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6
7 IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF WASHINGTON

8 PAUL GRONDAL, a Washington
9 resident; and the MILL BAY
MEMBERS ASSOCIATION, INC., a
10 Washington Non-Profit Corporation,

Case No. CV-09-0018-JLQ

11 Plaintiffs,

**MEMORANDUM IN SUPPORT OF
MOTION FOR SUMMARY
JUDGMENT RE EJECTMENT**

12 v.

13 UNITED STATES OF AMERICA;
14 UNITED STATES DEPARTMENT
OF THE INTERIOR; THE BUREAU
15 OF INDIAN AFFAIRS, et al.,
16 Defendants.

17
18 **INTRODUCTION**

19 The United States renews its motion for summary judgment seeking an order
20 ejecting Plaintiffs from MA-8 which they have unlawfully occupied since February
21 2009. The United States submits that there is no genuine dispute as to any material
22 fact and summary judgment is appropriate. The government demonstrates below that
23 the contingencies the Court noted in its Memorandum Opinion and Order of January
24 12, 2010, (ECF No. 144) have been satisfied. Federal Defendants contend this
25 motion is now ripe for consideration. This summary judgment motion addresses only

1 ejectment. Federal Defendants will seek to pursue their claim for trespass damages at
2 a later time.

3 ARGUMENT

4 **1. Summary Judgment Standard**

5 Summary judgment is appropriate when “there is no genuine issue as to any
6 material fact and [where] the moving party is entitled to judgment as a matter of
7 law.” Fed. R. Civ. P. 56(c). The party moving for summary judgment bears the
8 initial burden of showing that there is an absence of any issues of material fact.
9 *Celotex v. Catrett*, 477 U.S. 317, 324 (1986). If the moving party meets this burden,
10 the non-moving party may not rest upon its pleadings, but must come forward with
11 specific facts by use of affidavits, depositions, admissions, or answers to
12 interrogatories showing there is a genuine issue for trial as to the elements essential
13 to the non-moving party’s case. Fed. R. Civ. P. 56(e); *Celotex*, 477 U.S. at 324;
14 *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 256 (1986). The non-movant cannot
15 avoid summary judgment by resting on bare assertions, general denials, conclusive
16 allegations or mere suspicion. *See*, Fed. R. Civ. P. 56(e); *Lujan v. Nat’l Wildlife*
17 *Fed’n*, 497 U.S. 871, 886-88 (1990) (non-moving party must offer specific facts
18 contradicting the acts averred by the movant that indicate that there is a genuine
19 issue for trial); *Matsushita Elec. Indus. Co., Ltd. v. Zenith Radio Corp.*, 475 U.S.
20 574, 586, 106 S.Ct. 1348, 1356, 89 L.Ed.2d 538 (1986) (When the moving party has
21 carried out its burden under Rule 56(c), its opponent must do more than simply
22 show that there is some metaphysical doubt as to the material facts).

23 **2. United States’ Representation of Interests of Indian Landowners**

24 The United States brings this counterclaim for ejectment in its role as trustee for
25 the Indian beneficial owners of MA-8. The Supreme Court has recognized a variety

1 of federal common law causes of action to protect Indian lands from trespass,
2 including actions for ejectment and damages. *United States v. Pend Oreille Pub. Util.*
3 *Dist. No. 1*, 28 F.3d 1544, 1549 n.8 (9th Cir. 1994), *cert. denied*, 514 U.S. 1015
4 (1995) (citing *Marsh v. Brooks*, 49 U.S. (8 How.) 223, 232, 12 L. Ed. 1056 (1850)
5 (action for ejectment); *County of Oneida v. Oneida Indian Nation*, 470 U.S. 226 at
6 233-36 (1985) (action for damages); *United States v. Southern Pacific Transp. Co.*,
7 543 F.2d 676, 682-84 (9th Cir. 1976) (action for damages)).

8 The United States may bring this ejectment action without the beneficial Indian
9 owners being parties to the action. *Heckman v. United States*, 224 U.S. 413 (1912).
10 *Heckman* involved an action by the United States against grantees to cancel
11 conveyance of restricted Indian land made without the approval of the Secretary of
12 the Interior. As the Supreme Court explained in response to Heckman's argument
13 that the absence of the Indian beneficial owners as parties barred the action,

14 [this] argument necessarily proceeds upon the assumption that the
15 representation of these Indians by the United States is of an incomplete or
16 inadequate character; that although the United States, by virtue of the
17 guardianship it has retained, is prosecuting this suit for the purpose of
18 enforcing the restrictions Congress has imposed, and of thus securing
19 possession to the Indians, their presence as parties to the suit is essential
20 to their protection. This position is wholly untenable.

21 *Heckman*, 224 U.S. at 444. Continuing, the Court explained that

22 [w]hen the United States instituted this suit, it undertook to represent, and
23 did represent, the Indian grantors whose conveyances it sought to cancel.
24 It was not necessary to make these grantors parties, for the Government
25 was in court on their behalf. Their presence as parties could not add to, or
detract from, the effect of the proceedings to determine the violation of
the restrictions and the consequent invalidity of the conveyances.

Heckman, 224 U.S. at 445.

1 But in filing this action as a trustee protecting the Indian beneficial landowners'
2 rights to unencumbered occupation and use of MA-8, the United States is not
3 representing each landowner personally. Rather, it is representing all of them
4 collectively to protect their interests in MA-8 because of Congress's action to create
5 this allotment and declare that it would be held in trust by the United States. *See, e.g.*
6 *United States v. Mitchell*, 445 U.S. 535, 544 (1980) (holding land "in trust" creates
7 duty to prevent unlawful alienation and taxation of the trust land). Consequently, as
8 we argue below, there should be no obstacle to dismissing the Indian beneficial
9 landowners as unnecessary to the prosecution of—or defense against—the United
10 States' motion.

11 **3. The Undisputed Facts Demonstrate That Plaintiffs Have No Right**
12 **to Occupy MA-8 and Are Therefore Trespassing Upon the Indian**
13 **Trust Land.**

14 Federal Defendants rely on and refer the Court to their initial Statement of
15 Material Facts, ECF No. 73, and to its Supplemental Statement of Material Facts,
16 filed herewith.

17 A legal claim for ejectment consists of the following elements: (1) plaintiffs
18 are out of possession; (2) the defendants are in possession, allegedly wrongfully;
19 and (3) plaintiffs claim damages because of the allegedly wrongful possession.
20 *Oneida Indian Nation of N.Y. v. County of Oneida*, 414 U.S. 661, 665, 683, 94 S.Ct.
21 771 (1974) (citing *Taylor v. Anderson*, 234 U.S. 74, 34 S.Ct. 724 (1914)). As noted
22 above, Federal Defendants are not pursuing their claim for damages in this motion.

23 **A. MA-8 Is Indian Land**

24 When this action was filed, Plaintiffs and the Federal Defendants were in
25 agreement that MA-8 was held by the United States for the benefit of the Indian

1 landowners. *Cf.* Complaint, ECF No. 1, ¶ 33 ("The United States holds title to MA-
2 8 for the use and benefit of individual Indian allottees") *with* Federal Defendants'
3 Answer, ECF No. 42, ¶ 33) ("Federal Defendants admit that the United States holds
4 MA-8 in trust for the Tribe and certain individual Indians"). It now appears that
5 Plaintiffs may have changed their position about whether MA-8 is Indian trust land.
6 *See* Plaintiffs' Response to Defendant Colville Tribes' Motion to Dismiss, ECF No.
7 223 at 6 ("above history raise[s] a serious question as to the nature of the property
8 and its qualification as trust land").

9 The Court should apply judicial estoppel to prevent Plaintiffs from now
10 taking the position that MA-8 is not trust land. Under the doctrine of judicial
11 estoppel, a party taking a position in litigation precludes that party from later
12 assuming an inconsistent position on the same issues. *Helmand v. Gerson*, 105 F.3d
13 530, 534 (9th Cir. 1997). "It is an equitable doctrine intended to protect the
14 integrity of the judicial process by preventing a litigant from playing fast and loose
15 with the courts." *Id.* (citation and quotations omitted). Privity and detrimental
16 reliance are not required because the doctrine protects the integrity of the judicial
17 system, not the litigants. *Burnes v. Pemco Aeorplex, Inc.*, 291 F.3d 1282, 1286
18 (11th Cir. 2002). Plaintiffs' change in position would remove the United States
19 from the litigation (if the land is not trust land), undercutting the very premise of
20 Plaintiffs' complaint. As this Court has noted, such a changed position is also
21 inconsistent with characterizations that formed the basis for rulings in this Court, in
22 Cause No. 08-CV-177-RHW before Judge Whaley, and before the Ninth Circuit
23 court of Appeals. ECF No. 227 at 4. The consequences that follow from this new
24 position should lead the Court to apply judicial estoppel and not allow Plaintiffs to
25 change position as to the land's status some three years after filing the complaint.

1 If the Court declines to apply judicial estoppel, the issue of the status of MA-
2 8 involves no dispute as to material facts—only a dispute about the correct legal
3 interpretation of statutes and undisputed actions taken by the President and other
4 executive officers. It is appropriate for resolution by summary judgment.

5 Although the court has twice been presented with citations to statutes,
6 regulations, and executive action that prove that MA-8 remains in trust status, we
7 lay out for the Court’s benefit in one place Federal Defendants’ legal argument. As
8 noted by Plaintiffs at ECF No. 223 at 5, the Supreme Court in *Starr v. Long Jim*,
9 227 U.S. 613 (1913) generally describes the origin of the Moses allotments such as
10 MA-8. In furtherance of an agreement between the Moses Band and the United
11 States, ratified by the Act of July 4, 1884, 23 Stat. 79 (*Kelley Dec.*, Exhibit 1),
12 Congress enacted legislation providing for the issuance of patents to Indians of the
13 Band.¹ Act of March 8, 1906, 34 Stat. 55; *Kelley Dec.*, Exhibit 2. The 1906 Act
14 stated that the patents were to declare that the land allotted would be held in trust
15 status for ten years from the date of the Act. *Id.* The two patents issued to Wapato
16 John so state. *Wulff Dec.*, Exhibit 4. As discussed below, significantly, section 2 of
17 the 1906 Act also provided that the Indian allottee could sell the allotted land,
18 *except for 80 acres*, under the rules and regulations of the Secretary of the Interior.

19 As was common for many trust allotments, (Cohen’s Handbook of Federal
20 Indian Law § 16.03[4][b][ii] (2005 ed.)) (*Kelley Dec.*, Exhibit 3), the original

21
22 ¹ Wapato Heritage LLC has asserted, without citation, that Federal Defendants have
23 contended that MA-8 was created under the General Allotment Act. ECF No. 225
24 at 12. This is inaccurate. Federal Defendants have never asserted that MA-8 was
25 issued pursuant to the General Allotment Act. *See* ECF No. 42 at ¶¶ 18, 30-31.

1 ten-year trust period was extended repeatedly by executive order. The first
2 extension occurred on December 23, 1914. Pursuant to authority in section 5 of the
3 Act of February 8, 1887 (24 Stat. 388) and the Act of June 21, 1906 (34 Stat. 325),
4 the President extended the ten-year period of trust on Wapato John's allotment for a
5 further period of ten years to March 8, 1926. Executive Order 2109 *in* Charles J.
6 Kappler, Indian Affairs Laws and Treaties, Vol. IV 1050-1051 (1929) attached as
7 *Kelley Dec.*, Exhibit 4. Plaintiffs³ have implied that this Executive Order was
8 without authority because MA-8 was not issued pursuant to the Act of February 8,
9 1887 (commonly known as the General Allotment Act). ECF No. 223 at 6-7. This
10 argument lacks any merit. In 1906 Congress had granted the President the authority
11 to "continue such restrictions on alienation for such period as he may deem best"
12 with respect to all allotments—not just those issued under the General Allotment
13 Act. Act of June 21, 1906, 34 Stat. 325, *codified at* 25 U.S.C. § 391; *see also* Joint
14 Resolution 31 of June 19, 1902, 32 Stat. 744 (all allotments to Indians "shall be
15 subject to all the restrictions and carry all the privileges incident to allotments made
16 under the [General Allotment Act] and other general Acts amendatory thereof or
17 supplemental thereto") *Kelley Dec.*, Exhibit 5; *United States v. Jackson*, 280 U.S.
18 183, 197 (1930) (Act of June 21, 1906, 34 Stat. 325, authorized President to extend
19 trust restrictions on non-General Allotment Act allotments). Thus, in 1914 and
20 thereafter, the President had full authority to extend the trust period of MA-8.

21
22
23 ³ Wapato Heritage LLC agrees with Federal Defendants that this executive order
24 was effective to extend the trust restrictions for an additional ten years. ECF No.
25 225 at 6.

1 Plaintiffs and Wapato Heritage LLC argue that the Act of May 20, 1924, 43
2 Stat. 133 (submitted by the Colville Tribe at ECF No. 226-2), lifted all restrictions
3 on alienation and caused MA-8 to lose its trust status. ECF No. 223 at 7; ECF No.
4 225 at 15-16. Both parties are in error. The 1924 Act gives no indication that it was
5 intended to remove or lift the trust status from these allotments. Nor does it
6 mention that the land should thereafter be considered to be in fee status, or that the
7 Secretary was directed to issue fee patents to the beneficial owners. All Plaintiffs
8 and Wapato Heritage LLC can point to in support of their argument is the statute's
9 reference to the allottee's authority to sell the entire allotment. But, recall that the
10 1906 statute directing the issuance of the patents authorized the sale of all but 80
11 acres of the allotment. The 1924 statute merely removed that acreage limitation—it
12 did not change the trust status of the allotment by its mere enactment.

13 This interpretation of the statute is further supported by the fact that in the case
14 of MA-8 the operative language relates to Wapato John's heirs,⁴ and the 1924 Act
15 authorized his heirs to sell the land "in accordance with the provisions of [the Act of
16 June 25, 1910, 36 Stat. 855]." The Act of June 25, 1910, related solely to
17 allotments "before the expiration of the trust period and before the issuance of a fee
18 simple patent." *Kelley Dec.*, Exhibit 6. It would make no sense for Congress to
19 authorize sales "in accordance with" a statute relating to allotments still in trust
20 status if it intended the 1924 Act to automatically release such allotments from trust
21 status. The only reasonable interpretation is that the restriction against a sale of the
22 entire allotment was now lifted.

23 This interpretation of the effect of the 1924 Act is additionally supported by
24 action taken by the President two years later. On February 10, 1926, the President

25 ⁴ Wapato John had died in September 1911. *Wulff Dec.*, Exhibit 5.

1 again extended the trust period for the Moses allotments except for a single one
2 made in the name of another Indian. Executive Order 4382; *see also* 1926 Report of
3 the Commissioner of Indian Affairs at 9, attached *Kelley Dec.*, Exhibits 7 & 8. The
4 President would not have taken this action if the 1924 Act ended the trust period of
5 these allotments. The position taken by Plaintiffs and Wapato Heritage LLC are
6 entirely without merit. The 1924 Act did not affect the trust status of MA-8.

7 From the 1920's to the present day, various executive orders issued by either
8 the President or officials of the Department of the Interior have extended the trust
9 status of MA-8 and other allotments on a periodic basis. *See Kelley Dec.*, Exhibits
10 9-18 provided for the convenience of the Court. Most recently, Congress enacted
11 legislation that comprehensively extended the trust period indefinitely for "all lands
12 held in trust by the United States for Indians." 25 U.S.C. § 478-1. There is no
13 doubt that MA-8 remains in trust status.

14 Finally, both Plaintiffs and Wapato Heritage LLC suggest that the issuance of
15 fee patents for certain interests in MA-8 support their view that the entire allotment
16 has lost its trust status. ECF No. 223 at 8; ECF No. 225 at 6. Again, they are
17 wrong. The fee patents attached to Plaintiffs' Declaration of Kristin M. Ferrera,
18 ECF No. 224, were issued because the heirs that inherited those interests were
19 determined to be Canadian nationals for whom the United States does not hold land
20 in trust. *Wulff Dec.*, Exhibit 6. As the Court recently noted in its Order Granting in
21 Part and Denying in Part Confederated Tribes' Motion to Dismiss, ECF No. 227 at
22 2, the ownership of MA-8 has become significantly fractionated over time. When
23 such undivided fractional interests are inherited by non-Indians or Canadian
24 nationals the United States issues a fee patent to the heirs. 25 C.F.R. § 152.6;
25 *Bailless v. Paukune*, 344 U. S. 171 (1952); *Estate of Mary Ann Snohomish*

1 *Cladoosby*, 94 I.D. 199, 203-204 (1987) attached as *Kelley Dec.*, Exhibit 19.

2 However, the issuance of a fee patent with respect to an undivided fractional interest
3 in the allotment does not remove the trust status of the remaining interests.

4 **B. Plaintiffs Have No Right to Occupy MA-8**

5 Plaintiffs are an individual and a Washington State non-profit corporation.
6 ECF No. 1, ¶¶ 10-11. Neither Plaintiff has claimed any ownership interest in MA-8.
7 According to 25 C.F.R. § 162.104(d) "any [nonowner] person or legal entity,
8 including an independent legal entity owned and operated by a tribe, must obtain a
9 lease under these regulations before taking possession [of Indian land]".
10 Consequently, in order for Plaintiffs to lawfully occupy or possess Indian land such
11 as MA-8 they must obtain a lease under 25 C.F.R. Part 162, the regulations
12 governing the leasing of Indian land. It is conceded that at one time, the Master
13 Lease (Lease No. 82-21) was the lawful source of Plaintiffs' right to occupy MA-8.
14 However, the Master Lease terminated (*Wapato Heritage L.L.C. v. United States*,
15 637 F.3d 1033, 1040 (9th Cir. 2011)), and any rights Plaintiffs may have had to
16 occupy MA-8 expired at the same time. Yet Plaintiffs continue to occupy and
17 possess portions of MA-8 without a lease or other lawful authority. *Plaintiffs'*
18 *Answer to Counterclaim*, ECF No. 43 at ¶ 5; *Wulff Dec.* at ¶ 4. Plaintiffs'
19 occupancy of MA-8 prevents the Indian owners from using that portion of MA-8.
20 Since February 2009, Plaintiffs have paid no rent or other compensation to the BIA
21 on behalf of the Indian beneficial owners while occupying MA-8. *Wulff Dec.* at ¶ 4.

22 This Court has already ruled with respect to many arguments raised by
23 Plaintiffs in defense to the Federal Defendants' initial motion. In all but one
24 instance, the Court held Plaintiffs' arguments were without merit.
25

1 First, the Court held that paragraph 8 of the Master Lease did not provide any
2 right for the Plaintiffs to occupy MA-8 until 2034. Memorandum Opinion (ECF
3 No. 144) at 28-31. Plaintiffs' occupancy was not properly considered a subtenancy
4 and paragraph 8 did not apply to the natural expiration of the Master Lease at the
5 end of its 25-year term. Nor did the 2004 Settlement Agreement operate to modify
6 the Master Lease and extend it to 2034. Memorandum Opinion (ECF No. 144) at
7 31-32. In fact, the 2004 Agreement provided that any of its terms found to be
8 inconsistent with the Master Lease would be deemed revoked.

9 Next, the Court rejected Plaintiffs' argument that state law provides an
10 independent basis to bind the Indian landowners to the terms of the 2004 Agreement
11 between Plaintiffs and Wapato Heritage. Memorandum Opinion (ECF No. 144) at
12 33-34. Also rejected was Plaintiffs' argument that collateral estoppel and res
13 judicata barred Federal Defendants from denying they were bound by the 2004
14 Agreement. Memorandum Opinion (ECF No. 144) at 34-35. The Court found that
15 the United States' relation to the settlement negotiations did not support a
16 conclusion that BIA and the Indian landowners were in privity with, and bound by,
17 the actions of Wapato Heritage. Finally, the Court rejected Plaintiffs' arguments
18 related to waiver, laches, and accord and satisfaction. Memorandum Opinion (ECF
19 No. 144) at 35-36.

20 The only defense not addressed in the Memorandum Opinion was a claim by
21 Plaintiffs that equitable estoppel prohibits both the Federal Defendants and the
22 Indian landowner defendants from denying Plaintiffs the right to occupy MA-8 until
23 2034. The Court declined to rule on that issue in light of its conclusion that the BIA
24 had not shown it was timely to maintain its ejectment and trespass action.
25 Memorandum Opinion (ECF No. 144) at 38.

1 **C. Federal Defendants’ Action to Eject Plaintiffs From MA-8 Is**
2 **Timely**

3 In the two years since this Court issued its Memorandum Opinion, much has
4 occurred. First, Wapato Heritage’s claims against the United States have been
5 finally resolved and the Ninth Circuit has ruled that the Master Lease terminated in
6 February 2009 at the end of its 25-year term. *Wapato Heritage L.L.C. v. United*
7 *States*, 637 F.3d 1033, 1040 (9th Cir. 2011) (“we hold that Wapato’s option to
8 renew the Lease was not effectively exercised by Evans, or later by Wapato, and
9 that the Lease terminated upon the last day of its 25-year term”). Second, Wapato
10 Heritage has not taken action to address the inadequacies in its proposed 99-year
11 replacement lease. Nor are Plaintiffs and the Indian landowners engaged in
12 negotiations to obtain a lease. Finally, the BIA has consulted with the Indian
13 landowners in accordance with the regulations and is taking this action with the full
14 support of them. It is appropriate that the Court rule on Federal Defendants’
15 renewed Motion for Summary Judgment, eject Plaintiffs from MA-8 and award
16 trespass damages against Plaintiffs.

17 Wapato Heritage submitted its draft 99-year replacement lease in 2006. As
18 summarized in a letter from the BIA to counsel for Wapato Heritage (*Wulff Dec.*,
19 Exhibit 1), during 2006 and 2007, the BIA engaged in numerous communications
20 with Wapato Heritage, its representatives, the development company it was working
21 with, and the Indian landowners. Although BIA’s concerns and doubts about the
22 draft lease were clearly communicated to Wapato Heritage during that time, none of

23 ///

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///

1 the concerns were addressed.⁵ As a consequence, no later than March 2010 when a
2 summary of these communications was provided to it, Wapato Heritage was on
3 notice that the BIA deemed its proposal for a new 99-year replacement lease stale
4 and would take no further action on it. BIA indicated that if Wapato Heritage was
5 still interested in pursuing negotiations it was free to contact the Indian landowners.
6 *Wulff Dec.*, Exhibit 1. Within a week, BIA provided the names and addresses of
7 the landowners to Wapato Heritage's counsel. *Wulff Dec.*, Exhibit 2. Since March
8 2010, the BIA has been provided with no evidence that negotiations for a new lease
9 are in progress. *Wulff Dec.* at ¶¶ 3, 4. There is no basis to delay consideration of
10 this motion under 25 C.F.R. § 162.623 on the theory that negotiations are ongoing
11 between Wapato Heritage and the Indian landowners.

12 Nor is negotiation going on between Plaintiffs and the Indian landowners at
13 this time. *Wulff Dec.* at ¶ 3. In fact, when their input was requested, the Indian
14 landowners overwhelmingly rejected that possible action. After the Ninth Circuit
15 upheld the district court's ruling that the Master Lease had expired, the BIA
16 consulted with the Indian landowners about what they wanted to do next. *Wulff*
17 *Dec.*, Exhibit 3. As set forth in the *Wulff Dec.* at ¶¶ 6-7, landowners holding just
18 over 81% of the Indian trust interests indicated they wanted BIA to take action to
19 eject Plaintiffs and seek trespass damages for their occupation of MA-8 since
20

21
22 ⁵ Indeed, in *Wapato Heritage L.L.C. v. United States*, 423 Fed. Appx. 709, 711(9th
23 Cir. 2011), the Ninth Circuit upheld the district court's ruling that BIA had not
24 unlawfully withheld or unreasonably delayed action on the replacement lease and
25 had, in fact, articulated rational reasons for not approving the replacement lease.

1 February 2009.⁶ Accordingly, there is no reason to delay consideration of this
2 motion on the basis that BIA has failed to consult with the Indian landowners.
3 Consideration of Federal Defendants' action for ejectment is timely.

4 **D. Plaintiffs Cannot Show that the Federal Defendants Are Equitably**
5 **Estopped From Asserting Plaintiffs Have No Right to Occupy**
6 **MA-8 Until 2034.**

7 In response to Federal Defendants' initial Motion to Dismiss or for Summary
8 Judgment, (ECF No. 109), Plaintiffs argued that the BIA was estopped to deny
9 Plaintiffs' rights to occupy MA-8 until February 2, 2034. ECF No. 82 at 5. But as
10 was set forth clearly in the Federal Defendants' Response to Plaintiffs' Third
11 Motion for Summary Judgment, ECF No. 120, equitable estoppel does not lie
12 against the government on the same terms as against another litigant and Plaintiffs
13 have failed to meet the heightened test applicable to the United States. First, in
14 cases where the United States acts in its capacity as a sovereign, including as a
15 trustee for Indians, the affirmative defense of estoppel does not apply. *See State of*
16 *New Mexico v. Aamodt*, 537 F.2d 1102, 1110 (9th Cir. 1976); *United States v.*
17 *Ahtanum Irrigation District*, 236 F.2d 321, 334 (9th Cir. 1956) *cert. denied* 352
18 U.S. 988 (1957). Even affirmative statements and actions by federal officials
19 adverse to the position of the government will not support a defense of estoppel
20 against the United States. *United States v. California*, 332 U.S. 19 (1947). But
21 even if such a claim could be made, Plaintiffs have not put forward any evidence
22 that BIA made affirmative and deliberately misleading statements to them about the

23 ⁶ Owners holding 2% indicated they wanted to engage in negotiations with
24 Plaintiffs, and the remaining owners did not respond to the inquiry by the BIA.
25 Wulff Dec. at ¶ 7.

1 term of the Master Lease prior to or at the time they entered into the camping
2 memberships in the 1980s or 1990s or thereafter at the time of the 2004 Settlement
3 Agreement. Nor have they demonstrated how they reasonably relied upon such
4 action to their detriment.

5 **E. Plaintiffs Have Alleged No Basis for a Claim Against the Indian**
6 **Landowners and Those Non Federal Defendants Should Be**
7 **Dismissed**

8 Plaintiffs also have failed to put forward any evidence that the Indian
9 landowners took action that could reasonably be found to cause Plaintiffs to believe
10 they could continue to occupy MA-8 until 2034, notwithstanding the terms of the
11 Master Lease. More importantly, however, even if Plaintiffs could somehow show
12 that individual Indians took action that Plaintiffs relied upon to their detriment, such
13 evidence does not relieve them from the legal conclusion that they have no rights to
14 occupy MA-8. The fact that MA-8 is Indian trust land imbues it with greater
15 protections. For example, even if an Indian landowner were to execute an explicit
16 lease or deed granting someone the right to occupy his trust land, and accept
17 payment for such lease or deed, such action is not a defense to the claim that the
18 lease or deed was inconsistent with federal law and grants the holder no rights. *See*
19 *e.g., Heckman v. United States*, 224 U.S. 413 (1912) (thousands of deeds executed
20 by Indian landowners held invalid due to lack of government approval). Similarly,
21 the equitable defense of laches is not effective as against a claim that a deed of
22 Indian land was executed inconsistent with federal law. *Ewert v. Bluejacket*, 259
23 U.S. 129, 137 (1922). Execution of a deed and acceptance of payment for the land
24 would normally set up an extreme example of action supporting a claim for
25 equitable estoppel, but the courts have repeatedly denied any such defense to the

1 clear legal requirement that occupancy of Indian trust land is controlled by strict
2 laws intended to protect the Indian owners from such actions.

3 For this reason Federal Defendants request that this Court dismiss the
4 individual defendants from this action. Plaintiffs have never alleged that any of the
5 landowners told them they thought the lease had been renewed, or that any of the
6 landowners participated in the negotiations with Wapato Heritage LLC that resulted
7 in the 2004 Agreement. Even the single payment associated with the 2004
8 Agreement forwarded by Wapato Heritage LLC to the landowners was not evidence
9 of an extension of the lease to 2034. The Court rejected Plaintiffs' argument that
10 receipt of such a payment ratified the 2004 Agreement. ECF No. 144 at 32, 36.

11 Consequently, Plaintiffs cannot hope to gain any relief against the landowners
12 on this theory of equitable estoppel, and the Court should dismiss the individual
13 Indian defendants.

14 CONCLUSION

15 For the reasons set forth above, Federal Defendants respectfully request the
16 Court grant summary judgment in favor of Federal Defendants on their counterclaim
17 for ejectment against Plaintiffs.

18 Dated this 22nd day of March, 2012.

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CERTIFICATE OF SERVICE

I hereby certify that on March 22, 2012, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system which will send notification of such filing to the following:

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and hereby certify that I have mailed by United States Postal Service the document to the following non-CM/ECF participants:

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