1 Charles R. Zeh, Esq. Nevada Bar No. 001739 2 The Law Offices of Charles R. Zeh, Esq. 575 Forest Street, Suite 200 Reno, NV 89509 3 Telephone: 775.323.5700 Facsimile: 775.786.8183 4 e-mail: crzeh@aol.com 5 Attorneys for Yerington Paiute Tribal Court 6 7 IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NEVADA 8 9 Case 3:17-cv-00588 BP America Inc., and Atlantic Richfield Company, 10 Plaintiffs, 11 Yerington Paiute Tribal Court's VS. 12 Opposition to Plaintiffs' Amended Motion for Preliminary Injunction (ECF Yerington Paiute Tribe; Laurie A. Thom, 13 in her official capacity as Chairman of No. 38) the Yerington Paiute Tribe; Albert 14 Roberts, in his official capacity as Vice Chairman of the Yerington Paiute Tribe; 15 Elwood Emm, Linda Howard, Nate Landa, Delmar Stevens and Cassie 16 Roberts, in their office capacities as Yerington Paiute Tribal Council 17 Members; DOES 1-25, in their official capacities as decision-makers of the 18 Yerington Paiute Tribe; Yerington Painte Tribal Court; and Sandra-Mae 19 Pickens, in her official capacity as Judge of the Yerington Paiute Tribal Court, 20 Defendants. 21 22 COMES NOW, the defendant, Yerington Paiute Tribal Court (Tribal Court), by and 23 through legal counsel, Charles R. Zeh, Esq., The Law Offices of Charles R. Zeh, Esq., in 24 opposition to the amended motion, ECF No. 38, of the plaintiffs, BP America Inc., (BP) and 25 Atlantic Richfield Company (ARCO) for a preliminary injunction. This amended opposition is 26 based upon the accompanying points and authorities and upon all other documents and records 27 on file herein. In submitting this opposition, the Tribal Court reserves and does not waive its

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sovereignty and preserves all of its defenses to this dispute including challenges to the Court's

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jurisdiction.

I. Introduction

The plaintiffs have once again moved this Court for a preliminary injunction under Rule 65, FRCP, seeking to preclude the amended complaint (Tribal Court complaint), ECF No. 3-2, filed by the Yerington Paiute Tribe (the Tribe) in the Tribal Court from proceeding there against the plaintiffs. The plaintiffs have also filed in this Court, an amended complaint (the Federal complaint) ECF No. 37,1 which the instant amended motion for a preliminary injunction accompanies. The Tribal Court has filed a motion to dismiss the amended Federal court complaint, ECF No. 37, which the plaintiffs amended motion, ECF No. 38, accompanies, on the grounds that this Court lacks jurisdiction to hear the amended complaint against the Tribal Court due to the Tribe's sovereign immunity. The Tribal Court's amended motion to dismiss also argues that this Court should not proceed with the amended complaint because the plaintiffs, herein, still have failed to exhaust their Tribal remedies.

BP and ARCO filed in Tribal Court, a motion to dismiss the Tribal complaint. See, ECF 38, p. 8:13-14. That motion remains pending. The Tribal Court judge, Sandra-Mae Pickens, has not even had the chance, yet, to rule on that motion. See, Tribal Court Judge Pickens' Motion to Dismiss Amended Complaint, ECF No. 41, p. 5;7-9. The plaintiffs, with their amended Federal complaint, and the instant amended motion for a preliminary injunction, seek to pre-empt the Tribal Court Judge, Sandra-Mae Pickens, from even considering whether she has jurisdiction to hear the case against the plaintiffs which the Tribe filed before her in the Tribal Court.

As shown in the Tribal Court's motion to dismiss the amended Federal complaint, herein, the Tribal Court enjoys the protection of sovereign immunity from suit, which ousts the Court of

¹The plaintiffs' amended complaint, ECF No. 37, changes very little, if anything at all, as to the Tribal Court. Furthermore, nothing has changed between the time that the plaintiffs filed their original complaint, ECF No. 1, and their amended complaint. That is to say, Judge Pickens has yet to rule in response to the plaintiff's motion to dismiss for the want of jurisdiction the Tribal Court proceedings, Yerington Paiute Tribe v. BP America Inc, & Atlantic Richfield Co., Case No., YVC1017. She has not yet determined whether she has jurisdiction over the Tribe's Tribal Court complaint against the plaintiffs, here, the defendants before Judge Pickens. See, Pickens' motion to dismiss amended Complaint, ECF No. 41, p. 8;13-14.

jurisdiction over the Tribal Court. See, Tribal Court's Points and Authorities in Support of Motion to Dismiss Amended Complaint, pp. 5-10. See also, Michigan v. Bay Mills Indian Community, 134 S.Ct. 2024 (U.S. 2014), 2014 U.S. LEXIS 3596. Furthermore, the doctrine of Ex parte Young, 209 U.S. 123, 28 S.Ct. 441 (1908), permitting under the proper circumstances, suits against public officials, has no application against Tribes and their agencies. See, Norton v. *Ute Indian Tribe of the Uintah and Ouray Reservation*, 852 F.3d 1236, 1251 (10th Cir., 2017). The plaintiffs' amended motion for a preliminary injunction is without basis as applied to the That is, if the Court lacks jurisdiction to hear the plaintiffs' amended Federal Tribal Court. complaint, there is no jurisdiction to consider the plaintiffs' amended motion for a preliminary injunction, either, as elucidated below. Moreover, the motion for a preliminary injunction is 10 premature, for failure to exhaust tribal remedies, as explained in the Tribal Court's amended 11 motion to dismiss. See, Tribal Courts' Points and Authorities in Support of Motion to Dismiss 12 13 Amended Complaint, pp. 11-12. 14 The motion for a preliminary injunction should, therefore, be denied. The Plaintiffs Fails To Establish That This Court Has Jurisdiction Over The 15 II. Yerington Paiute Tribal Court 16 It will be recalled that the plaintiffs concede in their amended complaint that the 17

Yerington Paiute Tribe is Federally recognized. See, amended comp., ECF No. 37, ¶ 1, p.2. Indeed, they must. See, 82 FR 4915, p. 4919, 01/17/2017.

The plaintiffs also admit that the Yerington Paiute Tribal Court is an integral part of the Tribe's government. Plaintiffs state: "The Tribal Court is the judicial arm of the Tribal government, and is located at 171 Campbell Lane, Yerington, Nevada 89447." Amended comp., ¶ 10, p. 3, ECF No. 37.

Equally important, the plaintiffs' amended complaint and pleadings in this case, nowhere, show that either Congress or the Tribe has waived the Tribe's sovereign immunity from suit.2

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²The Tribal Court made clear in both its motion to dismiss, ECF No. 28/28.1, the original complaint, ECF No. 1, and it opposition to the plaintiffs' original motion for a preliminary injunction, ECF No. 2, that the complaint and motion for preliminary injunction were devoid of any information that either Congress or the Tribe had waived Tribal sovereign immunity. The Tribal Court made clear when

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Similarly, the plaintiffs make no showing that either the Tribe or Congress has waived the Tribal Court's sovereign immunity from suit. It cannot be gainsaid, therefore, that as a Federally recognized Tribe, the Yerington Paiute Tribe is immune from suit and that, therefore, this Court lacks jurisdiction to hear the plaintiffs' amended complaint against the Tribe on sovereign immunity grounds.

It is well established that the only path to jurisdiction over a sovereign Tribe is for either Congress or the Tribe, to have expressly waived the Tribe's sovereign immunity from suit. Kiowa Tribe of Oklahoma v. Manufacturing Technologies, Inc., 523 U.S. 751, 754, 118 S.Ct. 1700, 140 L.Ed.2d 961 (1998). That path has not been taken. Those waivers are nowhere evident, here. Thus, the Tribe may not be haled into this Court to defend the Federal complaint, ECF No. 1, because the plaintiffs have failed in their burden, see, Pistor v. Garcia, 791 F.3d 1104, 1111 (9th Cir. 2012), to show that this Court has jurisdiction over the Tribe.

Similarly, then, the Court has no jurisdiction over the Tribal Court. The Tribal Court is an integral part of the Tribe's government, as the plaintiffs admit. It is equally well settled that Tribal sovereignty emanates like an umbrella, extending its protection from suit for departments, entities and divisions of the Tribe. See, Boney v. Valline, 597 F. Supp. 2d 11167 (D. Nev. 2009); Cook v. AVI Casino Enterprises, Inc., 548 F.3d 718 (9th Dir., 2008); Allen v. Gold Country Casino, 464 F.3d 1044, 1046 (9th Cir., 2006); Marceau v. Blackfeet Hous. Auth., 455 F.3d 974, 978 (9th Cir. 2006)(overruled on other grounds- by Marceau v. Blackfeet Housing Authority, 540 F.3d 916 (9th Cir. 2008)(recognizing that tribal sovereign immunity "extends to agencies and subdivisions of the tribe"). The plaintiffs have, therefore, failed in their burden of

Footnote 2 continued.

moving to dismiss the original complaint and when opposing the original motion for a preliminary injunction, it would rely upon the absence of information that the Tribe or Congress had abrogated the Tribe's sovereign immunity from suit, to assert that this Court lacked jurisdiction over the Tribal Court. Having been forewarned by the Tribal Court, then, of the absence of any showing the Tribe's sovereign immunity had been abrogated, the plaintiffs should have and could have clearly cured this glaring jurisdictional problem for them in their amended complaint, ECF No. 37, and amended mo-tion for a preliminary injunction., ECF No. 38. They have not cured this problem in their amended pleadings and this leads inexorably to the conclusion that neither the Tribe nor Congress has abrogated the Tribe's sovereign immunity from suit and, therefore, any attempt by the plaintiffs, here, to urge this Court to exercise jurisdiction over the Tribal Court must fail by reason of the Tribe's sovereign immunity from suit.

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showing that this Court has jurisdiction over the Yerington Paiute Tribal Court.

This Court is without jurisdiction to consider the amended complaint to which the plaintiffs' motion for a preliminary injunction appends.

III. Because the Plaintiffs Fail In Their Burden of Proving That This Court Has Jurisdiction Over the Tribal Court And Because, It Is In Any Event Patently Clear, The Court Lacks Jurisdiction To Hear the Amended Federal Complaint Against the Tribal Court, The Amended Motion For Preliminary Injunction Must Be Denied

It is fundamental that before a court may act, it must have jurisdiction to act and, therefore, this Court must consider its jurisdiction, before proceeding further with the case before it. A court may not pretermit the question of jurisdiction. *See*, *Ashcroft v. Iqbal*, 556 U.S. 662, 670, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009)("we are not free to pretermit the question" of jurisdiction).

This principle applies with full force to applications for injunctive relief. "A district court may not grant a preliminary injunction if it lacks subject matter jurisdiction over the claim before it." *Shell Offshore Inc. v. Greenpeace, Inc.*, 854 F.Supp.2d 839, 842 (D. Alaska, (2012)), citing in footnote 19, *Cooper Indus., Inc. v. U.S.E.P.A.*, 775 F.Supp. 1027, 1036)(citing *City of Alexandria v. Helms*, 728 F.2d 643.645-46 (4th Cir., 1984); *Neighborhood Toxic Cleanup Emergency v. Reilly*, 716 F.Supp. 828, 830 (D.N.J., 1989)). *Shell Offshore* also cited, WRIGHT & MILLER, FED. PRAC. & P. § 2941, at 35. Then, in *Ferm v. McCarty*, Slip Copy, 2013 WL 12129861, U.S.D.C. Nev., 1/20/2013, Magistrate Leen stated: "If the court lacks subject matter jurisdiction, any request for a preliminary injunction is rendered moot. *Shell*, 864 F. Supp. 2d at 842." Slip Copy *1. *See also, Johnson v. Couturier*, 572 F.3d 1067, 1084 (9th Cir., 2009); *De Beers Consolidated Mines, Ltd. v. United States*, 325 U.S. 212, 65 S.Ct. 1130 (1945). Or, as stated in *Citizens Concerned for Separation of Church and State v. City and County of Denver*, 628 F.2d 1289, 1299 (10th Cir., 1980): "Of paramount significance here, however, rule 65, [FRCP],... does not confer either subject matter or personal jurisdiction on the court."

This should end the matter for the application of the plaintiffs' amended motion for a preliminary injunction applicable to the Tribal Court. The Tribal Court, as briefly explained above, and in greater detail in its amended motion to dismiss, falls within the umbrella of the

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Tribe's sovereign immunity which has not been abrogated in any way as applied to this lawsuit. The plaintiffs have, therefore, failed in their burden of establishing that this Court has jurisdiction to hear their amended complaint, ECF No. 37, as to the Tribal Court, such that there is no authority or jurisdiction in this Court to subject the Tribal Court to injunctive relief. Plaintiffs' application for an injunction is patently moot, and the motion must be denied as applied to the Tribal Court.

As a subheading, the exhaustion of tribal remedies also requires denial of the plaintiffs' amended motion for a preliminary injunction against the Tribe. *See*, Tribal Court's Points and Authorities in Support of Motion to Dismiss Amended Complaint, pp. 10-12. But, this Court should not even have to go that far as it is ousted of jurisdiction to hear the case against the Tribal Court in the first place for the want of jurisdiction on sovereign immunity grounds.

IV. Grounds For Granting A Rule 65, FRCP, Motion For Preliminary Injunction Are Lacking And This Constitutes An Additional Reason For Denying The Plaintiffs' Amended Motion For A Preliminary Injunction Against The Tribal Court

It is well settled that to successfully pursue a motion for a preliminary injunction under Rule 65, FRCP, the moving party, the plaintiffs herein, must be able to establish the likelihood of success on the merits. *See, Winter v. Natural Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008). The plaintiffs fail on this count, as well. They have no ability to show the likelihood of success on the merits because as shown, above and in the Tribal Court's Points and Authorities in Support of Motion to Dismiss the Amended Complaint, pp. 5-11, this Court lacks jurisdiction over the Tribal Court. And, because the Court has no jurisdiction by reason of sovereign immunity, over the Tribal Court, the complaint is clearly subject to dismissal. Therefore, any request for a preliminary injunction is rendered moot. *Shell*, 864 F. Supp. 2d at 842. Slip Copy *1.

This inexorably leads to the conclusion, the plaintiffs have no likelihood of success on the merits, such that grounds for granting the plaintiffs' Rule 65, FRCP motion do not exist as applied to the Tribal Court. Dismissal of the Federal case for the want of jurisdiction hardly comports with a success for the plaintiffs on the merits. Plaintiffs' amended motion as to the Tribal Court must be denied for the want of proof of this essential element for relief under Rule 65, FRCP.

CONCLUSION

For the want of jurisdiction, which is lacking due to tribal sovereign immunity, and on tribal exhaustion of remedies grounds, the plaintiffs' amended motion for a preliminary injunction under Rule 65, FRCP, against the Yerington Paiute Tribal Court should be denied. Since, further, the plaintiffs cannot establish that they are likely to succeed on the merits, the Rule 65, FRCP, amended motion must also be denied for failure to prove an essential element for securing relief under Rule 65, FRCP.

The Tribal Court also asks for all other relief deemed appropriate in the premises.

Dated this 30th day of November, 2017.

The Law Offices of Charles R. Zeh, Esq.

Charles R. Zeh, Esq.

Attorneys for Yerington Paiute Tribal Court

CERTIFICATE OF SERVICE 1 I hereby certify that service of the foregoing Yerington Paiute Tribal Court's Opposition 2 to Plaintiffs' Amended Motion for Preliminary Injunction (ECF No. 38), was made through the court's electronic filing and notice system (CM/ECF) or, as appropriate, by first class mail from Reno, Nevada, addressed to the following on November 30, 2017. Kyle Wesley Brenton 4 Adam S Cohen Davis Graham & Stubbs LLP Davis Graham & Stubbs LLP 1550 Seventeenth St., Ste 500 1550 Seventeenth St., Ste 500 Denver, CO 80202 Denver, CO 80220 Robert A Dotson Constance L. Rogers Dotson Law Davis Graham & Stubbs LLP One East First Street, Ste 1600 1550 17th Street, Suite 500 Reno, NV 89501 Denver, CO 80202 9 Daniel T. Hayward Jill Irene Greiner Laxalt & Nomura Ltd **Dotson Law** 9600 Gateway Dr 10 One East First Street Reno, NV 89521 City Hall Tower, 16th Floor 11 Reno, NV 89501 Robert F. Saint-Aubin 12 Saint-Aubin Chtd. Kenzo Sunao Kawanabe 3753 Howard Hughes Pkwy, Suite 200 Davis Graham & Stubbs LLP 13 Las Vegas, NV 89619 1550 Seventeenth St., Ste 500 Denver, CO 80202 14 Michael Angelovich Austin Tighe 15 NiX, Patterson & Roach, LLP 3600 N. Capital of Texas Hwy 16 Bldg. B., Suite 350 Austin, TX 78746 17 Dated this 30th day of November, 2017. 18 19 An Employee of the Law Offices of Charles R. Zeh, Esq. 20 21 22 S:\Clients\Yerington Paiute\BP American\Pleadings\amended opposition to plaintiffs amended motion for preliminary injunction R4.wpd 23 24 25 26 27 28