

IN THE SUPERIOR COURT FOR THE STATE OF ALASKA  
FIRST JUDICIAL DISTRICT AT KETCHIKAN

STATE OF ALASKA,

Plaintiff,

vs.

COLETON CHASE HAYWARD

Defendant.

Court No. 1KE-25-00199CR (Coleton Chase Hayward)

**State’s Response to Court Order Inviting Responses to Tribal Immunity Issues  
Question and to Notice of Intent to Unseal Search Warrants**

I certify this document and its attachments do not contain the (1) name of a victim of a sexual offense listed in AS 12.61.140 or (2) residence or business address or telephone number of a victim of or witness to any offense unless it is an address identifying the place of a crime or an address or telephone number in a transcript of a court proceeding and disclosure of the information was ordered by the court.

On January 10, 2026, this Court issued an Order *sua sponte* inviting responses to the issue of tribal sovereign immunity. The Court raises two questions: (1) whether and how the sovereign immunity of the Metlakatla Indian Community (“Tribe”) may have affected the State’s service of search warrants to obtain information used in this case; and (2) if the State were to have violated the Tribe’s sovereignty, whether suppression of evidence in this criminal matter is the appropriate remedy for such a violation. For the reasons provided below, this Court does not need to get to the second question, as the Tribe consented to these searches and the Tribe’s sovereign immunity was therefore neither implicated nor violated. Had the Tribe not consented, and if the Tribe believed the searches were in violation of its sovereignty, the Tribe has the ability to assert and protect its rights and interests. The Tribe has access to courts and can raise violations of its sovereignty. That the Tribe has not done so in this case demonstrates its consent to the service of the warrants and the searches that occurred. The authority to waive a potential sovereign immunity claim by providing consent rests with the Tribe, and neither this Court nor the

1 Defendant (nor other entities) has standing to contradict that decision or assert the Tribe’s  
2 rights on behalf of the Tribe.

3 Before getting to either of the Court’s two questions, there are two threshold  
4 problems with the Court’s order. First, the Court’s order states that it has *sua sponte* raised  
5 this issue—and served three non-parties to the current case—under the assertion that this  
6 issue presents a matter of tribal sovereign immunity that potentially impacts subject matter  
7 jurisdiction. But in no way do the issues raised by this Court indicate that this court lacks  
8 subject matter jurisdiction over *Mr. Hayward*, the defendant in this criminal matter.  
9 Instead, the Court’s order can best be characterized as a *sua sponte* motion to suppress that  
10 is appropriate for the defendant, not the Court, to initiate. Second, the State objects to the  
11 *sua sponte* solicitation by this Court of non-parties to the Court’s *sua sponte* “motion to  
suppress.”

12 For the reasons provided below, the State requests this Court acknowledge it has  
13 subject matter jurisdiction over Mr. Hayward and the pending criminal matter. The Tribe  
14 can bring a cause of action on its own behalf if it believes it is warranted, and the defendant  
15 can file a motion to suppress if he believes there is a legally supported basis to do so.

### 16 I. Facts and Procedural Posture

17 Although the State does not believe that the specific facts underlying this case are  
18 particularly relevant to the legal analysis at issue here, the State does feel it is important to  
19 address the factual summary contained in the Court’s Order. The Court paints a picture in  
20 its factual summary that suggests a level of hostility between the State investigative  
21 operation and the Metlakatla Indian Community (“MIC”) that is unfounded both in reality  
22 and in the record presented the court at the evidentiary hearing in which the court was  
23 explicitly told about MIC’s consent to the initial and second set of searches as well as  
24 cooperation in the investigation. The Court describes that State law enforcement “took  
25 over a building,” Wil La Mootk, during its investigation.<sup>1</sup> While this description may  
26 technically be true, in that the law enforcement operation used Wil La Mootk as its local

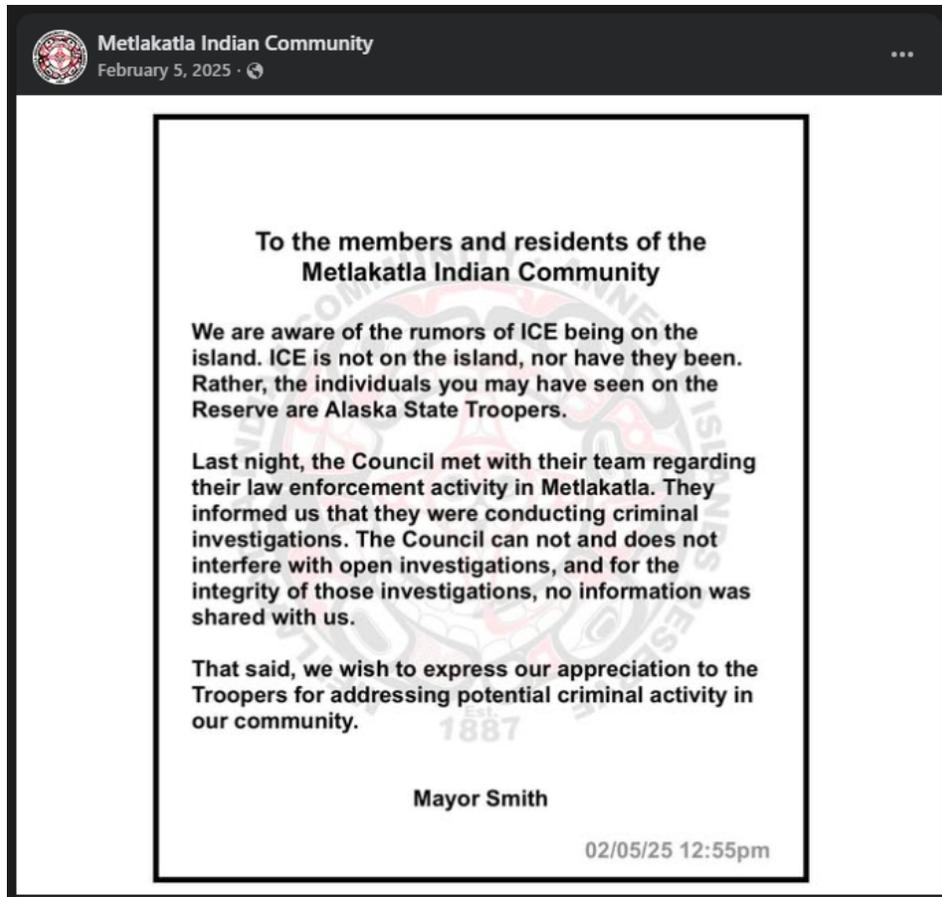
27 <sup>1</sup> Order at 2.

1 base of operations while in Metlakatla, it is important to note that this was done with the  
2 consent—and indeed, at the *invitation* of Wil La Mootk management. This was not a  
3 forcible “take over” or an imposition of any law enforcement authority on a tribal entity;  
4 rather, it was the acceptance of an offer to use a space that was quiet, private, and by design  
5 well-equipped to conduct interviews of children.

6 This coordination—specifically, the consent to use the space—is important to note,  
7 as it was not limited to law enforcement’s interactions with Wil La Mootk, but rather was  
8 demonstrated throughout the investigative process undertaken in Metlakatla. The Tribe’s  
9 leadership, to include the Mayor, Tribal Council, Acting Police Chief, and other tribal  
10 authorities, demonstrated nothing but cooperation with the investigation. Indeed, while  
11 search warrants were obtained, the Tribe provided consent for the searches that occurred.  
12 At no point did any MIC official or authority challenge any State search warrant or seek to  
13 oppose any search or seizure (whether stemming from a search warrant or by request)  
14 linked to this investigation. While it is true that law enforcement seized a large amount of  
15 material from Metlakatla Police Department (“MPD”), all of that was done with the Tribe’s  
16 consent, in addition to the search warrants authorized by the Ketchikan Court.

17 The Mayor was informed of the operation before it began and, in fact, invited the  
18 investigative team to use an easier boat dock for its daily comings and goings. The Mayor  
19 further issued a statement via the Metlakatla Indian Community Facebook page at the end  
20 of the operation expressing his and the Council’s appreciation for the investigation:  
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The State continues to have a collaborative working relationship with the Tribe, including MPD, and continues to this day to work with the Tribe on continuing and new investigations and training. In fact, Brandon Hunter, who testified at the hearing about his role in the operation and investigation, returned to Metlakatla in October at the invitation of the Tribe and conducted a presentation for students on internet safety.

The Court issued an order extending the time with which the State could object to numerous search warrants being unsealed and in that order made numerous factually inaccurate statements. These factual inaccuracies derive from a number of assumptions and logical leaps the court has engaged in based on the information that was introduced at the hearing. What the court fails to recognize is that the hearing was not a full description of the February 2025 Metlakatla Operation and all investigation across all cases stemming from that operation that has occurred since. Rather, the information introduced at the hearing in the instant case was solely focused on what discovery exists in this individual

1 case, what it is expected is still missing, and an explanation of past and future timelines to  
2 locate evidence. So for example, the court’s assumption that the June 2025 search was  
3 conducted at the consent of the MPD police chief (because Inv. Bengé discussed going into  
4 the evidence room with him) is inaccurate. In reality, it was the Tribe via its Vice Mayor  
5 and newly appointed police commissioner Desmond King who consented to the additional  
6 searches. While Troopers were there in June 2026, the Mayor thanked the Alaska State  
7 Troopers for returning and continuing their investigation.

8 The court stated the State seized over 20,000 paper records from MPD. That is  
9 incorrect. The state seized over 20,000 pages of paper records, that certainly did not equate  
10 to over 20,000 separate individual documents or anywhere close to it. The State did not  
11 seize all physical evidence from MPD’s evidence vault, a fact the court is aware of because  
12 the court learned about certain evidence still in MPD’s evidence vault during the hearing.  
13 In fact, Inv. Bengé testified that she only seized items she could identify as being relevant  
14 to the investigation – i.e. those which pertained to allegations of harm against children.  
15 The court also makes statements about seizing officers personal devices. The mobile  
16 devices seized from MPD officers were used by them both as work and personal devices  
17 and they were seized, extracted, and immediately returned to those officers.

18 The court intimates in its order that law enforcement engaged in a hostile takeover  
19 of Metlakatla, which is far from the truth. In reality, the State worked in conjunction *with*  
20 the Tribe to address crimes against children, such as those perpetrated by Coleton Hayward,  
21 that were going uninvestigated or underinvestigated by the Metlakatla Police Department.

## 22 II. Law and Analysis

### 23 a. The court should not unseal search warrants on active investigations to 24 outside agencies not involved in the related cases or investigations

25 The State at the evidentiary hearing stated it was willing to provide to the defendant  
26 in discovery a copy of the search warrant that impacted his case – the search warrant of  
27 MPD. Other search warrants issued related to open, active, and ongoing investigations are  
not appropriate to disclose to Mr. Hayward. None of these warrants are appropriate to  
disclose to outside entities who are in no way involved in the criminal litigation or

1 investigations. Copies of all of the warrants listed in the court's order were provided to the  
2 Tribe. 1KE-25-00008SW is not related to MPD. 1KE-25-00009SW is not related to MPD.  
3 1KE-25-00010SW is not related to MPD. 1KE-25-00011SW is not related to MPD. The  
4 only warrant directly related to MPD is 1KE-25-00012SW. These warrants provide  
5 significant information about cooperating witnesses and organizations in Metlakatla. They  
6 also contain information regarding specific sexual assault and sexual abuse victims and  
7 those victims have privacy rights under the Alaska Constitution and the Victims Rights act  
8 and unsealing these warrants and providing such information not only to the defense in this  
9 case but to outside entities is unprecedented and a clear violation of these victims' rights.  
10 Article 1, Section 24 of the Alaska Constitution states that "crime victims, as defined by  
11 law, shall have the following rights as provided by law," including the right to be treated  
12 with dignity, respect, and fairness during all phases of the criminal process." This includes  
13 during the investigation, and this includes the way the Court treats these victims. It is  
14 wholly inappropriate for the court with no legitimate basis to unseal the warrants which  
15 address specific allegations of sexual assault and abuse to outside entities who have no  
16 legitimate reason to review them.

16 The warrants related to MPD came up collaterally at the hearing related specifically  
17 to the volume of discovery investigators and the digital forensics laboratory are reviewing  
18 not only related to Mr. Haywards case but in regards to the investigation in full. In fact, it  
19 was made clear at the hearing that it is believed that Mr. Hayward has everything related  
20 to his case at this point and the likelihood of finding anything collaterally is low and there  
21 is not anything of significant evidentiary value expected in any other discovery. The  
22 volume of discovery was outlined explained the timelines in going through such discovery.  
23 However, that does not somehow make these search warrants relevant to this case or  
24 appropriate to unseal to outside entities.

24 The search warrants in question were obtained as part of a complex and  
25 multifaceted and *actively ongoing* investigation. As noted, 1KE-25-00012SW is an  
26 appropriate warrant to be disclosed to defense counsel in this case pursuant to Criminal  
27 Rule 37, that does not make it appropriate to unseal for the community at large or other

1 outside entities. As previously noted for the court, the analysis in this case is not as  
2 straightforward or readily determinable as it might be in other cases with a narrower or  
3 individual focus. The other warrants do not have a nexus to this case and there is no reason  
4 why they should be unsealed for this case. They were only mentioned at the hearing to  
5 explain to the court the timeframe in going through and providing discovery to defense.  
6 The warrants at issue are directly related to multiple ongoing investigations, and the  
7 decision to unseal them and make them publicly available has the potential of undermining  
8 ongoing and serious investigations. Should the court determine the warrants appropriate  
9 to be unsealed in this case for this defendant, the court requests the court order the  
10 documents to remain sealed from the general public pursuant to Criminal Rule 37(e)(2) as  
11 investigations are ongoing and the disclosure of these warrants to outside agencies or the  
12 public at large could seriously jeopardize the investigation into several sexual assault and  
13 sexual abuse cases.

14 **b. This is an evidentiary issue, not an issue of subject matter jurisdiction, and  
15 is improper for the Court to raise *sua sponte***

16 The Court notes that its decision to raise this issue *sua sponte* is premised on its  
17 independent requirement to raise issues of “subject matter jurisdiction.” The State is  
18 somewhat confused by this assertion, as it does not believe that there can be any question  
19 that this Court has jurisdiction over Mr. Hayward. The doctrine of tribal sovereign  
20 immunity might apply if the State were filing suit against the Tribe; in that case, there  
21 might be a legal argument that this Court would not have subject matter jurisdiction over a  
22 suit brought against the Tribe.<sup>2</sup> However, subject matter jurisdiction does not impact the  
23 State’s jurisdiction, or legal authority, to try a *person* in an Alaska superior court for a  
24 criminal offense—even if that offense is committed on Tribal land, if the defendant is a

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25 <sup>2</sup> *Douglas Indian Assn. v. Central Council of Tlingit and Haida Indian Tribes of Alaska*, 403 P.3d 1172  
26 (Alaska 2017) (Finding that tribal sovereignty is a jurisdictional bar that can be raised in a motion to  
27 dismiss for lack of subject matter jurisdiction. “Under the doctrine of tribal sovereign immunity, an  
Indian tribe is immune from suit unless Congress has authorized the suit or the tribe has waived its  
immunity... [T]he U.S. Supreme Court recently reaffirmed that it has time and again treated the ‘doctrine  
of tribal immunity [as] settled law’ and dismissed any suit against a tribe absent congressional  
authorization (or a waiver).” (citations omitted)).

1 member of a Tribe, or if evidence used against the defendant is obtained from a search of  
2 a Tribal agency.

3 Subject matter jurisdiction refers to “the legal authority of a court to hear and decide  
4 a particular type of case.”<sup>3</sup> A “superior court is the trial court of general jurisdiction, with  
5 original jurisdiction in all civil and criminal matters,” “extend[ing] over the whole of the  
6 state.”<sup>4</sup> The State of Alaska has criminal jurisdiction over any and all “Indian country”  
7 within Alaska.<sup>5</sup> This includes jurisdiction over Metlakatla Indian Community land.<sup>6</sup> Mr.  
8 Hayward is alleged to have committed criminal offenses within the State of Alaska.  
9 Federal law confirms that the State has the authority to charge him with these crimes, and  
10 State superior courts have subject matter jurisdiction to proceed over the resulting criminal  
11 proceedings.

12 The doctrine of subject matter jurisdiction pertains to the *person* (or entity) being  
13 charged or sued, and whether they are properly under the court’s authority to hear that type  
14 of case. It does not apply to questions of whether a search warrant was properly issued  
15 and/or validly served. The State believes that the Court is conflating the issue of subject  
16 matter jurisdiction—i.e., whether the Court has the authority to preside over the criminal  
17 case against Mr. Hayward—with concerns about the validity of search warrants issued by  
18 the superior court. The former issue is one which is appropriate to be raised *sua sponte*,  
19 but is inapplicable in this case. The latter is not a question of subject matter jurisdiction  
20 but rather is a question as to whether a search warrant was properly issued or served. That

21 <sup>3</sup> *Hillyer v. State*, 537 P.3d 785, 789 (Alaska App. 2023) (citing *Nw. Med. Imaging, Inc. v. State, Dep’t of*  
22 *Revenue*, 151 P.3d 434, 438 (Alaska 2006) (citing Erwin Chemerinsky, *Federal Jurisdiction*, at 257 (3d  
23 ed. 1999))).

24 <sup>4</sup> AS 22.10.020(a) and (b) (emphasis added).

25 <sup>5</sup> *Jones v. State*, 936 P.2d 1263, 1265-67 (Alaska App. 1997); 18 U.S.C.A. § 1162(a). The State’s criminal  
26 jurisdiction would be meaningless if the State could not obtain warrants and secure evidence needed to  
27 prosecute its cases.

28 <sup>6</sup> *Booth v. State*, 903 P.2d 1079, 1084 (Alaska App. 1995)(“Based both upon the wording of 18 U.S.C. §  
29 1162(a) and upon the legislative history of that statute, we conclude that both the State of Alaska and the  
30 Metlakatla Indian Community have concurrent jurisdiction over offenses committed by Indians within the  
31 Annette Islands Reserve. The State of Alaska therefore had the legal right to bring charges against Booth,  
32 and the district court had the legal authority to adjudicate those charges, even though Booth's crime also  
33 falls within the concurrent jurisdiction of the Metlakatla Indian Community.”)

1 issue is for the defendant to raise in a motion to suppress; not to be raised *sua sponte* by  
2 this Court. As the issue raised by the Court does not raise a question of subject matter  
3 jurisdiction at play in the current case, the State believes it is inappropriate for the Court to  
4 raise this issue *sua sponte* when neither party has put it at issue.

5 **c. Tribal immunity is not implicated in the current matter, as the Tribe**  
6 **consented to the searches in question**

7 The Metlakatla Indian Community may have been entitled to raise a claim of  
8 sovereign immunity against the service of a State search warrant authorizing a search and  
9 seizure of documents under the control of the Tribe’s entities.<sup>7</sup> However, the Tribe is also  
10 entitled to waive its sovereign immunity if it wishes, and is entitled to willingly provide  
11 documents within its control to a State or Federal investigating agency.<sup>8</sup> The State does  
12 not believe that this Court needs to make a decision as to whether tribal immunity would  
13 protect the Tribe from being served with a valid State search warrant issued in a criminal  
14 investigation, because first, the Tribe consented and cooperated with the investigation and  
15 second, the doctrine of tribal immunity is not triggered by the current case.

16 Importantly, neither the defendant nor the Tribe itself has raised this issue, nor has  
17 either presented evidence or argument that the Tribe did not consent to the searches.  
18 Instead, in a very unusual procedural maneuver, the Court was the first (and only entity) to  
19 raise the issue. Moreover, in an even more unusual procedural posture, the Court—without

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20 <sup>7</sup> See *U.S. v. James*, 980 F.2d 1314, 1320 (9th Cir. 1992)(finding that a Tribe expressly waived its  
21 sovereign immunity as to documents in the possession of one of its agencies when it provided documents  
22 to the State from that agency that were relevant to the State’s case. The Tribe was therefore barred from  
23 asserting sovereign immunity when the defense requested different relevant documents from the same  
24 agency related to the case. The court found that the Tribe had not, however, waived its sovereign  
25 immunity as to documents from other Tribal agencies when it voluntarily gave over the documents from  
26 the original agency, and granted the Tribe’s motion to quash a subsequent defense subpoena duces tecum  
27 for the other agency’s records); *contra Narragansett Indian Tribe v. Rhode Island*, 449 F.3d 16 (1st Cir.  
2007)(holding that the Rhode Island Indian Claims Settlement Act did abrogate the Tribe’s sovereign  
immunity and finding that the State’s execution of a search warrant of Tribally-held business on  
settlement lands was permissible).

<sup>8</sup> *Ito v. Copper River Native Association*, 547 P.3d 1003, 1010 (Alaska 2024) (“A tribe may waive its own  
sovereign immunity.” The court also recognized that the Alaska Supreme Court has previously  
emphasized that “federal policies of tribal self[-] determination, economic development, and cultural  
autonomy are better served” by leaving the decision of whether or not to waive sovereign immunity to the  
tribe.) (citing *Douglas Indian Ass’n*, 403 P.3d at 1179; *Bay Mills*, 572 U.S. at 796, 134 S.Ct. 2024); See  
*U.S. v. James*, 980 F.2d 1314 (9th Cir. 1992).

1 citing to any evidence that would support such a conclusion—went a step further and  
2 questioned whether such a granting of consent came from “a representative with authority  
3 to waive Metlakatla’s immunity.”<sup>9</sup>

4 Metlakatla Indian Community—with the knowledge and support of the Mayor,  
5 Tribal Council, and Acting Police Chief—consented to and cooperated with the  
6 searches and seizures linked to this investigation, and was on board with the State’s  
7 investigation into a variety of suspected criminal law violations. There is no evidence that  
8 Metlakatla Indian Community was opposed to the State obtaining the records contained at  
9 Metlakatla Police Department or the Tribe’s other entities. In fact, they assisted the State  
10 in gaining access to the evidence sought by investigators.

11 The State notes that there is no indication (much less evidence) that supports the  
12 Court’s musing that the provided consent to search may not have been validly  
13 given. Rather, all available evidence known to the State demonstrates that the Tribe’s  
14 authorities validly cooperated and/or explicitly gave consent to the investigators to collect  
15 the evidence obtained. It is highly unusual for the Court to raise such an issue, particularly  
16 when neither party, nor—crucially—the Tribe itself, has challenged this consensual search  
17 and there is no evidence to suggest that this consent was not properly given. Metlakatla  
18 Indian Community representatives are authorized to provide consent to search the Tribe’s  
19 entities (and to legally challenge any searches they believe occurred without consent or  
20 outside the scope of the consent given), and this Court should not assert itself in questioning  
21 their decision to provide consent to search.

22 **d. Metlakatla Indian Community is the only entity that has standing to raise**  
23 **the issue of tribal immunity and has not done so**

24 The State is somewhat confounded as to the Court’s decision to bring in other  
25 entities to advocate for (or potentially to provide different opinions from) the Tribe. The  
26 Court’s *sua sponte* order ignores the fact that if there was a concern that the State in any  
27 way infringed on the Tribe’s sovereignty without its waiver or consent, Metlakatla Indian  
Community has the legal mechanisms and ability to challenge the issuance of their search

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<sup>9</sup> *Id.*

1 warrant and advocate for their interests—and was also entitled to waive their sovereign  
2 immunity and cooperate with state investigators.<sup>10</sup> The Court appears to be seeking  
3 advisory opinions from uninvolved entities on a matter that is not actually at issue in this  
4 case.<sup>11</sup> Not only is this an impermissible request for an advisory opinion, but it troublingly  
5 serves to undermine the Tribe’s ability to advocate on their own behalf.

6 The Tribe has the ability to consent to searches of their tribal entities—without the  
7 “permission” or input from the defendant, the Native American Rights Fund (“NARF”), or  
8 the Alaska Native Justice Center (“ANJC”). The Tribe also has the ability to legally  
9 advocate on its own behalf if it wishes to challenge a search warrant issued by a State court.  
10 If the Tribe did not consent (and again, all evidence in front of this Court and known to the  
11 undersigned indicates that the Tribe did give such consent), then that consent should be the  
12 end of this discussion—regardless of what this Court, the defendant, or another entity  
13 asserts on their behalf. The Tribe is the only bearer of the right to assert its tribal immunity,  
14 just as it is the only bearer of the right to waive its tribal immunity if it wishes to cooperate  
15 with a state investigation. In this matter, The Tribe opted to cooperate with a criminal  
16 investigation and to voluntarily turn over relevant evidence to the investigators in this  
17 matter. That decision is solely within its discretion to determine (as would be the decision  
18 to challenge a state search warrant).

19 It is not proper for the Court to insert itself—or to ask other entities such as NARF  
20 or the ANJC to assert themselves—in the Tribe’s place to try and question or advocate on  
21 the Tribe’s behalf. If the Tribe wished to challenge the search warrants served upon it, it  
22 was (and is) fully able to do so through their legal counsel. Similarly, if the Tribe believed  
23 that proper consent on behalf of its tribal entity was not given, the Tribe is in the best

23 <sup>10</sup> See *Ito v. Copper River Native Association*, 547 P.3d 1003, 1010 (Alaska 2024); See *U.S. v. James*, 980  
24 F.2d 1314 (9th Cir. 1992).

24 <sup>11</sup> See *Jefferson v. Asplund*, 458 P.2d 995, 998-99 (Alaska 1969) (citing *Aetna Life Ins. Co. v. Haworth*,  
25 300 U.S. 227, 57 S.Ct. 461, 81 L.Ed. 617, 108 A.L.R. 1000 (1937)) (“A justiciable controversy is thus  
26 distinguished from a difference or dispute of a hypothetical or abstract character; from one that  
27 is academic or moot... The controversy must be definite and concrete, touching the legal relations of  
parties having adverse legal interests... It must be a real and substantial controversy admitting of specific  
relief through a decree of a conclusive character, as distinguished from an opinion advising what the law  
would be upon a hypothetical state of facts.”)).

1 position to raise that issue—not the Court or wholly unrelated entities. As NARF and  
2 ANJC are not parties to this matter, the State would ask this Court to strike any pleadings  
3 filed by ANJC or NARF for these reasons.

4 **e. The defendant does not have standing to assert that the State violated the**  
5 **Tribe’s sovereignty when it completed its search of the Tribe’s entities.**

6 Lastly, but importantly, is the issue of standing. While the Court has framed this  
7 issue as one of subject matter jurisdiction and/or a question of sovereign immunity, it is in  
8 reality a matter of search and seizure: Was the seizure of the materials from the Tribe  
9 legally proper? Due to the consent provided by the Tribe, the short answer is, yes.  
10 However, assuming *arguendo*, that the tribe had not provided consent for the seizure and/or  
11 the seizure was based on an invalid warrant, the defendant still would not have standing to  
12 challenge this search or seizure in the criminal case against him.

13 “Before a person can complain of a search or seizure conducted by the government,  
14 the person must establish that they had a protected privacy interest in whatever was  
15 searched or seized.”<sup>12</sup> Historically, “Fourth Amendment rights are personal rights which...  
16 may not be vicariously asserted.”<sup>13</sup> As personal rights, Fourth Amendment rights may be  
17 asserted only by a defendant who has a legitimate expectation of privacy in the invaded  
18 place or the thing being searched.<sup>14</sup> “The established principle is that suppression of the  
19 product of a Fourth Amendment violation can be successfully urged only by those whose  
20 rights were violated by the search itself, not by those who are aggrieved solely by the  
21 introduction of damaging evidence.”<sup>15</sup> In other words, simply being a “target” of an  
22 investigation does not create a legitimate expectation of privacy for a defendant.<sup>16</sup>

23 Alaska courts have addressed when a criminal defendant has standing to raise an  
24 alleged Fourth Amendment violation of another person’s rights on multiple occasions. In

25 <sup>12</sup> *Pearce v. State*, 45 P.3d 679, 682 (Alaska App. 2002).

26 <sup>13</sup> *Brown v. United States*, 411 U.S. 223, 230, 93 S.Ct. 1565, 1570, 36 L.Ed.2d 2018 (1973)(quoting  
27 *Alderman v. United States*, 394 U.S. 165, 174, 89 S.Ct. 961, 966, 22 L.Ed. 2d 176 (1969)); *see also*  
*Samson v. State*, 919 P.2d 171, 173 (Alaska App. 1996)(concurring opinion).

<sup>14</sup> *Rakas v. Illinois*, 439 U.S. 128, 133-34, 143 99 S.Ct. 421, 58 L.Ed.2d 387 (1978).

<sup>15</sup> *Alderman*, 394 U.S. at 171-72.

<sup>16</sup> *Rakas* at 135.

1 *Waring v. State*,<sup>17</sup> the Alaska Supreme Court augmented the traditional rule of standing to  
2 allow vicarious standing—but only in very limited situations. In *Waring*, the defendants  
3 attempted to suppress evidence as well as their confessions which resulted from an illegal  
4 investigative stop of co-defendants. The *Waring* court explained the circumstances under  
5 which a co-defendant could achieve vicarious standing when raising a challenge under the  
6 fourth amendment:

7 [A] defendant has standing to assert the violation of a co-defendant's fourth  
8 amendment rights if he or she can show (1) that a police officer obtained the  
9 evidence as a result of gross or shocking misconduct,<sup>18</sup> or (2) that the officer  
10 deliberately violated the co-defendant's rights.<sup>19</sup>

11 In upholding the search in *Waring*, the court examined the policies underlying the  
12 exclusionary rule. The *Waring* court explained:

13 In considering whether a defendant has standing to assert the violation of a  
14 co-defendant's rights in search and seizure cases, we must also balance the  
15 competing interests, i.e., whether the interest in introducing reliable evidence  
16 that was obtained in violation of a co-defendant's fourth amendment rights  
17 outweighs the deterrent effect of excluding such evidence.<sup>20</sup>

18 The *Waring* court concluded that in general, unlawfully obtained evidence should  
19 only be excluded from the trial of the defendant whose rights were violated:

20 To apply the rule a second time in a co-defendant's trial would not serve any  
21 additional deterrent purpose. . . . The deterrent values of preventing the  
22 incrimination of those whose rights the police have violated have been  
23 considered sufficient to justify suppression of probative evidence even  
24 though the case against the defendant is weakened or destroyed. We adhere  
25 to that judgment. But we are not convinced that the additional benefits of  
26 extending the exclusionary rule to other defendants would justify further  
27 encroachments upon the public interest in prosecuting those accused of crime  
and having them acquitted or convicted on the basis of all the evidence which  
exposes the truth... Although we agree with the Supreme Court that allowing  
standing to assert the violation of a co-defendant's rights would not deter  
unlawful conduct in most situations, we believe deterrence would be

<sup>17</sup> 670 P.2d 357, 360-63 (Alaska 1983).

<sup>18</sup> See *Giel v. State*, 681 P.2d 1364, 1367 n.3 (Alaska App. 1984) (Noting that *Waring* does not list guidelines which define gross or shocking behavior but the court did invoke a “shocks the conscience” standard); see also *State v. Sears*, 553 P.2d 907, 914 (Alaska 1976).

<sup>19</sup> *Waring*, 670 P.2d at 363 (footnotes omitted).

<sup>20</sup> *Id.* at 361.

1 furthered by such an allowance when the unlawful conduct is intentionally  
2 directed toward a particular defendant.<sup>21</sup>

3 The *Waring* analysis has been upheld and followed numerous times in the last forty  
4 years, including in *Fraiman v. State*.<sup>22</sup> In *Fraiman*, the defendant challenged his  
5 Department of Motor vehicle license revocation for refusal to submit to a chemical test  
6 after driving. Fraiman had been driving under the influence in a vehicle that did not have  
7 taillights. A passing state trooper observed the vehicle and attempted to pull it over.  
8 Fraiman eluded the trooper, who eventually followed the car and found it parked outside  
9 of a house.<sup>23</sup> The trooper contacted the owner of the property where the car was parked  
10 and searched both the main residence as well as a cabin outside of the main house.<sup>24</sup>  
11 Fraiman was found hiding in the cabin.<sup>25</sup>

12 At the DMV hearing, Fraiman challenged the search of the house, which he argued  
13 had been searched illegally without a warrant and absent the consent of the homeowner.<sup>26</sup>  
14 The administrative hearing officer stated that it was outside the scope of the hearing;  
15 Fraiman appealed and the court determined that he lacked standing to challenge the  
16 search.<sup>27</sup> The Alaska Supreme Court held that Fraiman was not an invited overnight guest,  
17 but a fugitive, and therefore lacked the legitimate expectation of privacy necessary to assert  
18 a violation of his personal constitutional rights.<sup>28</sup> Additionally, because the trooper's  
19 conduct was neither gross misconduct nor deliberate, the motion to suppress was denied.<sup>29</sup>

20  
21 <sup>21</sup> See *id.* at 361-62 (internal citations omitted).

22 <sup>22</sup> 49 P.3d 241 (Alaska 2002); see also *State v. J.R.N.*, 861 P.2d 578 n.6 (Alaska 1993)(holding that a minor  
23 cannot assert the standing rights of parent absent a *Waring* exception); *G.R. v. State*, 638 P.2d 191 (Alaska  
24 App. 1981); *Bright v. State*, 826 P.2d 765, 774 (Alaska App. 1992), *Christianson v. State*, 734 P.2d 1027,  
25 1029 (Alaska App. 1987), *Giel*, 681 P.2d at 1366-67 (holding that the same standard as set forth in *Waring*  
26 applied to asserted violations of a co-defendant's 5th Amendment rights).

27 <sup>23</sup> *Fraiman* 49 P.3d at 242-43.

<sup>24</sup> *Id.*

<sup>25</sup> See *id.*

<sup>26</sup> *Id.*

<sup>27</sup> *Id.* at 243.

<sup>28</sup> *Id.* at 244-45.

<sup>29</sup> See *id.* at 244.

1           Particularly relevant to the current issue is the plurality concurrence in *Samson v.*  
2 *State*.<sup>30</sup> In this concurrence, Judges Mannheimer and Bryner questioned whether Samson  
3 had standing to challenge the search, not of a “co-defendant’s property,” as in *Waring*, but  
4 rather the search of a neutral party—the utility provider’s records pertaining to Samson. In  
5 *Samson*, police officers obtained a warrant to search Golden Valley Electric for records  
6 pertaining to Samson; the warrant was later found to be invalid and Samson challenged the  
7 admissibility of the evidence obtained from Golden Valley Electric under the deficient  
8 warrant.<sup>31</sup> While the judges recognized that Golden Valley would “clearly” be entitled to  
9 seek suppression of this evidence if the government ever attempted to use the records in a  
10 criminal proceeding against the electric company, they found that *Samson* had no such  
11 recourse.<sup>32</sup> The judges found “[t]he records in this case did not belong to Samson, and they  
12 were not seized from his possession; moreover... Samson had no protected expectation of  
13 privacy in the contents of those records.”<sup>33</sup> The court found that Samson therefore did not  
14 have standing, under traditional rules of standing, to complain that the police used an  
15 invalid warrant to obtain the records.<sup>34</sup>

15           The concurring judges acknowledged that *Waring* “augmented the scope of the  
16 traditional standing rule” by allowing vicarious standing when the defendant has shown  
17 that the police purposely violated another person’s rights in order to obtain evidence which  
18 they intended to use, not against this third person, but against the defendant. But in *Samson*,  
19 the concurring opinion found that because the police did not purposely violate the electric  
20 company’s rights, Samson had no standing, under either *Waring* or the traditional standing  
21 rule.<sup>35</sup>

22           In this case, the police violated no one’s rights: not those of the Metlakatla Indian  
23 Community, which consented to the search, nor of the defendant, who had no expectation

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25 <sup>30</sup> 919 P.2d 171, 173 (Alaska App. 1996) (Mannheimer, J., and Bryner, J., concurring).

26 <sup>31</sup> *Id.*

27 <sup>32</sup> *Id.* at 174.

<sup>33</sup> *Id.*

<sup>34</sup> *Id.*

<sup>35</sup> *Id.*

1 of privacy in the seized material. Unlike in *Samson*, the search warrants issued have not  
2 been invalidated. More importantly, unlike Golden Valley Electric, the Tribe consented to  
3 the searches and willingly provided the records sought by the investigators.

4 The defendant does not have any personal protected privacy interest rights in the  
5 materials the Tribe provided to State investigators. He therefore has no standing to raise  
6 this issue under the traditional rules of standing. And there is no basis to argue that, under  
7 *Waring*, he is entitled to vicarious standing. There was simply no purposeful violation (or  
8 any violation whatsoever) of the Tribe's rights, nor was there any misconduct (much less  
9 willful, or gross or shocking misconduct); therefore, Hayward does not have vicarious  
10 standing. The defendant lacks standing to raise this matter, whether he raises it on his own  
11 motion or if the Court raises it as a *sua sponte* matter.

### 11 III. Conclusion

12 For the above reasons, this Court has subject matter jurisdiction over Mr. Hayward's  
13 criminal case. The Tribe's sovereign immunity was not implicated when it consented to  
14 the search at issue, and if the Tribe wished to assert its sovereign immunity it could have  
15 done so. If the defendant believes there is a valid suppression issue, then he, not the Court,  
16 should raise it. However, based on the above analysis, he does not have standing to raise  
17 such a claim.

18 Dated at Anchorage, Alaska, this 6th day of February, 2026.

19 STEPHEN J. COX  
20 ATTORNEY GENERAL

21 By:   
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