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Honorable Barbara J. Rothstein Honorable Edward Rafeedie

UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE

UNITED STATES OF AMERICA, et al.,

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v.

Plaintiffs.

STATE OF WASHINGTON, et al.,

Defendants.

Civil No. 9213 - Phase I

Subproceeding No. 89-3 & Subproceeding No. 93-1

STIPULATION OF THE UPPER SKAGIT TRIBE AND THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL AND ACCUSTOMED FISHING PLACES

This agreement is made by and between the Upper Skagit Tribe and The Tulalip Tribes, both federally recognized Indian tribes, on the date noted above the signatures.

The parties promise, represent and agree as follows:

Introduction. The undersigned tribes are parties to the ongoing litigation in United States v. Washington in the United States District Court for the Western District of Washington, Cause No. 9213 and in all subproceedings thereof, including Subproceeding No. 89-3 dealing with shellfish entitlement and Subproceeding No. 93-1 dealing with Upper Skagit usual and accustomed fishing places. This settlement agreement involves the Request for Determination Re Upper Skagit Usual and Accustomed Fishing Places filed by the Upper Skagit Tribe (Subproceeding No. 93-1). On or about September 19, 1997, representatives of the Tulalip Tribes and the Upper Skagit Tribe reached agreement concerning scope of Upper Skagit tribal fishing in certain areas. The essential contents of that agreement are contained in this stipulation, which

70-CV-09213-SUP

is intended to carry it into effect.

PRIN [88], 88][] 88][# [8][# [8][# [1][8]]

STIPULATION OF UPPER SKAGIT THE TULALIP TRIBES CONCERNI SKAGIT TRIBE'S USUAL & ACCUSTOMED FISHING PLACES - 1

LAW OFFICES MORISSET, SCHLOSSER, AYER & JO 1115 NORTON BUILDING **801 SECOND AVENUE**

SEATTLE, WASHINGTON 98104 (206) 386-5200

The parties recognize that the protection of treaty fishing rights and the integrity of tribal sovereignty require maximum unity and cooperation among all affected Indian tribes. The parties wish to avoid the waste of tribal resources, including the legal costs of a long, drawn out court proceeding, and further recognize that intertribal issues pertaining to treaty rights should be resolved by the tribes without having to resort to court proceedings unless absolutely necessary.

In an effort to foster closer ties between the tribes and promote tribal unity and cooperation, The Tulalip Tribes agree to withdraw objections to the Upper Skagit Tribe's Request for Determination Re: Usual and Accustomed Fishing Places (Subproceeding No. 93-1, as well as objections to the Upper Skagit request for shellfish usual and accustomed places in Subproceeding No. 89-3), as to all areas dealt with in this agreement, consistent with the terms set out herein.

The parties recognize that the strict application of evidence in a court determination of this matter might support more expansive or less expansive fishing areas than agreed to herein.

2. SHELLFISH AREAS

- 2.1 Shellfish Areas. The Upper Skagit Tribe agrees to forgo shellfishing and agrees never in the future to seek to exercise shellfish fishing rights in the following Washington Department of Fisheries Salmon Catch Reporting Areas: those portions of Saratoga Passage, Holmes Harbor, and Possession Sound in Areas 8 and 8A lying southerly and easterly of a line from Lowell Point southwesterly to the small boat ramp located off of North Bluff Road in the town of Greenbank, just south of Pratt's Bluff as depicted on Map A, attached hereto and incorporated herein by reference.
- 2.2 <u>Joint Use Areas</u>. In the remainder of WDF Area 8, it is agreed that such areas are joint use areas. Each tribe may use such areas without permission of the other. For areas used together, the tribes agree to co-operate and coordinate use.

STIPULATION OF UPPER SKAGIT TRIBE & THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL & ACCUSTOMED FISHING PLACES - 2

STIPULATION OF UPPER SKAGIT TRIBE & THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL & ACCUSTOMED FISHING PLACES - 3

2.3 Area 8 Joint Enhancement for Shellfish. It is agreed that the parties will jointly investigate suitable habitat on (a) the east side of Whidbey Island from Rodena Beach to the small boat ramp identified in ¶ 2.1, supra, and (b) the west side of Camano Island from approximately Sunset Beach to Lowell Point, for possible enhancement for the joint benefit of the parties.

3. <u>SALMON AREAS</u>

- 3.1 Withdrawal of Salmon Fishing Areas. The Upper Skagit Tribe agrees to forego fishing, and agrees never in the future to seek to establish usual and accustomed salmon fishing areas in the following Washington Department of Fisheries Salmon Catch Reporting Areas: those portions of Saratoga Passage, Holmes Harbor, and Possession Sound in Areas 8 and 8A lying southerly and easterly of a line from Camano City due west to the eastern shore of Whidbey Island as depicted on Map B, attached hereto and incorporated herein by reference, including all rivers and streams (including their tributaries and the bed and banks thereof), which drain into those areas, and will not attempt to exercise salmon fishing rights in any of those areas.
- 3.2 <u>Joint Use Areas</u>. In the remainder of WDF Area 8, it is agreed that such areas are joint use areas.

4. General Provisions.

- 4.1 <u>Primary Rights Claims</u>. The Upper Skagit Indian Tribe agrees not to make a primary rights claim in either subproceeding. The Upper Skagit Indian Tribe agrees to not oppose the Tulalip Tribes' claims to primary rights in state fishing area 8A.
- 4.2 <u>Presentation of Claims and Evidence; Proposed Findings and Conclusions.</u> With respect to the presentation of claims and evidence in Subproceeding No. 89-3, and in reliance on this agreement, The Tulalip Tribes agreed and did not oppose the Upper Skagit Indian Tribe's claims which were limited to the scope described herein. The Tulalip Tribes refrained from examination and cross-examination in trial in Subproceeding No. 89-3 of all tribal expert or lay witness whose testimony involved matters

described herein. The Tulalip Tribes did not propose nor join in any proposed finding of fact or conclusion of law that would establish or preclude the establishment of any claim whose assertion would be in conflict with the terms of this stipulation.

- 4.3 No Modification of Existing Usual and Accustomed or Primary Rights.

 Notwithstanding anything in this stipulation to the contrary, nothing herein shall be construed to modify or limit the rights of any tribe as to its previously determined usual and accustomed grounds and stations, or as to its previously determined primary or exclusive rights in such areas.
- 4.4 Status Quo of Formal and Informal Agreements Between Tribes Maintained. Subject to the provisions of this agreement and orders of the court defining usual and accustomed fishing grounds and stations ("U&A places") and primary rights, it is the intent of the parties thereto, except as specifically set forth herein, to maintain the presently existing status quo established by formal and informal agreement(s) between and among tribes as it relates to U&A places. Absent agreement to the contrary, a tribe shall not be precluded from shell fishing in one of their U&A places solely because there has been no directed tribal salmon fishery in that area during previous seasons. For example, the absence of directed tribal salmon fisheries in WDF salmon catch reporting Area 9 during the past four years shall not preclude any tribe otherwise entitled to fish in that area from shell fishing there.
- 4.5 Existing Rights Preserved; Stipulation Not An Admission. Notwithstanding anything in this stipulation to the contrary, neither tribe waives any of its rights under paragraph 25 of the Court's March 22, 1974, Injunction in *United States v. Washington*, 384 F. Supp. 312, 419 (W.D. Wash. 1974), as later modified by the court's order. Nor does either tribe by agreeing to this stipulation admit any fact or concede any legal theory.
- 5. <u>Regulations</u>. Each party shall enact all necessary regulations to ensure compliance with this agreement.

- 6. <u>Stay of Agreement</u>. In the event that either tribe is barred from fishing in any of the areas described in this stipulation by litigation or agreement or other operation of law, then the portion of this stipulation relating to fishing in that area is stayed, pending further agreement of the parties or court order.
- 7. Remedies. The parties agree that the terms of this agreement shall be made part of a court order and that if either party fails to comply with the terms of the agreement, the injured party may enforce this agreement as follows:
- a. <u>Court Order.</u> The terms of this agreement shall be enforceable as a court order of the United States District Court for the Western District of Washington, pursuant to and within the mechanisms established in Phase I of *United States v. Washington*, Civil No. 9213. In the event that the continuing jurisdiction of the court in *United States v. Washington* shall be terminated, then the parties agree that the court retains such jurisdiction as is necessary to enforce the terms of this agreement.
- b. <u>Injunctive Relief.</u> The parties agree that they may be enjoined from taking any action that fails to comply with the terms of this agreement and may be subject to contempt and injunctive relief.
- c. <u>Contract</u>. If either party breaches this agreement, the injured party, at its option, may sue for specific performance of the agreement, or sue for breach of contract which shall be limited to a suit for damages and injunctive relief, or any combination of the above. The contract remedies shall include only those remedies specifically set out in this agreement and shall not include avoidance of the contract or the discharge of any duties or self-help by either party.
- d. For the purposes of enforcement of this paragraph, each tribe or party hereto hereby waives sovereign immunity and agrees to suit, for the purpose of enforcing this agreement only, in the federal District Court for the Western District of Washington.
- 8. No Court Modification. No modification of this agreement shall be made by order of any court unless agreed to in writing by each of the parties.

STIPULATION OF UPPER SKAGIT TRIBE & THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL & ACCUSTOMED FISHING PLACES - 5

- 9. Dispute Resolution. The parties agree that in the event that a dispute arises from this agreement that cannot be resolved by mutual agreement, the parties shall submit the issues to federal court for determination.
- 10. Agreement Concerning Court Order in Subproceeding #93-1. The parties agree to jointly present a court order adopting this agreement to the court in this subproceeding. The parties agree that any order adopted by the court concerning the underlying issues in this proceeding must be consistent with this agreement and neither party will seek nor advocate any order inconsistent with this agreement. Each party agrees to oppose the entry of any order not consistent with this agreement.

DATED this 28 day of January , 1999

Upper Skagit Tribe

Stan Jones, Sr., Chairman

Tulalip Tribes Board of Directors

Harold Chesnin, Tribal Attorney

Upper Skagit Tribe

Mason D. Morisset, Tribal Attorney

The Tulalip Tribes

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STIPULATION OF UPPER SKAGIT TRIBE & THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL & ACCUSTOMED FISHING PLACES - 6

1	9. <u>Dispute Resolution</u> . The parties agree that in the event that a dispute arises from this
2	agreement that cannot be resolved by mutual agreement, the parties shall submit the issues to federal court
3	for determination.
4	10. Agreement Concerning Court Order in Subproceeding #93-1. The parties agree to jointly
5	present a court order adopting this agreement to the court in this subproceeding. The parties agree that
6	any order adopted by the court concerning the underlying issues in this proceeding must be consistent with
7	this agreement and neither party will seek nor advocate any order inconsistent with this agreement. Each
8	party agrees to oppose the entry of any order not consistent with this agreement.
9	DATED this day of , 1997.
10	DATED this day of, 1997.
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12	Floyd Williams Stan Jones, Sr., Chairman
13	Upper Skagit Tribe Tulalip Tribes Board of Directors
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15	Maritan Stanton
16	Harold Chesnin, Tribal Attorney Mason D. Morisset, Tribal Attorney Upper Skagit Tribe The Tulalip Tribes
17	Upper Skagit Tribe The Tulalip Tribes
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STIPULATION OF UPPER SKAGIT TRIBE &

FISHING PLACES - 6

THE TULALIP TRIBES CONCERNING UPPER SKAGIT TRIBE'S USUAL & ACCUSTOMED

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CERTIFICATE OF SERVICE - 1

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