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   Attorney for Plaintiff RINCON MUSHROOM CORP. OF AMERICA
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                       UNITED STATES DISTRICT COURT
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                     SOUTHERN DISTRICT OF CALIFORNIA
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   RINCON MUSHROOM CORPORATION OF
                                      ) Case No. 09-CV-2330-WQH-OR
   AMERICA, a California
                                       ) REPLY TO RESPONSE IN OPPOSITION
   Corporation,
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                                       ) TO SECOND MOTION TO RE-OPEN
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              Plaintiff,
                                      ) CASE
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                                       ) Date: July 24, 2017
                    v.
                                       ) NO ORAL ARGUMENT UNLESS
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   BO MAZZETTI; JOHN CURRIER; VERNON ) REQUESTED BY THE COURT
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   WRIGHT; GILBERT PARADA; STEPHANIE )
                                      ) Judge: Hon. William Q. Hayes
   SPENCER; CHARLIE KOLB; DICK
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   WATENPAUGH; DOE CO.; and DOE I
                                       ) Location: Courtroom 14B
   and DOE II,
16
                                                   Suite 1480
                                       )
17
                                                   333 West Broadway
              Defendants.
                                       )
                                                   San Diego, CA 92101
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         Plaintiff RINCON MUSHROOM CORPORATION OF AMERICA ("RMCA")
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   submits the following in reply to Defendants' Response in
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   Opposition to Second Motion to Re-Open Case.
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                                    I.
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THE EXHAUSTION ORDER DOES NOT APPLY TO CO-OWNER MARVIN DONIUS

As the Defendants concede, co-owner of the subject property, Marvin Donius ("Donius"), is not a party to the federal action that led to the exhaustion order.

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When RMCA sought to exhaust its Tribal remedies, it filed a complaint for declaratory relief in Tribal Court together with Donius as party Plaintiffs against the RINCON BAND OF LUISENO

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INDIANS ("the Tribe") and the other individually named Defendants in this case (BO MAZETTI, JOHN CURRIER, VERNON WRIGHT, GILBERT PARADA, STEPHANIE SPENCER, CHARLIE KOLB AND DICK WATENPAUGH) who were members of the Tribal Council. MELISSA ESTES was added as a party Defendant in her official capacity as the Director of the Rincon Environmental Department ("RED"). The declaratory relief action sought a judicial determination on whether the Tribe had regulatory jurisdiction over the activities being conducted on the subject property under the second exception of Montana v. United States (1981) 450 U.S. 544. In response, the Tribe filed a Cross-Claim against both RMCA and Donius in Tribal Court alleging violations of the Tribe's environmental ordinances concerning activities being conducted on the subject property. The Tribe's environmental ordinances it sought to enforce are patterned after the language in Montana, supra.

The Tribal Court's decision here addresses the issue of jurisdiction with respect to both RMCA and Donius's declaratory relief action and the Tribe's Cross-Claim against both RMCA and Donius. However, because Donius was not a party in the federal action that led to the exhaustion order, Donius was not required to file suit in Tribal Court to satisfy Tribal exhaustion. Indeed, both Donius and RMCA filed their declaratory relief action in Tribal Court without waiving their objections to jurisdiction in Tribal Court.

Because Donius was not subject to the federal exhaustion order, and neither he nor the Tribe was a party to the federal action, his declaratory relief claim against the Tribe, and the Tribe's Cross-Claim against him, triggered the application of Evans v. Shoshone-Bannock Land Use Policy Com'n (9th Cir. 2013) 736 F.3d 1298. In Evans, supra, the Tribe failed to show that the non-Indian fee landowner's activities in constructing a

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single-family home on his property posed any catastrophic risk to the Tribe under Montana, supra. All of the Tribe's complaints of water contamination and fire hazards were speculative at best. Evans, supra, came down after the Court of Appeals Memorandum of July 19, 2012 ("exhaustion order"). The exhaustion order here stated only that RMCA (not Donius) was required to exhaust its Tribal remedies before proceeding further in federal court. As stated in RMCA's motion papers, Evans, supra, held that a Tribal Court "plainly lacks jurisdiction" under facts similar to this case, and that a non-Indian fee landowner was not required to exhaust tribal remedies where the Tribal Court plainly lacks jurisdiction.

Donius is not bound by the Court of Appeals exhaustion order, and neither is this Court bound by that order in looking to see if Evans, supra, may apply.

Accordingly, Donius has a right to have this Court determine whether the Tribal Court "plainly lacks jurisdiction," based on the Tribe's utter failure to meet its burden of proof under Montana, supra, during the trial in Tribal Court. He should not be required to continue with the second phase of the case and then launch into an appeal, all of which would prove to be futile. He was never ordered to exhaust his Tribal remedies to begin with. Thus, this Court can make a determination as to Donius whether the Tribal Court "plainly lacks jurisdiction" under Evans, supra, and whether Donius is at all required to exhaust Tribal remedies before proceeding with his claims in federal court.

The Court can easily conclude from the Tribal Court's decision itself that the Tribe failed to meet its burden of proof under Montana, supra, and that the Tribal Court "plainly lacks jurisdiction." Because Donius was not a party to the exhaustion order, this Court can conclude, based on the Tribal

Court's decision alone, that Donius is not required to exhaust any tribal remedies before proceeding in federal court.

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II.

THE TRIBE'S CROSS-CLAIM TRIGGERED THE APPLICATION OF $\overline{\text{EVANS}}$ AS TO BOTH DONIUS AND RMCA

When the Court of Appeals directed that RMCA go to the Tribal Court and exhaust its Tribal remedies before proceeding with its federal claims in federal court, the Tribe was not a party and had not yet filed suit in Tribal Court to enforce its September 2015 NOVs. Once the Tribe filed its Cross-Claim against RMCA and Donius, the application of the Evans case was triggered.

As stated, <u>Evans</u>, supra, holds that a non-Indian fee simple property owner "need not exhaust tribal remedies" in the first instance, if it is shown that the Tribal Court "plainly lacks jurisdiction" under <u>Montana</u>, supra. A Tribal court plainly lacks jurisdiction under the second exception of <u>Montana</u>, supra, where the Tribe asserting regulatory jurisdiction over the activities being conducted on the non-Indian fee owner's property fails to meet its burden of proof that such activities pose a catastrophic risk to the Tribe economically, politically, or in the Tribe's health and welfare.

RMCA and Donius sought to get the Tribal Court to rule on this jurisdictional issue under Evans, supra, by way of a summary judgment motion prior to trial. This was the subject of the first motion to re-open. However, the Tribal Court refused to apply Evans, supra, and instead ruled that triable issues of fact precluded summary judgment. The Tribal Court was wrong. At the summary judgment stage, the Tribe was required to present evidence of potential catastrophic risk under Montana, supra, which it failed to do. Under Evans, supra, the Tribal Court should have found that it "plainly lacked jurisdiction."

Instead, it allowed the case to proceed on the issue of jurisdiction only. At trial, the Tribe again failed to meet its burden under Montana, supra.

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III.

THE TRIBAL COURT DID NOT APPLY MONTANA

The <u>language</u> of the Tribal Court's decision clearly shows that the Tribe failed to meet its burden under <u>Montana</u>, supra. Knowing this, the Tribal Court simply rejects the clear reading of <u>Montana</u>, supra, and attempts to find jurisdiction under a "totality of the circumstances" test, including whether the subject property is a so-called "unlawful enclave," which is not the test under Montana, supra, or any cases following it.

The Tribe's assertion that the Tribal Court correctly applied Montana, supra, to find jurisdiction is belied by the plain language in the Tribal court's decision. For example, the Tribal Court decision states:

"In order to apply the tenets of *Montana* as discussed, we must first look to the totality of the situation as presented and ask, 'Do *Montana* and other cases as mentioned go too far in generalizing their response to the question of "tribal jurisdiction over non-native fee land" located on this reservation?'

"Can we use a cookie-cutter response with all tribes of all sizes in all similar situations? We believe the answer is, 'No.' We believe there are several factors here that distinguish this case." (Emphasis added).

(Tribal Court Decision, pages 8-9). The Tribal Court applied this "totality of circumstances" test in order to justify considering the "unlawful enclave" argument made by the Tribe. The Tribal Court then "spring boarded" off of that point to conclude that the Tribe needs to control the subject property, notwithstanding the clear rule under Montana, supra, that it is the Tribe's burden, not the non-Indian fee land owner, to show that the activities pose a catastrophic threat before it can

regulate. To the Tribal Court, the Tribe's "need" to control is sufficient to establish regulatory jurisdiction over the subject property. It stated:

"Without the right to control land use in this matter, this small Tribe lacks the ability to carry out comprehensive land management program, a key proposition in the economic development of the Tribe.

* * *

"The threat then to the Tribe comes from its inability to regulate land use. Imagine if the City or County were to have its ability to regulate land use removed. Chaos would ensue..."

(Tribal Court Decision, page 9). This conclusion is legally erroneous. Montana, supra, does not allow a Tribe to regulation activities on non-Indian fee land simply because the Tribe "needs" to regulate it. If that were the case, then Tribes could regulate all non-Indian fee lands in and around their reservations without applying the two exceptions under Montana, supra. Moreover, contrary to the Tribal Court's analogy, Cities and Counties are governed by Montana, supra.

Because the Tribal Court refused to apply the correct test under Montana, RMCA and Donius are deemed to have exhausted their tribal remedies. It would be futile for them to have to go through the second phase of the trial under the circumstances.

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IV.

Dated: July 17, 2017

CONCLUSION

For the foregoing reasons, and for the reasons expressed in RMCA's motion to re-open, the Court should grant the motion and stay the proceeding in Tribal Court.

s/Manuel Corrales, Jr.

Manuel Corrales, Jr., Esq.
Attorney for Plaintiff RINCON
MUSHROOM CORPORATION OF AMERICA, a
California Corporation