose of providing a forum for

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the Tribal community to resolve disputes. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NTC. 129. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NTC.

- 130. At all relevant times, NIHA constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NIHA was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in or were otherwise affiliated with the operation, management, and directed the affairs of NIHA. NIHA, as alleged herein, was not limited to RICO Defendants' predicate acts and has business extending beyond RICO Defendants' racketeering activity. NIHA exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of providing housingrelated services to the Tribal community. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NIHA.
- 131. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NIHA.
- At all times relevant hereto, NED constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NED was engaged in, and/or

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its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NED. NED, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NED exists separate and apart from the pattern of racketeering activity for the purpose of providing information regarding the enrollment process and criteria for enrollment, processing enrollment applications, and keeping records and statistics for all members of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NED.

- 133. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NED.
- 134. At all times relevant hereto, NIHD constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NIHD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NIHD. NIHD, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NIHD exists separate and apart from the pattern of racketeering activity for the purpose of providing information regarding the enrollment process and criteria for enrollment, processing enrollment applications, and keeping records and statistics for all members of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of

racketeering activity related to NIHD.

135. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NIHD.

136. At all times relevant hereto, NEdD constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NEdD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NEdD. NEdD, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NEdD exists separate and apart from the pattern of racketeering activity for the purpose of providing quality educational opportunities for Tribal members. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NEdD.

- 137. Through a pattern of racketeering activity alleged herein, including without limitation the RICO Defendants' violations of 18 U.S.C. §§ 1341 and 1343, RICO Defendants took control of NEdD.
- 138. By controlling the Tribe, NITC, NIHA, NTC, NED, NIHD, and NEdD, RICO Defendants were able to cause these Enterprises to take actions to defraud Plaintiffs of money, property, and benefits of monetary value.
- 139. As a direct and proximate result of RICO Defendants' taking control of the Tribe, the NITC, the NIHA, the NTC, the NED, the NIHD, and the NEdD, in violation of 18 U.S.C. §

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1962, Plaintiffs were injured in their monies, property, and benefits of monetary value.

140. Pursuant to 18 U.S.C. § 1962(c), Plaintiffs are entitled to recover treble damages plus costs and attorneys' fees from RICO Defendants as well as any other relief authorized by statute.

THIRD CLAIM FOR RELIEF:

Violations of Civil RICO—Conspiracy to Violate § 1962(c) of RICO, 18 U.S.C. § 1962(d) (RICO Defendants Kelly, George, Smith, Solomon, Johnson, Canete, Dodge, King George, Romero, Edwards, and Armstrong)

- 141. Plaintiffs incorporate by reference all the preceding paragraphs of this Complaint as if fully set forth herein.
- 142. At all relevant times, RICO Defendants each were "person[s]" pursuant to 18 U.S.C. §§ 1961(3) and 1962(d).
- 143. At all relevant times, the Tribe constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, the Tribe was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants each held a position in or were otherwise affiliated with the Tribe as well as participated in the operation, management, and directed the affairs of the Tribe. The Tribe, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. The Tribe exists separate and apart from the pattern of racketeering activity. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to the Tribe.
- 144. At all relevant times, NITC constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NITC was engaged in, and/or its activities

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affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants held a position in or were otherwise affiliated with NITC as well as participated in the operation, management, and directed the affairs of NITC. NITC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NITC exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of operating as the governing body of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NITC.

145. At all relevant times, NTC constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NTC was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in or were otherwise affiliated with the operation, management, and directed the affairs of NTC. NTC, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond RICO Defendants' racketeering activity. NTC exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of providing a forum for the Tribal community to resolve disputes. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NTC.

At all relevant times, NIHA constitutes an "Enterprise" within the meaning of 18 146. U.S.C. §§ 1961(4) and 1962(c). At all relevant times, NIHA was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in or were otherwise

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affiliated with the operation, management, and directed the affairs of NIHA. NIHA, as alleged herein, was not limited to RICO Defendants' predicate acts and has business extending beyond RICO Defendants' racketeering activity. NIHA exists separate and apart from the pattern of racketeering activity for the legitimate governmental business purpose of providing housingrelated services to the Tribal community. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NIHA.

At all times relevant hereto, NED constitutes an "Enterprise" within the meaning 147. of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NED was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NED. NED, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NED exists separate and apart from the pattern of racketeering activity for the purpose of providing information regarding the enrollment process and criteria for enrollment, processing enrollment applications, and keeping records and statistics for all members of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NED.

148. At all times relevant hereto, NIHD constitutes an "Enterprise" within the meaning of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NIHD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NIHD. NIHD, as alleged herein, was not limited to

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RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NIHD exists separate and apart from the pattern of racketeering activity for the purpose of providing information regarding the enrollment process and criteria for enrollment, processing enrollment applications, and keeping records and statistics for all members of the Tribe. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NIHD.

- At all times relevant hereto, NEdD constitutes an "Enterprise" within the meaning 149. of 18 U.S.C. §§ 1961(4) and 1962(c). At all times relevant hereto, NEdD was engaged in, and/or its activities affected, interstate commerce and/or foreign commerce within the meaning of 18 U.S.C. § 1962(c). At all times relevant hereto, RICO Defendants participated in the operation, management, and directed the affairs of NEdD. NEdD, as alleged herein, was not limited to RICO Defendants' predicate acts and has activities extending beyond Defendants' racketeering activity. NEdD exists separate and apart from the pattern of racketeering activity for the purpose of providing quality educational opportunities for Tribal members. RICO Defendants have had and do have legitimate governmental business plans outside the pattern of racketeering activity related to NEdD.
- 150. RICO Defendants have unlawfully, knowingly and willfully combined, conspired, confederated and agreed together and with others to violate 18 U.S.C. § 1962(c) as described above, in violation of 18 U.S.C. § 1962(d).
- 151. The conspiracy commenced at least as early as December of 2015, and remains ongoing.
 - 152. The conspiracy's purpose was to defraud Plaintiffs of money, property, and

benefits of monetary value by fraudulently depriving Plaintiffs of their membership in the Tribe.

- 153. Each RICO Defendant committed at least one overt act in furtherance of such conspiracy. These acts in furtherance of the conspiracy include, but are not limited to, the acts set forth in paragraphs 33-81, 96-97, *supra*.
- 154. RICO Defendants knew that they were engaged in a conspiracy to commit the predicate acts, and they knew that the predicate acts were part of such racketeering activity, and the participation and agreement of each of RICO Defendants was necessary to allow the commission of this pattern of racketeering activity. RICO Defendants' conduct constitutes a conspiracy to violate 18 U.S.C. § 1962(c), in violation of 18 U.S.C. § 1962(d).
- Plaintiffs of their money, property, and other tribal, state and federal benefits of monetary value by fraudulently depriving them of their Tribal membership. It was part of the conspiracy that RICO Defendants would commit a pattern of racketeering activity in the conduct of the affairs of the Tribe, NITC, NED, NIHA, NTC, NIHD, and NEdD, including the acts of racketeering set forth in paragraphs 33-81, 96-97, *supra*.
- 156. As a direct and proximate result of RICO Defendants' conspiracy, the acts of racketeering activity of the Enterprises, the overt acts taken in furtherance of that conspiracy, and violations of 18 U.S.C. § 1962(d), Plaintiffs have been injured in their money and property, in an amount to be determined at trial.
- 157. Pursuant to 18 U.S.C. § 1964(c), Plaintiffs are entitled to recover treble damages plus costs and attorneys' fees from Defendants as well as any other relief authorized by statute.

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V. PRAYER FOR RELIEF

WHEREFORE, Plaintiffs respectfully request that the Court:

- 1. Award Plaintiffs such equitable injunctive and ancillary relief as may be necessary to avert the likelihood of Plaintiffs' irreparable injury or prohibit the illicit conduct described herein during the pendency of this action and to preserve the possibility of effective final relief, including but not limited to, a temporary restraining order and a preliminary injunctions;
 - 2. Award Plaintiffs a declaratory judgment;
 - 3. Order RICO Defendants to cease and desist from violating 18 U.S.C. § 1964;
- 4. Enter judgment against RICO Defendants in an amount equal to three times the amount of damages to the United States has sustained because of RICO Defendants' actions, plus a civil penalty for each violation of 18 U.S.C. § 1964;
- 5. Restitution to Plaintiffs of all money, property, and benefits Plaintiffs were unlawfully defrauded and deprived of by RICO Defendants;
 - 6. Award attorneys' fees and costs to Plaintiffs;
 - 7. Award damages to Plaintiffs in an amount to be determined at trial; and
 - 8. Grant to Plaintiffs whatever other relief the Court may deem just and proper.

DATED this 3rd day of May, 2017.

GALANDA BROADMAN PLLC

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