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Caremark RX, LLC; Aetna, Inc.; and
14 *Aetna Health, Inc.*

15 **UNITED STATES DISTRICT COURT**
16 **FOR THE DISTRICT OF ARIZONA**

17 Caremark, LLC; Caremark PHC, LLC;
18 CaremarkPCS Health, LLC; Caremark Rx,
LLC; Aetna, Inc.; and Aetna Health, Inc.,

19 Petitioners,

20 v.

21
22 The Chickasaw Nation; The Chickasaw
23 Nation Department of Health; The Ardmere
24 Health Clinic; The Chickasaw Nation
25 Medical Center; The Purcell Health Clinic;
26 The Tishomingo Health Clinic; and
Chickasaw Nation Online Pharmacy Refill
Center,

27 Respondents.
28

Case No. 2:21-cv-00574-SPL

**PETITIONERS' MEMORANDUM OF
LAW IN SUPPORT OF PETITION
FOR ORDER TO COMPEL
ARBITRATION**

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INTRODUCTION

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2 The Chickasaw Nation (the “Nation”) has sued Petitioners and others in the United
3 States District Court for the Eastern District of Oklahoma, alleging that Petitioners and
4 other defendants have violated 25 U.S.C. § 1621e (the “Recovery Act”) by failing to
5 reimburse the Nation’s pharmacies for certain pharmacy claims (the “Complaint”). The
6 Nation owns and operates these pharmacies through the Chickasaw Nation Department
7 of Health (“Department of Health”). The Nation’s relationship with Petitioner Caremark,
8 LLC (“Caremark”), however, is governed by a Provider Agreement, through which each
9 of the Nation’s pharmacies expressly agreed to arbitrate “[a]ny and all disputes . . .
10 including but not limited to, disputes in connection with, arising out of, or relating in any
11 way to” the Provider Agreement in Arizona (the “Arbitration Provision”). Having
12 received the economic benefits of the Provider Agreement for many years, the Nation
13 and its pharmacies cannot now repudiate their obligations under that same agreement by
14 ignoring the Arbitration Provision and attempting to litigate in its preferred venue of the
15 Eastern District of Oklahoma. Thus, the dispute in the Complaint, which unquestionably
16 falls within the scope of the Arbitration Provision, must be arbitrated.

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20 The Nation should not be allowed to circumvent the valid Arbitration Provision in
21 the Provider Agreement by filing a Complaint in the Eastern District of Oklahoma, and
22 framing its claims as allegedly arising solely under the Recovery Act, not under the
23 parties’ contracts. (Compl. ¶ 55 & n.17). In so doing, the Nation is attempting to
24 undermine the bargained for benefits of the parties to the Provider Agreement. It also
25 defies the underlying business realities where the Provider Agreement and incorporated
26 Provider Manual set the terms and conditions for the reimbursement for each and every
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1 one of the pharmacy transactions at issue in this case. Moreover, Nation’s Complaint
2 contravenes the contract’s choice of venue provision, which requires disputes to be
3 arbitrated in Arizona, as well as settled Tenth Circuit law, which requires any action to
4 compel arbitration be filed in this Court.

5
6 Under the Federal Arbitration Act (“FAA”), the Nation is bound by the Provider
7 Agreement to arbitrate the dispute in the Complaint. This applies to Caremark and the
8 other Petitioners named in the Complaint, as both the plain terms of the Provider
9 Agreement and well-recognized principles of law and estoppel mandate that the Nation
10 and its pharmacies arbitrate their claims against them. Indeed, numerous federal courts—
11 including the District Court for the District of Arizona—have reached these conclusions
12 when presented with virtually identical arbitration provisions involving claims against
13 the same or similar parties as Petitioners.

14
15 Finally, the Nation cannot claim sovereign immunity to avoid arbitration.
16 Supreme Court and Ninth Circuit precedent make clear that by agreeing to the Arbitration
17 Provision, the Nation waived immunity for the purposes of this dispute.
18

19 **FACTUAL BACKGROUND**

20 **I. The Nation’s Pharmacies, Caremark, and the Complaint**

21 The Nation owns and operates the pharmacies identified in the Complaint and
22 named as Respondents to this Petition. *See* Compl. ¶ 1 (“Plaintiff the Chickasaw Nation
23 (the ‘Nation’) has established a robust and sophisticated healthcare system, which
24 includes several ITU Pharmacies throughout the territory of the Chickasaw Nation.”)
25 (footnote omitted); *id.* ¶ 73 & n.23. Caremark is a Pharmacy Benefit Manager (“PBM”).
26
27 Petition Ex. 1 (Compl. ¶¶ 9-10, 14); Harris Decl. ¶ 3. As a PBM, Caremark provides
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1 services to insurers, third-party administrators, business coalitions, and employer
2 sponsors of group health plans. The array of services Caremark and its affiliates offer
3 their PBM clients includes the administration and maintenance of pharmacy networks.
4 In exchange for access to the sizable market of Caremark’s PBM plans, the pharmacies
5 included in the networks agree by contract to fill prescriptions for participants in
6 Caremark’s PBM clients’ health plans and receive reimbursements for those
7 prescriptions at rates specified in the contracts.
8

9 Beginning in 2003, the Nation’s pharmacies, through the Nation’s Department of
10 Health, entered into the Provider Agreement with Caremark or one of its predecessor
11 entities. (Harris Decl., ¶¶ 20-21, 24.) The Provider Agreement expressly incorporates the
12 terms and conditions of the Provider Manual, as amended from time to time. (*See* Harris
13 Decl. Exs. A-B at § 11 (“[T]his Agreement [i.e. the Provider Agreement], the Provider
14 Manual, and all other Caremark Documents constitute the entire agreement between
15 Provider and Caremark, all of which are incorporated by this reference as if fully set forth
16 herein and referred to collectively as the ‘Provider Agreement’ or ‘Agreement’”). The
17 Provider Manual likewise states that it is a “part of the Provider Agreement and [is]
18 incorporated into the Provider Agreement.” (Harris Decl. Ex. M at § 1, “General
19 Information.”). Finally, the Nation’s pharmacies also entered into network enrollment
20 forms, or “NEFs,” including as recently as 2020, which may amend and/or supplement
21 the Provider Agreement and Provider Manual.¹ Taken together, these three sets of
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27 ¹ Most of the individual Provider Agreements and NEFs were signed by the Chief
28 Pharmacist of the Nation for each ITU Pharmacy, who is now the Lieutenant Governor
of the Nation. (*See* The Chickasaw Nation, Office of the Governor,

1 documents—the Provider Agreement, the Provider Manual, and the NEFs—constitute
2 the contractual relationship between the Nation’s pharmacies and Caremark, and are
3 referred to collectively as the “Provider Agreement” unless otherwise indicated.

4 The Provider Agreement sets forth the terms of the Nation’s pharmacies’
5 participation in the Caremark networks. Updates and amendments to the Provider
6 Manual are distributed to all pharmacy-service providers in Caremark’s network. (Harris
7 Decl. ¶¶ 33-35 and Ex. I.). By accepting, acknowledging and acting under the Provider
8 Agreement, the pharmacies agreed to be bound by the most recent Provider Manual in
9 effect at the time. (*Id.* Ex. M (Provider Manual) § 15.07.). The most recent update and
10 amendment to the Provider Manual was sent to the Nation’s pharmacies in 2020. (Harris
11 Decl. ¶ 41 and Ex. M.). Afterward, the Nation’s pharmacies accepted amendments to the
12 Provider Manual, including those containing the Arbitration Provision, and continued
13 their submission of pharmacy claims to Caremark, thereby further ratifying their
14 agreement to the terms of the amended Provider Manual. (*See* Ex. 1, Decl., ¶ 1; Ex. 2,
15 Provider Manual, § 15.07, at 90.)

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19 The Nation was not required to enter into any Provider Agreement with Caremark,
20 but the Nation chose to do so in order to effectuate its rights of reimbursement and cost
21 recovery under the Recovery Act. (*See* Petition Ex. 1, Compl. ¶ 55; *see id.* Ex. 2 (April
22 19, 2016 letter at p. 1).) The benefits to the Nation and its pharmacies of being parties to
23 Caremark’s Provider Agreement include access to Caremark’s eligibility information at
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<https://governor.chickasaw.net/About/Lt-Governor.aspx>); (Harris Decl. Ex. B (Provider
28 Agreement Signature Page)).

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1 the point of sale. By using a third-party subscription service, the Nation and its
2 pharmacies can determine whether one of its members who presents a prescription in one
3 of the Nation's pharmacies is eligible for prescription benefit coverage through a plan
4 administered by Caremark. The Nation and its pharmacies also can call a Caremark help
5 desk to inquire about a member's eligibility. Pursuant to the parties' contractual
6 relationship, the Nation and its pharmacies have an ability to submit prescriptions
7 electronically in real time to Caremark at the point of sale, though the pharmacies often
8 submit pharmacy claims electronically to Caremark after the prescriptions have been
9 dispensed. (Harris Decl. ¶ 16.). These are substantial logistical and economic benefits
10 to the Nation's recovery efforts, and the Nation has acknowledged this. (See Petition Ex.
11 2 (April 19, 2016 letter at p. 1).)

14 As with any contract in exchange for the benefits received by the Nation and its
15 pharmacies, they have agreed to certain terms and conditions. One of these is the
16 requirement that any dispute between the parties be resolved through arbitration—
17 including, as discussed below, any dispute regarding the Nation's rights under the
18 Recovery Act pertaining to its pharmacies' claims, and any dispute relating to its
19 pharmacies' participation in any of Caremark's networks. Specifically, the Arbitration
20 Provision in the current Provider Manual provides in relevant part:
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23 Any and all disputes between Provider and Caremark *[including*
24 *Caremark's current, future, or former employees, parents, subsidiaries,*
25 *affiliates, agents and assigns (collectively referred to in this Arbitration*
26 *section as "Caremark")]*, including but not limited to, disputes in
27 connection with, arising out of, or relating in any way to, the Provider
28 Agreement *or to Provider's participation in one or more Caremark*
networks or exclusion from any Caremark networks, will be exclusively
settled by arbitration. This arbitration provision applies to any dispute

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1 arising from events that occurred before, on or after the effective date of
 2 this Provider Manual. Any dispute otherwise arbitrable hereunder shall be
 3 deemed waived, and no such dispute shall be made or raised, unless a
 4 Dispute Notice has been given to Caremark, or arbitration filed, as provided
 5 below. Unless otherwise agreed to in writing by the parties, the arbitration
 6 shall be administered by the American Arbitration Association (“AAA”)
 7 pursuant to the then applicable AAA Commercial Arbitration Rules and
 8 Mediation Procedures including the rule governing Emergency Measures
 9 of Protection (available from the AAA). In no event may the arbitrator(s)
 10 award indirect, consequential, or special damages of any nature (even if
 11 informed of their possibility), lost profits or savings, punitive damages,
 12 injury to reputation, or loss of customers or business, except as required by
 13 Law.

14 The arbitrator(s) shall have exclusive authority to resolve any dispute
 15 relating to the interpretation, applicability, enforceability or formation of
 16 the agreement to arbitrate, including but not limited to, any claim that all
 17 or part of the agreement to arbitrate is void or voidable for any reason. In
 18 the event the arbitrator(s) determine that any provision of this agreement to
 19 arbitrate is invalid for any reason, such provision shall be stricken and all
 20 remaining provisions will remain in full force and effect. The arbitrator(s)
 21 must follow the rule of Law, and the award of the arbitrator(s) will be final
 22 and binding on the parties, and judgment upon such award may be entered
 23 in any court having jurisdiction thereof. Any such arbitration must be
 24 conducted in Scottsdale, Arizona and Provider agrees to such jurisdiction,
 25 unless otherwise agreed to by the parties in writing.

26 (Harris Decl. Ex. M, Provider Manual, § 15.09, at 91) (emphasis added). The
 27 Arbitration Provision also states that it “shall be governed by the Federal Arbitration
 28 Act, 9 U.S.C. §§ 1-16.” (*Id.*)

21 II. Procedural History

22 In April 2016, the Nation, through its legal department, wrote to Caremark
 23 regarding denials of payment on claims submitted by the Nation’s pharmacies to
 24 Caremark. (Petition Ex. 2 (April 16, 2019 Letter, at 1).) In that letter, the Nation stated
 25 that: (i) it was acting under a “Provider Agreement” with Caremark through its
 26 Department of Health; (ii) the relationship established by this Provider Agreement

1 “appeared to be beneficial” to the Nation; and (iii) the Nation had found nothing in the
 2 Provider Agreement, Provider Manual, or other correspondence with Caremark
 3 “explaining the sudden denial of claims or changing of claim practices.” (*Id.* at 1-2.)

4 On December 29, 2020, the Nation filed the Complaint in the District Court for
 5 the Eastern District of Oklahoma against Caremark as well as Caremark PHC, LLC,
 6 CaremarkPCS Health, LLC, Caremark Rx, LLC, Aetna, Inc., and Aetna Health, Inc
 7 (collectively referred to in the Complaint as “Defendants” but referred to here as
 8 “Petitioners”).² In the Complaint, the Nation principally alleges a violation of the
 9 Recovery Act by Caremark and the other Petitioners for their failure to reimburse its
 10 pharmacies for pharmacy claims.³ (*See, e.g.*, Petition Ex. 1 (Compl.) ¶ 79 (alleging the
 11 Petitioners “violate[d]” the Recovery Act by “denying claims for covered medications
 12 the Nation submitted on behalf of covered Member-patients”). The Nation contends that
 13 its pharmacies are “exempt” from specified reasons for denial under the Recovery Act.
 14 (*Id.* ¶ 83.) The Nation makes a similar claim based on allegations about “drug discount
 15 programs.” (*See id.* ¶¶ 86-102.)

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 19 After being served with the Complaint, and pursuant to the terms of the Arbitration
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22 ² The Complaint names “CVS Caremark LLC” as a defendant; however, there is no such
 23 legal entity. The Complaint also includes identical claims, based on the same allegations,
 24 against OptumRx, Inc., OptumRx Holdings, LLC, Optum, Inc., UnitedHealth Group,
 25 Inc., and United Healthcare Services, Inc; those parties are not before the Court in this
 26 Petition.

27 ³ Thus, this Court has jurisdiction over the instant Petition pursuant to 28 U.S.C. § 1331.
 28 *See Vaden v. Discover Bank*, 556 U.S. 49, 62 (2009) (“A federal court may ‘look through’
 a [FAA] § 4 petition to determine whether it is predicated on an action that ‘arises under’
 federal law”), *superseded by statute on other grounds*, 803 F.3d 635 (Fed. Cir.
 2015).

1 Provision, on February 10, 2021, Petitioners sent the Nation a Dispute Notice letter,
2 seeking to resolve the dispute raised in the Complaint in accordance with the terms of the
3 Arbitration Provision. (See Petition Ex. 4.) In a letter dated February 22, 2021, the
4 Nation through its counsel responded by asserting that the Arbitration Provision does not
5 apply to this dispute. (See Petition Ex. 5.)
6

7 Petitioners now bring the instant Petition to Compel Arbitration of the dispute in
8 the Nation's Complaint, supported by the Declaration of Stephanie Harris, with
9 accompanying exhibits, and this Memorandum of Law. Simultaneously, Petitioners are
10 also seeking before the District Court for the Eastern District of Oklahoma a stay of all
11 proceedings involving the Complaint.
12

13 SUMMARY OF ARGUMENT

14 The Nation, as owner and operator of its pharmacies, expressly agreed that all
15 disputes "in connection with, arising out of, or relating in any way to" the Provider
16 Agreement "will be exclusively settled by arbitration before a single arbitrator in
17 accordance with the rules of the American Arbitration Association" in Scottsdale,
18 Arizona. (See Harris Decl. Ex. M, Provider Manual, § 15.09, p. 91.) Having received
19 the economic benefits of the Provider Agreement for years, the Nation and its pharmacies
20 cannot now repudiate their obligations under that same agreement because they now
21 apparently have a preference for federal court in Oklahoma. Indeed, as noted *infra*, at
22 least ten other federal courts have held that claims by pharmacies with arbitration
23 agreements similar or identical to the one at issue here must arbitrate their claims.
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27 As in those cases, the Arbitration Provision incorporates the rules of the American
28 Arbitration Association ("AAA"). Thus, an arbitrator must determine whether, in the

1 (1983), *cited by Saari v. Smith Barney, Harris Upham & Co.*, 968 F.2d 877, 883 (9th Cir.
 2 1992); *see also, e.g., AT&T Mobility LLC v. Concepcion*, 563 U.S. 333, 339 (2011). The
 3 FAA thus creates a “presumption in favor of arbitration.” *Shivkov v. Artex Risk Sols.,*
 4 *Inc.*, 974 F.3d 1051, 1063 (9th Cir. 2020) (internal quotation marks omitted), *reh’g*
 5 *denied*, 2020 U.S. App. LEXIS 34081 (9th Cir. Oct. 28, 2020). “[A]ny doubts
 6 concerning the scope of arbitrable issues should be resolved in favor of arbitration.”
 7 *Three Valleys Mun. Water Dist. v. E.F. Hutton & Co.*, 925 F.2d 1136, 1139 (9th Cir.
 8 1991) (quoting *Mercury Constr.*, 460 U.S. at 24)).

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 11 Courts in the Ninth Circuit assess two issues to determine whether the FAA’s
 12 mandate for compelling arbitration applies: (1) whether a valid arbitration agreement
 13 exists; and (2) whether the agreement encompasses the dispute at issue. *See Brennan v.*
 14 *Opus Bank*, 796 F.3d 1125, 1130 (9th Cir. 2015); *Thompson v. Isagenix Int’l, LLC*, Civ.
 15 No. CV-18-04599-PHX-SPL, 2020 U.S. Dist. LEXIS 50571, at *7 (D. Ariz. Mar. 24,
 16 2020). “However, these gateway issues can be expressly delegated to the arbitrator where
 17 ‘the parties clearly and unmistakably provide otherwise.’” *Brennan*, 796 F.3d at 1130
 18 (quoting *AT&T Tech., Inc. v. Commc’ns Workers of Am.*, 475 U.S. 643, 649 (1986))
 19 (emphasis omitted).
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ARGUMENT

I. The Arbitration Provision Requires Arbitration of the Nation’s Dispute.

A. The Arbitration Provision Is Valid and Enforceable.

25 In determining the validity of an arbitration agreement, courts “apply general
 26 state-law principles of contract interpretation, while giving due regard to the federal
 27 policy in favor of arbitration by resolving ambiguities as to the scope of arbitration in
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1 favor of arbitration.” *Mundi v. Union Sec. Life Ins. Co.*, 555 F.3d 1042, 1044 (9th Cir.
2 2009) (citing *First Options of Chicago, Inc. v. Kaplan*, 514 U.S. 938, 944 (1995)).

3 Here, the Provider Agreement is “[to] be construed, governed and enforced in
4 accordance with the laws of the State of Arizona.” See Harris Decl., Exs. A-B (Provider
5 Agreement) ¶ 13. Under Arizona law, an arbitration provision is enforceable if the parties
6 mutually consented to be bound by the agreement, the agreement is supported by
7 adequate consideration, and no defense such as fraud or mistake exists. *City of*
8 *Cottonwood v. James L. Fann Contracting, Inc.*, 877 P.2d 284, 289-92 (Ariz. Ct. App.
9 1994). The Arbitration Provision in the Provider Agreement is enforceable since it
10 contains mutual promises to submit to arbitration, which is all that Arizona law requires.
11 *Valdiviezo v. Phelps Dodge Hidalgo Smelter, Inc.*, 995 F. Supp. 1060, 1066-67 (D. Ariz.
12 1997). Moreover, the Arbitration Provision is clear, legible, written in plain language,
13 and equally binding on both parties. See *Fernandez v. Debt Assistance Network, LLC*,
14 No. 19-cv-1442-MMA (JLB), 2020 U.S. Dist. LEXIS 20458, at *30 (S.D. Cal. Feb. 5,
15 2020) (arbitration provision subjecting any controversy or claim arising out of or related
16 to the subject of the contract bound both parties equally). Finally, and perhaps most
17 importantly, the Nation itself recognizes the existence and validity of the Provider
18 Agreement and the Provider Manual, and thus by extension the Arbitration Provision
19 contained therein. (See Petition Ex. 1 (Compl.) ¶ 55 n.17 (“Since 2005, the Chickasaw
20 Nation Department of Health has acted under a Provider Agreement with Defendants’
21 various PBM entities.”); Petition Ex. 2 (April 19, 2016 Letter, 1).

22 Moreover, each of the Nation’s pharmacies has been a party to the Provider
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1 Agreement for years, and at all times the Nation has treated the Provider Agreement as
2 valid and effective and has received the benefits thereunder. (See Petition Ex. 1 (Compl.)
3 ¶ 55 n.17; Petition Ex. 2 (April 19, 2016 Letter, 1).) Indeed, the Nation has accepted and
4 ratified the terms of the most recently amended Provider Manual by continuing to submit
5 claims to Caremark after its receipt. Harris Decl. Ex. M (Provider Manual § 15.07).
6 Having received the economic benefits of the Provider Agreement, the Nation and its
7 pharmacies cannot now repudiate their obligations thereunder.
8

9 At least 10 other federal courts faced with the same or substantively similar
10 arbitration provisions in other Provider Agreements have held that they are valid and
11 enforceable. See *Bowie's Priority Care Pharmacy, L.L.C. v. CaremarkPCS, L.L.C.*, No.
12 6:18-cv-0300-LSC, 2018 U.S. Dist. LEXIS 69963, at *20-21 (N.D. Ala. Apr. 26, 2018)
13 (enforcing the 2018 Provider Manual's broad arbitration provision); *RX Pros, Inc. v. CVS*
14 *Health Corp.*, No. 16-0061, 2016 U.S. Dist. LEXIS 8983, at *10-11 (W.D. La. Jan. 26,
15 2016) (granting Caremark's motion to compel arbitration after analyzing 2016 Provider
16 Manual's arbitration provision); *Crawford Prof'l Drugs, Inc. v. CVS Caremark Corp.*,
17 748 F.3d 249, 259-63 (5th Cir. 2014) (compelling arbitration and holding that whether
18 claims were arbitrable was for arbitrator to decide); *Grasso Enters., L.L.C. v. CVS Health*
19 *Corp.*, 143 F. Supp. 3d 530, 544 (W.D. Tex. 2015) (granting motion to compel
20 arbitration); *Hopkinton Drug, Inc. v. CaremarkPCS, L.L.C.*, 77 F. Supp. 3d 237, 249 (D.
21 Mass. 2015) (granting motion to compel arbitration); *Uptown Drug Co., Inc. v. CVS*
22 *Caremark Corp.*, 962 F. Supp. 2d 1172, 1183-86 (N.D. Cal 2013) (holding arbitration
23 provision could be enforced); *Burton's Pharmacy, Inc. v. CVS Caremark Corp.*, No.
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1 1:11CV2, 2015 U.S. Dist. LEXIS 122596, at *34 (M.D.N.C. Sept. 15, 2015) (granting
2 motion to compel arbitration and stay action), *report and recommendation adopted*, 2015
3 U.S. Dist. LEXIS 139432, at *1 (M.D.N.C. Oct. 14, 2015); *MedfusionRx, LLC v. Aetna*
4 *Life Ins. Co.*, No. 3:12cv567-DPJ, FKB, 2012 U.S. Dist. LEXIS 191045, at *17 (S.D.
5 Miss. Dec. 21, 2012) (granting motion to compel arbitration); *CVS Pharmacy, Inc. v.*
6 *Gable Family Pharmacy*, No. CV 12–1057–PHX–SRB, 2012 U.S. Dist. LEXIS 191047,
7 at *37 (D. Ariz. Oct. 22, 2012) (granting motion to compel arbitration); *Muecke Co., Inc.*
8 *v. CVS Caremark Corp.*, No. V–10–78, 2012 U.S. Dist. LEXIS 191244, at *64–72 (S.D.
9 Tex. Feb. 22, 2012) (granting motion to compel arbitration), *report and recommendation*
10 *adopted*, 2012 U.S. Dist. LEXIS 191243, at *1 (S.D. Tex. Mar. 29, 2012), *modified*, 2014
11 U.S. Dist. LEXIS 185509, at *18–19 (S.D. Tex. June 27, 2014), *aff’d*, 615 F. App’x 837,
12 841–42 (5th Cir. 2015). The same result attends here.

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16 **B. The Valid Delegation Provisions Mean the Arbitrator Must Resolve all
Issues in This Dispute.**

17 The Nation and Caremark expressly delegated to an arbitrator the gateway issues
18 of whether a valid arbitration agreement exists and whether the Nation’s dispute falls
19 under it. Thus, under Supreme Court and Ninth Circuit precedent, this Court’s role on
20 this Petition is limited: the Court need only confirm the existence of a valid delegation
21 provision. *See Henry Schein, Inc. v. Archer & White Sales, Inc.*, 139 S. Ct. 524, 529
22 (2019) (“When the parties’ contract delegates the arbitrability question to an arbitrator .
23 . . . a court possesses no power to decide the arbitrability issue.”); *Brennan*, 796 F.3d at
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1 1130-31.⁴ Here, the Arbitration Provision contains two delegation provisions, each of
 2 which supports the conclusion that the arbitrator, and not this Court, should decide all
 3 issues relating to the arbitrability of this dispute.

4 First, the parties incorporated into the Arbitration Provision the AAA Commercial
 5 Arbitration Rules, which is enough to establish that the parties agreed to delegate all
 6 issues, including gateway issues concerning arbitrability, to the arbitrator. *Brennan*, 796
 7 F.3d at 1130; *see also Cochran v. Open Text Corp.*, 692 F. App'x 848, 849 (9th Cir.
 8 2017); *Marselian v. Wells Fargo & Co.*, No. 20-cv-03166-HSG, 2021 U.S. Dist. LEXIS
 9 10651, at *19-20 (N.D. Cal. Jan. 20, 2021) (holding that, where agreement incorporated
 10 AAA rules, “[b]ecause the arbitrability of this dispute is itself a question for an arbitrator,
 11 it is neither necessary nor appropriate for the Court to consider the parties’ positions
 12 regarding the scope and validity of the arbitration agreement”); *accord Swiger v. Rosette*,
 13 989 F.3d 501 (6th Cir. 2021) (“A valid delegation clause precludes courts from resolving any
 14 threshold arbitrability disputes, even those that appear ‘wholly groundless.’” (quoting *Henry*
 15 *Schein*, 139 S. Ct. at 529)); *Crawford*, 748 F.3d at 262-63.

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 19 Second, the Arbitration Provision contains an explicit delegation clause: “The
 20 arbitrator(s) shall have exclusive authority to resolve any dispute relating to the
 21 interpretation, applicability, enforceability or formation of the agreement to arbitrate
 22” (Provider Manual, § 15.09, p. 91.) This language clearly provides that the
 23 arbitrator, not a court, is to resolve disputes over the arbitrator’s authority, including
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27 ⁴ This is because the delegation provision is itself a “severable arbitration agreement[.]”
 28 between the parties. *Brennan*, 796 F.3d at 1133.

1 whether the dispute is subject to arbitration in the first instance. *See, e.g., Debesay v.*
 2 *Sec. Indus. Specialists*, No. 2:20-cv-00927-RAJ, 2021 U.S. Dist. LEXIS 48353, at *4-6
 3 (W.D. Wash. Mar. 15, 2021) (delegation provision required arbitration of “all disputes”
 4 including “[d]isputes over the arbitrability of any controversy or claim which arguably
 5 is or may be subject to [the Arbitration Agreements].”) (citation and emphasis omitted).⁵
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7 “When the parties’ contract delegates the arbitrability question to an arbitrator, a
 8 court may not override the contract.”⁶ *Henry Schein*, 139 S. Ct. at 529. The Nation and
 9 its pharmacies have delegated arbitrability to the arbitrator; for this reason alone, this
 10 Court should grant the Petition.
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12 **C. The Nation’s Claims Fall Within the Scope of the Arbitration**
 13 **Provision.**

14 Even assuming that this Court, and not the arbitrator, were to decide the scope of

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 16 ⁵ *See also Green Tree Fin. Corp. v. Bazzle*, 539 U.S. 444, 453 (2003) (holding arbitration
 17 clause contains “sweeping language concerning the scope of the questions committed to
 18 arbitration, [so] this matter of contract interpretation should be for the arbitrator, not the
 19 courts, to decide”); *Optimum Prods. v. HBO*, No. 19-56222, 2020 U.S. App. LEXIS
 20 39016, at *4 (9th Cir. Dec. 14, 2020) (“[W]here . . . the agreement contains a broad
 21 arbitration clause covering all disputes concerning the meaning of the terms and
 22 provisions of the agreement . . . [d]isputes over [the agreement] must be submitted to
 23 arbitration.”) (internal quotations omitted); *accord Shaw Grp., Inc. v. Triplefine Int’l*
 24 *Corp.*, 322 F.3d 115, 1212 (2d Cir. 2003) (contract’s provision that all disputes
 “concerning or arising under” the contract shall be submitted to arbitration evinced a
 “clear and unmistakable agreement to arbitrate arbitrability”) (internal quotations
 omitted); *Pedcor Mgmt. Co., Inc. Welfare Benefit Plan v. Nations Pers. of Tex., Inc.*, 343
 F.3d 355, 359 (5th Cir. 2003) (explaining that *Green Tree* held that “arbitrators should
 be the first ones to interpret the parties’ [arbitration] agreement”).

25 ⁶ Further, the Supreme Court unanimously stated in *Henry Schein* that “A court has no
 26 business weighing the merits of the grievance because the agreement is to submit all
 27 grievances to arbitration, not merely those which the court will deem meritorious.”
 28 *Henry Schein*, 139 S. Ct. at 529 (internal quotations omitted). Thus, the requirement a
 court submit disputes to the arbitrator applies “even if the court thinks that the argument
 that the arbitration agreement applies to a particular dispute is wholly groundless.” *Id.*

1 arbitrability (which the Court should not), the Court should compel arbitration because
2 there is no doubt that the Nation’s dispute is subject to the Arbitration Provision.

3 The Nation’s dispute over the reimbursement of pharmacy claims unquestionably
4 falls within the Arbitration Provision because it is “in connection with, arises out of, or
5 relates” to the Provider Agreement. The Ninth Circuit has held that to determine whether
6 a dispute is arbitrable under this broad language, the “factual allegations need only ‘touch
7 matters’ covered by the contract containing the arbitration clause and all doubts are to be
8 resolved in favor of arbitrability.” *Simula, Inc. v. Autoliv, Inc.*, 175 F.3d 716, 721 (9th
9 Cir. 1999) (quoting *Mitsubishi Motors Corp. v. Soler Chrysler-Plymouth, Inc.*, 473 U.S.
10 614, 624 n.13 (1985)). The allegations in the Complaint readily satisfy this standard.

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13 The dispute in the Complaint clearly “touch[es] matters” covered by the Provider
14 Agreement. Although the Nation characterizes the dispute as one involving the Recovery
15 Act, Caremark’s payment and rejection of claims submitted by the Nation’s pharmacies
16 is the basis for all of the Nation’s claims in the Complaint. *E.g.*, Compl., ¶ 108
17 (describing the issue in the dispute as pertaining to “the Nation’s claims [to the
18 defendants] for services”). The Nation’s pharmacies’ submission of claims for payment
19 to Caremark, in its capacity as a PBM, not only “touches” the Provider Agreement—it
20 goes to the very core of it. *See, e.g., Edwards v. Vemma Nutrition*, No. CV-17-02133-
21 PHX-DGC, 2018 U.S. Dist. LEXIS 15371, at *24-25 (D. Ariz. Jan. 30, 2018) (“Because
22 Plaintiff is a distributor within the meaning of the Arbitration Provision and his claims
23 arise out of a relationship with Vemma, his claims are subject to arbitration.”). The
24 Provider Agreement memorializes the entire contractual relationship between Caremark
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1 and the Nation and its pharmacies; these documents establish the amounts paid to the
2 Nation and its pharmacies for all prescriptions as well as the specific networks in which
3 the Nation and its pharmacies can participate. (Harris Decl. ¶ 17.) Any alleged violation
4 here cannot be considered without dissecting the pharmacy transactions categorically and
5 wholly governed by the Provider Agreement.
6

7 And the Nation itself has taken the position that this dispute arises out of the
8 Provider Agreement. In its 2016 letters to CVS Health, the Nation identified the same
9 dispute that it does in the Complaint, and explicitly connected it to the fact that “[s]ince
10 2005, the Chickasaw Nation Department of Health has acted under a Provider Agreement
11 with Caremark.” (Petition Ex. 2 (April 19, 2016 Letter, 1).)
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13 In sum, the Nation’s dispute is a dispute between the parties to the Provider
14 Agreement, and certainly one that has occurred in connection with, arises out of, and
15 relates to the Provider Agreement. Should there be any question about whether the
16 Nation’s claims fall within the scope of the Arbitration Provision (which there is not),
17 ambiguities regarding the scope of arbitration must be resolved in favor of arbitration.
18 *Mercury Constr.*, 103 S. Ct. at 941 n.27.
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21 **D. This Court can Compel Arbitration of the Claims in the Nation’s
22 Complaint.**

23 Neither the fact that the Nation’s Complaint was filed in Oklahoma nor that the
24 Complaint asserts a violation of the Recovery Act prevents this Court from compelling
25 arbitration pursuant to § 4 of the FAA.

26 Section 4 permits a party to commence an action to compel arbitration in “any
27 United States district court which . . . would have jurisdiction under Title 28.” 9 U.S.C.
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1 § 4. The Ninth Circuit has explained that this statutory language does not require a
 2 petition to be filed in any specific district; however, “by its terms, § 4 . . . confines the
 3 arbitration to the district in which the petition to compel is filed.” *Textile Unlimited v.*
 4 *A..bmhand Co.*, 240 F.3d 781, 785 (9th Cir. 2001). Likewise, the Tenth Circuit has held
 5 that “where the parties agreed to arbitrate in a particular forum only a district court in that
 6 forum has authority to compel arbitration under § 4.” *Ansari v. Qwest Communs. Corp.*,
 7 414 F.3d 1214, 1219-20 (10th Cir. 2005).

9 The Arbitration Provision provides for arbitration to occur in Scottsdale, Arizona,
 10 and Petitioners have appropriately filed the instant Petition in the District of Arizona, i.e.,
 11 the district court in that forum. Under *Textile Unlimited*, venue is proper before this Court
 12 under § 4, and this Court can exercise jurisdiction over the Nation, the Department of
 13 Health, and the Nation’s pharmacies by virtue of the Provider Agreement.⁷ See
 14 *Fireman’s Fund Ins. Co. v. Nat’l Bank of Coops.*, 103 F.3d 888, 894 (9th Cir. 1996).

17 That the Nation is alleging a violation of the Recovery Act does not permit the
 18 Nation, its Department of Health, or its pharmacies, to avoid arbitration. The Nation in
 19 the Complaint disclaims that its claims are brought under the Provider Agreement.
 20 Compl., ¶ 55 n.17. But this conclusory allegation is not plausible, *Starr v. Baca*, 652
 21 F.3d 1202, 1216 (9th Cir. 2011), and does not change the fact that, as explained *supra*,
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24 ⁷ Specifically, this Court can exercise its jurisdiction over the Nation for the purposes of
 25 compelling arbitration because the Provider Agreement requires that the Nation submit
 26 this dispute to arbitration in Arizona and that Arizona law governs. See, e.g., *Ventive,*
 27 *LLC v. Caring People, LLC*, No. 1:18-cv-00120, 2018 U.S. Dist. LEXIS 167937, at *8
 28 (D. Idaho Sept. 26, 2018) (“[I]t seems clear that Avior’s agreement to arbitrate in Idaho
 at least allows Idaho courts to exercise personal jurisdiction over Avior in cases related
 to that arbitration agreement.”).

1 the Nation’s Recovery Act claim unquestionably is connected with, arises out of, and
 2 relates to the Provider Agreement.

3 “[T]he Supreme Court has ruled that arbitrators are competent to interpret and
 4 apply federal statutes.” *Dorman v. Charles Schwab Corp.*, 934 F.3d 1107, 1111 (9th Cir.
 5 2019) (citing *Am. Express Co. v. Italian Colors Rest.*, 570 U.S. 228, 233 (2013)). Thus,
 6 time and again, the Supreme Court has upheld arbitration of important federal statutory
 7 claims. *See, e.g., Epic Sys. Corp. v. Lewis*, 138 S. Ct. 1612, 1619 (2018) (Fair Labor
 8 Standards Act); *Am. Express*, 570 U.S. at 234 (Sherman Act) *CompuCredit Corp. v.*
 9 *Greenwood*, 565 U.S. 95, 101 (2012) (Credit Repair Organization Act); *Green Tree Fin.*
 10 *Corp.-Alabama v. Randolph*, 531 U.S. 79, 90 (2000) (Truth In Lending Act); *Rodriguez*
 11 *de Quijas v. Shearson/Am. Express, Inc.*, 490 U.S. 477, 481 (1989) (Securities Act of
 12 1933); *Shearson/Am. Express Inc. v. McMahon*, 482 U.S. 220, 226 (1987) (Securities
 13 Exchange Act of 1934 and Racketeer Influenced and Corrupt Organizations Act); *Gilmer*
 14 *v. Interstate/Johnson Lane Corp.*, 500 U.S. 20, 26 (1991) (Age Discrimination in
 15 Employment Act of 1967). In short, it is “clear that statutory claims may be the subject
 16 of an arbitration agreement, enforceable pursuant to the FAA.” *Gilmer*, 500 U.S. at 26.⁸

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 21 The Nation has not met—and cannot meet—its burden of showing that Congress
 22 intended to preclude arbitration of claims brought under § 1621e of the Recovery Act.

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 25 ⁸ This is because “[b]y agreeing to arbitrate a statutory claim, a party does not forgo the
 26 substantive rights afforded by the statute; it only submits to their resolution in an arbitral,
 27 rather than a judicial, forum.” *Gilmer*, 500 U.S. at 26. Thus, “[h]aving made the bargain
 28 to arbitrate, the party should be held to it unless Congress itself has evinced an intention
 to preclude a waiver of judicial remedies for the statutory rights at issue.” *Id.* (internal
 quotations omitted).

1 *See McMahon*, 482 U.S. at 227. On its face, the Recovery Act does not preclude
2 arbitration, and Petitioners are not aware of any case that holds that a dispute under the
3 Recovery Act cannot be arbitrated. *See CompuCredit*, 565 U.S. at 104 (“Because the
4 [Credit Repair Organizations Act] is silent on whether claims under the Act can proceed
5 in an arbitrable forum, the FAA requires the arbitration agreement to be enforced
6 according to its terms.”); *Epic*, 138 S. Ct. at 1626.

8 **II. The Claims Against all Petitioners Are Subject to Arbitration.**

9 **A. The Arbitrator Must Decide the Question of Enforceability as to all** 10 **Petitioners.**

11 The Arbitration Provision delegates to the arbitrator all issues, including “any
12 dispute relating to the interpretation, applicability, enforceability or formation of the
13 agreement to arbitrate.” (Provider Manual, § 15.09, p. 91.) This necessarily includes any
14 dispute over who can enforce the agreement. *See Brennan*, 796 F.3d at 1130.

15 Furthermore, numerous Courts of Appeals have concluded that a delegation
16 provision like the one here requires the arbitrator to decide even whether non-signatories
17 to an arbitration agreement can enforce it. *See Swiger*, 989 F.3d at 501 (“We . . . find
18 that whether [non-signatory] Rees can enforce the arbitration agreement against Swiger
19 presents a question of arbitrability that Swiger’s arbitration agreement delegated to an
20 arbitrator.”); *Eckert/Wordell Architects, Inc. v. FJM Props. of Willmar, LLC*, 756 F.3d
21 1098, 1100 (8th Cir. 2014) (affirming decision permitting non-signatory to compel
22 arbitration because “[w]hether a particular arbitration provision may be used to compel
23 arbitration between a signatory and a nonsignatory is a threshold question of arbitrability”
24 that must be decided by an arbitrator where the agreement “incorporate[d] the AAA
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1 Rules”); *Brittania-U Nig., Ltd. v. Chevron USA, Inc.*, 866 F.3d 709, 715 (5th Cir. 2017)
2 (affirming district court’s decision that whether signatory and two nonsignatories could
3 compel arbitration was delegated to arbitrator by agreement incorporating rules similar
4 to those of AAA).

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6 **B. The Plain Terms of the Provider Agreement Permit all Petitioners to Arbitrate.**

7 The terms of the Arbitration Provision make clear that all Petitioners can compel
8 arbitration against the Nation, the Department of Health, and the Nation’s pharmacies.
9 Arbitration is “a matter of consent,” and so parties “may specify *with whom* they choose
10 to arbitrate their disputes,” which is what Petitioners did here. *Stolt–Nielsen S.A. v.*
11 *AnimalFeeds Int’l Corp.*, 559 U.S. 662, 683 (2010) (emphasis in original). The
12 Arbitration Provision applies to all of Caremark’s affiliates and subsidiaries: “all disputes
13 between Provider and Caremark [*including Caremark’s current, future, or former*
14 *employees, parents, subsidiaries, affiliates, agents and assigns* (collectively referred to
15 in this Arbitration section as ‘Caremark’)].” (Harris Decl. Ex. M (Provider Manual), §
16 15.09, p. 91) (emphasis added). Thus, the plain language of the Arbitration Provisions
17 requires the Nation to arbitrate claims against all Petitioners because they are all
18 Caremark’s “parents, subsidiaries, [or] affiliates.” *Shields v. Frontier Tech., LLC*, No.
19 CV 11–1159–PHX–SRB, 2011 WL 13070409, at *7 (D. Ariz. Nov. 30, 2011) (finding
20 that terms of agreement defining signatory as “includ[ing] by reference its parent
21 company, subsidiaries and affiliates and their respective directors, officers, employees,
22 and agents” to require plaintiff to arbitrate claims against affiliate nonsignatory
23 defendants).
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1 **C. Arizona Law Permits Non-Parties to Arbitrate in Circumstances**
 2 **Like Those Here.**

3 Even if the Arbitration Provision did not contain this express language, Arizona
 4 law permits nonsignatories to compel signatories to arbitrate where, as here, “the
 5 relationship between the signatory and nonsignatory defendants is sufficiently close that
 6 only by permitting the nonsignatory to invoke arbitration may evisceration of the
 7 underlying arbitration agreement between the signatories be avoided.” *Sun Valley Ranch*
 8 *308, Ltd. P’ship ex rel. Englewood Props., Inc. v. Robson*, 294 P.3d 125, 134-35 (Ariz.
 9 Ct. App. 2012) (internal quotations omitted). Thus, the *Sun Valley* court permitted a
 10 nonsignatory to invoke and enforce an arbitration clause in an agreement against a
 11 signatory where “the trier of fact will be required to consider the [agreement] in resolving
 12 plaintiffs’ claims, and [the nonsignatory’s] conduct is intertwined with that of other
 13 defendants who signed the [agreement].” *Id.* at 135; *see also Guglielmo v. LG&M*
 14 *Holdings LLC*, No. CV-18-03718-PHX-SMB, 2019 U.S. Dist. LEXIS 121102, at *16-17
 15 (D. Ariz. July 19, 2019) (applying Arizona law and permitting nonsignatories to enforce
 16 arbitration clause in agreement between plaintiff and defendant company because they
 17 “are owners of Defendant Company and the issues between them and Plaintiffs are the
 18 same as between Plaintiffs and Defendant Company. The people, alleged wrongs, and
 19 legal issues are deeply intertwined.”). The allegations against and relationships between
 20 Caremark and the other Petitioners satisfy this standard.
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25 **D. Equitable Estoppel Principles Permit all Petitioners to Compel**
 26 **Arbitration.**

27 The Nation’s claims against all Petitioners also are subject to arbitration under
 28 equitable estoppel principles. The Arizona Court of Appeals has recognized that “[u]nder

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1 well-established common law principles, a nonsignatory may be entitled to enforce, or
2 be bound by, an arbitration provision in a contract executed by others” *Schoneberger v.*
3 *Oelze*, 96 P.3d 1078, 1081 n.5 (Ariz. Ct. App. 2004), *superseded on unrelated grounds*
4 *by statute*, Ariz. Rev. Stat. Ann. 14-10205 (Lexis 2012).⁹ Furthermore, California courts,
5 which Arizona courts may look to,¹⁰ have held: “[E]quitable estoppel applies when the
6 plaintiff’s claims” are “intimately founded in and intertwined with the underlying
7 contract obligations.” *Jones v. Jacobson*, 125 Cal. Rptr. 3d 522, 538 (Cal. Ct. App. 2011)
8 (internal quotation marks omitted); *see also Metalclad Corp. v. Ventana Envtl. Org.*
9 *P’ship*, 1 Cal. Rptr. 3d 328, 334 (Cal Ct. App. 2003) (same). Accordingly, the Fifth
10 Circuit, analyzing this exact issue, held: “[B]ecause *Schoneberger* suggests that Arizona
11 courts would likely accept an arbitration-by-estoppel theory, we believe that Arizona law,
12 as informed by apposite and well-reasoned California law, would permit the non-
13 signatory Defendants to compel the signatory Plaintiffs to arbitrate their claims.”¹¹
14 *Crawford*, 748 F.3d at 261.

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18 Similarly, in *Mundi v. Union Sec. Life Ins. Co.*, the Ninth Circuit reasoned that a
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⁹ State contract law governs whether a nonsignatory may compel a signatory to an
23 arbitration agreement. *Arthur Andersen LLP v. Carlisle*, 556 U.S. 624, 631 (2009);
24 *Crawford*, 748 F.3d at 261-62.

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¹⁰ The Arizona Supreme Court has said: “[I]f Arizona law has not addressed an issue, we
look approvingly to the laws of California, especially when interpreting a similar or
identical statute” so long as the reasoning of the California case law is sound. *Moore v.*
Browning, 50 P.3d 852, 859 (Ariz. 2002) (internal quotation marks omitted).

¹¹ The Fifth Circuit further explained: “the plaintiff to be estopped need not rely
exclusively on the terms of the agreement containing an arbitration clause.” *Crawford*,
748 F.3d at 260 (citing *Boucher v. Alliance Title Co.*, 25 Cal. Rptr. 3d 440, 447 (Cal. Ct.
App. 2005)). Rather, “[t]he focus is on the nature of the claims asserted by the plaintiff
against the nonsignatory defendant.” *Id.* (quoting *Boucher*, 25 Cal. Rptr. 3d at 447).

1 nonsignatory to an arbitration agreement could compel arbitration against a signatory
 2 party where (1) “the subject matter of the dispute [is] intertwined with the contract
 3 providing for arbitration,” and (2) the “relationship among the parties . . . justifies a
 4 conclusion that the party which agreed to arbitrate with another entity should be estopped
 5 from denying an obligation to arbitrate a similar dispute with the adversary which is not
 6 a party to the arbitration agreement.” 555 F.3d 1042, 1046-47 (9th Cir. 2009) (quoting
 7 *Sokol Holdings, Inc. v. BMB Munai, Inc.*, 542 F.3d 354, 359-62 (2d Cir. 2008)).
 8

9 Petitioners meet both the California law “intertwined” standard, and the *Mundi*
 10 “intertwined” and “relationship” standard,¹² and thus properly can compel the Nation, the
 11 Department of Health, and the Nation’s pharmacies to arbitrate the claims in the
 12 Complaint against them.
 13

14 **1. The Nation’s Claims Are Intertwined With the Provider**
 15 **Agreement.**

16 The Nation’s claims against all Petitioners are “founded in” and “intertwined
 17 with” the obligations imposed by the Provider Agreement—i.e., the respective
 18 obligations and rights of the parties related to the submission, processing, and payment
 19 of claims of the Nation’s pharmacies.
 20

21 In the Complaint, the Nation contends that *all* “Defendants knowingly,
 22

23 ¹² The *Mundi* standard is more demanding than the one under California law, and under
 24 *Arthur Andersen*, this Court should apply state, not federal, law to the question of
 25 estoppel. However, even under *Mundi*, the Nation is estopped from avoiding arbitration
 26 against Petitioners. See *CVS Pharmacy, Inc. v. Gable Family Pharmacy*, No. CV 12-
 27 1057-PHX-SRB, 2012 U.S. Dist. LEXIS 191047, at *26 (D. Ariz. Oct. 19, 2012)
 28 (acknowledging that the *Mundi* test is stricter than state law but concluding that under
 either standard the signatory was estopped from avoiding arbitration against
 nonsignatories under a nearly identical Arbitration Provision and similar defendants).

1 intentionally, and unjustifiably refuse to pay to the Nation the funds it is entitled to recoup
 2 for pharmaceutical benefits, medical devices, and other products and services provided
 3 to Members with Defendant-administered and/or -issued coverage.” (Petition Ex. 1
 4 (Compl.) ¶ 6.); *see also id.* ¶¶ 76-77 (describing pharmacy claim submission process).
 5 More broadly, the Nation’s claims against all Petitioners turn on alleged violations of the
 6 Recovery Act based on Petitioners’ conduct related to the Nations’ pharmacies’ claims,
 7 meaning the Complaint’s claims necessarily rely on the terms of the Provider Agreement.
 8
 9 *See supra*, Section I.A.

10 **2. The Nation Alleges a Relationship Among Petitioners That** 11 **Supports Estoppel.**

12 The Nation alleges interdependent and concerted action among Caremark and the
 13 other Petitioners, and thus a relationship among them that supports application of
 14 estoppel.

15 First, as noted above, the Complaint makes broad, sweeping allegations against
 16 all Petitioners collectively. This alone is sufficient to show that the claims are
 17 intertwined. *See Jureczki v. Banc One Tex., N.A.*, 252 F. Supp. 2d 368, 378 (S.D. Tex.
 18 2003) (concluding plaintiff estopped from avoiding arbitration with nonsignatory
 19 defendants where “neither the factual nor the legal allegations asserted in plaintiffs’
 20 complaint distinguish between the individual defendants”), *aff’d*, 75 F. App’x 272 (5th
 21 Cir. Tex. 2003).
 22
 23
 24

25 Second, the Nation explicitly alleges that various Petitioners are agents or alter
 26 egos of each other: “Defendant CaremarkPCS Health, L.L.C. and Caremark L.L.C. are
 27 agents and/or alter egos of Defendant Caremark Rx, L.L.C., and Defendant Caremark
 28

1 Rx, L.L.C. is an agent and/or alter ego of CVS Health.” (Petition Ex. (Compl.) ¶ 13.)

2 Third, the Nation alleges that Caremark acted “on behalf” of Aetna, Inc., and
3 Aetna Health, Inc, which in turn were allegedly responsible for denying the Nation’s
4 pharmacy claims, through Caremark and the other Petitioners. (*Id.* ¶ 27.)

5 And fourth, the Nation specifically alleges interconnected conduct, in that: (i)
6 Caremark denied the pharmacies’ claims in Caremark’s capacity as PBM “on behalf of
7 the respective health benefits plans [it] managed (predominantly, Aetna . . .),” and (ii)
8 “Aetna, Inc. is responsible for denying the Nation’s claims under 25 U.S.C. § 1621e by
9 means of its parents CVS Caremark and CVS Health’s PBM.” (*Id.* ¶¶ 4, 27.)

10 The Nation therefore has alleged a relationship among Caremark and the other
11 Petitioners that supports a finding of estoppel.¹³

12 **III. The Nation Has Waived Sovereign Immunity.**

13 The Nation waived sovereign immunity with respect to this dispute when it
14 entered into the Provider Agreement, agreeing to the Arbitration Provision therein. The
15 Supreme Court has held that a tribe waives sovereign immunity where, as here, it enters
16 into a contract with a clause requiring arbitration of all contract-related disputes and
17 agreeing that arbitration awards may be enforced “in any court having jurisdiction
18 thereof.” *C & L Enters., Inc. v. Citizen Band of Potawatomi Indian Tribe of Okla.*, 532
19
20
21
22

23
24 _____
25 ¹³ Because the all Petitioners can enforce the Arbitration Provision, they also have
26 standing for the purposes of this Petition. *Gable*, 2012 U.S. Dist. LEXIS 191047, at *36
27 (“Having found that the arbitration clauses are triggered as to the Caremark entities, their
28 injury in fact is clear: Respondents have failed to arbitrate as contractually agreed upon,
and thus the Caremark entities are ‘aggrieved’ parties within the meaning of section four
of the FAA.”).

1 U.S. 411, 418-19 (2001) (concluding that the incorporation of AAA rules, providing that
2 ““the arbitration award may be entered in any federal or state court having jurisdiction,””
3 into the agreement represented a ‘clear’ waiver of immunity”); accord *Oglala Sioux Tribe*
4 *v. C & W Enters.*, 542 F.3d 224, 231 (8th Cir. 2008); *Val/Del, Inc. v. Super. Ct.*, 703 P.2d
5 502, 509 (Ariz. Ct. App. 1985).
6

7 The Ninth Circuit has interpreted *C & L* as holding that a clear waiver of tribal
8 sovereign immunity exists where there is: “(1) a clause stating that all contractual
9 disputes should be resolved according to American Arbitration Association Rules and
10 providing for enforcement of the arbitrator’s award in accordance with applicable law in
11 any court having jurisdiction thereof; and (2) a choice-of-law clause consenting to the
12 law of the project location, Oklahoma.” *Demontiney v. U.S. ex rel. Dep’t of Interior,*
13 *Bureau of Indian Affairs*, 255 F.3d 801, 813 n.5 (9th Cir. 2001) (citations, alteration, and
14 internal quotation marks omitted).
15
16

17 These requirements are satisfied here: the Arbitration Provision requires that any
18 arbitration take place in Arizona, and the Provider Agreement provides that the laws of
19 Arizona govern. (Harris Decl. Exs. A-B (Provider Agmt.) ¶ 13; *id.* Ex. M (Provider
20 Manual) § 15.09, p. 91). Indeed, the Arbitration Provision contains language
21 substantially identical to the language that *C & L* Court relied on to find waiver. First,
22 the Arbitration Provision clearly requires all disputes be settled in arbitration: “Any and
23 all disputes between Provider and Caremark . . . including but not limited to, disputes in
24 connection with, arising out of, or relating in any way to, the Provider Agreement . . .
25 will be exclusively settled by arbitration.” (*Id.* Ex. M (Provider Manual) § 15.09, p. 91).
26
27
28

1 Second, the Arbitration Provision incorporates the AAA Rules, (*see id.*), which in turn
 2 provide: “Parties to an arbitration under these rules shall be deemed to have consented
 3 that judgment upon the arbitration award may be entered in any federal or state court
 4 having jurisdiction thereof.” (AAA Commercial Rules, R-52(c),
 5 <https://adr.org/sites/default/files/Commercial%20Rules.pdf>). Third, the Arbitration
 6 Provision provides that “judgment upon such award may be entered in any court having
 7 jurisdiction thereof,” and requires the arbitration to “be conducted in Scottsdale,
 8 Arizona.” (Harris Decl., Ex. M (Provider Manual) § 15.09, p. 91; *see also id.* Exs. A-B
 9 (Provider Agmt.) § 13 (Arizona choice of law provision).)
 10
 11

12 The Arbitration Provision is indistinguishable from the one before the Supreme
 13 Court in *C & L*, as it clearly and unequivocally provides that disputes will be settled by
 14 binding arbitration in a specific jurisdiction under specific law, making it a valid waiver
 15 of the Nation’s sovereign immunity for this dispute. *See C & L Enters.*, 532 U.S. at 414-
 16 16; *Benton v. Clarity Servs.*, No. 16-cv-06583-MMC, 2018 U.S. Dist. LEXIS 57762, at
 17 *5 (N.D. Cal. Apr. 4, 2018) (finding waiver where agreement provided party “may ‘in
 18 connection with the enforcement’ of said agreement, ‘institute formal action, either by
 19 arbitration or commencing an action in a state court . . . or United States District Court”)
 20
 21 (citation omitted).
 22

CONCLUSION

24 For the foregoing reasons, Petitioners respectfully request that this Court grant the
 25 Petition to Compel Arbitration against the Nation, the Chickasaw Nation Department of
 26 Health, and the Nation’s pharmacies on the claims brought by the Nation in the
 27 Complaint against Petitioners.
 28

1 Dated this 5th day of April, 2021.

2 Respectfully submitted,

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