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14	Rincon Band of Luiseno Indians and Santa Ynez Band of Chumash Indians		
15	SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SACRAMENTO		
16			
17			
18			
19	RINCON BAND OF LUISENO MISSION INDIANS OF THE RINCON	Case No. 250V007594	
20	RESERVATION, CALIFORNIA, a federally	COMPLAINT	
	recognized Indian tribe; SANTA YNEZ BAND OF CHUMASH	TRIBAL NATIONS ACCESS TO	
21	MISSION INDIANS OF THE SANTA YNEZ RESERVATION, CALIFORNIA, a federally	JUSTICE ACT (SB 549) MATTER	
22	recognized Indian tribe,		
23	Plaintiffs,		
24	v.		
25	PARKWEST BICYCLE CASINO, LLC		
26	(D/B/A PARKWEST BICYCLE CASINO); ABA PROPERTIES LLC (D/B/A THE		
27	AVIATOR CASINO);		
	ACME PLAYER SERVICES, LLC; ARISE, LLC; ARTICHOKE JOE'S (D/B/A		
28			

1	ARTICHOKE JOE'S CASINO);
2	BLACKSTONE GAMING, LLC; BVK GAMING, INC. (D/B/A NAPA
3	VALLEY CASÍNO); CALIFORNIA COMMERCE CLUB, INC.
	(D/B/A COMMERCE CASINO & HOTEL);
4	CALIFORNIA GRAND CASINO; CAL-PAC RANCHO CORDOVA, LLC
5	(D/B/A PARKWEST CASINO CORDOVA);
6	CAL-PAC SONOMA, LLC (D/B/A PARKWEST CASINO SONOMA);
CALPROP SERVICES, LLC; CAPITOL CASINO, A CALIFORNIA	
	CORPORATION (D/B/A CAPITOL CASINO
8	A.K.A CAPITOL ČASINO, INC.); CASINO 580, LLC (D/B/A PARKWEST
9	CASINO 580); CASINO 99, LLC (D/B/A CASINO 99);
10	CASINO MERCED, INC. (D/B/A CASINO
11	MERCED); CASINO POKER CLUB, INC. (D/B/A
12	CASINO CLUB); CASINO, LLC (D/B/A LARRY FLYNT'S
	LUCKY LADY CASINO);
13	CELEBRITY CASINOS, ÎNC. (D/B/A CRYSTAL CASINO);
14	CENTRAL COAST ĆASINO GROVER BEACH, INC. (D/B/A CENTRAL COAST
15	CASINO);
16	CENTRÁL VALLEY GAMING, LLC (D/B/A TURLOCK POKER ROOM);
17	CERTIFIED NETWORK M, INC.; CLUB ONE CASINO, INC. (D/B/A CLUB
18	ONE CASINO);
	DELTA C, LP (D/B/A CAMEO CLUB; D/B/A KINGS CARD CLUB; D/B/A WESTLANE
19	CARD ROOM); EL DORADO LF, LLC (D/B/A HUSTLER
20	CASINO); EMPIRE SPORTSMEN'S ASSOCIATION;
21	EMZE LLC (D/B/A CASINO
22	MARYSVILLE); EPOCH CASINO, INC. (D/B/A EPOCH
23	CASINO); F2 TPS, LLC; FAROS UNLIMITED, INC.;
	FORTUNE GAMING ASSOCIATES;
24	FORTUNE PLAYERS GROUP, INC.; FULL RACK ENTERTAINMENT, INC.
25	(D/B/A TOWERS CASINO); GARDEN CITY, INC. (D/B/A CASINO
26	M8TRIX);
27	GLCR, INC. (D/B/A THE DEUCES LOUNGE & CASINO; D/B/A TRES LOUNGE AND
28	CASINO); GLOBAL PLAYER SERVICES, INC.;

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1	GOLDEN VALLEY CASINO, LLC (D/B/A
2	GOLDEN VALLEY CASINO); HACIENDA LF, LLC (D/B/A HACIENDA
	CASINO);
3	HALCYÓN GAMING, LLC; HAWAIIAN GARDENS CASINO INC.
4	(D/B/A THE GARDENS CASINO);
5	HOLLYWOOD PARK CASINO COMPANY, LLC (D/B/A HOLLYWOOD PARK
	CASINO);
6	JOSEPH ANTHONY MELECH (D/B/A HOTEL DEL RIO & CASINO);
7	K & M CASINOS, INC. (D/B/A 500 CLUB
8	CASINO A.K.A 500 CLUB); KB VENTURES;
9	KBCH CONSULTANTS, INC.;
9	KEITH CHAN HOANG (D/B/A GOLDEN STATE CASINO);
10	KERN COUNTY ASSOCIATES, L.P. (D/B/A
11	GOLDEN WEST CASINO); KING'S CASINO MANAGEMENT
12	CORPORATION (D/B/A THE SALOON AT STONES GAMBLING HALL; D/B/A THE
	TAVERN AT STONES GAMBLING HALL);
13	KNIGHTED VENTURES, LLC; KY PHUON (D/B/A GARLIC CITY CLUB);
14	L.E. GAMING, INC.;
15	LAMAR V. WILKINSON (D/B/A CALIFORNIA CLUB CASINO);
1.6	LEB HOLDINGS, INC. (D/B/A OCEANA
16	CARDROOM); LIMELIGHT CARDROOM TRUST (D/B/A
17	LIMELIGHT CARD ROOM); LODI CARDROOM, INC. (D/B/A
18	PARKWEST CASINO LODI);
19	LUCKY CHANCES, INC. (D/B/A LUCKY CHANCES CASINO);
	LUCKY TREE ENTERTAINMENT, INC.
20	(D/B/A LA PRIMAVERA POOL HALL & CAFE);
21	MARÍNA CLUB CASINO, LLC (D/B/A
22	MARINA CLUB); MICHAEL G. LINCOLN (D/B/A RACXX);
22	NETWORK MANAGEMÈNT GROUP, INC.; OAKDALE LLC (D/B/A MIKE'S CARD
23	CASINO);
24	OAKS CARD ROOM LIMITED PARTNERSHIP (D/B/A OAKS CARD
25	CLUB);
26	OCEAN'S 11 CASINO, LLC (D/B/A OCEAN'S ELEVEN CASINO);
	OLD TOWN INVESTMENTS, INC. (D/B/A
27	BANKERS CASINO); OUTLAWS 101 LLC (D/B/A OUTLAWS
28	CARD PARLOUR):

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CARD PARLOUR);

1	PACIFIC GAMING SERVICES, LLC;	
1	PALACE POKER CASINO, LLC (D/B/A	
2	PALACE POKER CASINO);	
	PARKWEST CASINO MANTECA, LLC	
3	(D/B/A PARKWEST CASINO MANTECA);	
	PHUONG-ANH KIM DO (D/B/A THE	
4	INDEPENDENT);	
_	PINNACLE CASINO, LLC (D/B/A	
5	PINNACLE CASINO);	
	PLAYER'S POKER CLUB, INC. (D/B/A	
6	PLAYER'S CASINO A.K.A PLAYERS	
7	CASINO);	
7	PLAYERS EDGE SERVICES;	
8	POLVORA, INC. (D/B/A ACE & VINE);	
0	PROGRESSIVE GAMING, LLC; QUALIFIED PLAYER SERVICES, LLC;	
9	RAFAEL P. QUIROGA (D/B/A JALISCO	
/	POOL ROOM);	
0	RANDY A. YAPLE (D/B/A BLACKSHEEP	
~	CASINO COMPANY);	
1	RICHARD SCOTT (D/B/A CASINO CHICO);	
	ROGELIO'S INC.;	
2	SACRAMENTO ĆASINO ROYALE, LLC	
	(D/B/A CASINO ROYALE);	
3	SAHARA DUNES CASINO, LP (D/B/A	
	LAKE ELSINORE HOTEL AND CASINO);	
4	SIDJON CORPORATION (D/B/A	
ا ہ	LIVERMORE CASINO);	
5	STARS GAMING INC. (D/B/A STARS	
6	CASINO); STONES SOUTH BAY CORPORATION	
ا ۲	(D/B/A SEVEN MILE CASINO);	
7	SUTTER'S PLACE, INC. (D/B/A BAY 101);	
	THE NINETEENTH HOLE, GENERAL	
8	PARTNERSHIP (D/B/A NINETEENTH	
	HOLE A.K.A THE NINETEENTH HOLE	
9	CASINO AND LOUNGE);	
	THE RIVER CARDROOM, INC. (D/B/A THE	
0	RIVER CARD ROOM);	
,	THE SILVER F, INC. (D/B/A PARKWEST	
1	CASINO LOTUS);	
ر ,	VERONICA S. CHOHRACH (D/B/A	
2	OCEANVIEW CASINO); WAHBA, LLC;	
3	WALDEMAR DREHER (D/B/A LAKE	
ا ′	BOWL CARDROOM);	
4	WIZARD GAMING, INC. (D/B/A DIAMOND	
	JIM'S CASINO),	
5	''	
	Defendants.	
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	- 4 -	

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1	Plaintiffs Rincon Band of Luiseno Indians, a federally-recognized Indian tribe, and Santa
2	Ynez Band of Chumash Mission Indians of The Santa Ynez Reservation, California, a/k/a Santa
3	Ynez Band of Chumash Indians, a federally-recognized Indian tribe (collectively, "Plaintiffs") for
4	their Complaint against Defendants Parkwest Bicycle Casino, LLC (d/b/a Parkwest Bicycle
5	Casino); ABA Properties LLC (d/b/a The Aviator Casino); Acme Player Services, LLC; Arise,
6	LLC; Artichoke Joe's (d/b/a Artichoke Joe's Casino); Blackstone Gaming, LLC; BVK Gaming,
7	Inc. (d/b/a Napa Valley Casino); California Commerce Club, Inc. (d/b/a Commerce Casino &
8	Hotel); California Grand Casino; Cal-Pac Rancho Cordova, LLC (d/b/a Parkwest Casino
9	Cordova); Cal-Pac Sonoma, LLC (d/b/a Parkwest Casino Sonoma); CalProp Services, LLC;
10	Capitol Casino, a California corporation (d/b/a Capitol Casino a.k.a Capitol Casino, Inc.); Casino
11	580, LLC (d/b/a Parkwest Casino 580); Casino 99, LLC (d/b/a Casino 99); Casino Merced, Inc.
12	(d/b/a Casino Merced); Casino Poker Club, Inc. (d/b/a Casino Club); Casino, LLC (d/b/a Larry
13	Flynt's Lucky Lady Casino); Celebrity Casinos, Inc. (d/b/a Crystal Casino); Central Coast Casino
14	Grover Beach, Inc. (d/b/a Central Coast Casino); Central Valley Gaming, LLC (d/b/a Turlock
15	Poker Room); Certified Network M, Inc.; Club One Casino, Inc. (d/b/a Club One Casino); Delta
16	C, LP (d/b/a Cameo Club; d/b/a Kings Card Club; d/b/a Westlane Card Room); El Dorado LF,
17	LLC (d/b/a Hustler Casino); Empire Sportsmen's Association; EMZE LLC (d/b/a Casino
18	Marysville); Epoch Casino, Inc. (d/b/a Epoch Casino); F2 TPS, LLC; Faros Unlimited, Inc.;
19	Fortune Gaming Associates; Fortune Players Group, Inc.; Full Rack Entertainment, Inc. (d/b/a
20	Towers Casino); Garden City, Inc. (d/b/a Casino M8trix); GLCR, Inc. (d/b/a The Deuces Lounge
21	& Casino; d/b/a Tres Lounge and Casino); Global Player Services, Inc.; Golden Valley Casino,
22	LLC (d/b/a Golden Valley Casino); Hacienda LF, LLC (d/b/a Hacienda Casino); Halcyon
23	Gaming, LLC; Hawaiian Gardens Casino Inc. (d/b/a The Gardens Casino); Hollywood Park
24	Casino Company, LLC (d/b/a Hollywood Park Casino); Joseph Anthony Melech (d/b/a Hotel Del
25	Rio & Casino); K & M Casinos, Inc. (d/b/a 500 Club Casino a.k.a 500 Club); KB Ventures;
26	KBCH Consultants, Inc.; Keith Chan Hoang (d/b/a Golden State Casino); Kern County
27	Associates, L.P. (d/b/a Golden West Casino); King's Casino Management Corporation (d/b/a The
28	Saloon at Stones Gambling Hall; d/b/a The Tavern at Stones Gambling Hall); Knighted Ventures,

1	LLC; Ky Phuon (d/b/a Garlic City Club); L.E. Gaming, Inc.; Lamar V. Wilkinson (d/b/a
2	California Club Casino); LEB Holdings, Inc. (d/b/a Oceana Cardroom); Limelight Cardroom
3	Trust (d/b/a Limelight Card Room); Lodi Cardroom, Inc. (d/b/a Parkwest Casino Lodi); Lucky
4	Chances, Inc. (d/b/a Lucky Chances Casino); Lucky Tree Entertainment, Inc. (d/b/a La Primavera
5	Pool Hall & Cafe); Marina Club Casino, LLC (d/b/a Marina Club); Michael G. Lincoln (d/b/a
6	Racxx); Network Management Group, Inc.; Oakdale LLC (d/b/a Mike's Card Casino); Oaks Card
7	Room Limited Partnership (d/b/a Oaks Card Club); Ocean's 11 Casino, LLC (d/b/a Ocean's
8	Eleven Casino); Old Town Investments, Inc. (d/b/a Bankers Casino); Outlaws 101 LLC (d/b/a
9	Outlaws Card Parlour); Pacific Gaming Services, LLC; Palace Poker Casino, LLC (d/b/a Palace
10	Poker Casino); Parkwest Casino Manteca, LLC (d/b/a Parkwest Casino Manteca); Phuong-Anh
11	Kim Do (d/b/a The Independent); Pinnacle Casino, LLC (d/b/a Pinnacle Casino); Player's Poker
12	Club, Inc. (d/b/a Player's Casino a.k.a Players Casino); Players Edge Services; Polvora, Inc.
13	(d/b/a Ace & Vine); Progressive Gaming, LLC; Qualified Player Services, LLC; Rafael P.
14	Quiroga (d/b/a Jalisco Pool Room); Randy A. Yaple (d/b/a Blacksheep Casino Company);
15	Richard Scott (d/b/a Casino Chico); Rogelio's Inc.; Sacramento Casino Royale, LLC (d/b/a
16	Casino Royale); Sahara Dunes Casino, LP (d/b/a Lake Elsinore Hotel and Casino); Sidjon
17	Corporation (d/b/a Livermore Casino); Stars Gaming Inc. (d/b/a Stars Casino); Stones South Bay
18	Corporation (d/b/a Seven Mile Casino); Sutter's Place, Inc. (d/b/a Bay 101); The Nineteenth
19	Hole, General Partnership (d/b/a Nineteenth Hole a.k.a The Nineteenth Hole Casino and Lounge)
20	The River Cardroom, Inc. (d/b/a The River Card Room);;The Silver F, Inc. (d/b/a Parkwest
21	Casino Lotus); Veronica S. Chohrach (d/b/a Oceanview Casino); Wahba, LLC; Waldemar Drehen
22	(d/b/a Lake Bowl Cardroom); and Wizard Gaming, Inc. (d/b/a Diamond Jim's Casino), hereby
23	state and allege as follows:
24	INTRODUCTION

INTRODUCTION

1. Defendants operate, participate in, and facilitate illegal gambling. The California Constitution prohibits card rooms and any entities other than federally-recognized Indian tribes from offering "banked" casino games—such as blackjack, baccarat, and pai gow poker—where an entity takes on all comers, pays all winners, and collects from all losers. In March of 2000, the

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California Constitution was amended to allow for California Indian tribes to offer banked casino games, but the Constitution's pre-existing prohibition against such gaming by card rooms or any entities other than California tribes remains in place. Nevertheless, the Defendants, as referenced herein, being comprised of the Card room Defendants (hereinafter defined in paragraph 91) and the TPP Defendants (hereinafter defined in paragraph 113), have ignored the law and refused to recognize California tribes' exclusive rights. Instead, the Card Room Defendants and the TPP Defendants have reaped illegal windfalls by offering banked games that are barred by the California Constitution and California Penal Code. Plaintiffs bring this lawsuit to stop the Card Room Defendants' and the TPP Defendants' exploitative abuses.

- 2. The California Legislature enacted the Tribal Nations Access to Justice Act ("Act") to provide an efficient mechanism to "determine whether certain controlled games operated by California card clubs are illegal banking card games or legal controlled games, thereby resolving a decade-long dispute between California tribes and California card clubs[.]" (CA LEGIS 860 (2024), 2024 Cal. Legis. Serv. Ch. 860 (S.B. 549), codified as Gov. Code § 98020.) Under the Act, California tribes are entitled to "a declaration as to whether a controlled game operated by a licensed gambling establishment and banked by a third-party provider of proposition player services constitutes a banking card game that violates state law, including tribal gaming rights under Section 19 of Article IV of the California Constitution, and may also request injunctive relief." (*Ibid.*) Defendants are openly and extensively operating banked games in flagrant violation of the law.
- 3. Since 1872, California Penal Code Section 330 has expressly and broadly prohibited the operation of all "banked" or "banking" games, "that is, those games in which there is a person or entity that participates in the action as the one against the many, taking on all comers, paying all winners, and collecting from all losers, doing so through a fund generally called the bank." (*Hotel Employees & Restaurant Employees Internat. Union v. Davis* (1999) 21 Cal.4th 585, 592, citations and quotation marks omitted.)
- 4. In 1984, California voters amended the state Constitution to enshrine California's longstanding prohibition on banked games. The amended language states that "[t]he Legislature

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has no power to authorize, and shall prohibit, casinos of the type currently operating in Nevada and New Jersey." (Cal. Const., art. IV, § 19, subd. (e).) The California Supreme Court has explained that a casino of "the type . . . operating in Nevada and New Jersey" includes "banked table games[.]" (Hotel Employees, supra, 21 Cal.4th at p. 605.) The Supreme Court also underscored that illegal banked games include those "banked by someone other than the owner of the gambling facility." (*Id.* at pp. 607–08.)

- 5. Blackjack, baccarat, pai gow poker, and analogous games are all traditionally and indisputably understood to be banked games. Indeed, since 1885, Penal Code Section 330 has specifically identified "twenty-one," also known as blackjack, in its list of prohibited games. Baccarat and pai gow poker, like blackjack and other games the statute names, feature players gambling against one entity that takes on all comers, pays all winners, and collects from all losers. Card Room Defendants offer these games, but have used two mechanisms to attempt to disguise their banked essence, and to superficially distinguish them from the games found in Nevada and New Jersey casinos. Neither subterfuge provides a legal defense for the card rooms' illegal business practices.
- 6. First, Card Room Defendants have adopted game rules that purport to rotate the banking position from player to player, falsely claiming that this prevents any single entity from banking the game.
- 7. Second, Card Room Defendants have entered contractual relationships with entities known as third-party proposition players ("TPPs"), who pay the card rooms substantially for the right to assume the banking position in blackjack, baccarat, pai gow poker, and analogous games. Although use of TPPs is not per se illegal under California law, the TPPs serving as the dealer of a banked game is nevertheless illegal under California law because in practice, the TPP "the ultimate source and repository of funds dwarfing that of all other participants in the game", and therefore serves as the bank (*Sullivan v. Fox* (1987) 189 Cal.App.3d 673, 679). Additionally, in contrast to the players, who wager a fixed amount, TPPs typically do not make wagers at all, but rather take on the role of paying out all the wins and losses, whatever they may be—in other words, taking on the traditional role of the bank, rendering the games to be banked games.

- 8. When the concept of a TPP was initially created, card rooms typically paid TPPs for providing their services, not the other way around. Now, with TPPs raking in vast profits from illegally banking the games, TPPs pay card rooms for the right to assume the lucrative player-dealer position. TPPs have also assumed other responsibilities, besides banking, which are typically associated with the gaming operation, including providing surveillance equipment to monitor games in card rooms and funding advertising of card room facilities. The contractual relationships between TPPs and card rooms create strong financial incentives for both to ensure that TPPs maintain the banking position. And, because TPPs' revenues are entirely derived from their winnings in card rooms' banked games, the TPP contractual payments to card rooms—which have ballooned to millions of dollars annually for larger card rooms—give those card rooms an obvious financial interest in the illegal gambling occurring at their tables. The inextricable relationship between the TPP Defendants and the Card Room Defendants eviscerates any purported distinction between the role of the TPPs and the card rooms.
- 9. In short, by using well-funded TPPs to ensure liquidity for games, and by refusing and failing to comply with legal requirements that the banking position must rotate away from the seat held by the TPPs, card rooms have created gaming experiences that are indistinguishable from banked games in Nevada or New Jersey casinos. When a player sits down to play blackjack, baccarat, pai gow poker, or another similar game in a California card room, there is a single entity consistently ready to take on all comers, pay out all winnings and collect all losses. Card Room Defendants have not been bashful in advertising that fact, with several card rooms prominently advertising "Vegas-style" gaming. Regardless of whether the player-dealer position rotates or whether the TPPs, rather than the card rooms, "bank" the games, the games being offered are banked games prohibited by the California Constitution.
- 10. Under the California Constitution and the California Penal Code, Card Room Defendants have no right to offer banked games and violate the rights of California Indian tribes by doing so. Accordingly, the Court should declare that these games are illegal under California law, and enjoin the Card Room Defendants and the TPP Defendants from offering and profiting from them.

NATURE OF ACTION

11. The Tribal Nations Access to Justice Act, introduced as S.B. 549, took effect on January 1, 2025. The stated purpose of the Act, codified at Government Code § 98020 is:

to authorize a limited declaratory and injunctive relief action before the California courts, filed solely against licensed California card clubs and third-party proposition player services providers, to determine whether certain controlled games operated by California card clubs are illegal banking card games or legal controlled games, thereby resolving a decade-long dispute between California tribes and California card clubs concerning the legality of those controlled games and whether they violate state law, including tribal gaming rights under Section 19 of Article IV of the California Constitution.

(CA LEGIS 860 (2024), 2024 Cal. Legis. Serv. Ch. 860 (S.B. 549).)

12. The Act authorizes any California Indian tribes that are "party to a current ratified tribal-state gaming compact" or are "party to current secretarial procedures pursuant to" the federal Indian Gaming Regulatory Act ("IGRA") to "bring an action in superior court, filed solely against licensed gambling enterprises and third-party providers of proposition player services[.]" (*Ibid.*) Plaintiffs may seek:

a declaration as to whether a controlled game operated by a licensed gambling establishment and banked by a third-party provider of proposition player services constitutes a banking card game that violates state law, including tribal gaming rights under Section 19 of Article IV of the California Constitution, and may also request injunctive relief.

(*Ibid.*) "The court may make a binding declaration in either affirmative or negative form and effect, which shall have the force of a final judgment, and may issue injunctive relief enjoining further operation of the controlled game or grant any other relief the court deems appropriate." (*Ibid.*) "No claim for money damages, penalties, or attorney's fees shall be permitted under this section." (*Ibid.*)

13. The California Legislature's intent with the Act is clear: It "allows California's Native American gaming tribes to ask the judiciary to resolve the longstanding dispute over whether certain controlled games operated by California card clubs are illegal banking card games and whether they infringe upon tribal gaming rights." (Assem. Com. on Appropriations, Analysis of Sen. Bill 549 (2023-2024 Reg. Sess.), Aug. 7, 2024, p. 2.) The Act provides an

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avenue for Tribal plaintiffs to "file suit against cardrooms and other gambling enterprises to litigate the legality of the games they play." (Third Reading of Sen. Bill 549 (2023-2024 Reg. Sess.), Aug. 19, 2024, p. 3.)

- 14. The Act requires the Court to conduct a de novo review of whether a game violates state law. (Gov. Code, § 98020, subd. (c).) As such, the Court is not bound by and owes no deference to any prior regulatory determinations. (*W. Telcon, Inc. v. California State Lottery* (1996) 13 Cal.4th 475, 479–80 [enjoining keno game previously approved by state regulators as an illegal banked game].)
- 15. Any lawsuit brought pursuant to the Act must be filed "no later than April 1, 2025, in the Superior Court of California, County of Sacramento." (Gov. Code, § 98020, subd. (d).) If multiple actions are commenced under the Act, "they shall be consolidated for all purposes, including trial to avoid the risk of inconsistent declarations." (Gov. Code, § 98020, subd. (e).) Already pending is the related action of *Agua Caliente Band of Cahuilla Indians, et al.*, v. *Parkwest Bicycle Casino, LLC, et al.*, Superior Court of California, County of Sacramento Case No. 25cv000001 ("*Agua Caliente*"). Accordingly, this case should be immediately consolidated with *Agua Caliente* upon filing. See also, Standing Order No. SSC 24-5 at paragraph 5 ("This will be an automatic procedure, with no briefing permitted and no hearing held prior to consolidation").

PARTIES

PLAINTIFFS

16. Plaintiff, Rincon Band of Luiseno Indians (the "Rincon Band"), is a federally-recognized Indian tribe, a separate organized community of persons of Indian descent, with its reservation located within San Diego County. It legally operates a Class III casino offering (banked) games in San Diego County, California, originally pursuant to a Tribal-State Gaming Compact and currently pursuant to Secretarial Procedures issued by the United States Department of Interior. The original Compact provided that "the exclusive rights that Indian Tribes in California, including the Tribe, will enjoy under this Compact create a unique opportunity for the Tribe to operate its Gaming Facility in an economic environment free of competition from the

ATTORNEYS AT LAW OAKLAND Class III gaming referred to in Section 4 of this Compact on non-Indian lands in California." (Sept. 10, 1999. Tribal-State Compact between the State of California and the Rincon San Luiseno Band of Mission Indians, Preamble at E). The Secretarial Procedures, which now govern the Rincon Band's Class III gaming operation in lieu of a compact, were promulgated after the State of California failed to negotiate in good faith as required by IGRA over amendments to the original Compact. *See, Rincon Band v. Schwarzenegger*, (9th Cir. 2010) 602 F.3d 1019.

Reservation, a/k/a the Santa Ynez Band of Chumash Mission Indians of the Santa Ynez Reservation, a/k/a the Santa Ynez Band of Chumash Indians (the "Chumash Band"), is a federally-recognized Indian tribe, a separate organized community of persons of Indian descent, with its reservation located within Santa Barbara County. It legally operates a Class III casino offering (banked) games in Santa Barbara County, California pursuant to a compact with the State of California (as amended in 2018). The compact provides that "the exclusive rights that Indian Tribes in California, including the Tribe, will enjoys under this Compact create a unique opportunity for the Tribe to operate its Gaming Facility in an economic environment free of competition from the Class III gaming referred to in Section 4 of this Compact on non-Indian lands in California." (Sept. 10, 1999. Tribal-State Compact between the State of California and the Santa Ynez Band of Mission Indians, Preamble at E). The Rincon Band and the Chumash Band are referred to collectively herein as the "Plaintiffs."

CARD ROOM DEFENDANTS

- 18. Defendant ABA Properties LLC (d/b/a The Aviator Casino) operates The Aviator Casino in Delano, California under license number GEGE-001387.
- 19. Defendant Artichoke Joe's (d/b/a Artichoke Joe's Casino) operates Artichoke Joe's Casino in San Bruno, California under license number GEGE-001007.
- 20. Defendant BVK Gaming, Inc. (d/b/a Napa Valley Casino) operates Napa Valley Casino in American Canyon, California under license number GEGE-001279.
- 21. Defendant California Commerce Club, Inc. (d/b/a Commerce Casino & Hotel) operates Commerce Casino & Hotel in Los Angeles, California under license number GEGE-001093.

- 22. Defendant California Grand Casino operates in Pacheco, California under license number GEGE-000450.
- 23. Defendant Cal-Pac Rancho Cordova, LLC (d/b/a Parkwest Casino Cordova) operates Parkwest Casino Cordova in Rancho Cordova, California under license number GEGE-001300.
- 24. Defendant Cal-Pac Sonoma, LLC (d/b/a Parkwest Casino Sonoma) owns and upon information and belief, intends to operate Parkwest Casino Sonoma, which is currently not operating but is licensed to operate in Petaluma, California under license number GEGE-000005.
- 25. Defendant Capitol Casino, a California corporation (d/b/a Capitol Casino a.k.a Capitol Casino, Inc.) operates Capitol Casino in Sacramento, California under license number GEGE-000404.
- 26. Defendant Casino 580, LLC (d/b/a Parkwest Casino 580) operates Parkwest Casino 580 in Livermore, California under license number GEGE-001322.
- 27. Defendant Casino 99, LLC (d/b/a Casino 99) operates Casino 99 in Chico, California under license number GEGE-001384.
- 28. Defendant Casino Merced, Inc. (d/b/a Casino Merced) operates Casino Merced in Merced, California under license number GEGE-001379.
- 29. Defendant Casino Poker Club, Inc. (d/b/a Casino Club) operates Casino Club in Redding, California under license number GEGE-000951.
- 30. Defendant Casino, LLC (d/b/a Larry Flynt's Lucky Lady Casino) operates Larry Flynt's Lucky Lady Casino in Gardena, California under license number GEGE-001343.
- 31. Defendant Celebrity Casinos, Inc. (d/b/a Crystal Casino) operates Crystal Casino in Compton, California under license number GEGE-001282.
- 32. Defendant Central Coast Casino Grover Beach, Inc. (d/b/a Central Coast Casino) operates Central Coast Casino in Grover Beach, California under license number GEGE-001029.
- 33. Defendant Central Valley Gaming, LLC (d/b/a Turlock Poker Room) operates Turlock Poker Room in Turlock, California under license number GEGE-001263.

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operating but is licensed to operate in Watsonville, California under license number GEGE-001330.

- 46. Defendant Golden Valley Casino, LLC (d/b/a Golden Valley Casino) owns and upon information and belief, intends to operate Golden Valley Casino, which is currently not operating but is licensed to operate in Merced, California under license number GEGE-001362.
- 47. Defendant Hacienda LF, LLC (d/b/a Hacienda Casino) owns and upon information and belief, intends to operate Hacienda Casino, which is currently not operating but is licensed to operate in Cudahy, California under license number GEGE-001355.
- 48. Defendant Hawaiian Gardens Casino Inc. (d/b/a The Gardens Casino) operates The Gardens Casino in Hawaiian Gardens, California under license number GEGE-000392.
- 49. Defendant Hollywood Park Casino Company, LLC (d/b/a Hollywood Park Casino) operates Hollywood Park Casino in Inglewood, California under license number GEGE-001367.
- 50. Defendant Joseph Anthony Melech (d/b/a Hotel Del Rio & Casino) owns and upon information and belief, intends to operate Hotel Del Rio & Casino, which is currently not operating but is licensed to operate in Isleton, California under license number GEGE-001370.
- 51. Defendant K & M Casinos, Inc. (d/b/a 500 Club Casino a.k.a 500 Club) operates 500 Club Casino in Clovis, California under license number GEGE-001361.
- 52. Defendant Keith Chan Hoang (d/b/a Golden State Casino) owns and upon information and belief, intends to operate Golden State Casino, which is currently not operating but is licensed to operate in Marysville, California under licensed number GEGE-001169.
- 53. Defendant Kern County Associates, L.P. (d/b/a Golden West Casino) operates Golden West Casino in Bakersfield, California under license number GEGE-000426.
- 54. Defendant King's Casino Management Corporation (d/b/a The Saloon at Stones Gambling Hall) operates The Saloon at Stones Gambling Hall in Citrus Heights, California under license number GEGE-001373.

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- 55. Defendant King's Casino Management Corporation (d/b/a The Tavern at Stones Gambling Hall) operates The Tavern at Stones Gambling Hall in Citrus Heights, California under license number GEGE-001374.
- 56. Defendant Ky Phuon (d/b/a Garlic City Club) operates Garlic City Club in Gilroy, California under license number GEGE-001173.
- 57. Defendant Lamar V. Wilkinson (d/b/a California Club Casino) owns and upon information and belief, intends to operate California Club Casino, which is currently not operating but is licensed to operate in San Ramon, California under license number GEGE-001296.
- 58. Defendant LEB Holdings, Inc. (d/b/a Oceana Cardroom) owns and upon information and belief, intends to operate Oceana Cardroom, which is currently not operating but is licensed to operate in Oceano, California under license number GEGE-001360.
- 59. Defendant Limelight Cardroom Trust (d/b/a Limelight Card Room) operates Limelight Card Room in Sacramento, California under license number GEGE-001376.
- 60. Defendant Lodi Cardroom, Inc. (d/b/a Parkwest Casino Lodi) operates Parkwest Casino Lodi in Lodi, California under license number GEGE-001229.
- 61. Defendant Lucky Chances, Inc. (d/b/a Lucky Chances Casino) operates Lucky Chances Casino in Colma, California under license number GEGE-001108.
- 62. Defendant Lucky Tree Entertainment, Inc. (d/b/a La Primavera Pool Hall & Cafe) owns and upon information and belief, intends to operate La Primavera Pool Hall & Cafe, which is currently not operating but is licensed to operate in Madera, California under license number GEGE-001341.
- 63. Defendant Marina Club Casino, LLC (d/b/a Marina Club) operates Marina Club in Marina, California under license number GEGE-001353.
- 64. Defendant Michael G. Lincoln (d/b/a Racxx) owns and upon information and belief, intends to operate Racxx, which is currently not operating but is licensed to operate in Lincoln, California license number GEGE-001338.

- 65. Defendant Oakdale LLC (d/b/a Mike's Card Casino) owns and upon information and belief, intends to operate Mike's Card Casino, which is currently not operating but is licensed to operate in Oakdale, California under license number GEGE-001364.
- 66. Defendant Oaks Card Room Limited Partnership (d/b/a Oaks Card Club) operates Oaks Card Club in Emeryville, California under license number GEGE-001063.
- 67. Defendant Ocean's 11 Casino, LLC (d/b/a Ocean's Eleven Casino) operates Ocean's Eleven Casino in Oceanside, California under license number GEGE-000473.
- 68. Defendant Old Town Investments, Inc. (d/b/a Bankers Casino) operates Bankers Casino in Salinas, California under license number GEGE-001297.
- 69. Defendant Outlaws 101 LLC (d/b/a Outlaws Card Parlour) operates Outlaws Card Parlour in Atascadero, California under license number GEGE-001356.
- 70. Defendant Palace Poker Casino, LLC (d/b/a Palace Poker Casino) operates Palace Poker Casino in Hayward, California under license number GEGE-001302.
- 71. Defendant Parkwest Bicycle Casino, LLC (d/b/a Parkwest Bicycle Casino) operates Parkwest Bicycle Casino in Bell Gardens under license number GEGE-001390.
- 72. Defendant Parkwest Casino Manteca, LLC (d/b/a Parkwest Casino Manteca) operates Parkwest Casino Manteca in Manteca, California under license number GEGE-001383.
- 73. Defendant Pinnacle Casino, LLC (d/b/a Pinnacle Casino) owns and upon information and belief, intends to operate Pinnacle Casino, which is currently not operating but is licensed to operate in Soledad, California under license number GEGE-001357.
- 74. Defendant Player's Poker Club, Inc. (d/b/a Player's Casino a.k.a Players Casino) operates Player's Casino in Ventura, California under license number GEGE-001323.
- 75. Defendant Polvora, Inc. (d/b/a Ace & Vine) operates Ace & Vine in Napa, California under license number GEGE-001359.
- 76. Defendant Rafael P. Quiroga (d/b/a Jalisco Pool Room) owns and upon information and belief, intends to operate Jalisco Pool Room, which is currently not operating but is licensed to operate in Guadalupe, California under license number GEGE-000969.

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- 77. Defendant Randy A. Yaple (d/b/a Blacksheep Casino Company) owns and upon information and belief, intends to operate Blacksheep Casino Company, which is currently not operating but is licensed to operate in Cameron Park, California under license number GEGE-001344.
- 78. Defendant Richard Scott (d/b/a Casino Chico) operates Casino Chico in Chico, California under license number GEGE-001340.
- 79. Defendant Rogelio's Inc. is currently not operating but is licensed and upon information and belief, intends to operate in Isleton, California under license number GEGE-001081.
- 80. Defendant Sacramento Casino Royale, LLC (d/b/a Casino Royale) owns and upon information and belief, intends to operate Casino Royale, which is currently not operating but is licensed to operate in Sacramento, California under license number GEGE-001295.
- 81. Defendant Sahara Dunes Casino, LP (d/b/a Lake Elsinore Hotel and Casino) operates Lake Elsinore Hotel and Casino in Lake Elsinore, California under license number GEGE-001149.
- 82. Defendant Sidjon Corporation (d/b/a Livermore Casino) operates Livermore Casino in Livermore, California under license number GEGE-001107.
- 83. Defendant Stars Gaming Inc. (d/b/a Stars Casino) operates Stars Casino in Tracy, California under license number GEGE-001371.
- 84. Defendant Stones South Bay Corporation (d/b/a Seven Mile Casino) operates Seven Mile Casino in Chula Vista, California under license number GEGE-000466.
- 85. Defendant Sutter's Place, Inc. (d/b/a Bay 101) operates Bay 101 in San Jose, California under license number GEGE-000989.
- 86. Defendant The Nineteenth Hole, a General Partnership (d/b/a Nineteenth Hole a.k.a. The Nineteenth Hole Casino and Lounge) operates The Nineteenth Hole Casino and Lounge in Antioch, California under license number GEGE-000967.

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113. Defendant Wahba, LLC. Is a third-party provider of proposition player services, license number TPPP-000177. Defendants identified in paragraphs 92–113 are collectively referred to as "TPP Defendants."

JURISDICTION AND VENUE

- 114. The Tribal Nations Access to Justice Act grants this Court jurisdiction to determine, on an action filed by a California Indian tribe that is party to a ratified tribal-state gaming compact, or that is party to current secretarial procedures pursuant to Chapter 29 of Title 25 of the United States Code, "whether a controlled game operated by a licensed gambling establishment and banked by a third-party provider of proposition player services constitutes a banking card game that violates state law[.]" (Gov. Code § 98020, subd. (a)).
- 115. Venue is proper because the Act specifies that any action brought pursuant to it must be filed in this Court, and because the Act specifies that all actions brought pursuant to it must be consolidated. Agua Caliente, discussed supra at paragraph 15, also brought pursuant to the Act, is pending before this Court.
- 116. Venue is also proper because multiple Defendants reside and/or have their principal place of business in Sacramento County, California.

BACKGROUND

A. <u>California law prohibits "banking" or "banked" games in card rooms.</u>

- 117. The California Supreme Court defines a "banking" or "banked" game as one "in which there is a person or entity that participates in the action as the one against the many, taking on all comers, paying all winners, and collecting from all losers, doing so through a fund generally called the bank." (*Hotel Employees, supra*, 21 Cal.4th at p. 592, internal quotation marks and citations omitted.) Banked games differ from "round" games, such as poker, where each player may win only funds wagered by fellow players. (*See People v. Ambrose* (1953) 122 Cal.App.2d Supp. 966, 970 ["Where the players bet against each other and settle with each other, the game is not a banking game."].)
- 118. In Nevada and New Jersey casinos, banked table games such as blackjack, baccarat, and pai gow poker are common, with players either winning money from, or losing

1	money to, the bank, whether operated by a "house," or otherwise. The gambling establishment		
2	need not be the entity banking the game for it to qualify as an illegal "banked" game. (Hotel		
3	Employees, supra, 21Cal.4th at pp. 607–08.) "[A] game will be determined to be a banking game		
4	if under the rules of that game, it is possible that the house, another entity, a player, or an observer		
5	can maintain a bank or operate as a bank during the play of the game." (Oliver v. County of L.A.		
6	(1998) 66 Cal.App.4th 1397, 1408.)		
7	119. California law has prohibited "banked" games for nearly as long as it has been a		
8	state. From its enactment in 1872, California Penal Code Section 330 included banked games in		
9	its list of prohibited activities. (See Hotel Employees, supra, 21 Cal.4th at p. 592.) In 1885, the		
10	Legislature amended Section 330 to specifically identify "twenty-one"—now commonly known		
11	as "blackjack"—as a prohibited game. (<i>Ibid</i> .)		
12	120. In its modern form, Section 330 identifies prohibited games both by specific game		
13	names, such as twenty-one, and by general categories, such as banked games:		
14	Every person who deals, plays, or carries on, opens, or causes to be		
15	opened, or who conducts, either as owner or employee, whether for hire or not, any game of faro, monte, roulette, lansquenet, rouge et		
16	noire, rondo, tan, fan-tan, seven-and-a- half, twenty-one, hokey- pokey, or any banking or percentage game played with cards, dice,		
17	or any device, for money, checks, credit, or other representative of value, and every person who plays or bets at or against any of those		
18	prohibited games, is guilty of a misdemeanor		
19	(Pen. Code, § 330.)		
20	121. In 1984, California voters elevated the prohibition on banked games to the State		
21	Constitution, amending it to provide that "[t]he Legislature has no power to authorize, and shall		
22	prohibit, casinos of the type currently operating in Nevada and New Jersey." (Cal. Const., art.		
23	IV,§ 19, subd. (e).) The California Supreme Court has held that a casino of "the type		
24	operating in Nevada and New Jersey" is identifiable by the presence of "especially banked table		
25	games and slot machines." (Hotel Employees, supra, 21 Cal.4th at p. 605).		
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B. The People of California amended the California Constitution to provide California Indian tribes the exclusive right to offer banked games.

- 122. The history of tribal gaming in California is inextricably intertwined with the history of tribal sovereignty and self-reliance. From before California was even a state, Indian nations—including the ancestors of Plaintiffs here—were forced from the lands on which they depended to live, decimated by state-sanctioned genocide, betrayed by government officials who purported to assist them, and relegated to poverty at the margins of American society. The first instances of organized gaming on tribal lands in California were modest bingo halls used to fund desperately needed health care and social services for tribal people.
- 123. When California Indian tribes exercised their sovereign authority to help care for their citizenry, California state and local governments sought to block them. The United States Supreme Court ultimately resolved the dispute in the groundbreaking decision *California v. Cabazon Band of Mission Indians* (1987) 480 U.S. 202, holding that state and local governments lacked authority to shutter bingo halls on tribal lands. In response to the Supreme Court's decision, Congress enacted IGRA in 1988 to provide a new framework for state and tribal relations on gaming issues. Under IGRA, in states where gambling is legalized, tribes can enter compacts with state governments or, in certain circumstances, secure secretarial procedures from the United States Department of the Interior to authorize and regulate casino-style gambling offered by tribes, such as slot machines and banked games, on tribal lands.
- 124. In 1998, California voters passed Proposition 5, which authorized a certain "Tribal-State Gaming Compact" to be entered into by the State of California and California Indian tribes intending to operate casinos with slot machines and "players' pool" card games. Opponents to Proposition 5 immediately filed petitions for writs of mandate in the California Supreme Court, arguing that the proposition violated the State Constitution's prohibition on Nevada-style casinos and Section 330's prohibition on banked games (among other objections). (See Hotel Employees, supra, 21 Cal.4th at p. 589.)
- 125. In opposition to the Proposition 5 challenge, several California Indian tribes argued that the card games they intended to offer were not banked games because the funds used

to pay winnings came from a "players' pool," constituted from the amounts wagered, not the 2 casino's own funds. (Id. at pp. 606–07.) The tribes argued that the games, therefore, were not banked by a casino; they merely distributed players' own funds, similar to legal lotteries. The 3 4 California Supreme Court rejected these arguments, for reasons directly relevant here: 5 That the tribe must "pay[] all winners, and collect[] from all losers" through a fund that is styled a "players pool" is immaterial: the 6 players' pool is a bank in nature if not in name. It is a "fund against which everybody has a right to bet, the bank . . . taking all that is 7 won, and paying out all that is lost." 8 (Hotel Employees, supra, 21 Cal.4th at p. 607, citations omitted; alterations in original.) The 9 Supreme Court also rejected the argument that the Indian tribes were not offering banked games 10 because they had no interest in the outcome of the wagers: "[t]he pool itself functions as a bank, collecting from all losers and paying all winners." (Id. at p. 608, fn. 4.) "[A] banking game, 12 within the meaning of Penal Code section 330's prohibition, may be banked by someone other 13 than the owner of the gambling facility." (*Id.* at pp. 607–08.) On these grounds, the California 14 Supreme Court concluded that "Proposition 5's authorization of casino gambling is invalid and inoperative." (Id. at p. 589.) The same standards², applied here, confirm that the Card Room 15 16 Defendants are offering illegal banked games. 17 18 ¹ The proposed "players' pool" system: 19 means one or more segregated pools of funds that have been collected from player wagers, that are irrevocably dedicated to the prospective award of prizes in 20 authorized gaming activities, and in which the house neither has [acquired] nor can acquire any interest. The Tribe may set and collect a fee from players on a per play, per amount wagered, or time-period basis, and may seed the player pools in the form of loans or promotional expenses, provided that seeding is not used to pay 22 prizes previously won. 23 (Hotel Employees, supra, 21 Cal.4th at p. 625, alteration in original; internal quotation marks and citation omitted (dis. opn. of Kennard, J.).) 24 ² At the time of the Hotel Employees decision, the law that applied to the tribal gaming facilities 25 is the exact same law that currently applies to Card Room Defendants and TPP Defendants. It would be inappropriate to interpret such law when applied to Indian tribes differently than when 26 applied to the Card Room Defendants and the TPP Defendants. The California tribes were required to successfully pursue a Constitutional Amendment Initiative to be excepted from the 27 Constitutional prohibition at issue in Hotel Employees. The appropriate avenue available to the Card Room Defendants and the TPP Defendants to offer banked games is to successfully pursue 28 their own Constitutional Amendment Initiative, which they have not done.

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126. While the challenge to Proposition 5 was pending, it became clear to several California tribes that Proposition 5 should have been filed as a Constitutional Amendment Initiative rather than a Statutory Initiative. With the support of then-Governor Grey Davis, several California Indian tribes proposed an amendment to the California Constitution to exempt tribal gaming from the prohibition on Nevada and New Jersey style casinos. Ultimately presented to the voters as Proposition 1A in March 2000, the amendment "effectively grant[ed] tribes a constitutionally- protected monopoly on most types of class III games [including banked games] in California." (In re Indian Gaming Related Cases (9th Cir. 2003) 331 F.3d 1094, 1103.) The voters of California approved Proposition 1A, authorizing the governor to "to negotiate and conclude compacts, subject to ratification by the Legislature, for the operation of slot machines and for the conduct of lottery games and banking and percentage card games by federallyrecognized Indian tribes on Indian lands in California in accordance with federal law." (Cal. Const., art IV, § 19, subd. (f).) The amendment definitively concluded "banking and percentage card games are hereby permitted to be conducted and operated on tribal lands subject to those compacts." (*Ibid.*). Proposition 1A provided for only California tribes to be exempted from the Constitution's prohibition of slot machines and banked card games, hence, the prohibition remains in place for card rooms, TPPs and any entities other than California tribes. See, Artichoke Joe's California Grand Casino v. Norton, (9th Cir. 2003) 353F.3d 712; Flynt v. California Gambling Control Comm'n, (2002) 104 Cal. App. 4th 1125.

127. The compacts approved under the amendment recognized that "[t]he exclusive rights that Indian tribes in California . . . will enjoy under this Compact create a unique opportunity for the Tribe to operate its Gaming Facility in an economic environment free of competition from the Class III gaming [including banked games] . . . on non-Indian lands in California." (See, e.g., Sept. 10, 1999 Tribal-State Compact between the State of California and the Chumash Band, Preamble § E.)

128. Plaintiffs bring this action to ensure that the exclusivity over banked games guaranteed by the California Constitution and tribal gaming compacts does not become another broken promise to California Indian tribes.

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C. In search of greater profits, Card Room Defendants have expanded beyond their traditional offerings and into prohibited banked games.

- 129. Card Room Defendants are gambling establishments licensed by the California Gambling Control Commission, based in Sacramento, California. Card rooms may lawfully facilitate player versus player games, for which the card room collects a per-round fee for operating the game known as a "collection" and generate additional revenue through the sale of food and beverage and/or providing other forms of entertainment. As of December 2024, California is home to 72 licensed card rooms, but none of them stay within the limits of their lawful opportunities.
- 130. Historically, California card rooms have provided traditional poker, a non-banked game also known as a "round" game. In traditional poker, there is no bank against which all players bet; instead, and the card rooms' only interest in the game is in collecting specified table fees regardless of the outcome of the game, and in generating revenue from the sale of food and beverage to the players.
- 131. Since the early 2000s, Card Room Defendants have steadily expanded their offerings beyond traditional poker games. To draw in more players who will wager more money—thereby generating greater collections revenue—the card rooms have introduced variants of casino-style, banked table games, such as blackjack, baccarat, pai gow poker, and analogous games. The card rooms purport to provide these games in compliance with California's prohibition on banked games by not banking the games themselves using the card room's funds. Instead, the rules for these variants on banked games specify that a "player-dealer" will bank the game while a representative of the card room (the "House Dealer") deals cards, collects player fees, and otherwise runs the game.
- 132. The player-dealer framework is a direct outgrowth of the card room industry's concerted and explicit efforts to evade California's prohibition on banked games outside of tribal lands, and has given rise to the TPP. Historically, card rooms paid TPPs to sit at the tables and reinvigorate games with dwindling action, and thereby stimulate additional revenue for the card room. But as card rooms and TPPs have fully embraced offering illegal banked games, the TPPs'

position in the player-dealer spot has become far more lucrative. As a result, TPPs now pay card rooms for the right to occupy the player-dealer position.

- 133. TPP Defendants provides services to Card Room Defendants pursuant to written contracts. For a card room that contracts with a TPP, each table generally has a proposition player—a TPP employee whose job is to bank the game. The proposition player sits at the table and covers the bets that take place in each round, takes on all comers, pays all winners, and collects from all losers.
- 134. The contractual framework between card rooms and TPPs runs directly afoul of California Business and Professions Code Section 19984(a), which prohibits "[a]ny agreement, contract, or arrangement between a gambling enterprise and a third-party provider of proposition player services" in which "a gambling enterprise or the house have any interest, whether direct or indirect, in funds wagered, lost, or won." This dynamic is precisely what the California Constitution and Penal Code prohibit through their ban on banked games.
- 135. The games at issue in this lawsuit—blackjack, baccarat, pai gow poker, and other analogous games—are banked games. Players gamble against a single entity that pays all winners and collects from all losers. Card Room Defendants have attempted to superficially disguise banked games' true nature through layers of additional rules and procedures; those artifices are either ineffective or ignored and thus do not change the essential "banked" nature of the games. Under California's Constitution and Penal Code, those games are illegal.
- 136. Blackjack, also known as twenty-one, was one of the earliest games to be included in Penal Code Section 330's list of prohibited games. Blackjack players compete against a single entity, taking on all comers, paying all winners, and collecting from all losers.
- 137. The rules for California card room blackjack games typically provide that a standard round of play begins when a player-dealer is designated. The House Dealer places a "button" or other signifier in front of the player-dealer, which designates that they are taking the bank position and may also designate whether it is the first or second turn for the player-dealer in the banking position. Although specific language for each blackjack game may vary by card room, the rules typically contain language stating either that the player-dealer position—and

therefore the banking role—should be offered to other players after two hands, or rotated to other players after two hands. Defendants rely on the purported rotation of the player-dealer position and bank to attempt to distinguish the blackjack games they offer from those prohibited by California law. They do not.

- 138. In its general form, baccarat does not have a player-dealer position. Rather, the players at the table simply make wagers based on a single shared set of cards. The dealer, who has no hand in the game, acts as nothing but a bank. Thus, by definition, baccarat is an illegal banked game.
- 139. Card Room Defendants purport to create a player-dealer position for baccarat, but the occupier of the position does not actually "play" the game by receiving any cards or placing wagers of his or her own and is a "player-dealer" in name only. (See Cal. Bus. & Prof. Code § 19805(ag), emphasis added ["'Player-dealer' and 'controlled game featuring a player-dealer position' refer to a position in a controlled game, as defined by the approved rules for that game, in which seated *player participants* are afforded the temporary opportunity to wager against multiple players at the same table, provided that this position is rotated amongst the other seated players in the game."].) The person occupying the purported player-dealer position in Defendants' baccarat games is not a "player participant." The sole purpose of the purported player-dealer position in Defendants' baccarat games is to bank the game—paying all winning bets and collecting all losing bets made on the set of cards shared by every player at the table. Although specific language for each baccarat game may vary by card room, the rules typically contain language stating either that the purported player-dealer position—and therefore the banking role—should be offered to other players after two hands, or rotated to other players after two hands. Defendants rely on the purported rotation of the player-dealer position and bank to attempt to distinguish the baccarat games they offer from those prohibited by California law. They are not materially distinguishable.
- 140. Card Room Defendants' pai gow poker games typically provide that, at the start of a game, a player is offered the player-dealer position. Once the position is established, the other players compete against the player-dealer to make the best possible hand of cards. Although

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ATTORNEYS AT LAW OAKLAND specific language for each pai gow poker game varies by card room, the rules typically contain language stating either that the player-dealer position—and therefore the banking role—should be offered to other players after two hands, or rotated to other players after two hands. Defendants rely on the purported rotation of the player-dealer position and bank to attempt to distinguish the pai gow poker games they offer from those prohibited by California law. They are not materially distinguishable.

- 141. Card Room Defendants also offer other games that operate on the same basic player-dealer mechanics as blackjack, baccarat, and pai gow poker. These analogous games, such as "Three Card Poker," "Ultimate Texas Hold'em," and "Casino War"—like their more traditional counterparts—purport to make use of a player-dealer position, and their rules typically state that the player-dealer position should be offered or rotated to other players after two hands. Defendants rely on the purported rotation of the player-dealer position and bank to attempt to distinguish these games from those prohibited by California law. They are not materially distinguishable.
- 142. Defendants assert that their games are operated consistent with Penal Code Section 330, various other statutes, regulations and "house rules" that appear to require rotation of the player-dealer position or to provide for TPPs, but no statute or regulation can be interpreted to allow for banked card games prohibited by the California Constitution. In practice, the card rooms and TPPs do not offer the games in compliance with the statutes and regulations upon which they rely. But even if they did, the games would still be illegal as prohibited by the California Constitution.
- 143. Each of the Card Room Defendants identified in paragraphs 18–91, supra, offers, or intends to offer a number of card games including blackjack, baccarat, pai gow poker, and analogous games wherein a player, TPP or another entity takes all comers, pay all winners, and collect from all losers. All of these games are banked games operated in violation of the California Constitution and Penal Code.
- 144. Each of the Card Room Defendants identified in paragraphs 18–91, *supra*, has entered or intends to enter into a contractual relationship with one or more of the TPP Defendants

COMPLAINT

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collects from all losers. TPP Defendants maintain and operate a bank by occupying the purported player-dealer position in the baccarat-style games offered by Card Room Defendants.

- 172. The baccarat-style games offered and operated by Defendants also violate Penal Code Sections 330 and 330.11 because the person or entity occupying the position is not a player-participant in the game, as required by Cal. Bus. & Prof. Code Section 19805(ag). The purported player-dealer does not play a hand of cards or make specific bets in the game. The purported player-dealer's only role in Defendants' baccarat-style games is to serve as a bank, paying winners and collecting from losers.
- 173. The baccarat-style games offered and operated by Defendants also violate Penal Code Sections 330 and 330.11 because the TPP or any other player occupying the purported player-dealer position wins or loses more than a fixed and limited wager during the play of the game, and because the purported player-dealer does not make an actual wager against any of the other players.
- 174. Thus, the baccarat-style games offered and operated by Defendants are illegal banked games under the California Penal Code.

FIFTH CAUSE OF ACTION

Declaration that pai gow poker-style games are illegal banked games in violation of the California Constitution - Against All Defendants
(Tribal Nations Access to Justice Act)

- 175. Plaintiffs hereby incorporate by reference the allegations of paragraphs 1–174 as if fully set forth herein.
- 176. Pai gow poker-style games are banked games in which a player or entity takes on all comers, pays all winners, and collects from all losers.
- 177. Regardless of the superficial changes Card Room Defendants make to the rules or names of pai gow poker-style games, they retain the fundamental characteristics of a banked game.
- 178. Consistent with the type of banked games offered in Nevada and New Jersey casinos, in Defendants' pai gow poker-style games, a player or entity takes on all comers, pays all winners, and collects from all losers.

179.	TPP Defendants maintain and operate a bank by maintaining and occupying the
player-dealer	position in the pai gow poker-style games offered by Card Room Defendants.

- 180. Consistent with the type of banked games offered in Nevada and New Jersey casinos, in Defendants' pai gow poker-style games, the player or entity banking the game is not limited to winning or losing only a fixed and limited wager during the play of the game.

 Uncertainty over how much the player or entity banking the game will win or lose is typical of a banked game.
- 181. Consistent with the type of banked games offered in Nevada and New Jersey casinos, the purported player-dealer in Defendants' pai gow poker-style games does not play a hand of cards or make specific bets in the game. The purported player-dealer's only role in Defendants' pai gow poker-style games is to serve as a bank, paying winners and collecting from losers.
- 182. Consistent with the type of banked games offered in Nevada and New Jersey casinos, Card Room Defendants and TPP Defendants possess an interest in the wagers made in Defendants' pai gow poker-style games. Given the contractual relationship between the parties, Card Room Defendants and TPP Defendants collectively operate as bank, paying winners and collecting from losers.
- 183. Thus, the pai gow poker-style games offered and operated by Defendants thus violate Section 19 of Article IV of the California Constitution.

SIXTH CAUSE OF ACTION

Declaration that pai gow poker-style games are illegal banked games in violation of the California Penal Code Against All Defendants
(Tribal Nations Access to Justice Act)

- 184. Plaintiffs hereby incorporate by reference the allegations of paragraphs 1–183 as if fully set forth herein.
- 185. California Penal Code Section 330 prohibits the playing of "any banking or percentage game played with cards."

191. California Business and Professions Code Section 19984(a) prohibits "[a]ny agreement, contract, or arrangement between a gambling enterprise and a third-party provider of proposition player services" wherein the gambling enterprise has "any interest, whether direct or indirect, in funds wagered, lost, or won."

- 192. TPP Defendants enter into contracts with Card Room Defendants wherein the TPP pays the card room for the right to occupy the player-dealer position in blackjack, baccarat, pai gow poker, and analogous games. The only source of revenue TPPs possess to pay the card rooms pursuant to those contracts is the TPPs' winnings from occupying the player-dealer position in those games.
- 193. Accordingly, Card Room Defendants have an unlawful interest in the funds wagered, lost, and won in the games they offer or operate where a TPP occupies the player-dealer position and banks the game.
- 194. The blackjack, baccarat, pai gow poker, and analogous games that give Card Room Defendants an interest in TPP Defendants' winnings or losses are illegal games under California Business and Professions Code Section 19984.

PRAYER FOR RELIEF

WHEREFORE, Plaintiffs seek judgment and remedies as follows:

- 1. For a declaration that the blackjack, baccarat, pai gow poker, and analogous games offered by Defendants violate Section 19 of Article IV of the California Constitution.
- 2. For a declaration that the blackjack, baccarat, pai gow poker, and analogous games offered by Defendants violate California Penal Code Sections 330 and 330.11.
- For a declaration that the contractual relationships between the Card Room
 Defendants and the TPP Defendants violate California Business and Professions Code Section
 19984.
- 4. For injunctive relief sufficient to cause the cessation of Defendants' offering of or participation in blackjack, baccarat, pai gow poker, and analogous games.
- 5. For this Court to retain continuing jurisdiction over this matter to enforce and otherwise ensure compliance with this Court's declarations and orders.

1	6. For such other and t	further relief as the Court deems just and proper.
2	Dated: April 1, 2025	FENNEMORE LLP
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